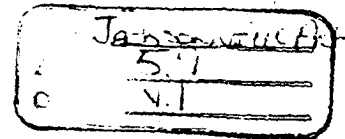


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**RECORD OF DECISION  
SUMMARY OF REMEDIAL ALTERNATIVE SELECTION**

**JACKSONVILLE ASH SITE**  
JACKSONVILLE, DUVAL COUNTY, FLORIDA

**PREPARED BY:**

**U.S. ENVIRONMENTAL PROTECTION AGENCY  
REGION 4  
ATLANTA, GEORGIA**



**August 2006**



10466684

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LIST OF ACRONYMS and ABBREVIATIONS

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ARAR	Applicable or Relevant and Appropriate Regulations
ATV	Alternate Toxicity Value
BDL	Below the laboratory Detection Limit
BHHRA	Baseline Human Health Risk Assessment
bls	below land surface
bgs	below ground surface
CAR	Corrective Action Report
CERCLA	Comprehensive Environmental Response, Compensation, and Liability Act of 1980
COC	Contaminant (or Chemical) of Concern
COEJ	Community Organized for Environmental Justice
COPC	Contaminant of Potential Concern
COPEC	Contaminant of Potential Ecological Concern
CSF	Carcinogenic Slope Factor
cys	cubic yards (also see yd <sup>3</sup> )
DQO	Data Quality Objectives
EPA	United States Environmental Protection Agency
EPA-OTS	EPA Region 4 Office of Technical Services
EPS	Exposure Pathway Scenarios
ERA	Ecological Risk Assessment
EPC	Exposure Point Concentration
ESD	Explanation of Significant Differences
ESI	Expanded Site Inspection
ESV	Ecological screening values
FDEP	Florida Department of Environmental Protection
HEAST	Health Effects Assessment Summary Tables
HI	Hazard Index
HQ	Hazard Quotient
GCTL	Florida Groundwater Cleanup Target Level
IRIS	Integrated Risk Information System
JEA	Jacksonville Electric Corporation
LOAEL	Lowest Observed Adverse Effects Level
MCL	Maximum Contaminant Level
MEP	Maximum Extent Practicable
mg/kg	milligrams per kilogram or parts per million (ppm)
NCEA	National Center for Environmental Assessment
NCP	National Contingency Plan
NOAA	National Oceanic and Atmospheric Administration
NOAEL	No Observed Adverse Effects Level
NPL	National Priority List
OUI	Operable Unit 1
OU2	Operable Unit 2
O&M	Operation and Maintenance
PA	Preliminary Assessment

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PAH	Polycyclic Aromatic Hydrocarbons
PCB	Polychlorinated Biphenyls
PCOPEC	Preliminary Contaminant of Potential Ecological Concern
ppb	parts per billion
PRP	Potentially Responsible Party
ppm	parts per million
PRG	EPA Region 9 Preliminary Remediation Goals
RAO	Remedial Action Objectives
RBC	EPA Region 3 Risk Based Concentrations
RBCA	Risk Based Corrective Action
RCRA	Resource Conservation and Recovery Act
RI/FS	Remedial Investigation/Feasibility Study
RG	Remedial Goals (i.e., cleanup levels)
ROD	Record of Decision
RPM	Remedial Project Manager
SARA	Superfund Amendments and Reauthorization Act of 1986
SAS	Superfund Alternative Site
SCTL	Florida Soil Cleanup Target Level
SDWA	Safe Drinking Water Act
SESD	EPA Region 4 Science and Ecosystem Support Division
SI	Site Inspection
SQL	Sample Quantification Limit
SVOCs	Semi-Volatile Organic Compounds
TAL	Target Analyte List
TAT	Technical Assistance Team
TCDD	tetrachlorodibenzodioxin
TCL	Target Compound List
TCLP	Toxicity Characteristic Leaching Procedure
TEQ	Toxicity Equivalence Quotient
µg/kg	micrograms per kilogram
µg/L	micrograms per Liter
US	United States
US FWS	United States Fish and Wildlife Service
VOCs	Volatile Organic Compounds
yd <sup>3</sup>	cubic yards
XRF	X-ray fluorescence
<	less than

## **PART 1: THE DECLARATION**

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### **1.1 Site Name and Location**

This Record of Decision (ROD) is for the Jacksonville Ash Superfund Site (Site) which includes three separate locations (sites) of former waste processing and/or disposal facilities operated or used by the City of Jacksonville, Florida. EPA grouped the three locations under one site designation because they have common sources and types of waste and to ensure consistency in the approach to site investigation and cleanup. Included are two former city incinerators at Forest Street and at 5th and Cleveland and a former dump site that is now occupied by Lonnie C. Miller, Sr. Park. All three sites are in the northwest portion of Jacksonville in Duval County, Florida. The U.S. Environmental Protection Agency (EPA) Site Identification Number is FLSFN0407002.

### **1.2 Statement of Basis and Purpose**

This decision document presents the Selected Remedy for the Jacksonville Ash Superfund Alternative Site (the "Site"), which was chosen in accordance with the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (CERCLA), as amended by the Superfund Amendments and Reauthorization Act of 1986 (SARA), and, to the extent practicable, the National Contingency Plan (NCP). This decision is based on the Administrative Record for the Site. In accordance with 40 CFR §300.435, as the support agency, the Florida Department of Environmental Protection (FDEP) has been offered the opportunity to provide input during this process. FDEP does not object to the selected remedy.

### **1.3 Assessment of Site**

The response action selected in this ROD is necessary to protect the public health or welfare and the environment from actual or threatened releases of hazardous substances to the environment.

### **1.4 Description of Selected Remedy**

The overall cleanup strategy for this Site is to prevent the human and ecological exposure to contaminated soil by excavation, soil covers and institutional controls. The major components for the Selected Remedy include:

- ☐ Prevention of human exposure to surface soil contaminated above Remedial Goals (i.e., cleanup levels) is provided by soil removal as needed to allow for installation of a 2 foot thick soil cover. In residential areas the selected remedy will consist of the removal of any contamination above the remedial goals (RGs) in the upper 2 feet of soil to be followed by backfill with a soil cover as needed to provide two feet of uncontaminated soil.
- ☐ Temporary Relocation will be provided to eligible residents upon their request.
- ☐ Excavation will be followed by restoration activities (e.g., backfilling with clean soil, replacement of flower beds, trees, shrubs, grass, etc.).



- ☐ Stabilization of the banks of McCoy's Creek, Ribault River and Hogan Creek (e.g., clear banks, excavate soil to achieve acceptable side slopes, dispose of excavated soil/material properly, installation of erosion controls to prevent erosion of ash/contamination into creek, etc.).
- ☐ Place geotextile (or other membrane) topped with gravel under residential houses with open crawlspaces (that can be accessed by children) with exceedences of human health RGs to further prevent direct contact with the soil
- ☐ Institute groundwater monitoring to verify the "No Action" decision for the groundwater
- ☐ Solidification/stabilization of excavated soil exceeding the limits of Toxicity Characterization Leaching Procedures (TCLP). An estimated 36,300 cubic yards of excavated soil/ash will need to be solidified/stabilized pursuant to the RCRA treatment standard requirements at 40 CFR § 268 prior to disposal at an appropriate Subtitle D Landfill.
- ☐ Imposition of institutional controls to control exposure to remaining soil contamination above the RGs below 2 feet, under the soil cover and under buildings, roads, driveways, sidewalks, asphalt or concrete which maintain a break in the exposure pathway. Where contamination will remain at depth below two feet a marker such as snow fencing will be used to indicate its presence.

### 1.5 Statutory Determinations

The Selected Remedy is protective of human health and the environment, complies with Federal and State requirements that are applicable or relevant and appropriate to the remedial action, is cost effective, and utilizes permanent solutions and alternative treatment technologies to the maximum extent practicable.

Because this remedy will result in hazardous substances, pollutants, or contaminants remaining on-site above levels that allow for unlimited use and unrestricted exposure, a statutory review will be conducted every five years from construction completion. The objective of these five year reviews will be to confirm that the remedy is, or will be, protective of human health and the environment. If found to be unprotective, then corrective actions to bring the remedy to a protectiveness level will be taken.

The contaminated soils at the Site are not considered to be "principal threat wastes" because the constituents of concern (COCs) are not found at highly toxic concentrations that pose a significant risk to either human or ecological receptors, and the contaminated soil can be reliably contained. However, the selected remedy satisfies the statutory preference for treatment as a principal element of the remedy because a small percentage of the excavated soil contains hazardous characteristics requiring it to be considered a RCRA hazardous waste and in need of treatment pursuant to RCRA treatment standard requirements at 40 CFR § 268.

### 1.6 Data Certification Checklist

The following information is further discussed in the Parts 3 through 9 of the Record of Decision. Additional information can be found in the Administrative Record file for this Site.

- ✓ COCs and their respective concentrations
- ✓ Baseline risks represented by the COC
- ✓ Remedial Goals (i.e., cleanup levels) established for COCs and the basis for these levels
- ✓ How source materials constituting principal threats are addressed
- ✓ Current and reasonably anticipated future land use assumptions and current and potential future beneficial uses of groundwater used in the Baseline Risk Assessment and ROD
- ✓ Potential land and groundwater use that will be available at the site as a result of the Selected Remedy
- ✓ Estimated capital, annual operation and maintenance (O&M), and total present worth costs, discount rate, and the number of years over which the remedy cost estimates are projected
- ✓ Key factor(s) that led to selecting the remedy (i.e. describe how the Selected Remedy provides the best balance of tradeoffs with respect to the balancing and modifying criteria, highlighting criteria key to the decision)

1.7 Authorizing Signatures

Beverly H. Banister, Acting Director  
Waste Management Division

8/24/06  
Date

**PART 2: INTRODUCTION TO THE SITE AND STATEMENT OF PURPOSE****2.1 Site Name, Location, and Brief Description**

This Record of Decision (ROD) is for the Jacksonville Ash Superfund Site (Site) which includes three separate locations (sites) of former waste processing and/or disposal facilities operated or used by the City of Jacksonville, Florida. EPA grouped the three locations under one site designation because they have common sources and types of waste and to ensure consistency in the approach to site investigation and cleanup. Included are former city incinerators located at Forest Street and at 5th and Cleveland and a former dump site that is now occupied by Lonnie C. Miller, Sr. Park. All three sites are in the northwest portion of Jacksonville in Duval County, Florida (See Figure 1). The U.S. Environmental Protection Agency (EPA) Site Identification Number is FLSFN0407002. EPA is the lead agency for this Site.

**2.1.1 Forest Street Incinerator**

The former Forest Street incinerator site occupies approximately 27 acres in an area of mixed residential and industrial land use, approximately one mile west of Jacksonville's central business district. The site is located at latitude 30°19'35" north and longitude 81°40'58" west. The City of Jacksonville operated the Forest Street municipal incinerator from the 1910s until the 1960s. Although some of the ash waste was taken to other dump sites for disposal, a considerable amount was apparently deposited at and near the incinerator. The incinerator ash contains several COCs, but the main drivers for the cleanup are lead, arsenic, polycyclic aromatic hydrocarbons (PAHs) and dioxin.

The former incinerator area is now enclosed by a chain link fence to prevent access. The site also includes adjoining land used or potentially affected by waste handling or ash disposal activities, including the present location of the Forest Park Head Start School on the west portion of the site, a city park facility in the south portion of the site and surrounding residential properties (see Figure 2).

**2.1.2 5th and Cleveland Incinerator**

The City of Jacksonville operated another municipal incinerator from the 1910s to the 1960s in an area just north of the intersection of 5th and Cleveland streets, approximately one mile northwest of downtown Jacksonville. The site is located at latitude 30°20'37" north and longitude 81°40'14" west. The approximately 36 acre site includes the former incinerator location and other areas impacted by the ash. The incinerator ash contains several COCs, but the main drivers for the cleanup are lead, arsenic, PAHs and dioxin.

Portions of the site are now occupied by the Emmett C. Reed Community Center, a pool, playground, and picnic areas, and city baseball diamond and basketball courts. Ash, containing glass and metal fragments was disposed in several areas near the incinerator, including the present location of the park and baseball field, next to the community center, and along the east side of Francis Street. Ash is also found in some of the residential areas surrounding the former incinerator site (see Figure 3).

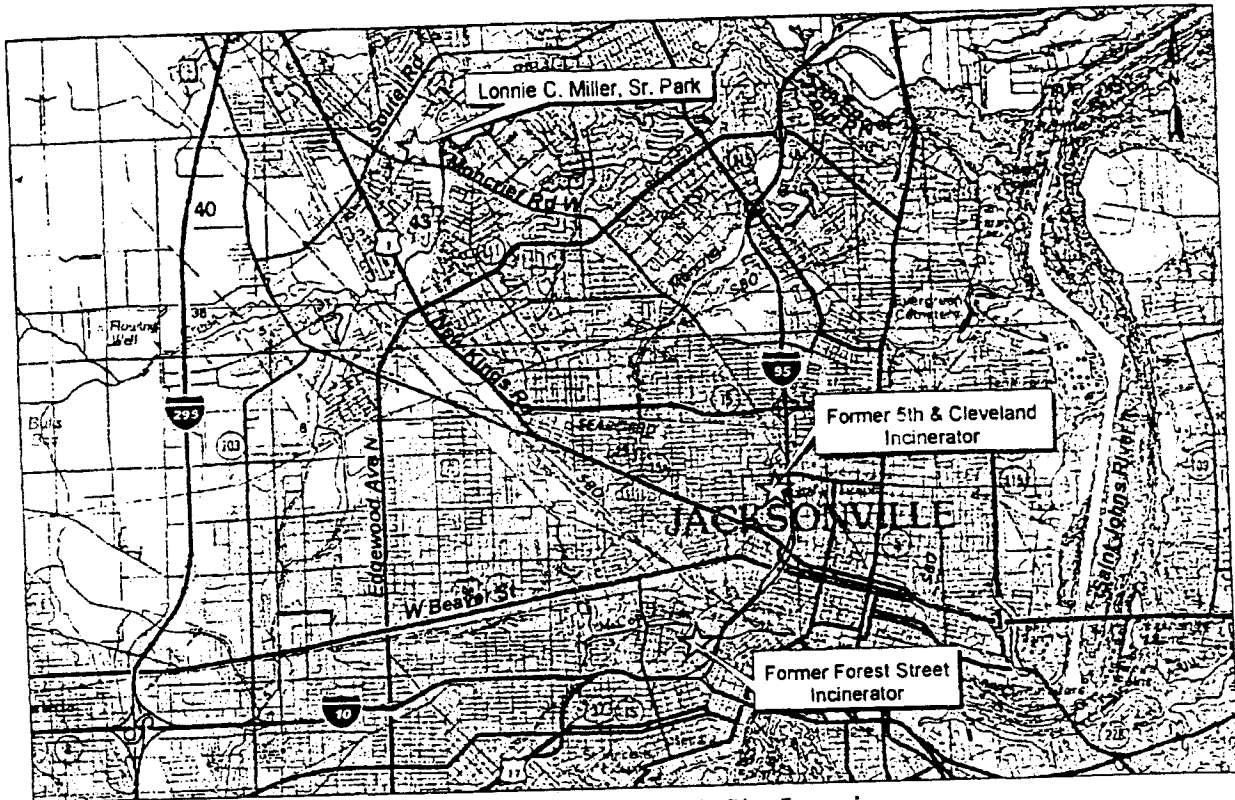


Figure 1 - Jacksonville Ash Site Locations

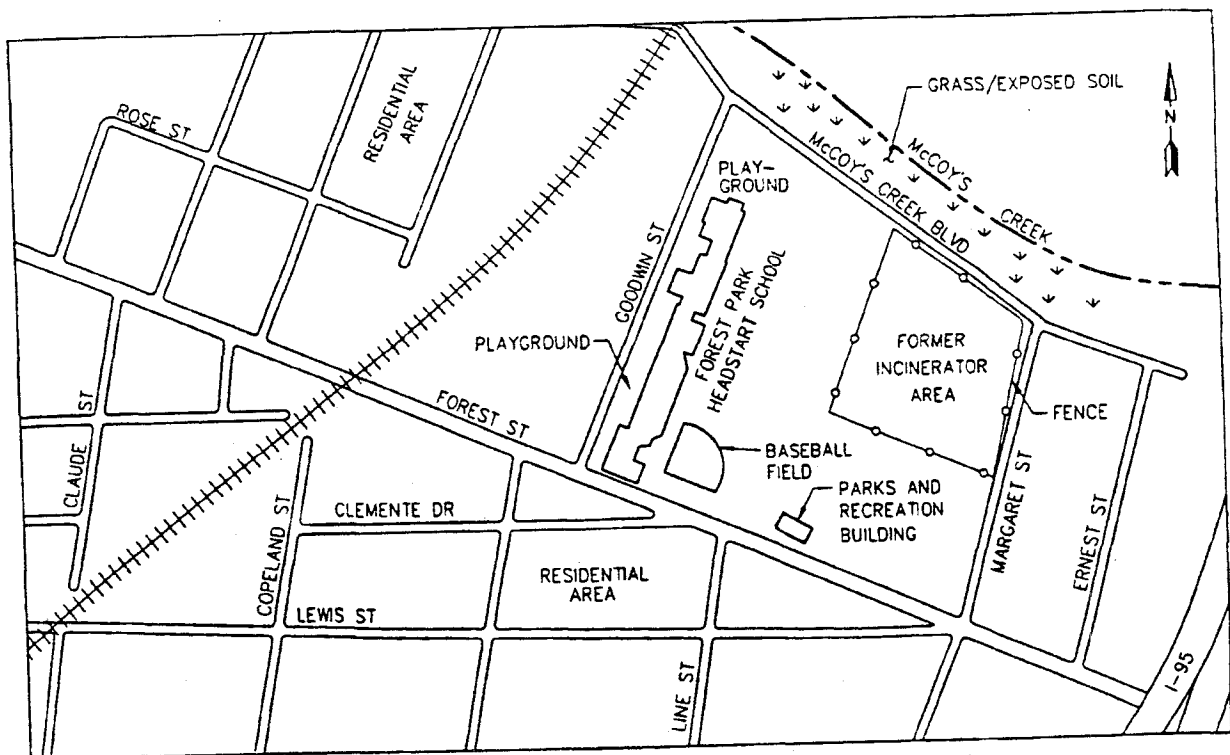


Figure 2 - Former Forest Street Incinerator Site Detail

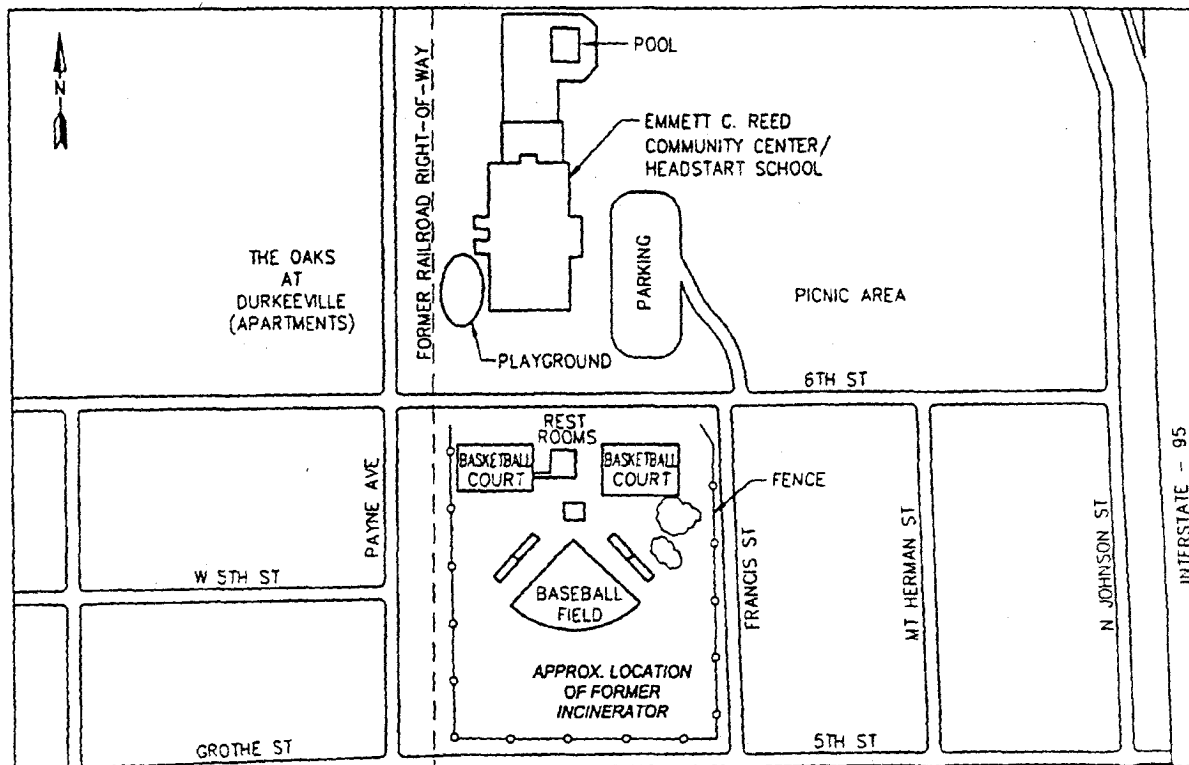


Figure 3 - Former 5th and Cleveland Incinerator Site Detail

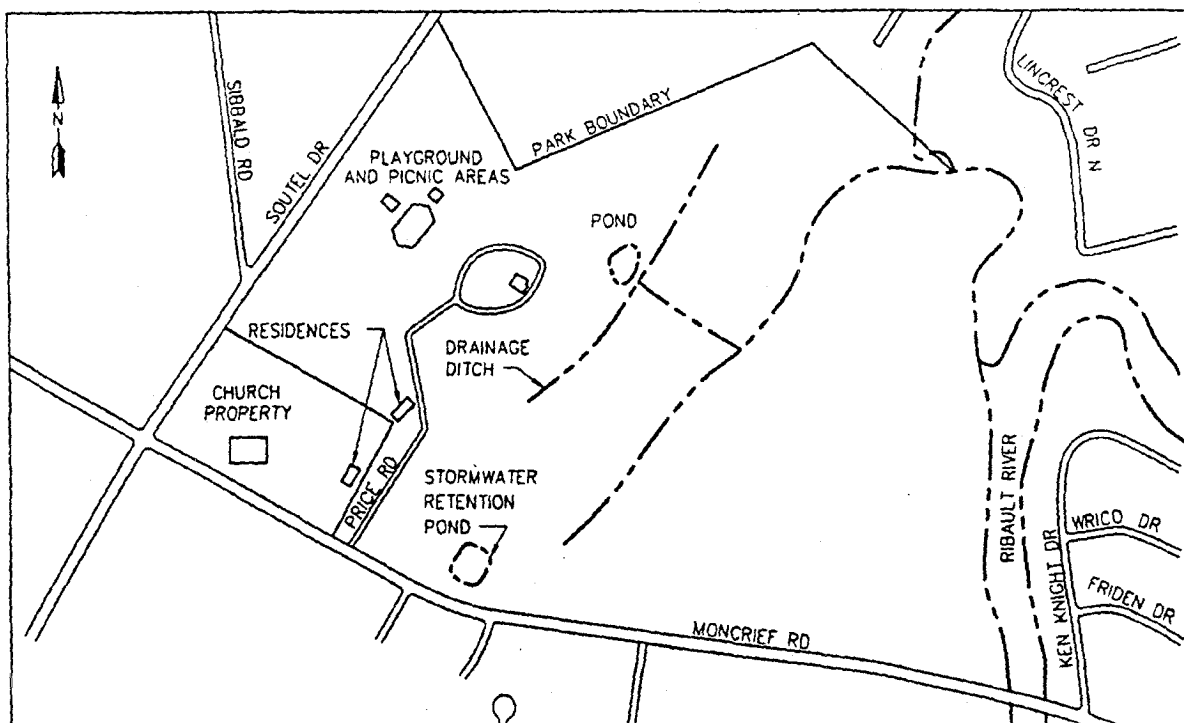


Figure 4 - Lonnie C. Miller, Sr. Park Site Detail

### 2.1.3 Lonnie C. Miller, Sr. Park

Lonnie C. Miller, Sr. Park is located northeast of the intersection of Moncrief Road and Soutel Drive, approximately five miles northwest of downtown Jacksonville. The approximately 108 acre site is located at latitude 30°23'30" north and longitude 81°43'32" west. From the 1940s to the 1960s, the owners operated a dump on a portion of the land, which was formerly used for agricultural purposes. The City of Jacksonville disposed of incinerator ash waste, and other parties reportedly disposed of septic sludge and other wastes at the dump site. The incinerator ash contains several COCs but the main drivers for the cleanup are lead, arsenic, PAHs and dioxin.

In the late 1980s, the City of Jacksonville purchased a large portion of the privately owned land to develop a regional park. The park includes a picnic shelter, playground, and walking areas. The Ribault River borders the east side of the park, flowing northeast to the Trout River (see Figure 4).

### 2.2 Site History and Enforcement Activities (Activities that lead to current problem)

The City of Jacksonville operated the Forest Street and 5th & Cleveland municipal incinerators from the 1910s until the 1960s. The resulting incinerator ash contains lead and other inorganic constituents such as arsenic. The burning process also generated organic constituents such as polyaromatic hydrocarbons (PAHs) and dioxin. Although a considerable amount of the incinerator ash was disposed of in dump sites such as Lonnie C. Miller, Sr., Park and Brown's Dump (a separate Superfund Alternative Site with similar ash contamination), a considerable amount of ash was disposed of around the former incinerators including the spread of ash contamination into surrounding residential properties.

In May 1999, EPA sent Special Notice Letters to the City of Jacksonville identifying them as a Potentially Responsible Parties (PRP) to the Jacksonville Ash site. The City was asked to voluntarily enter into an Administrative Order by Consent (AOC) with EPA to perform a Remedial Investigation and Feasibility Study (RI/FS) for the Jacksonville Ash Site. The City of Jacksonville agreed, and the Order was signed and work began September 1, 1999. Therefore, this Site was never listed on the National Priorities List (NPL); rather, it is a Superfund Alternative Site (SAS) which, pursuant to the 1999 AOC, is consistent with the National Contingency Plan (NCP) for the required RI/FS. Site remediation is to be funded by the City of Jacksonville. The lead agency for this Site is the EPA.

### 2.3 Previous Investigations

What became the Jacksonville Ash Site has been investigated as separate sites several times over the years. The following is a summary of key involvement by EPA, the Florida Department of Environmental Protection (FDEP) and the Agency for Toxic Substances and Disease Registry (ATSDR) before the RI/FS was started. ATSDR has continued to make health assessments after the start of the RI/FS as new RI data was collected and evaluated.

### 2.3.1 Preliminary Assessments, 1994-1996

In the Fall of 1996, The Florida Department of Environmental Protection (FDEP) conducted Preliminary Assessments (PAs) at the 5<sup>th</sup> & Cleveland Incinerator, Forest Street Incinerator, and Lonnie C. Miller, Sr. Park, respectively. All three assessments concluded that the soil exposure pathways at each site were of major concern due to the presence of ash material, its unknown extent at the sites, and historical data that indicates elevated heavy metals (including lead and arsenic) are present in municipal incinerator ash. The 5<sup>th</sup> & Cleveland Incinerator, Forest Street Incinerator, and the Lonnie C. Miller, Sr. Park sites were recommended for further CERCLA action. Details of these assessments and other State investigations are in the following:

- Preliminary Contamination Assessment Report (CAR), Forest Street Incinerator, November 3, 1994, RSDI Environmental, Inc.
- Contamination Assessment Report Summary (CAR), Forest Street Incinerator, November 20, 1995, Dominion Environmental Geosciences
- Forest Street Incinerator Site: Soil Data, June 10, 1996, Dominion Environmental Geosciences
- Preliminary Assessment Report 5<sup>th</sup> & Cleveland Incinerator, October 31, 1996 (FDEP)
- Preliminary Assessment Report, Forest Street Incinerator, November 26, 1996 (FDEP)
- Preliminary Assessment Report, Lonnie C. Miller, Sr., Park, December 24, 1996 (FDEP)

After a February 1996 site visit at the 5<sup>th</sup> & Cleveland site, FDEP requested that the City of Jacksonville implement interim measures to cover exposed areas of ash and ash-contaminated soil with gravel, compost or sod. The interim cover was implemented at 5<sup>th</sup> & Cleveland site by time of the submittal of the October 31, 1996, Preliminary Assessment Report.

The site discovery forms for the Forest Street and 5<sup>th</sup> & Cleveland Incinerator sites were sent to EPA on September 29, 1996. The Lonnie C. Miller, Sr. Park site discovery was December 18, 1996.

### 2.3.2 Site Inspection Reports, 1997

In 1997, EPA conducted a series of sampling events, analyzing for metals, organics, pesticides/PCBs, and dioxins in soils, surface water, sediments and groundwater at each of the three sites. Three separate Site Inspection (SI) Reports were completed in December 1997 that presented the results and conclusions.

- Site Inspection Report, 5th & Cleveland Incinerator, December 1, 1997 (EPA)
- Site Inspection Report, Forest Street Incinerator, December 1, 1997 (EPA)
- Site Inspection Report, Lonnie C. Miller, Sr., Park, December 31, 1997 (EPA)

For each of the three sites the soil exposure pathways are of major concern because of the direct exposure risk to elevated levels of lead and arsenic. The groundwater migration pathway is of possible concern at all three sites due to the detection of elevated levels of inorganic constituents in the surficial aquifer. The surface water migration pathway is of possible concern at the Forest Street Incinerator and Lonnie C. Miller, Sr. Park sites because of elevated levels of arsenic and

lead detected in sediment samples from McCoy's Creek and Ribault River. All three sites were recommended for further CERCLA action.

### 2.3.3 ATSDR Health Consultations, 1996-2003

In November 1996, EPA requested the Agency for Toxic Substances and Disease Registry (ATSDR) to perform a Health Consultation for the 5<sup>th</sup> & Cleveland Incinerator site using existing data to evaluate the potential for health effects in children from exposure to lead in the soils. It concluded that the limited sampling and analyses that were conducted show that lead is present at levels of public health concern; however, the sampling is not adequate to characterize the nature and extent of contamination. ATSDR also concluded that the temporary measures implemented at the site (covering the ash with gravel, sod and compost) are effective in minimizing potential exposures to contaminants in the ash, though not considered to be protective in the long-term. ATSDR recommended that the temporary measures be adequately maintained to minimize potential exposure, until the nature and extent of contamination has been characterized and permanent remedial actions are implemented.

In January 1997, EPA requested ATSDR to perform a Health Consultation for the Forest Street Incinerator site. It concluded that the site is a public health hazard and long-term incidental soil ingestion by children or adult trespassers on the most contaminated part of the site (the northeast quadrant where the former incinerator was located) could interfere with proper blood formation. It also concluded that the concentrations of the other metals found in the soil are not a public health hazard. ATSDR recommended that access be restricted to the area where the former incinerator had been. They also recommended that the surface soils be sampled for complex organic chemicals (including PAHs and PCBs) and that the vegetables grown in the contaminated soils be tested.

In September, 1999, ATSDR performed a Health Consultation for Lonnie C. Miller, Sr. Park. ATSDR found no apparent public health hazard based on available data. ATSDR recommended additional sampling to supplement existing data.

In December, 1999, ATSDR performed a Health Consultation for 5<sup>th</sup> & Cleveland site. ATSDR found that concentrations of lead and antimony in one soil sample that are a public health hazard. ATSDR recommended maintaining the soil and grass cover in this area and additional sampling to *fully characterize the site*.

In May, 2001, ATSDR performed a Health Consultation for Lonnie C. Miller, Sr. Park using the latest data from the Phase I RI sampling. ATSDR concluded that there is no immediate health threat because of the distribution of ash contamination, visitor activity patterns, the presence of a heavy vegetation cover at the park, and the blood lead levels collected from children by the Duval County Department of Health that indicate few exceedences of the CDC guidelines for safe blood lead levels. ATSDR recommended the development of a long term remediation strategy, restricting access to lead concentrations over 1,000 mg/kg, and maintaining the vegetation cover in areas of contamination. Based on this health consultation, EPA requested the installation of a fence to separate the highest contamination in the eastern portion of the park from the western portion where most visitor activity takes place. The City of Jacksonville erected the fence restricting access to the highest levels of contamination at the park.



In January, 2002, ATSDR performed a Health Consultation for the 5<sup>th</sup> & Cleveland site using the latest data from the Phase I RI sampling. ATSDR concluded that the levels of lead pose a long term threat public health threat if children frequently come in contact with the contaminated soil. They further concluded that the interim measures to restrict exposure to the contamination for lead greater than 1,000 mg/kg (covering the ash with gravel, sod and compost) and lead greater than 400 mg/kg (vegetation cover) are effective in preventing short term health threats and these interim measures should be maintained. The Health Consultation also referenced the blood lead levels measured by the Duval County Department of Health that indicate few exceedences of the CDC guidelines for safe blood lead levels.

In January, 2002, ATSDR performed a Health Consultation for the Forest Street site using the latest data from the Phase I RI sampling. ATSDR concluded that the levels of lead pose a long term threat public health threat if children frequently come in contact with the contaminated soil. They further concluded that the interim measures to restrict exposure to the contamination for lead greater than 1,000 mg/kg (covering the ash with gravel, sod and compost) and lead greater than 400 mg/kg (vegetation cover) are effective in preventing short term health threats and these interim measures should be maintained. The Health Consultation also referenced the blood lead levels measured by the Duval County Department of Health that indicate few exceedences of the CDC guidelines for safe blood lead levels.

In the Fall of 2002, ATSDR evaluated the analytical data for health hazards in the playground and picnic area of Lonnie C. Miller, Sr., Park. The Health Consultation dated October 8, 2002, states that there is no health hazard in the area of the park that is outside the temporary fence separating the contaminated eastern section of the park.

In September, 2003, ATSDR performed a Health Consultation for the 5<sup>th</sup> & Cleveland site to evaluation the health hazard from eating vegetables grown in the ash contamination at all three sites. The data for the evaluation was collected by EPA in January, 2002, from three gardens at the 5<sup>th</sup> & Cleveland site with varying concentration of lead, other metals and PAHs. ATSDR concluded that the levels of metals and PAHs in the collard and mustard greens (the vegetables evaluated) are not likely to cause illness and present no apparent public health hazard. An unacceptable long term health risk was possible from direct exposure to lead in the soil above EPA's recommended residential clean up goal of 400 mg/kg. ATSDR recommended that gardeners in the area use good gardening and food preparation practices (wash hands and food) to minimize exposure to garden soil.

## **2.4 Implementation History of Remedial Investigation (RI), Baseline Human Health Risk Assessment, Ecological Risk Assessment, Feasibility Study**

### **2.4.1 RI Phase I, 1999 - 2000**

With the signing of an AOC in September 1999, the City of Jacksonville agreed to perform of a Remedial Investigation/Feasibility Study (RI/FS). The goal of the RI is to determine the nature and extent of contamination at the Site. In 1999 the City of Jacksonville submitted a Work Plan which contains the sampling strategy, methods and goals. After review by EPA, FDEP and Technical Assistance Plan (TAP) community group, the final Work Plan was approved by EPA

in April, 2000. An RI/FS Kickoff public meeting was held on May 1, 2000. The RI Work Plan was implemented in summer, 2000. The draft RI Report presenting the results of the Phase I sampling was submitted in November, 2000. After review by EPA, FDEP and the TAP community group, EPA requested additional parcel-by-parcel RI sampling on January 17, 2001 to determine the need for remediation on a parcel-by-parcel basis.

#### **2.4.2 RI Phase II, 2001 - 2003**

The City of Jacksonville agreed to conduct the additional parcel-by-parcel RI sampling in June, 2001. After review by EPA, FDEP and the TAP community group, EPA approved the additional RI sampling Work Plan in September, 2001. Additional RI sampling started in October 2001.

The sampling took longer than expected due to difficulties in getting signed Access Agreements. On two occasions (September/December 2001), the City mailed Access Agreements to properties targeted for the additional soil sampling. The first mailing went to the mailing address of the property targeted for sampling. The second mailing went to the owner/occupant at the physical address of the property. The second request from the City was followed by a December 2001 EPA Fact Sheet on the Access Agreement.

In May 2002, the EPA walked through the neighborhood talking to residents who had not returned previous requests for access, asking for access and answering the community's questions on the Access Agreements and the importance of the additional sampling. The City of Jacksonville also sent people door-to-door seeking access.

In March 2002, U.S. Congresswoman Corrine Brown sent a letter to individuals who had not signed the Access Agreements. Representative Brown's letter encouraged people to sign the Access Agreement so sampling could take place to determine if incinerator ash and contaminated soil are present.

At properties where access was granted, Phase II soil sampling was carried out. With an acceptable number of parcels sampled in early 2002, the following major actions occurred:

- EPA called for the November 2000 draft Remedial Investigation Report to be rewritten to include the information collected during Phase II. The Remedial Investigation Report was revised and EPA approved the final version (Revision 2) dated December, 2004.
- EPA approved the Human Health Baseline Risk Assessments.
- EPA approved the Ecological Risk Assessments.
- Additional background dioxin sampling was performed in late 2002 and early 2003.
- Additional groundwater sampling was performed in early 2003.

The December, 2004 RI Report was approved. The RI allows the following conclusions to be drawn:

- Soil is contaminated at levels of concern at all three sites.
- Sediment is contaminated at McCoy's Creek at Forest Street Incinerator and Ribault River at Lonnie C. Miller, Sr. Park. However, because constituents of concern

concentrations are at levels similar to sediment background concentrations upstream from the sites, active remediation is not needed.

- Groundwater is not contaminated at levels of concern at any of the three sites.
- Surface water is not contaminated at levels of concern at any of the three sites

#### **2.4.3 Baseline Human Health Risk Assessment (BHHRA), 1999-2003**

The Baseline Human Health Risk Assessment was performed by an EPA contractor under an RI/FS Work Assignment. The BHHRAs with the following dates were approved by EPA:

- 5<sup>th</sup> & Cleveland Incinerator, September 27, 2002
- Forest Street Incinerator, March, 2003
- Lonnie C. Miller, Sr. Park, March, 2003.

These documents conclude that unacceptable risk exists in soil and groundwater for COCs. The COCs are the contaminants that the BHHRAs have determined present a possible risk to human health. These risks are well defined and there are no additional assessments required to develop remedial goals (RGs) for the identified COCs. The Baseline Risk Assessment allows the following conclusions to be drawn:

- Soil is contaminated at levels supportive of cleanup at all three sites.
- Groundwater is contaminated at levels of concern at all three sites, although subsequent sampling during the RI has shown that groundwater is not contaminated at levels that are a threat to human health.
- Surface water is not contaminated at levels of concern at any of the three sites

The risks are discussed in more detail in Part 5 of this ROD.

#### **2.4.4 Ecological Risk Assessment, 1999-2003**

The Ecological Risk Assessments (ERAs) were performed by an EPA contractor, under an RI/FS Work Assignment. The ERAs with the following dates were approved by EPA:

- 5<sup>th</sup> & Cleveland, March 31, 2003
- Forest Street Incinerator, March 31, 2003
- Lonnie C. Miller, Sr. Park, September 12, 2003

These documents conclude that surface water does not contain ecologically significant concentrations of contamination and is therefore not considered to be a medium of ecological concern at the site. However, concentrations of contaminants of potential ecological concern (COPEC) in surface soil present a risk to terrestrial communities (land dwelling animals) at all three sites. COPECs in sediment present a possible risk to aquatic communities (water dwelling animals) and viable insectivore (insect eating) and piscivore (fish eating) communities at all three sites, if significantly higher than background sediments concentrations from upstream. These risks are well defined and there are no additional ecological evaluations or assessments required to develop preliminary remedial goals (PRGs) for these contaminated media. PRGs are

conservative constituent concentrations developed in the ERA that present a possible threat to the environment. Additional biological studies could be conducted to determine site specific cleanup goals by refining the conservative PRGs in the ERA.

The risks are discussed in more detail in Part 6 of the ROD.

#### **2.4.5 Feasibility Study, 2004 - 2005**

With the finalization of the Risk Assessments and completion of Phases I and II of the Remedial Investigation (i.e., with the sampling of a significant number of targeted parcels), the next step in the cleanup agreement with the City is performance of the Feasibility Study.

The following is a listing of the main events which have occurred with regard to the Feasibility Study:

- Feasibility Study (revision 0) was submitted in November 2004 and reviewed
- Feasibility Study (revision 1) was submitted in May 2005 and approved in July 2005

The FS findings are discussed in more detail in Part 7 and 8 of the ROD.

#### **2.4.6 RI Phase III, 2003 - 2005**

It was recognized that several provisions of Florida's risk based corrective action (RBCA) statute (F.S. §376.30701), enacted on June 20, 2003, would impact Superfund cleanups conducted in Florida. Impacts from this law (along with a desire to collect information needed for quicker implementation of the cleanup) necessitate an additional round of sampling at certain parcels (i.e., Phase III).

Phase III sampling actions are to occur concurrent with selection of the cleanup approach and remedial design/remedial action activities. Exceedances of applicable RGs delineated during the Phase III sampling will be included for remediation.

#### **2.5 Enforcement Activities**

In May 1999, EPA sent Special Notice Letters to the City of Jacksonville identifying them as a Potentially Responsible Parties (PRP) to the Jacksonville Ash site. The City was asked to voluntarily enter into an AOC with EPA to perform a Remedial Investigation and Feasibility Study (RI/FS) for the Jacksonville Ash Site. The City of Jacksonville agreed, and the Order was signed and work began September 1, 1999. Therefore, this Site was never listed on the National Priorities List (NPL); rather, it is a Superfund Alternative Site (SAS) which, pursuant to the 1999 AOC, is consistent with the National Contingency Plan (NCP) for the required remedial investigation/feasibility study. Site remediation is to be funded by the City of Jacksonville. The lead agency for this Site is the EPA.

## **2.6 Scope and Role of Operable Unit and Other Response Actions**

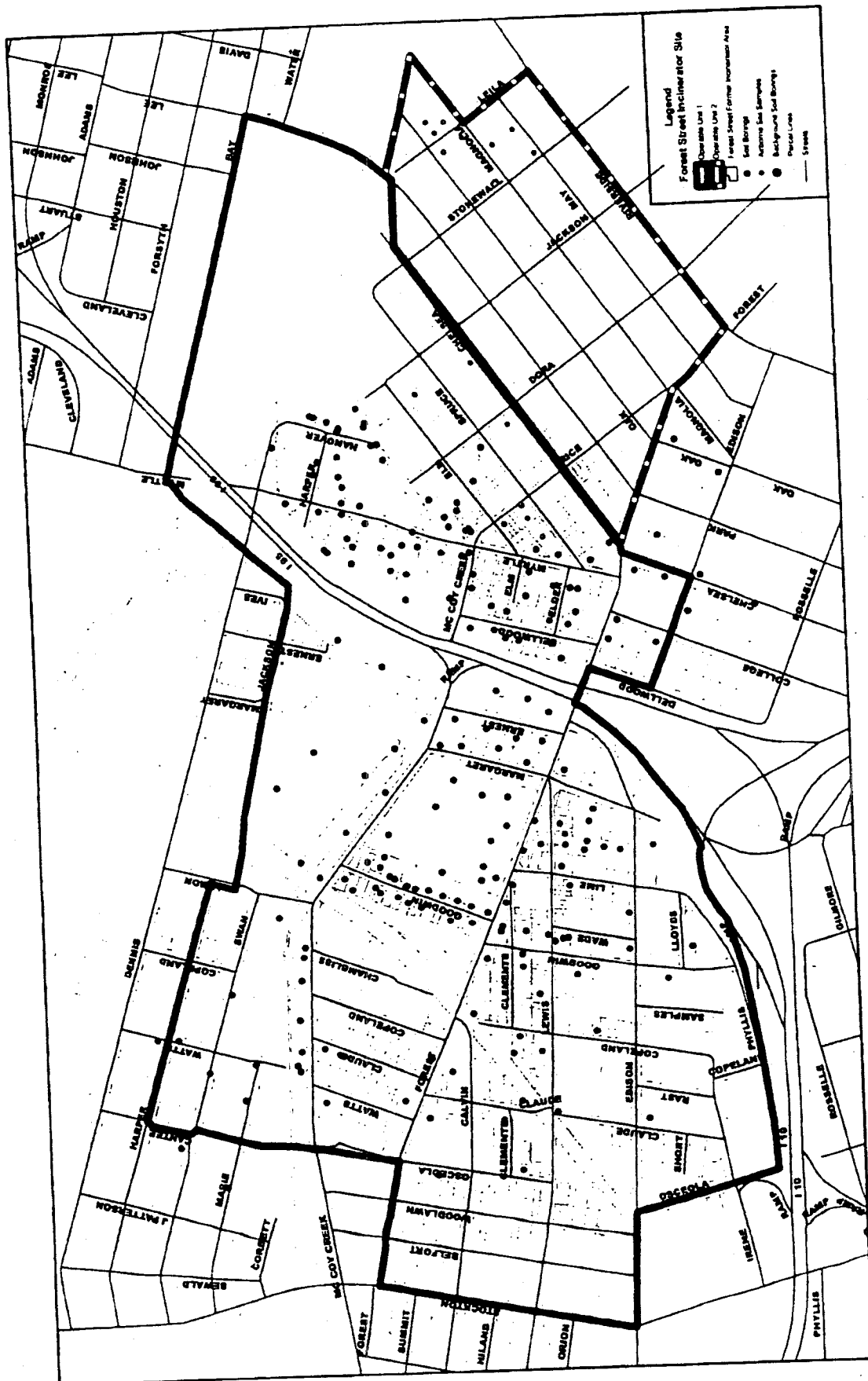
The remediation of the Jacksonville Ash Site is presented in this Record of Decision (ROD). There are two operable units at the Forest Street Incinerator site and 5<sup>th</sup> & Cleveland Incinerator site of the Jacksonville Ash Site. The remedy and remedial goals presented in this ROD will be effective for both operable units. The area included in Operable Unit 1 (OU1) is presented in the Remedial Investigation Report dated December 2004 and Feasibility Study dated May 2005 (see Figures 5 and 6). The size of OU1 may change somewhat after Phase III RI sampling is completed. The Lonnie C. Miller, Sr. Park site has only one operable unit.

During sampling for air-borne contaminants, small areas of ash were found in the sampling areas located approximately 3000 feet to the east of the Forest Street and 5<sup>th</sup> & Cleveland Incinerator sites. The air-borne soil sampling did not indicate wide spread lead contamination, but small areas where ash was dumped. It was decided that these areas did not represent a high risk and that sampling and remediation of the main sites immediately around the incinerators were of higher priority. The soils to be sampled and evaluated for remediation that are located east of Hogan's Creek (5<sup>th</sup> & Cleveland) and east of Chelsea Street (Forest Street) are considered Operable Unit 2 (OU2). Any other work needed to complete the investigation and remediation of the Jacksonville Ash Site will also be included in OU 2 (see Figures 5 and 6).

EPA acknowledges that there can be a separate cooperative cleanup agreement for the Site between the PRP and FDEP or other regulatory agencies. EPA further acknowledges that the PRP is not prevented from doing additional cleanup concurrent with the CERCLA action as long as additional cleanup does not interfere with or impede the CERCLA action. Examples of such additional cleanup may include cleanup of the Site to FDEP soil cleanup target levels that are based on acute toxicity, removal of non-hazardous solid waste, and inclusion of the Site in an area-wide program to reduce or eliminate contamination in the river basin of Hogan's Creek.

### **2.6.1 Non-Time Critical Removal**

The City of Jacksonville requested a non-time critical removal (NTC Removal) that would allow the construction of a tennis facility at the Emmett Reed Park at 5<sup>th</sup> & Cleveland site (see Figure 6) using a Federal Parks and Recreation Grant for \$500,000 and remove the long term threat to human health. The Engineering Evaluation/Cost Analysis (EE/CA) and Action Memorandum were completed in August 9, 2004. The AOC was signed by the City of Jacksonville on June 20, 2005. The City of Jacksonville is paying for NTC Removal.



ROD Figure 5



## **PART 3: SUMMARY OF ENVIRONMENTAL CONTAMINATION**

### **3.1 Site Overview**

The Jacksonville Ash Superfund Site (Site) which includes three separate locations (sites) of former waste processing and/or disposal facilities operated or used by the City of Jacksonville, Florida. EPA grouped the three locations under one site designation because they have common sources and types of waste and to ensure consistency in the approach to site investigation and cleanup. Included are former city incinerators at the Forest Street site and at 5th and Cleveland site and a former dump site that is now occupied by Lonnie C. Miller, Sr. Park.

#### **3.1.1 Forest Street Incinerator**

The former Forest Street incinerator site occupies approximately 27 acres in an area of mixed residential and industrial land use, approximately one mile west of Jacksonville's central business district. The City of Jacksonville operated the Forest Street municipal incinerator from the 1910s until the 1960s. Although some of the ash waste was taken to other dump sites for disposal, a considerable amount was apparently deposited at and near the incinerator. The incinerator ash contains several COCs, but the main drivers for the cleanup are lead, arsenic, PAHs and dioxin.

The former incinerator area is now enclosed by a chain link fence to prevent access. The site also includes adjoining land used or potentially affected by waste handling or ash disposal activities, including the present location of the Forest Park Head Start School on the west portion of the site, a city park facility in the south portion of the site and surrounding residential properties.

#### **3.1.2 5th and Cleveland Incinerator**

The City of Jacksonville operated another municipal incinerator from the 1910s to the 1960s in an area just north of the intersection of 5th and Cleveland streets, approximately one mile northwest of downtown Jacksonville. The approximately 36 acre site includes the former incinerator location and other areas impacted by the ash. The incinerator ash contains several COCs, but the main drivers for the cleanup are lead, arsenic, PAHs and dioxin.

Portions of the site are now occupied by the Emmett C. Reed Community Center, pool, playground, and picnic areas, and city baseball diamond and basketball courts. Ash, containing glass and metal fragments, was disposed in several areas near the incinerator, including the present location of the park and baseball field, next to the community center, and along the east side of Francis Street. Ash is also found in some of the residential areas surrounding the former incinerator site.

#### **3.1.3 Lonnie C. Miller, Sr. Park**

Lonnie C. Miller, Sr. Park is located northeast of the intersection of Moncrief Road and Soutel Drive, approximately five miles northwest of downtown Jacksonville and occupies



approximately 108 acres. From the 1940s to the 1960s, the owners operated a dump on a portion of the land, which was formerly used for agricultural purposes. The City of Jacksonville disposed of incinerator ash waste, and other parties reportedly disposed of septic sludge and other wastes at the dump site. The incinerator ash contains several COCs but the main drivers for the cleanup are lead, arsenic, PAHs and dioxin.

In the late 1980s, the City of Jacksonville purchased a large portion of the privately owned land to develop a regional park. The park includes a picnic shelter, playground, and walking areas. The Ribault River which borders the east side of the park, flows northeast to the Trout River.

### 3.2 Sampling Strategy

During the RI, the following media were sampled: surface soil, subsurface soil, sediment, surface water and groundwater. The RI consisted of what ultimately became three phases.

Phase I included surface water, sediment and groundwater sampling and the following soil sampling events:

- Tier 1 (Delineation) Soil Sampling
- Tier 2 (Delineation) Soil Sampling
- Characterization Soil Sampling
- Airborne Particulate Sampling

Tier 1 soil samples were analyzed by X-ray fluorescence (XRF) for lead to two feet at 6 inch intervals (four samples) to determine the extent of lead and ash contamination. Tier 2 soil samples were 5-point composited samples to two feet, one residential yard or lot further out than the last Tier 1 sample with XRF lead measurements less than 300 mg/kg.

Tier 2 soil samples were used to prove that the residential properties at the edge of the sites were not contaminated. The individual discrete Tier 2 soil samples and central composite for each of the four depth intervals were analyzed for XRF lead and visually for ash. The 0-6 inch Tier 2 soil samples was sent to the laboratory to be analyzed for full Target Analyte List (TAL) and 20 % Target Compound List (TCL) except VOCs but including dioxin and furans. Both Tier 1 and 2 locations had a single boring advanced to the water table for visual examination for ash.

Characterization soil samples were obtained in areas of known ash deposits to determine the composition of the ash and to define vertical extent. The characterization borings were advanced at one foot intervals to one foot below the ash with each interval visually checked for ash and for XRF lead. At least three soil samples from the surface (0-6 inches), within the ash and one foot below the ash were collected for laboratory analyses. Of the three (sometimes four) soil samples per characterization boring, 30% were analyzed for full TAL and 15% for TCL (except VOCs) including dioxin and furans.

Airborne particulate soil sampling was conducted at the two former incinerator sites. Based on the historical wind rose of prevalent wind directions and a simple EPA modeling of the possible areas of particulate deposition, soil samples were collected at 8 large particulate locations

approximately 1,500 to 2,000 feet east of the former incinerator locations at the Forest Street and 5<sup>th</sup> & Cleveland sites. Eight small particulate soil samples were collected approximately 3,500 to 4,500 feet east of the former incinerator locations. A boring at each location was advanced to the water table at one foot intervals and visually checked for ash and XRF lead. The 0-6 inch surface samples were sent to the laboratory and analyzed for TAL metals, PAHs and 25% for dioxin and furans.

Phase II consisted of groundwater sampling and the following soil sampling event:

- Parcel-by-Parcel Soil Sampling (i.e., residential lot by lot sampling)

Around the time the June 2003 Feasibility Study was submitted, it was recognized an additional round of RI sampling at certain parcels would be worthwhile (i.e., RI Phase III). Phase III will begin in late 2005 and consisted of the following:

- Parcel-by- Parcel soil sampling (i.e., residential lot by lot sampling) of those properties not previously sampled (mainly due to failure to obtain access) and re-sampling of property where information on constituent concentrations are incomplete.

Information collected during the Phase III RI will be used to further refine the areas needing remediation. Any properties identified in Phase III sampling will be addressed in a manner consistent with the selected remedy.

### **3.3 Known and/or Suspected Sources of Contamination**

The source of contamination is incinerator ash from the City of Jacksonville municipal incinerators at Forest Street and 5<sup>th</sup> & Cleveland, which was deposited around the incinerator sites and at the Lonnie C. Miller, Sr. Park site. Although the ash is identified by the presence of glass and metal fragments (collectively referred to as "clinkers") and contains metals such as lead and arsenic and organics such as PAHs and dioxins.

### **3.4 Surface and Subsurface Soil Contamination**

During Phase I of the RI, surface soil samples were obtained from 777 locations in 2000 through 2002. The intent of the soil sampling effort was to delineate the ash source areas and the perimeter of the source areas through visual observation, XRF screening for lead, and laboratory analysis for inorganics and organics. There were also 60 background soil locations sampled. The background samples were obtained for the three Jacksonville Ash sites and the Brown's Dump site (a separate SAS with similar ash contamination), from surface and subsurface soil not affected by site activities. Of the 777 sample locations, a subset were analyzed for volatile organic compounds (VOCs) and semi-volatile organic compounds (SVOCs) and dioxin.

During Phase II of the RI, a total of 932 parcels of property were sampled. Each sampling event at a parcel consisted of a central boring and 4 outer borings designed to spatially represent a land parcel, lot or backyard. The one central boring was sampled to the water table and checked for visual ash and XRF lead. The four additional corner borings were sampled to 2 feet and checked

for visual ash and XRF lead. Any discreet sample with XRF lead measurements in the range of 200 - 400 mg/kg were analyzed in the laboratory for lead and arsenic. A five-point soil composite sample (0-6 inches bls) was also collected from each parcel. The composite samples were examined in the field for visual ash and XRF lead. In addition, some of the surface soil composite samples were submitted to the laboratory for analysis of TAL metals (20 percent), PAHs (10 percent) and dioxins/furans (10 percent).

Surface and subsurface soils are contaminated with constituents associated with ash (e.g., lead, arsenic, PAHs, etc). Appendix C of the ROD contains tables with the occurrence and distribution of the Phase I RI soil sampling constituents of potential concern. Figures 7, 8 and 9 presents the location of ash from Phase I of the RI. Figures 10, 11 and 12 present the distribution of lead (measured by XRF) as determined during Phase I of the RI. Figures 13, 14 and 15 show the distribution of lead and other COC exceedences of RGs on a parcel-by-parcel basis from the Phase II RI. Figures 16, 17 and 18 show the areas that are set for remediation for OUI based on information to date. The size of these areas may change somewhat based on any additional data collected during the Phase III RI sampling or during the remedial design or remedial action. The estimated volume of surface and subsurface soil contaminated at concentrations above RGs at all three sites is approximately 1,323,000 cubic yards.

The samples for air-borne surface soil deposition were obtained in areas located approximately 1,500 to 2,000 feet (large particulate) and 3,500 to 4,500 feet (small particulate) east of the former incinerator sites at Forest Street and 5<sup>th</sup> & Cleveland. The sampling results at the Forest Street large particulate locations show 2 of the 9 soil samples have lead above 400 ppm, arsenic above 2.1 ppm and PAHs above the background levels. Dioxin was above the dioxin background of 8.8 ppm in 2 of the 2 samples analyzed for dioxin. The sampling results at the 5<sup>th</sup> & Cleveland large particulate locations show none of the 8 soil samples have lead above 400 ppm or arsenic above 2.1 ppm. PAHs above the background levels were found in 1 of the 8 samples. Dioxin was above the dioxin background of 8.8 ppm in 2 of the 3 samples analyzed for dioxin. These results did not indicate wide spread air-borne deposition above remedial goals, however the soil sampling for OUI has expanded to encompass the large particulate sampling areas. Remediation of these areas will take place along with the rest of OUI.

The sampling results at the Forest Street small particulate locations show 4 of the 9 soil samples have lead above 400 ppm, 5 of the 9 soil samples have arsenic above 2.1 ppm and 3 of the 9 soil samples have PAHs above the background levels. Dioxin was above the dioxin background of 8.8 ppm in 2 of the 2 samples analyzed for dioxin. The sampling results at the 5<sup>th</sup> & Cleveland small particulate locations show 1 of the 8 soil samples have lead above 400 ppm. None of the small particulate soil samples have arsenic above 2.1 ppm or PAHs above the background levels. Dioxin was not found above the dioxin background of 8.8 ppm in the 1 sample analyzed for dioxin. These results did not indicate wide spread air-borne deposition above remedial goals, however small deposits of ash were identified in some areas. These small deposits are thought to be dumping areas and not from air deposition. The small particulate sampling areas are proposed for additional sampling during the OU2 sampling and will be remediated as part of OU2.

### **3.5 Sediment Contamination**

#### **3.5.1 Forest Street Incinerator**

During RI sampling events in 2000, a total of 8 sediment samples and 7 sediment background samples were obtained from McCoy's Creek. All 15 samples were analyzed for TAL metals, SVOCs, pesticides and polychlorinated biphenyls (PCBs). Three samples were also analyzed for dioxins and VOCs.

Table 1 lists the constituents detected by sediment analysis.

#### **3.5.2 5th and Cleveland Incinerator**

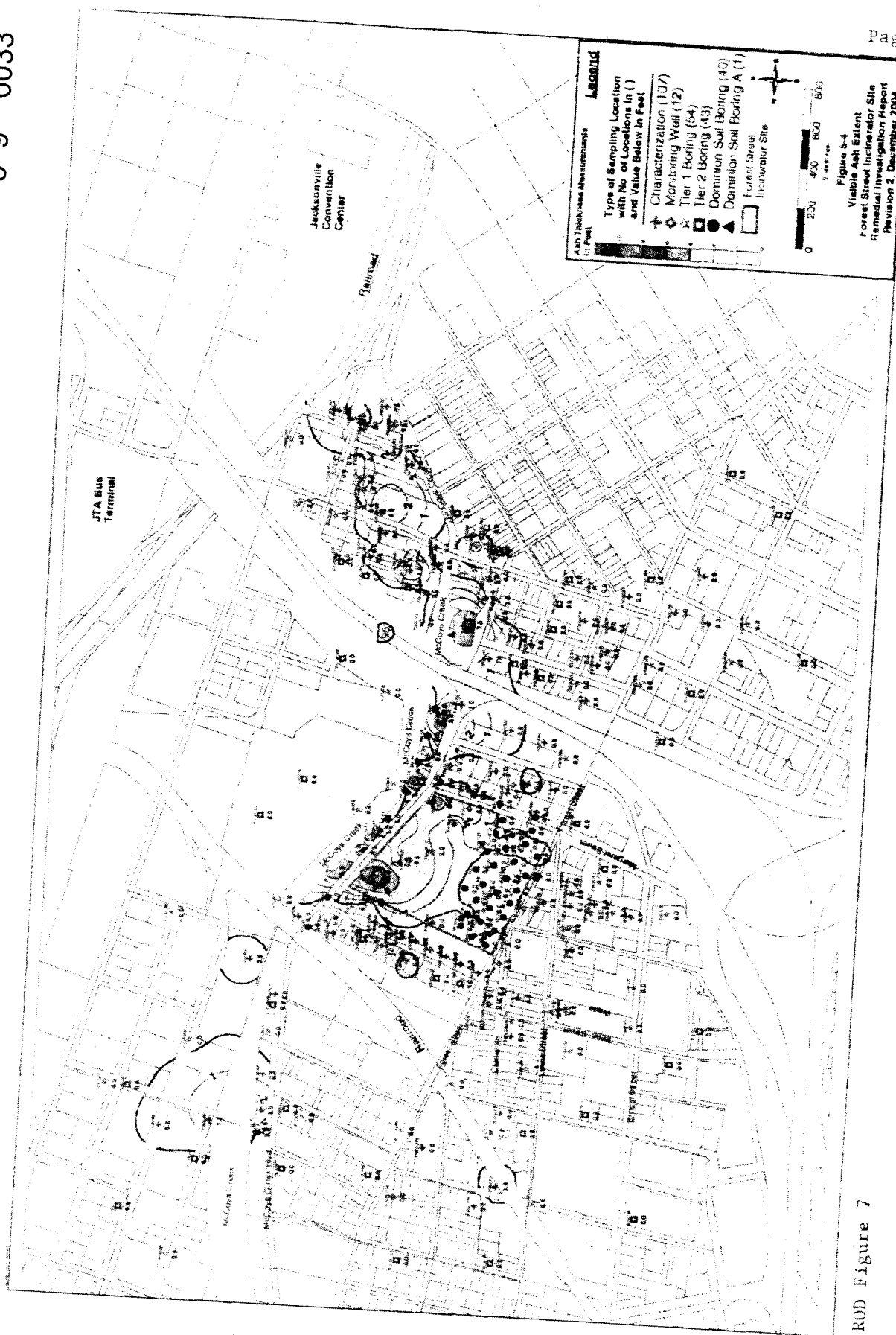
During RI sampling events in 2000, a total of 14 sediment samples were obtained from the drainage ditch, underground culvert and Hogan's Creek. All 14 samples were analyzed for TAL metals, SVOCs, pesticides and polychlorinated biphenyls (PCBs). Two samples were also analyzed for dioxins and VOCs.

Table 2 lists the constituents detected by sediment analysis.

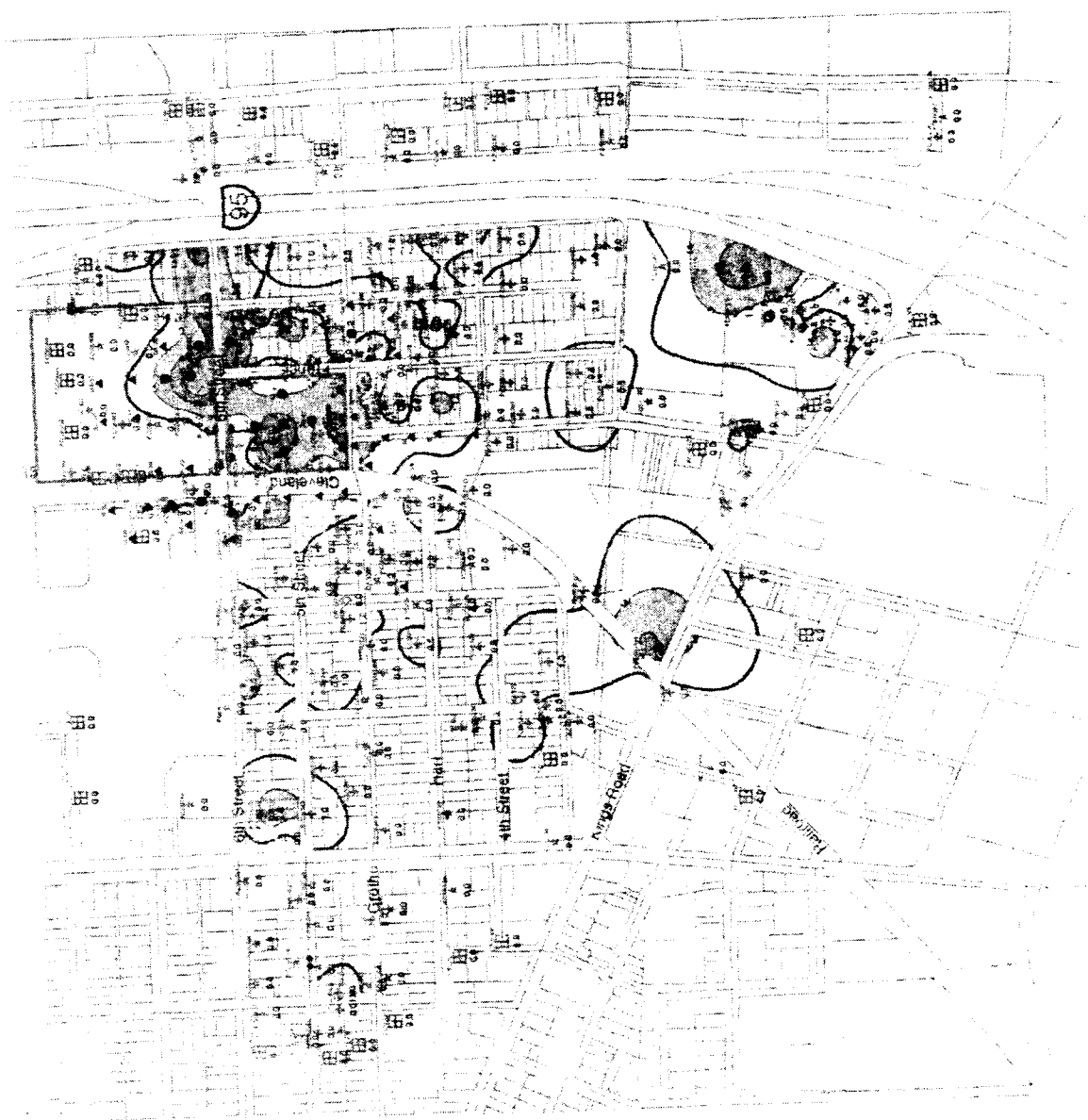
#### **3.5.3 Lonnie C. Miller, Sr. Park**

During RI sampling events in 2000, a total of 26 sediment samples and 8 sediment background samples were obtained from the drainage ditch in the park and the Ribault River. All 34 samples were analyzed for TAL metals, SVOCs, pesticides and polychlorinated biphenyls (PCBs). Eight samples were analyzed for VOCs. Five samples were analyzed for dioxin by screening method (Method 4425) and one sample by lab method (Method 8290).

Table 3 lists the constituents detected by sediment analysis.



ROD Figure 7



# Legend

Ash Thickness Measurements  
in Feet

Type of Sampling Location  
with No. of Locations in ( )  
and Value Below in Feet

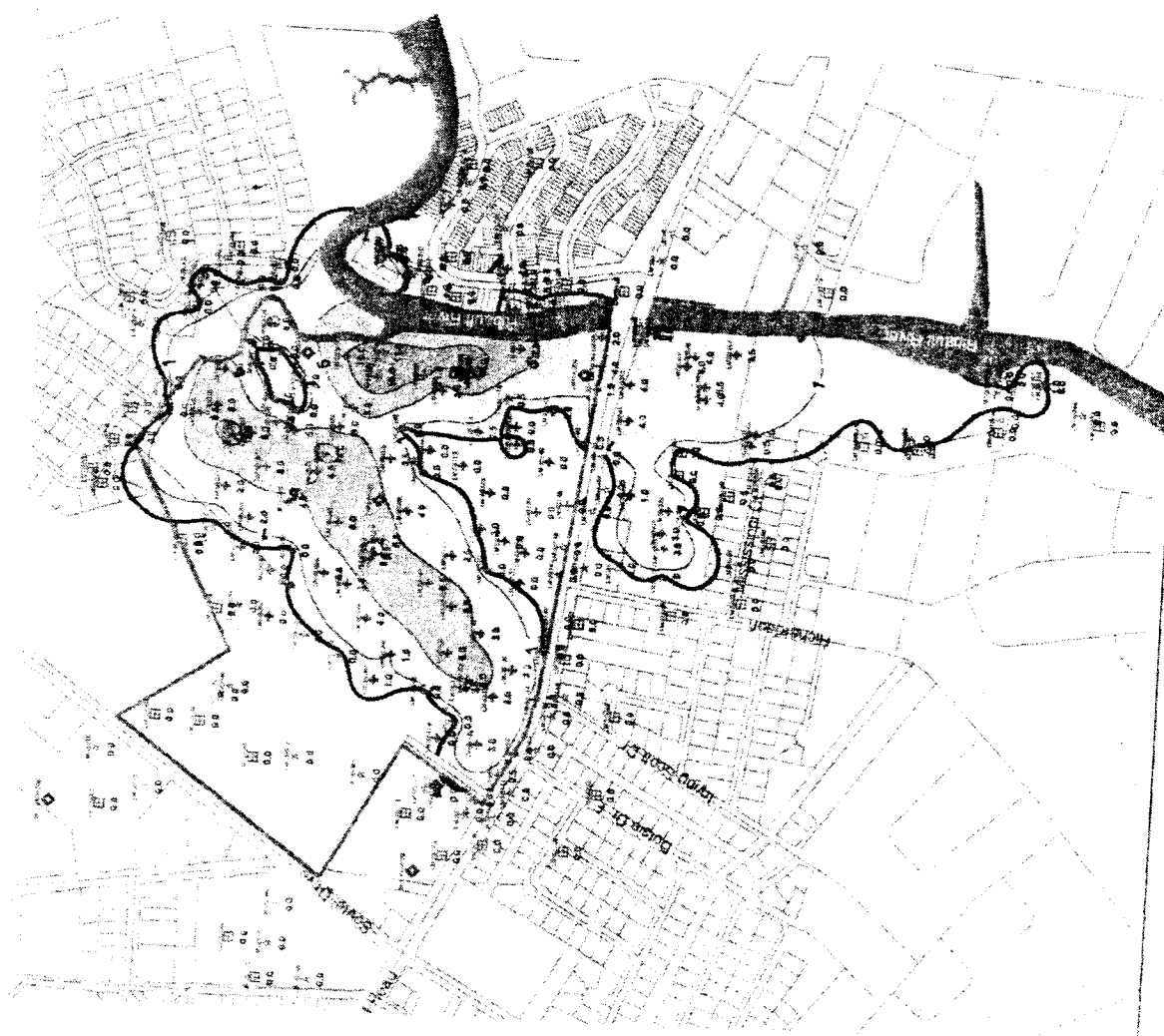
- Characterization (150)
- Aerostar Soil Boring (28)
- Tier 1 Boring (83)
- Tier 2 Boring (36)
- Aerostar Visual Boring (41)
- Monitoring Well (7)

5th and Cleveland  
Incinerator Site



0 200 400 600 800  
Scale in Feet

Figure 6-4  
Visible Ash Extent  
5th and Cleveland Incinerator Site  
Remedial Investigation Report  
Revised December 2004



ROD Figure 9

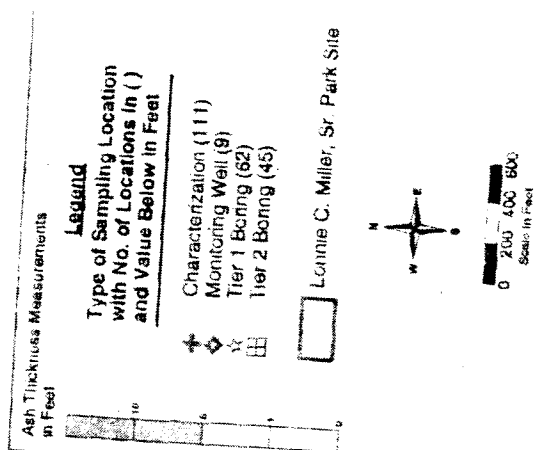
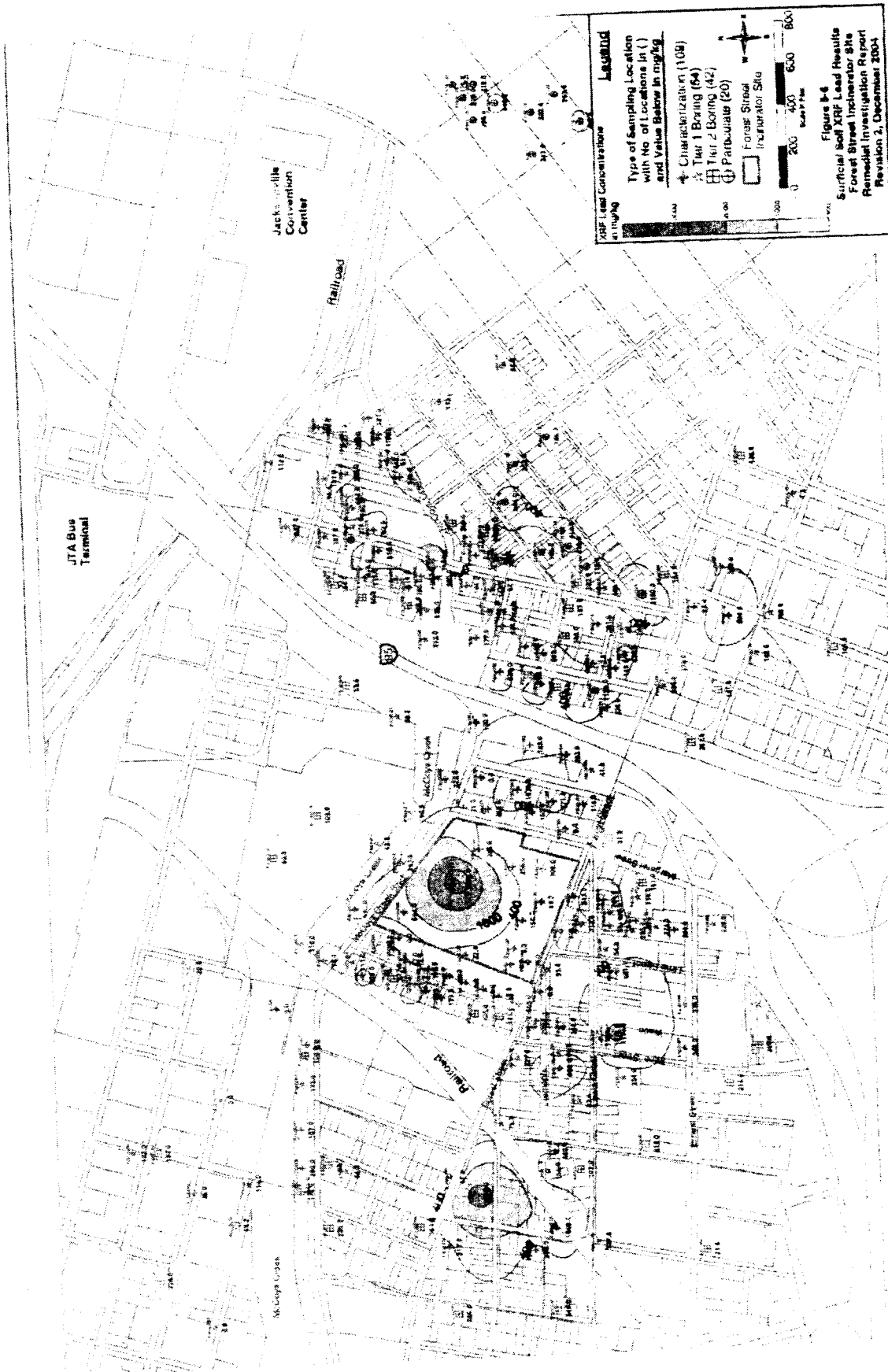


Figure 7-4  
Visible Asn Extent  
Lomnie C. Miller, Sr. Park Site  
Remedial Investigation Report  
Revision 2, December 2004



ROD Figure 10



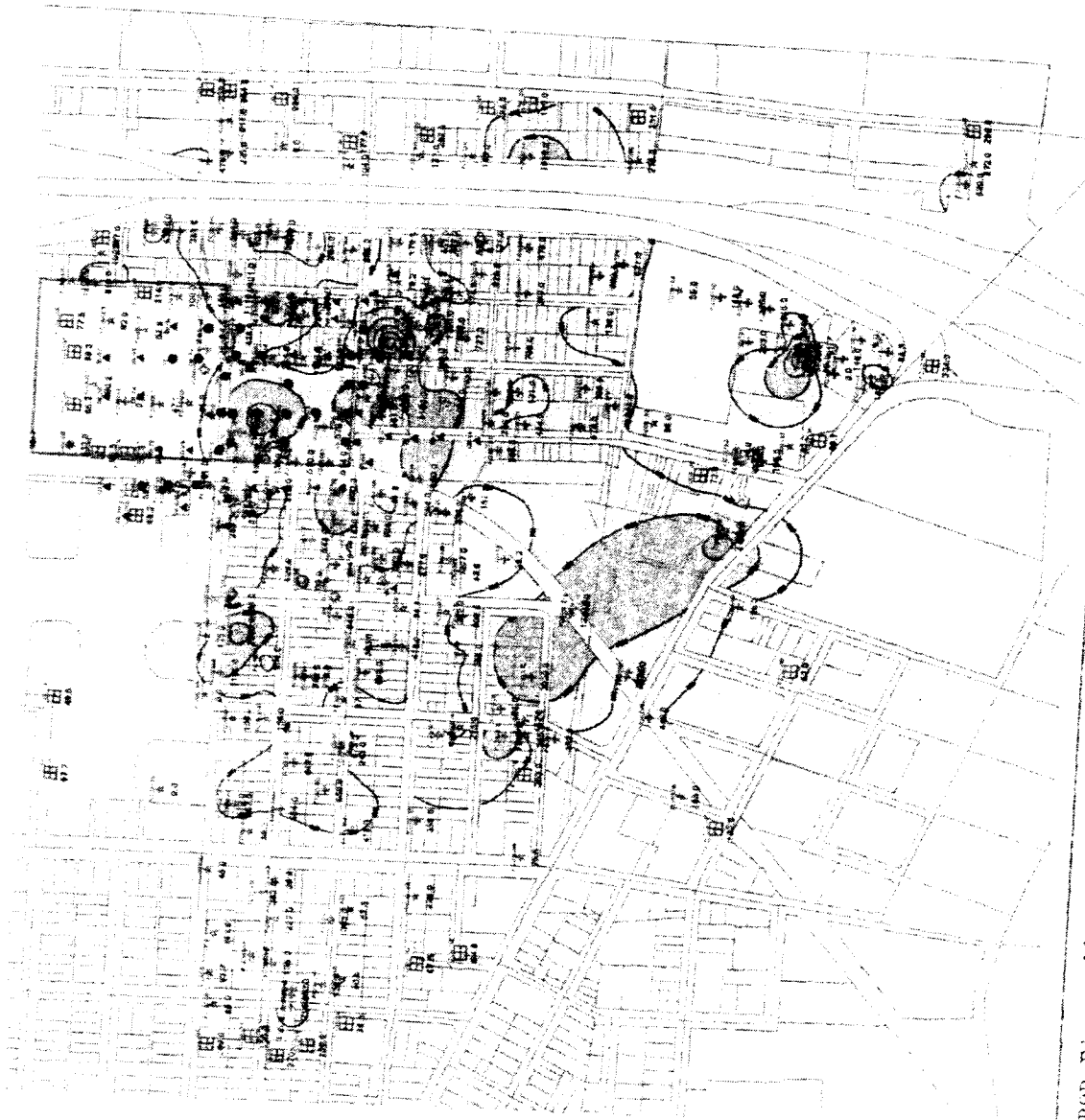


Figure 8-6  
 Surficial Soil XRF Lead Results  
 5th and Cleveland Incinerator Site  
 Remedial Investigation Report  
 Revision 2, December 2004

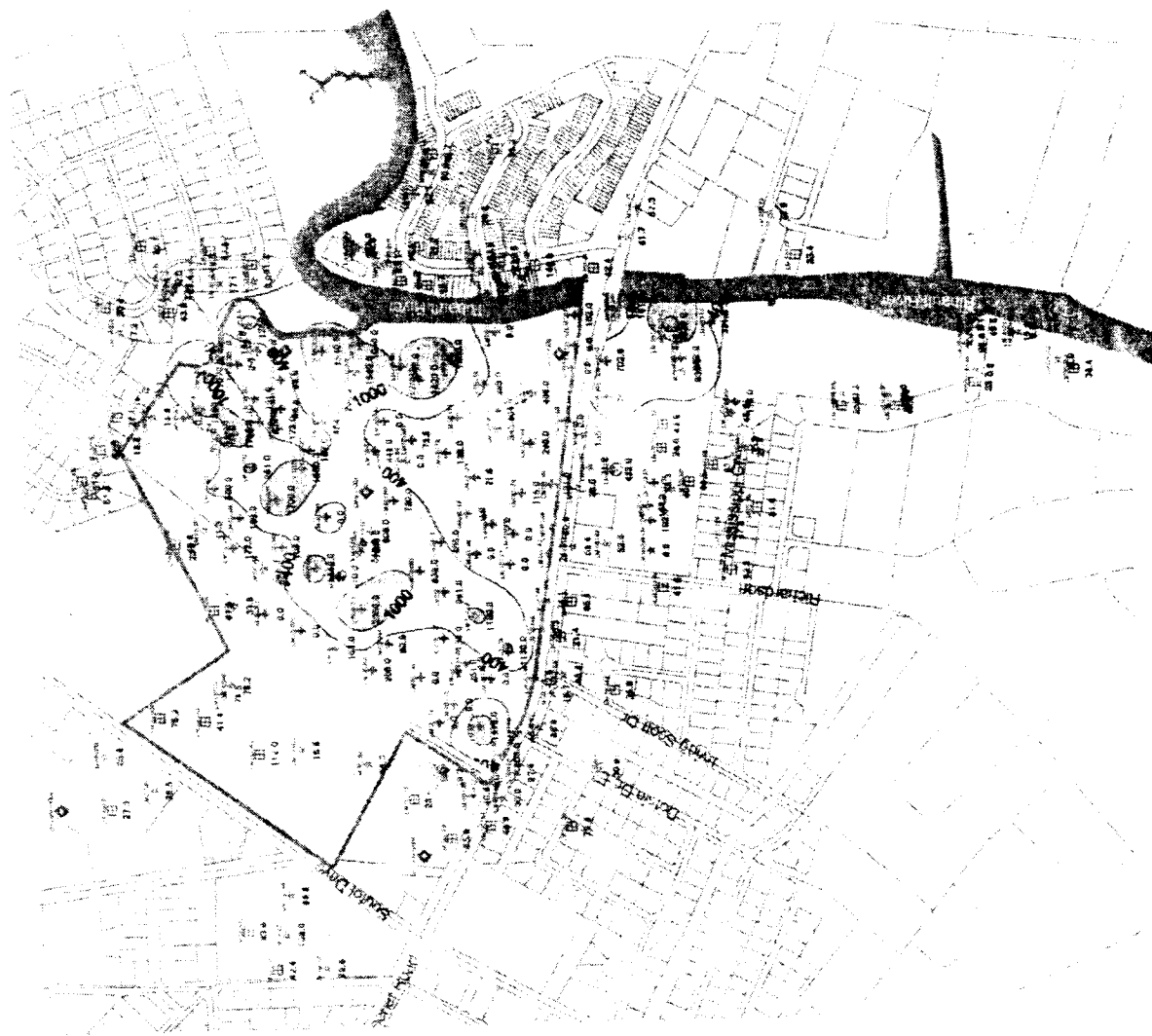


Figure 7-6  
 Surficial Soil XRF Lead Results  
 Lottie C. Miller, Sr. Park Site  
 Remedial Investigation Report  
 Revision 2, December 2004

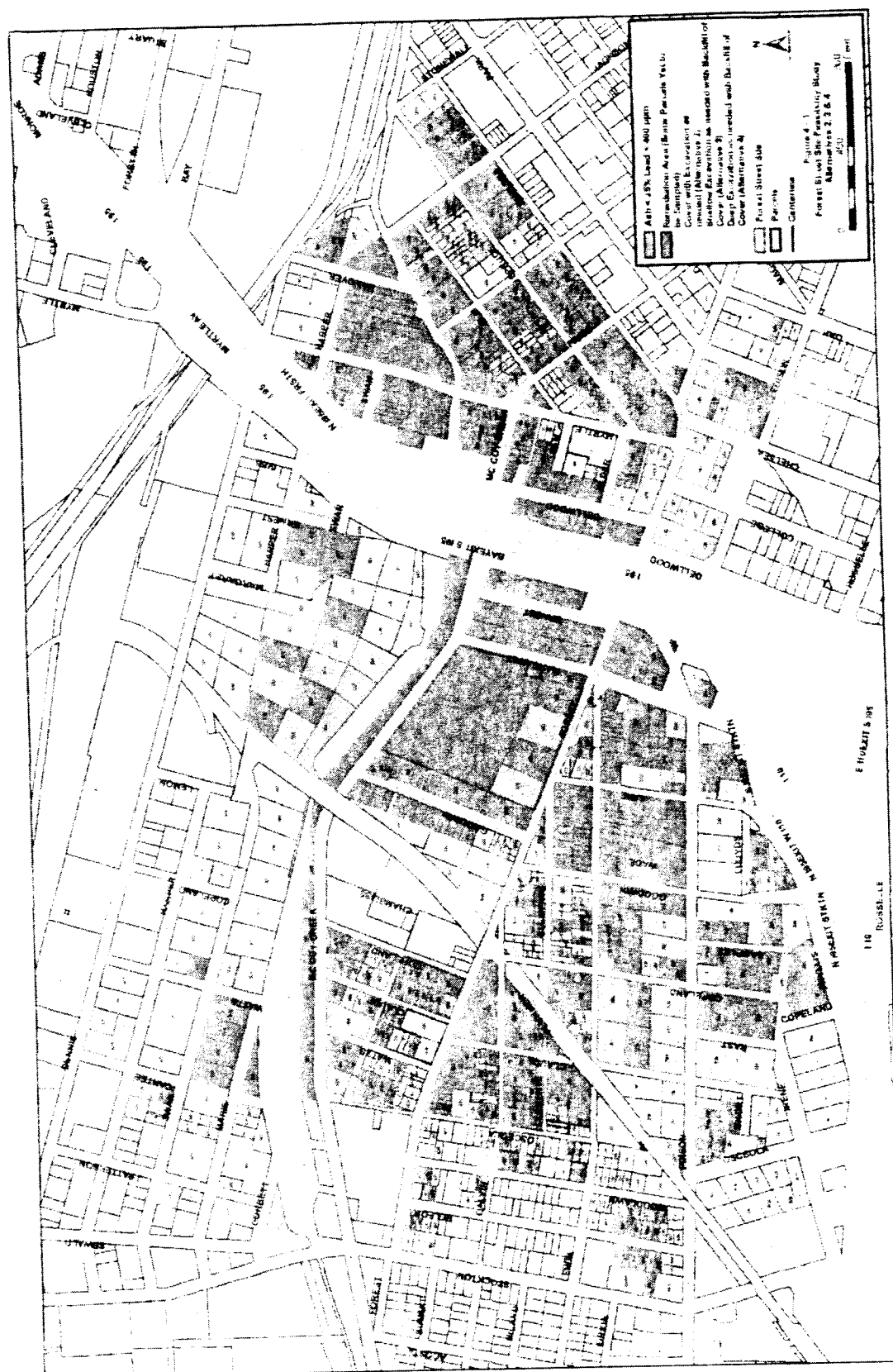






ROD Figure 15

59 0042



ROD Figure 16





59 0044

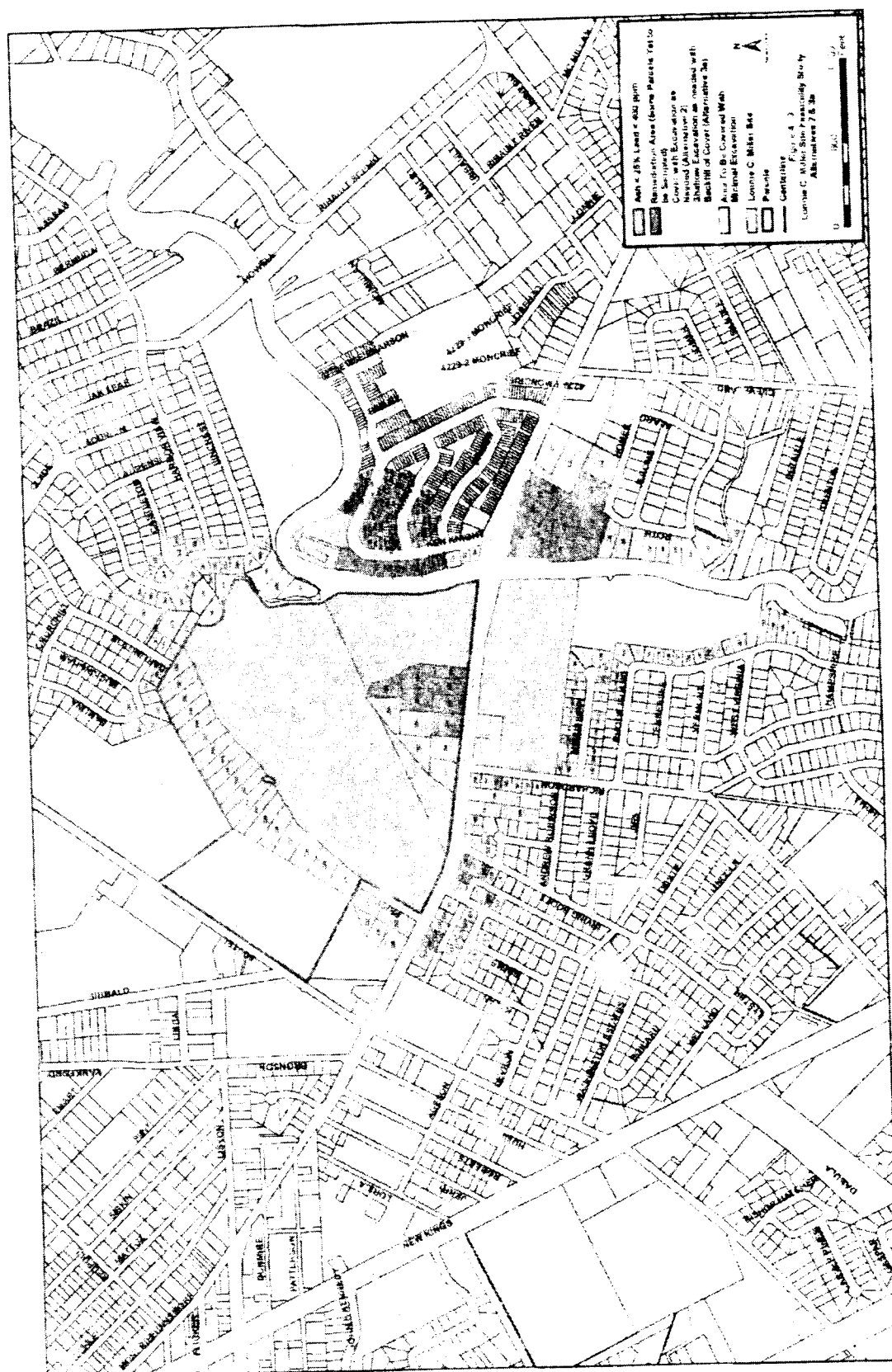




Table 2-3  
Sediment Sample Results and Selection of PCOPEC and COPEC  
Forest Street Site  
Jacksonville Ash Superfund Site  
Page 1 of 1

[illegible]

ROD Table 1

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Table 2.5  
Sediment Sample Results and Selection of PCOPEC and COPEC  
Jacksonville Ash Superfund Site  
5th and Cleveland  
Page 1 of 1

[illegible]

Table 2-5  
Sediment Sample Results and Selection of PCOPEC and COPEC  
Jacksonville Ash Superfund Site  
Lorrie C. Miller, Jr. Park  
Page 1 of 2

[illegible]

ROD Table 3

1. The first step is to identify the problem.
 2. The second step is to define the problem.
 3. The third step is to analyze the problem.
 4. The fourth step is to develop a solution.
 5. The fifth step is to implement the solution.
 6. The sixth step is to evaluate the solution.
 7. The seventh step is to monitor the solution.
 8. The eighth step is to maintain the solution.
 9. The ninth step is to improve the solution.
 10. The tenth step is to document the solution.

Table 2-5  
Sediment Sample Results and Selection of PCOPEC and COPEC  
Jacksonville Ath Superfund Site  
Lorrie C. Miller, Jr. Park  
Page 2 of 2

[illegible]

ROD Table 3

### **3.6 Surface Water Contamination**

#### **3.6.1 Forest Street Incinerator**

Surface drainage at the Forest Street Incinerator site generally flows northward overland in drainageways along streets, in storm water collection systems, and swales into McCoy Creek, located approximately 100 to 150 feet north of the site. McCoy Creek is a tributary of the St. Johns River, located approximately one mile east of the site.

During RI sampling events in 2000, a total of 8 downstream surface water samples and 7 upstream background samples were obtained from McCoy's Creek. The 15 surface water samples were analyzed for TAL and TCL parameters. One of the upstream background samples was found to be downstream of an ash deposit located adjacent to the creek. This sample was eliminated from the background calculation of background surface water and sediment concentrations.

Ten metals were detected in surface water: barium, cadmium, copper, cyanide, iron, lead, manganese, mercury, vanadium, and zinc. Of these, only cadmium and cyanide exceeded screening criteria from the Region 4 Ecological Risk Assessment Bulletins. Cadmium exceeded the screening criteria in the most downstream surface water sample. Cadmium is not believed to be related to discharge of groundwater from the site to McCoy Creek because it was not detected in any of the 22 groundwater monitoring wells.

Cyanide concentrations in McCoy's Creek exceeded the screening threshold criteria of 0.0052 mg/L at 4 locations (FSSW002, FSSW003, FSSW006 and FSSW008). At all 4 locations, cyanide only marginally exceeds the detection limit of 0.005 mg/L. At each of these locations, potassium and sodium are much higher than other surface water samples, possibly indicative of more saline water from tidal waters. Cyanide is not believed to be related to the site because it was detected in only 1 of the 20 downgradient monitoring wells. At that well (FSMW005), cyanide was detected at an estimated concentration of 0.0073 mg/L, which is far below the groundwater screening criteria of 0.2 mg/L.

The only organic compound were detected in surface water at concentrations exceeding screening criteria was bis(2-ethylhexyl)phthalate, which was detected in FSSW008 at 2 ug/l. A variety of SVOCs were detected at concentrations below quantitation limits, primarily in one sample (FSSW004).

Table 4 lists the constituents detected by surface water analysis.

#### **3.6.2 5th and Cleveland Incinerator**

Surface drainage generally flows northeast to a channelized subsurface unnamed creek. The unnamed creek flows to the east of the site and discharges into Hogan Creek about 0.5 mile downstream, which subsequently discharges into the St. Johns River.

During RI sampling events in 2000, a total of 10 surface water samples were obtained from the drainage ditch, underground culvert and Hogan's Creek. All 10 samples were analyzed for TAL



and TCL parameters. The intended background sampling location is located within the ash/lead delineation area and was therefore converted to a downstream sample location. No additional surface water/sediment locations could be found upstream of the site, therefore, there is no background location available for this site.

Twelve metals were detected in surface water: aluminum, arsenic, barium, chromium, copper, cyanide, iron, lead, manganese, mercury, vanadium and zinc. Of these, aluminum, copper, cyanide, lead, iron, mercury and zinc exceeded their respective screening criteria from the Region 4 Ecological Risk Assessment Bulletins. Dissolved metals were also determined and, in most cases, were below criteria indicating the metals are associated with turbidity and suspended solids in the samples. The three samples having the greatest number of exceedances for the total metals results are located in the ditch along the west side of the site. This ditch does not usually contain water and is not a viable aquatic habitat.

Total iron exceeded its screening criterion in all but one of the surface water samples. It exceeds the iron criterion in only one of the dissolved metals samples. Iron is naturally elevated in the shallow groundwater in the area. As it discharges to surface water it would be expected to precipitate as it mixes with the oxygenated surface water, forming iron oxide. This would explain the presence of iron in the total metals sample.

Cyanide exceeds threshold criteria in four surface water samples ranging from 0.0066 mg/L to 0.0082 mg/L, slightly above the screening criterion of 0.0052 mg/L. Cyanide is not believed to be related to the site because it was not detected in any of the 7 monitoring wells.

Thirteen of the fourteen sampling stations were drainage ditches that had little or no flowing water, and were not typical of an aquatic habitat. One sample station is located at the point where the main drainage ditch for the site discharges to Hogan's Creek, which is located approximately one-half mile from the site. Hogan's Creek has flowing water and is more typical of an aquatic habitat, although not a very important habitat. Only one TAL parameter was found above screening criteria. Cyanide was detected at an estimated concentration of 0.0066 mg/L, slightly above the screening criterion of 0.0052 mg/L. The low cyanide concentration found in Hogan's Creek is believed to be natural and not site related.

Table 5 lists the constituents detected by surface water analysis.

### **3.6.3 Lonnie C. Miller, Sr. Park**

Surface drainage generally flows to a drainage ditch that is located on the eastern portion of the site. This ditch is the topographic divide between the western and eastern portions of the site. The ditch conveys water to the northeast to a small tributary of the Ribault River. The tributary flows south and discharges into the Ribault River approximately 0.25 mile downstream of the site.

During RI sampling events in 2000, a total of 21 surface water samples and eight background surface water samples were obtained. The background samples were analyzed for TAL and downstream site samples were analyzed for TAL and TCL.

All of the TAL metals except cyanide were detected in seven of the onsite ditch total surface water samples. The most frequent exceedances of the screening criteria from the Region 4 Ecological Risk Assessment Bulletins were aluminum (6 of 7) and iron and lead (5 of 7 each). These 3 metals and zinc were the only exceedances of background concentrations in total TAL tests on surface water. Samples with the highest total suspended solids also had the highest metal concentrations. This is particularly true of iron. Total iron ranged up to 160 mg/L. Dissolved iron in the ditch water exceeded criteria but was considerably lower in concentration compared to total iron, ranging up to 8.3 mg/L. Aluminum, lead, and zinc did not exceed screening criteria in dissolved metal samples.

The northern section of the drainage ditch flowing to the unnamed tributary of the Ribault River only marginally exceeded screening criteria for aluminum and iron. The unnamed tributary of the Ribault River is represented by three surface water sample locations. Proceeding from upstream to downstream in the unnamed tributary of the Ribault River, exceedances above background included aluminum and iron in one sample, cyanide only in the second location, and none in the third. The cyanide was not elevated in the ditch and may be associated with backwater from the Ribault River because it is higher in concentration in more saline water. Sodium increases from about 10 mg/L in the ditch to 2,900 mg/L in the unnamed tributary.

The Ribault River surface water sample results showed aluminum (7 of 10), cyanide (1 of 10), iron (2 of 10), and lead (5 of 10) exceeding screening criteria, and aluminum (4 of 10), cyanide (1 of 10), and lead (4 of 10) exceeding both screening criteria and background values. However, lead and cyanide were also detected above screening criteria in at least one background surface water sample.

Table 6 lists the constituents detected by surface water analysis.

### **3.7 Groundwater Contamination**

#### **3.7.1 Forest Street Incinerator**

The Forest Street Incinerator site is located south of McCoy Creek, with groundwater beneath the site flowing toward the creek in a northeasterly direction. The groundwater table in the area is typically encountered between approximately 4 to 12 feet below ground surface (bgs). McCoy Creek acts as the discharge zone for groundwater from the Forest Street Incinerator Site. The average horizontal hydraulic gradient, which is defined as the slope of the water table across the site, was calculated at 0.01.

During the RI, two groundwater sampling events were performed. One event occurred in 2000 and the second event occurred in 2002. Twenty-two wells were sampled in 2000. No residential wells or community wells near the site were sampled. Table 7 lists all of the constituents detected above respective health based screening levels during the 2000 Phase I RI groundwater sampling.







ROD Table 6

1. Only with respect  
 2. doesn't occur in value record learning value  
 3. doesn't occur in value record information value  
 4. doesn't occur in value record information value  
 5. doesn't occur in value record information value

Table 7: Constituents Detected In Groundwater Above Screening Level During Phase I RI			
Constituents	2000 (mg/L)	Screening Level (mg/L)	Basis for Screening Level
Iron	11.0 (F) 12.0 (F) 24.0 (F)	11	EPA Region 9 PRG
Lead	0.0298 (F)	0.015	Primary MCL
Aroclor 1242	0.0014 (C)	0.0005	Primary MCL
1,2-dibromo-3- chloropropane	0.00086J (C)	0.0002	Primary MCL
<p>Forest Street (F) 5<sup>th</sup> &amp; Cleveland (C) Lonnie Miller (L)</p> <p>J (organic) - constituent was detected above method detection limit but below the reporting limit.</p> <p>Screening Criteria is the Drinking Water Standard, if available. If Drinking Water Standard is not available, then Screening Criteria is the lowest of the EPA Region 9 Preliminary Remediation Goals (10/01/02) or the Florida Groundwater Concentration Level (May 1999)</p>			

During Phase I, lead was detected in only 2 of the monitoring well samples. It was detected in the initial sample for FSMW016 at a concentration of 0.0298 mg/L. The well is located in an 8.5-foot-thick ash deposit. It was re-sampled because of the potential for the presence of suspended ash to be affecting the results. The 2 subsequent samples had undetectable lead. The other sample where lead was detected was from the intermediate well FSIW001. It was detected at 0.0016 mg/L, below the screening criterion (Primary MCL) of 0.015 mg/L.

Of the remaining TAL parameters, only aluminum exceeded screening levels, which was detected at 0.47 mg/L in FSMW013. That is above the Florida secondary MCL of 0.2 mg/l for aluminum. This concentration is below the background aluminum concentration in both background monitoring wells. The aluminum does not exceed the health based EPA Region 9 Preliminary Remedial Goal (PRG) for drinking water of 36 mg/l.

Several wells exceeded secondary drinking water standards for iron and manganese. However, secondary standards are not health based. All the manganese concentrations are within the risk range for manganese (i.e., 0.03 to 0.9 ppm) as calculated in the BHHRA and the EPA Region 9 PRG of 0.88 ppm.

During Phase I, eight monitoring wells were sampled and analyzed for TCLs, and 3 additional wells were analyzed for TCLs except VOCs. Only 3 organic parameters were detected in the wells. These were benzo(g,h,i)perylene, carbon disulfide, and cis-1,2 dichloroethene. None of the organic parameters exceeded screening levels which are the primary MCL for cis-1,2 dichloroethene and the Florida Groundwater Cleanup Targets for benzo(g,h,i)perylene and carbon disulfide.

Table 8 shows all the wells that were resampled in January 2003 and the parameters for which they analyzed. The results of the 2002 groundwater resampling are in the Groundwater Resampling Report (July 2003) and summarized in Tables 9, 10, 11 and 12. This most recent groundwater resampling event confirms the conclusions of the 2000 sampling event that groundwater at the Forest Street Incinerator site is not significantly impacted by ash contamination. However, groundwater monitoring will be instituted to verify the "No Action" decision for groundwater.

### 3.7.2 5th and Cleveland Incinerator

The 5th & Cleveland Incinerator site is located approximately 300 feet west of Interstate 95. Groundwater beneath the site flows in a northeasterly direction. The groundwater table in the area under investigation is typically encountered between approximately 4 to 8 feet bgs. The average horizontal hydraulic gradient was calculated to be 0.01.

During the RI, two groundwater sampling events were performed. One event occurred in 2000 and the second event occurred in 2002. Seven monitoring wells were sampled in 2000. No residential wells or community wells near the site were sampled. Table 7 lists all of the constituents detected above respective health based screening levels during the 2000 Phase I RI groundwater sampling event.

During Phase I, seven new monitoring wells, including five site wells and two background wells, were installed as part of the RI. These wells were sampled and analyzed for TCL and TAL parameters. The two background monitoring wells were installed in an area believed to be upgradient of the area of visible ash at the time of installation. However, subsequent soil borings delineated an area of visible ash upgradient of the two background monitoring wells.

The wells were sampled twice, once for lead and once for TAL. Lead is below the screening criterion (primary MCL of 0.015 mg/l) in all monitoring well samples. None of the TAL parameters exceeded human health-based screening levels. Iron and/or manganese did exceed the aesthetic criteria for taste in 5 of the monitoring wells sampled. However, secondary standards are not health based. All the manganese concentrations are within the risk range for manganese (i.e., 0.03 to 0.9 ppm) as calculated in the BHHRA and the EPA Region 9 PRG of 0.88 ppm.

Other heavy metals detected below screening criteria in at least 1 monitoring well include arsenic, barium, beryllium, cobalt and vanadium. All were estimated concentrations below practical quantitation limits. A limited number of organic parameters were detected below screening criteria in the monitoring wells. The screening criteria is the primary MCL if available or the EPA Region 9 PRGs or Florida Groundwater Cleanup Target Levels whichever is lower.

**TABLE 1**  
**GROUNDWATER RESAMPLING SUMMARY**  
**JACKSONVILLE ASH SITE**

Monitoring Well	TAL	TCL	VOC	DIOXIN
BKFSMW001	X	X		X
BKFSMW002	X	X		X
FSMW001	X	X	X	X
FSMW002	X			
FSMW003	X			
FSMW004	X			
FSMW005	X	X	X	X
FSMW006	X			
FSMW007	X			
FSMW008	X	X	X	X
FSMW009	X	X	X	
FSMW010	X			
FSMW011	X			
FSMW012	X	X	X	X
FSMW013	X			
FSMW014	X	X	X	
FSMW015	X			
FSMW016	X			
FSMW017	X	X	X	X
FSMW018	X			
FSMW019	X	X	X	X
Monitoring Well	TAL	TCL	VOC	DIOXIN
BKFCMW001	X	X		X
BKFCMW002	X	X		X
FCMW001	X	X	X	X
FCMW002	X	X	X	X
FCMW003	X	X	X	X
FCMW004	X	X	X	X
FCMW005	X	X	X	X
FCMW009	X			
Monitoring Well	TAL	TCL	VOC	DIOXIN
BKLMMW001	X	X		X
BKLMMW002	X	X		X
LMMW001	X	X	X	X
LMMW002	X	X	X	X
LMMW003	X	X	X	X
LMMW004	X	X	X	X
LMMW005	X	X	X	X
LMMW007	X	X	X	X

**TABLE 2**  
**JACKSONVILLE ASH SITE**  
**GROUNDWATER RESAMPLING TAL SUMMARY**

Analyte	Units	PRG	MINIMUM DETECTED	MAXIMUM DETECTED	NUMBER DETECTED	NUMBER EXCEEDED GWCTL	NUMBER OF SAMPLES
Aluminum (total)	mg/l	36	0.040B	0.79	14	0	37
Aluminum (dissolved)	mg/l	36	0.042B	0.42	7	0	37
Antimony (total)	mg/l	0.006	0.011B	0.011B	2	1	37
Antimony (dissolved)	mg/l	0.006	0.0065B	0.009B	2	2	37
Arsenic (total)	mg/l	0.05	0.018	0.043	2	0	37
Arsenic (dissolved)	mg/l	0.05	0.013	0.013	1	0	37
Barium (total)	mg/l	2	0.0078B	0.51	37	0	37
Barium (dissolved)	mg/l	2	0.0078B	0.5	37	0	37
Beryllium (total)	mg/l	0.004	0.00078B	0.0021	2	0	37
Beryllium (dissolved)	mg/l	0.004	0.00082B	0.002	2	0	37
Cadmium (total)	mg/l	0.005	0.00078B	0.0011B	3	0	37
Cadmium (dissolved)	mg/l	0.005	0.00089B	0.0012B	2	0	37
Calcium (total)	mg/l	NA	0.35B	200	37	NA	37
Calcium (dissolved)	mg/l	NA	0.38B	200	37	NA	37
Chromium (total)	mg/l	0.1	0.0019B	0.003B	2	0	37
Chromium (dissolved)	mg/l	0.1	0.0026B	0.083	2	0	37
Cobalt (total)	mg/l	0.73	0.0028B	0.004B	3	0	37
Cobalt (dissolved)	mg/l	0.73	0.0015B	0.004B	6	0	37
Copper (total)	mg/l	1.5	0.00099B	0.021B	28	0	37
Copper (dissolved)	mg/l	1.5	0.00095B	0.03	26	0	37
Iron (total)	mg/l	11	0.032B	13	37	2	37
Iron (dissolved)	mg/l	11	0.042B	11	37	0	37
Lead (total)	mg/l	0.015	0.0015B	0.012	8	0	37
Lead (dissolved)	mg/l	0.015	0.0016B	0.0016B	2	0	37
Magnesium (total)	mg/l	NA	0.54B	33	37	NA	37
Magnesium (dissolved)	mg/l	NA	0.57B	33	37	NA	37
Manganese (total)	mg/l	0.88	0.0025B	0.99	35	1	37
Manganese (dissolved)	mg/l	0.88	0.0025B	0.58	35	1	37
Nickel (total)	mg/l	0.1	0.0047U	0.0047U	0	0	37
Nickel (dissolved)	mg/l	0.1	0.012B	0.012B	1	0	37
Potassium (total)	mg/l	NA	0.22B	66	37	NA	37
Potassium (dissolved)	mg/l	NA	0.22B	69	37	NA	37
Selenium (total)	mg/l	0.05	0.0042U	0.0042U	0	0	37
Selenium (dissolved)	mg/l	0.05	0.0042U	0.0042U	0	0	37
Silver (total)	mg/l	0.18	0.0019U	0.0019U	0	0	37
Silver (dissolved)	mg/l	0.18	0.0019U	0.0019U	0	0	37
Sodium (total)	mg/l	NA	2.1B	100	37	NA	37
Sodium (dissolved)	mg/l	NA	2.2B	120	37	NA	37
Thallium (total)	mg/l	0.002	0.010U	0.010U	0	0	37
Thallium (dissolved)	mg/l	0.002	0.010U	0.010U	0	0	37
Vanadium (total)	mg/l	0.26	0.0022B	0.0065B	8	0	37
Vanadium (dissolved)	mg/l	0.26	0.0028B	0.0067B	7	0	37
Zinc (total)	mg/l	11	0.0072B	0.63	26	0	37
Zinc (dissolved)	mg/l	11	0.0059B	0.66	20	0	37
Mercury (total)	mg/l	0.002	0.000079B	0.000079B	1	0	37
Mercury (dissolved)	mg/l	0.002	0.000092B	0.000092B	1	0	37
Cyanide (total)	mg/l	0.2	0.0062B	0.014	4	0	37

PRGs are the primary drinking water standards. If a primary drinking water standard is not available for a particular constituent, then EPA Region 9 PRGs for tap water are used.

U means that the compound was analyzed for but not detected.

B(inorganic) means that the analyte was detected above the method detection limit but below the reporting limit.

TABLE 4  
JACKSONVILLE ASH SITE  
GROUNDWATER RESAMPLING SVOC SUMMARY

Analyte	Units	PRG	MINIMUM DETECTED	MAXIMUM DETECTED	NUMBER DETECTED	NUMBER EXCEEDING GWCTL	NUMBER OF SAMPLES
Phenol	ug/l	22,000	10U	10U	0	0	25
bis(2-Chloroethyl)ether	ug/l	0.001	10U	10U	0	0	25
2-Chlorophenol	ug/l	30	10U	10U	0	0	25
2-Methylphenol	ug/l	1,800	10U	10U	0	0	25
2,2'-Oxybis(1-Chloropropane)	ug/l	NA	10U	10U	0	0	25
3-Methylphenol	ug/l	1,800	10U	10U	0	0	25
N-Nitroso-di-n-propylamine	ug/l	0.001	10U	10U	0	0	25
Hexachloroethane	ug/l	4.8	10U	10U	0	0	25
Nitrobenzene	ug/l	3.4	10U	10U	0	0	25
Isophorone	ug/l	71	10U	10U	0	0	25
2-Nitrophenol	ug/l	NA	10U	10U	0	0	25
2,4-Dimethylphenol	ug/l	730	10U	10U	0	0	25
bis(2-Chloroethoxy)methane	ug/l	NA	10U	10U	0	0	25
2,4-Dinitrophenol	ug/l	73	10U	10U	0	0	25
Naphthalene	ug/l	6.2	10U	10U	0	0	25
4-Chloroaniline	ug/l	150	10U	10U	0	0	25
Hexachlorobutadiene	ug/l	0.86	10U	10U	0	0	25
4-Chloro-3-methylphenol	ug/l	NA	10U	10U	0	0	25
2-Methylnaphthalene	ug/l	NA	10U	10U	0	0	25
Hexachlorocyclopentadiene	ug/l	60	10U	10U	0	0	25
2,4,6-Trichlorophenol	ug/l	3.6	10U	10U	0	0	25
2,4,6-Trichlorophenol	ug/l	3,600	25U	25U	0	0	25
2-Chloronaphthalene	ug/l	490	10U	10U	0	0	25
2-Nitroaniline	ug/l	1	25U	25U	0	0	25
Dimethylphthalate	ug/l	360,000	10U	10U	0	0	25
Acenaphthalene	ug/l	NA	10U	10U	0	0	25
3-Nitroaniline	ug/l	NA	25U	25U	0	0	25
Acenaphthene	ug/l	370	10U	10U	0	0	25
2,4-Dinitrophenol	ug/l	73	25U	25U	0	0	25
4-Nitrophenol	ug/l	NA	25U	25U	0	0	25
DBenzofuran	ug/l	24	10U	10U	0	0	25
2,4-Dinitrotoluene	ug/l	73	10U	10U	0	0	25
2,6-Dinitrotoluene	ug/l	36	10U	10U	0	0	25
Diethylphthalate	ug/l	29,000	10U	10U	0	0	25
4-Chlorophenylphenyl ether	ug/l	NA	10U	10U	0	0	25
Fluorene	ug/l	240	10U	10U	0	0	25
4-Nitroaniline	ug/l	NA	25U	25U	0	0	25
4,6-Dinitro-2-methylphenol	ug/l	NA	25U	25U	0	0	25
N-Nitrosodiphenyl ether	ug/l	NA	10U	10U	0	0	25
4-Bromophenylphenyl ether	ug/l	NA	10U	10U	0	0	25
Hexachlorobenzene	ug/l	1	10U	10U	0	0	25
Pentachlorophenol	ug/l	1	25U	25U	0	0	25
Phenanthrene	ug/l	NA	10U	10U	0	0	25
Anthracene	ug/l	1,800	10U	10U	0	0	25
Di-n-butylphthalate	ug/l	3,600	0.38J	0.3J	6	0	25
Fluoranthene	ug/l	1,500	10U	10U	0	0	25
Pyrene	ug/l	180	10U	10U	0	0	25
Butylbenzylphthalate	ug/l	7,300	10U	10U	0	0	25
3,3'-Dichlorobenzidine	ug/l	0.15	10U	10U	0	0	25
Benzo(a)anthracene	ug/l	0.09	10U	10U	0	0	25
bis(2-Ethylhexyl)phthalate	ug/l	6	0.51J	0.51J	1	0	25
Chrysene	ug/l	9.2	10U	10U	0	0	25
Di-n-octylphthalate	ug/l	1,500	10U	10U	0	0	25
Benzo(b)fluoranthene	ug/l	0.09	10U	10U	0	0	25
Benzo(k)fluoranthene	ug/l	0.9	10U	10U	0	0	25
Benzo(a)pyrene	ug/l	0.2	10U	10U	0	0	25
Indeno(1,2,3-cd)pyrene	ug/l	0.09	1J	1J	1	1	25
Dibenzo(a,h)anthracene	ug/l	0.009	0.88J	0.88J	1	1	25
Benzo(g,h,i)perylene	ug/l	NA	0.75J	4.1J	8	0	25
Carbazole	ug/l	3.4	10U	10U	0	0	25
1-Methylnaphthalene	ug/l	NA	10U	10U	0	0	25

PRGs are the primary drinking water standards. If a primary drinking water standard is not available for a particular constituent, then EPA Region 9 PRGs for tap water are used.

NA means not available at the time of this report.

PRG is the Primary Drinking Water Standard MCL, if available, or the EPA Region 9 tap water PRG.

U means that the compound was analyzed for but not detected.

J means that the analyte was detected above the method detection limit but below the reporting limit.



TABLE 6  
JACKSONVILLE ASH SITE  
GROUNDWATER RESAMPLING PESTICIDES/PCBS SUMMARY

Analyte	Units	PRG	MINIMUM DETECTED	MAXIMUM DETECTED	NUMBER DETECTED	NUMBER EXCEEDING QCTL	NUMBER OF SAMPLES
Alpha-BHC	ug/l	0.011	0.050U	0.033U	0	0	25
Beta-BHC	ug/l	0.037	0.014JP	0.014JP	1	0	25
Delta-BHC	ug/l	0.052	0.050U	0.050U	0	0	25
Heptachlor	ug/l	0.4	0.050U	0.050U	0	0	25
Aldrin	ug/l	0.004	0.050U	0.050U	0	0	25
Heptachlor Epoxide	ug/l	0.2	0.050U	0.050U	0	0	25
Endosulfan	ug/l	220	0.050U	0.050U	0	0	25
Dieldrin	ug/l	0.004	0.10U	0.11U	0	0	25
4,4'-DDE	ug/l	0.2	0.10U	0.10U	0	0	25
Endrin	ug/l	11	0.10U	0.10U	0	0	25
Endrin Aldehyde	ug/l	2	0.10U	0.10U	0	0	25
Endosulfan II	ug/l	220	0.10U	0.10U	0	0	25
4,4'-DDD	ug/l	0.28	0.10U	0.10U	0	0	25
Endosulfan Sulfate	ug/l	NA	0.10U	0.10U	0	0	25
4,4'-DDT	ug/l	0.2	0.10U	0.10U	0	0	25
Endrin Ketone	ug/l	NA	0.10U	0.10U	0	0	25
Methoxychlor	ug/l	40	0.50U	0.50U	0	0	25
Alpha-Chlordane	ug/l	2	0.050U	0.050U	0	0	25
Gamma-Chlordane	ug/l	2	0.050U	0.050U	0	0	25
Toxaphene	ug/l	3	5.0U	5.0U	0	0	25
Arochlor-1016	ug/l	0.5	1.0U	1.0U	0	0	25
Arochlor-1221	ug/l	0.5	2.0U	2.0U	0	0	25
Arochlor-1232	ug/l	0.5	1.0U	1.0U	0	0	25
Arochlor-1242	ug/l	0.5	1.0U	1.0U	0	0	25
Arochlor-1248	ug/l	0.5	1.0U	1.0U	0	0	25
Arochlor-1254	ug/l	0.5	1.0U	1.0U	0	0	25
Arochlor-1260	ug/l	0.5	1.0U	1.0U	0	0	25

PRGs are the primary drinking water standards. If a primary drinking water standard is not available for a particular constituent, then EPA Region 9 PRGs for tap water are used.

U means that the compound was analyzed for but not detected.

J (organic) means that the reported value is less than the Project Reporting Limit but greater than the Method detection Limit.

P is the flag used for a pesticide analyte when there is greater than 25% difference for detected concentrations between the two columns.

ROD Table 11

**TABLE 8**  
**JACKSONVILLE ASH SITE**  
**GROUNDWATER RESAMPLING VOC SUMMARY**

Analyte	Units	PRG	MINIMUM DETECTED	MAXIMUM DETECTED	NUMBER DETECTED	NUMBER EXCEEDING GWCTL	NUMBER OF SAMPLES
Chloromethane	ug/l	1.5	10U	10U	0	0	19
Bromomethane	ug/l	8.7	10U	10U	0	0	19
Vinyl Chloride	ug/l	1	10U	10U	0	0	19
Chloroethane	ug/l	NA	10U	10U	0	0	19
Methylene Chloride	ug/l	5	10U	10U	0	0	19
Acetone	ug/l	610	12	13J	2	0	19
Carbon Disulfide	ug/l	1,000	10U	10U	0	0	19
1,1-Dichloroethene	ug/l	7	10U	10U	0	0	19
cis-1,2-Dichloroethene	ug/l	70	6.1J	27	2	0	19
trans-1,2-Dichloroethene	ug/l	100	10U	10U	0	0	19
Chloroform	ug/l	80	10U	10U	0	0	19
1,2-Dichloroethane	ug/l	3	10U	10U	0	0	19
2-Butanone	ug/l	NA	10U	10U	0	0	19
1,1,1-Trichloroethane	ug/l	200	10U	10U	0	0	19
Carbon Tetrachloride	ug/l	3	10U	10U	0	0	19
Bromodichloromethane	ug/l	0.18	10U	10U	0	0	19
1,1,2,2-Tetrachloroethane	ug/l	0.0055	10U	10U	0	0	19
1,2-Dichloropropane	ug/l	5	10U	10U	0	0	19
trans-1,3-Dichloropropene	ug/l	0.4	10U	10U	0	0	19
Trichloroethene	ug/l	3	10U	10U	0	0	19
Dibromochloromethane	ug/l	80	10U	10U	0	0	19
1,1,2-Trichloroethane	ug/l	5	10U	10U	0	0	19
Benzene	ug/l	1	10U	10U	0	0	19
cis-1,3-Dichloropropene	ug/l	0.4	10U	10U	0	0	19
Bromoform	ug/l	80	10U	10U	0	0	19
2-Hexanone	ug/l	1,200	10U	10U	0	0	19
4-Methyl-2-Pentanone	ug/l	NA	10U	10U	0	0	19
Tetrachloroethene	ug/l	3	10U	10U	0	0	19
Toluene	ug/l	1,000	10U	10U	0	0	19
Chlorobenzene	ug/l	100	10U	10U	0	0	19
Ethylbenzene	ug/l	700	10U	10U	0	0	19
Styrene	ug/l	100	10U	10U	0	0	19
Xylenes	ug/l	10,000	10U	10U	0	0	19
Dichlorodifluoromethane	ug/l	390	10U	10U	0	0	19
Trichlorofluoromethane	ug/l	1,300	10U	10U	0	0	19
1,1,2-Trichloro-1,2,2-trifluoroethane	ug/l	NA	10U	10U	0	0	19
Methyl t-butyl ether	ug/l	13	10U	10U	0	0	19
Isopropylbenzene	ug/l	NA	10U	10U	0	0	19
1,3-Dichlorobenzene	ug/l	600	10U	10U	0	0	19
1,4-Dichlorobenzene	ug/l	75	10U	10U	0	0	19
1,2-Dichlorobenzene	ug/l	600	10U	10U	0	0	19
1,2-Dibromo-3-chloropropane	ug/l	0.2	10U	10U	0	0	19
1,2,4-Trichlorobenzene	ug/l	70	10U	10U	0	0	19
1,2-Dibromoethane	ug/l	0.00076	10U	10U	0	0	19

The PRGs are the Primary Drinking Water Standards, if available, or the EPA Region 9 tap water PRGs.

NA means not available at the time of this report

U means that the compound was analyzed for but not detected.

J means that the analyte was detected above the method detection limit but below the reporting limit.

Table 8 shows all the wells that were resampled in January 2003 and analyzed for TAL metals, TCL organics, volatile organics and dioxins/furans. The results of the 2002 resampling are in the Groundwater Resampling Report (July 2003) and summarized in Tables 9, 10, 11 and 12. This most recent groundwater resampling event confirms the conclusions of the 2000 sampling event that groundwater at the 5th & Cleveland Incinerator Site is not significantly impacted by ash contamination. However, groundwater monitoring will be instituted to verify the "No Action" decision for groundwater.

### 3.7.3 Lonnie C. Miller, Sr. Park

The Lonnie C. Miller, Sr. Park site is located west of the Ribault River. Groundwater beneath the site flows toward the river in an east to northeasterly direction. The groundwater table in the area is typically encountered between approximately 2.5 feet to 9.5 feet bgs. The average horizontal hydraulic gradient was calculated to be 0.005.

Eight new monitor wells (2 background and 6 site) were installed as part of the Phase I RI. These wells were sampled and analyzed initially for lead only. In the second round all wells were sampled and analyzed for TCL and TAL parameters. The two new background monitor wells were installed upgradient of the area of visible ash. The background wells were sampled twice, once for total lead and once for TAL and TCL (except VOCs).

In background monitor wells, lead was not detected in any of the four samples. Only one other inorganic parameter was found in the background samples (barium); estimated concentrations below quantitation limits were found for barium in both background wells. No organics were found in the background wells.

Lead is below the screening criteria (primary MCL of 0.015 mg/l) in all monitor well samples. It was detected in two monitor wells (LMMW001 and the initial sampling only of LMMW002) at estimated concentrations of 0.0019 and 0.001 mg/L, respectively. These 2 wells are located in the area of thickest ash deposits, in the northern portion of the site.

Aluminum was the only TAL parameter that exceeded screening levels. Aluminum exceeded the secondary MCL of 0.2 mg/l in one well, LMMW001. Iron and/or manganese did exceed the aesthetic criteria for taste in 11 of the monitor wells samples, including 1 of the background monitor wells for iron. However, secondary standards are not health based. All the manganese concentrations are within the risk range for manganese (i.e., 0.03 to 0.9 ppm) as calculated in the BHHRA and the EPA Region 9 PRG of 0.88 ppm.

A limited number of organic parameters were detected in the monitor wells. Two organic parameters were detected at low concentrations in LMMW005 (cis-1,2-dichloroethylene and vinyl chloride. This well is close to Moncrief Road and within the area of ash disposal. The pesticide endosulfan as well as cresol and phenol were detected in LMMW007; this is a deep well below the thickest portion of ash disposal. None of the organic parameters exceeded screening levels. The screening criteria is the primary MCL if available or the EPA Region 9 PRGs or Florida Groundwater Cleanup Target Levels whichever is lower.

Table 8 shows all the wells that were resampled in January 2003 and analyzed for TAL metals, TCL organics, volatile organics and dioxins/furans. The results of the 2002 resampling are in the Groundwater Resampling Report (July 2003) and summarized in Tables 9, 10, 11 and 12. This most recent groundwater resampling event confirms the conclusions of the 2000 sampling event that groundwater at the Lonnie C. Miller Park site is not significantly impacted by ash contamination. However, groundwater monitoring will be instituted to verify the "No Action" decision for groundwater.

### **3.8 Likelihood for Soil Migration**

The likelihood for migration of COCs in soil is low. Heavy rains could cause existing surface soil contamination to migrate from the sites into creeks or rivers in storm water runoff but is likely to be minimum due to the presence of grass and other types of cover (e.g., clean soil, gravel) over contaminated soil. The presence of grass and other types of cover (e.g., clean soil, gravel) over contaminated soil also minimizes the migration of soil via wind. Contaminants of concern located in soil do not appear to be migrating to groundwater based on the result of groundwater monitoring.

### **3.9 Likelihood for Surface Water Migration**

The likelihood for surface water migration is low. Sampling to date has indicated that surface water does not contain significant levels of Site COCs.

### **3.10 Likelihood for Sediment Migration**

Concern over the likelihood for sediment migration is not significant. Exceedences of ecological sediment RGs in McCoy's Creek and the Ribault River sediments next to the sites have been found to be similar to sediment background concentrations upstream of the sites. This evaluation indicates that the sites have not significantly contaminated the sediment above levels already present in the surface water bodies. With the stabilization of the streams banks during the remedial action, the concentrations of site-related COCs in the streams is expected to decrease.

### **3.11 Likelihood for Groundwater Migration**

Concern over the likelihood for groundwater migration of COCs from the sites is not significant. Groundwater sampling has not indicated Site contamination in need of remediation.

## **PART 4: CURRENT AND POTENTIAL FUTURE LAND AND WATER USE**

### **4.1 Current And Potential Future Land Use**

#### **4.1.1 Forest Street Current Land Use**

The Forest Street Incinerator site is located northwest of the intersection of Margaret Street and Forest Street, and south of McCoy's Creek. The site consists of approximately 27 acres of land in a predominately residential area. The site is currently occupied by the Forest Park Head Start School, a Parks and Recreation Center, an open lot where the incinerator was located and surrounding residential and commercial areas. The site is the location of a former municipal solid waste incinerator, which was operated by the City from the 1910's to the 1969, and the surrounding area was used for ash disposal. Ash deposits have been documented in areas to the east, south, and west of the site. The former incinerator area at the northeastern corner of the site is currently grassed and enclosed by a chain-link fence to minimize human access. The area is maintained by mowing. The land uses are institutional, recreational, open land and primarily residential in the surrounding area with some commercial usage.

The nearest house is located approximately 200 feet from the site boundary. The Forest Park Head Start School, with a staff of approximately 122 workers and 740 students, is situated along the west side of the site and includes a school building and several playground areas that are used by the students. The school property is enclosed by a chain-link fence. The Parks and Recreation Center contains two large ball fields that are routinely maintained by mowing. This open recreational area is located along the southern portion of the site.

In 1990, the population in Jacksonville was 906,727. It is estimated that the Jacksonville population increased to 1,044,684 by 1998 (U.S. Census Bureau, 1999). According to the 1990 U.S. Census, the total population in the four census tracts within one mile of the site is approximately 11,952. African-Americans comprise 59 percent of the population, Caucasians approximately 39 percent, and Hispanics about 2 percent. The median age is approximately 40, and the median family income is approximately \$15,500.

##### **4.1.1.1 Forest Street Potential Future Land Use**

The City of Jacksonville enacted Ordinance 2003-892E on August 12, 2003. This Ordinance requires all development in the area of Forest Street Incinerator (and areas outside the site) to follow the North Riverside Action Plan (NR Action Plan) developed with the help of the North Riverside Community Development Corporation (TAP Community Group) and area business owners. The Ordinance and the NR Action Plan are included in Appendix E of this ROD along with zoning maps of the three properties. Some areas of the Forest Street site will change to light industrial/commercial to create a buffer between residential housing (which in some areas is dispersed among light industrial buildings) and commercial properties. The residential houses in the converted areas will be removed from the commercially zoned areas. This is discussed in Section 7 of the NR Action Plan in Appendix E of this ROD.

#### **4.1.2 5<sup>th</sup> & Cleveland Current Land Use**

The 5<sup>th</sup> & Cleveland Incinerator site is located northeast of the intersection of 5<sup>th</sup> & Cleveland Street, in a predominately residential area approximately 1 mile north of downtown Jacksonville, Florida. The site is currently used as Emmett Reed Park, a public park, and Emmett Reed Community Center and residential areas. Emmett Reed Park contains two basketball courts, a baseball diamond, a picnic area, and two buildings. The Emmett Reed Community Center comprises one building and a playground is located adjacent to this building. The site is the location of a former municipal solid waste incinerator, which was operated by the City from the 1910s to the 1969. Ash deposits have been documented in residential areas to the east, south, and west of the main former incinerator site.

Doll's and Jill's Day Care Center is located east of the site, and public housing units are located northwest of the site. The Mt. Herman Elementary School is located northeast of the site behind the community center, and the H.R. Lewis Petroleum Company and residential properties are located south and east of the site. The Ford Elementary School is approximately 0.25 mile south of the site on 3<sup>rd</sup> Street.

According to the 1990 U.S. Census, approximately 3,939 people (6 percent Caucasian, 90 percent African-American, and 1.5 percent Hispanic) live within ½ mile of the site. Approximately 16 percent of the population is under the age of 9, and 18 percent of the population is over the age of 65. Approximately 48 percent of the population over age 25 graduated from high school. Approximately 37 percent have less than a ninth grade education. The median family income is about \$17,814. Approximately 85 percent of the housing units are occupied.

##### **4.1.2.1 5<sup>th</sup> & Cleveland Future Land Use**

A tennis facility and courts are planned for the Emmett Reed Park which presently contains the baseball field and basketball courts (see Figure 6). The remediation of Emmett Reed Park is occurring under a non-time critical removal described in Section 2.6.1 of this ROD. After remediation, the tennis courts, tennis facility, basketball court and parking lot will be constructed.

#### **4.1.3 Lonnie C. Miller Sr. Park Current Land Use**

The Lonnie C. Miller, Sr., Park site is located on Price Road near the intersection of Moncrief Road and Soutel Road. The site occupies approximately 100 acres and is currently used as a municipal park that includes a playground, picnic shelters, a small fishpond, and public restrooms. The site was used by the City of Jacksonville for ash disposal of municipal ash from the 5<sup>th</sup> & Cleveland Incinerator site, which operated from 1910's to 1969. Ash deposits have been documented on, east, and south of the site. The park is bounded to the south and northeast by private residences, to the west and northwest by a light commercial development, and to the east by the Ribault River.

According to the 1990 U.S. Census, approximately 16,752 people (7.7 percent Caucasian, 91.9 percent African-American, and 0.5 percent Hispanic) live in the general area of the site.

Approximately 15 percent of the population is under the age of 9, and 14 percent of the population is over the age of 60. The median age is 33.8. The median family income is about \$26,189. Approximately 95 percent of the housing units are occupied.

#### **4.2 Current And Potential Future Water Use**

##### **4.2.1 Hydrogeology of the Jacksonville Area**

The geology in the Jacksonville area can be divided into three hydrostratigraphic units: the surficial aquifer system, the intermediate aquifer/confining unit, and the Floridan aquifer system. The surficial aquifer system sediments are 50 to 100 feet thick in Duval County. The water table is found between 1 and 10 feet below land surface (bls). Recharge to the water-table zone is primarily from local rainfall. The water-table zone of the surficial aquifer system is used for limited irrigation, stock, and domestic uses. The "Rock" limestone aquifer is the major water-yielding zone in the surficial aquifer system and is tapped by numerous private and small community supply wells in Duval County. Well yields from the limestone unit average 30 to 100 gallons per minute (gpm) with peaks as high as 200 gpm. Water level elevations of the water table zone and the limestone unit are similar; however, when water levels in the water table aquifer are higher than those of the limestone unit, a downward potential, albeit small, may exist.

The surficial aquifer system is underlain by the intermediate aquifer system/confining unit, which is between 250 to 500 feet thick. Wells in this zone will yield at least 20 gallons per minute. The Floridan aquifer system is the principal source of fresh water in the area and is found under artesian conditions between 500 to 550 feet bls in the Jacksonville area. Regional flow direction within the Floridan aquifer system is to the east-northeast. The City of Jacksonville municipal water supply system is derived from wells that tap the Floridan aquifer system 1,000 to 1,500 feet deep. The majority of residents located within a 4-mile radius of the site obtain drinking water from the City of Jacksonville municipal water supply system, which is derived from wells that are completed in the Floridan aquifer system. Due to its considerable thickness, low permeability, and high potentiometric surface elevation, generally no recharge of the Floridan aquifer system takes place in the Jacksonville area.

##### **4.2.2 Forest Street Current Water Uses**

The majority of residents located within a 4-mile radius of the site obtain drinking water from the City of Jacksonville municipal water supply system, which is derived from wells that are completed in the Floridan aquifer. A number of community and small public well systems are located within 4 miles of the site. Two of the larger systems include the Jacksonville Suburban Utilities Magnolia Gardens and Lake Forest wells. These wells obtain potable water from the Floridan aquifer system and are located between 3 and 4 miles northwest of the site. The Jacksonville Suburban Utilities Magnolia Gardens and Lake Forest well systems collectively provide potable drinking water to approximately 5,200 people. Approximately 421,465 people obtain potable drinking water from municipal wells located within 4 miles of the site and completed in the Floridan aquifer system. Due to its considerable thickness, low permeability, and high potentiometric surface elevation, generally no recharge of the Floridan aquifer system takes place in the Jacksonville area. The Floridan Aquifer is not affected by site contamination.

Several private wells located within 4 miles of the site are completed in the surficial aquifer. Private wells generally are approximately 40 to 100 feet deep. Approximately 12 persons obtain potable water from private wells within 1 mile of the site.

The Forest Street Incinerator site is located south of McCoy's Creek, with groundwater beneath the site flowing toward the creek in a northeasterly direction. The general overland flow pattern of the area is interrupted by two intervening paved roads, Margaret Street and McCoy's Creek Boulevard. The groundwater table in the area is typically encountered between approximately 4 to 12 feet below ground surface. McCoy's Creek flows east approximately 1 mile and converges with the St. Johns River, of which McCoy's Creek is a small tributary, and where the 15-mile target distance limit is completed. This portion of the St. Johns River is tidally-influenced and estuarine conditions predominate throughout most of the surface water migration pathway. The northern portion of the site lies within the 100-year flood zone of the St. Johns River drainage system, and deposits of incinerator ash have been observed on the southern banks of McCoy's Creek within this flood zone. The surface water is not used for drinking water or recreation.

#### **4.2.3 5<sup>th</sup> & Cleveland Current Water Uses**

The majority of residents located within a 4-mile radius of the site obtain drinking water from the City of Jacksonville municipal water supply system, which is derived from wells that are completed in the Floridan aquifer system. The municipal water system supplies approximately 385,480 people within the targeted area. A number of small community water systems is also located within 4 miles of the site, including the Jacksonville Suburban Utilities, Magnolia Gardens, and Lake Forest wells. These wells obtain water potable water from the Floridan aquifer system, and are located between 3 and 4 miles northwest and north of the site. These water systems collectively provide potable water to approximately 5,200 people. The Floridan Aquifer system is not affected by the site.

Several private wells located within 4 miles of the site are completed in the surficial aquifer. There are approximately 39 residents obtaining potable water from private wells located within a 1-mile radius of the site.

Surface drainage in the study area generally flows northeast to a channelized subsurface unnamed creek. The unnamed creek flows to the east of the site and discharges into Hogan Creek about 0.5 mile downstream, which subsequently discharges into the St. Johns River. The surface water is not used for drinking water or recreation.

#### **4.2.4 Lonnie C. Miller Park Current Water Uses**

Most residents within a 4-mile radius of the site obtain drinking water from the City of Jacksonville municipal water supply system, which is derived from wells that are completed in the Floridan aquifer system. The municipal water system supplies approximately 102,755 people within the targeted area. A number of small community water systems is also located within 4 miles of the site, including the Jacksonville Suburban Utilities, Magnolia Gardens, and Lake Forest wells. These wells obtain water potable water from the Floridan aquifer system, and are located between 1.25 and 2.75 miles southeast of the site. These water systems collectively



provide potable water to approximately 5,200 people. The Floridan Aquifer system is not affected by the site.

Several private wells located within 4 miles of the site are completed in the surficial aquifer. There are approximately 206 residents obtaining potable water from private hand-dug wells located within a 1-mile radius of the site..

Surface drainage in the study area generally flows a drainage ditch that is located on the eastern portion of the site. This ditch is the topographic divide between the western and eastern portions of the site. The ditch conveys water to the northeast to a small tributary of the Ribault River. The tributary flows south and discharges into the Ribault River approximately 0.25 mile downstream of the site. The Ribault River is used for fishing and recreation but not for drinking water.

**PART 5 : SUMMARY OF HUMAN HEALTH RISK ASSESSMENT****5.1 Summary of Site Risks - Human Health Risk Assessment**

The Baseline Human Health Risk Assessments (BHHRA) estimate what risks the Site poses if no action were taken. It provides the basis for taking action and identifies the contaminants and exposure pathways that need to be addressed by the remedial action. The BHHRA consist of the following activities:

- Data Collection and Evaluation
- Exposure Assessment
- Toxicity Assessment
- Risk Characterization
- Remedial Goal Options

The following sub-parts of the ROD will summarize each of the above activities which together formed the 2002 and 2003 BHHRA for the Site.

**5.2 Data Collection and Evaluation**

This step in the risk assessment process involves gathering and analyzing the site data relevant to human health and identifying the contaminants present at the site that will be included in the risk assessment process. The BHHRA was based on data from the 1996 Site Investigation (SI) and the analytical data collected during the Phase I Remedial Investigation conducted in 2000.

**5.2.1 Conceptual Site Model for Risk Assessment Purposes****5.2.1.1 Forest Street Incinerator**

For purposes of the risk assessment, the Forest Street Incinerator site was divided into three primary areas. Area 1 consists of the Forest Street site proper and contains the Parks and Recreation Center, the former incinerator area, and a section of Forest Park Head Start School. Area 2 consists of the industrial areas to the north and east of Area 1. Area 2 was divided into three sections: the area north of McCoy's Creek, the Florida Department of Transportation (FDOT) I-10/I-95 Interchange area west of I-95, and FDOT I-10/I-95 Interchange area east of I-95. Area 3 contains all of the surrounding residential parcels of land. To simplify the risk assessment report, only Area 1 and Area 2 were evaluated in the body of the risk assessment report. All risk assessment tables associated with Areas 1 and 2 are presented in Appendix A of the BHHRA.

It was not feasible for the risk assessment to quantitatively evaluate exposure to surface soil from individual residential properties (Area 3). Therefore, an attempt was made to identify the most highly contaminated samples so that risks and hazards could be estimated for these locations. It was assumed that risks and hazards resulting from exposure to surface soil at these locations would represent the "worst case scenario" for the yards that were sampled during the RI investigation. To this end, the surface soil analytical data were reviewed to determine which

locations had the highest numbers, concentrations, and toxicities (potencies) of chemicals. Based on this review, ten sample locations were selected for quantitative evaluation. Area 3 is discussed and evaluated in Appendix B of the BHHRA.

The risk from lead in soil was not included in the cancer risks or hazard calculation in the BHHRA but was determined by the Lead Uptake/Biokinetics Model (IEUBK model).

The conceptual model used in the BHHRA is on Figure 19.

#### **5.2.1.2 5th and Cleveland Incinerator**

For purposes of the risk assessment, the 5<sup>th</sup> & Cleveland Incinerator site was divided into two primary areas. Area 1 consists of the Emmett Reed Community Center area, Emmett Reed Park and the apartment complex located on the west side of Payne Street across from the community center. Area 2 contains all of the surrounding parcels of land (i.e., mainly residential properties). To simplify the risk assessment report, only Area 1 was evaluated in the body of the risk assessment report. All risk assessment tables associated with Area 1 are presented in Appendix A of the BHHRA.

It was not feasible for the risk assessment to quantitatively evaluate exposure to surface soil from individual residential properties (Area 2). Therefore, an attempt was made to identify the most highly contaminated samples so that risks and hazards could be estimated for these locations. It was assumed that risks and hazards resulting from exposure to surface soil at these locations would represent the "worst case scenario" for the yards that were sampled during the RI investigation. To this end, the surface soil analytical data were reviewed to determine which locations had the highest numbers, concentrations, and toxicities (potencies) of chemicals. Based on this review, ten sample locations were selected for quantitative evaluation. Area 2 is discussed and evaluated in Appendix B of the BHHRA.

The risk from lead in soil was not included in the cancer risks or hazard calculation in the BHHRA but was determined by the Lead Uptake/Biokinetics Model (IEUBK model).

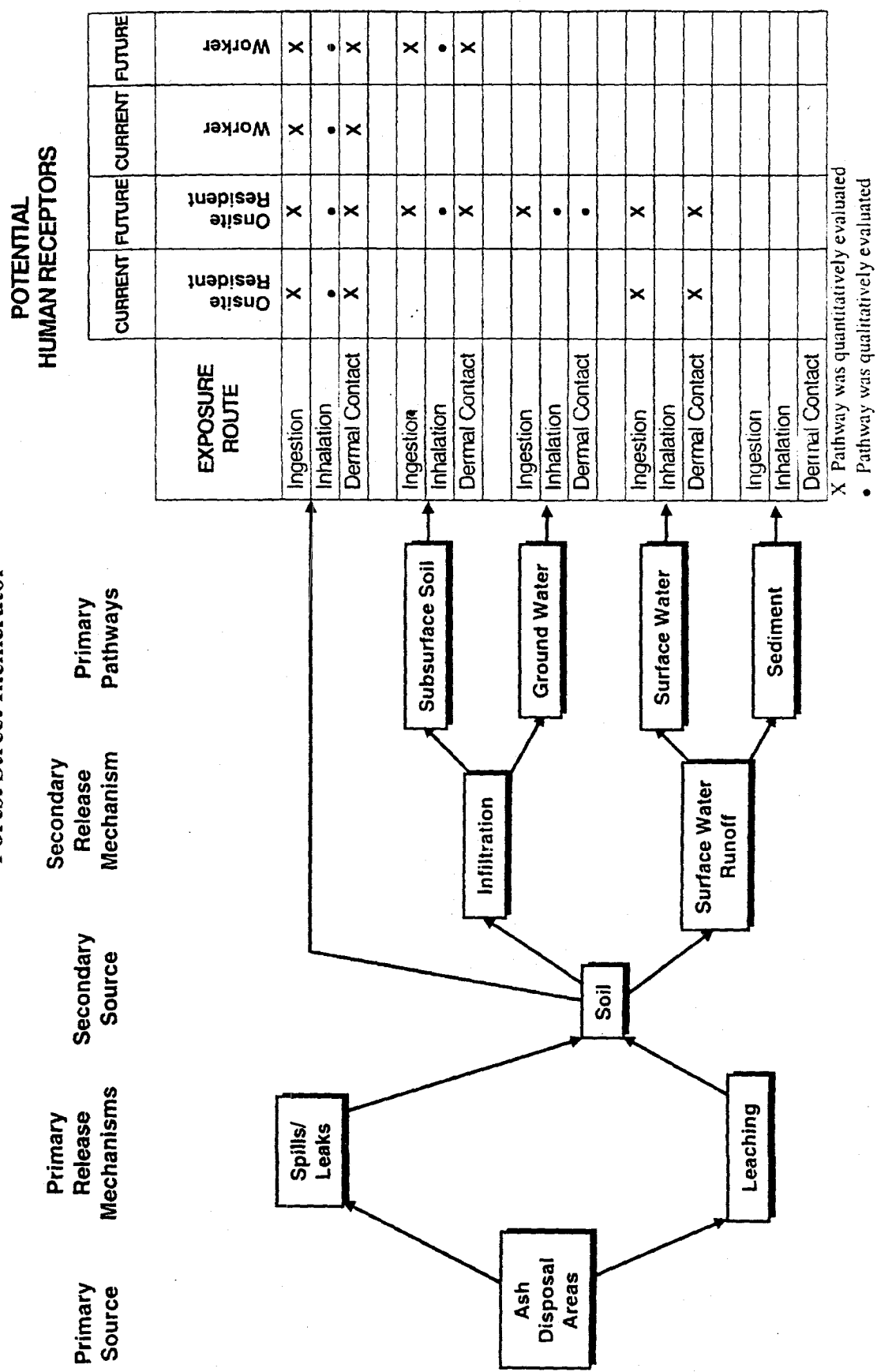
The conceptual model used in the BHHRA is on Figure 20.

#### **5.2.1.3 Lonnie C. Miller, Sr. Park**

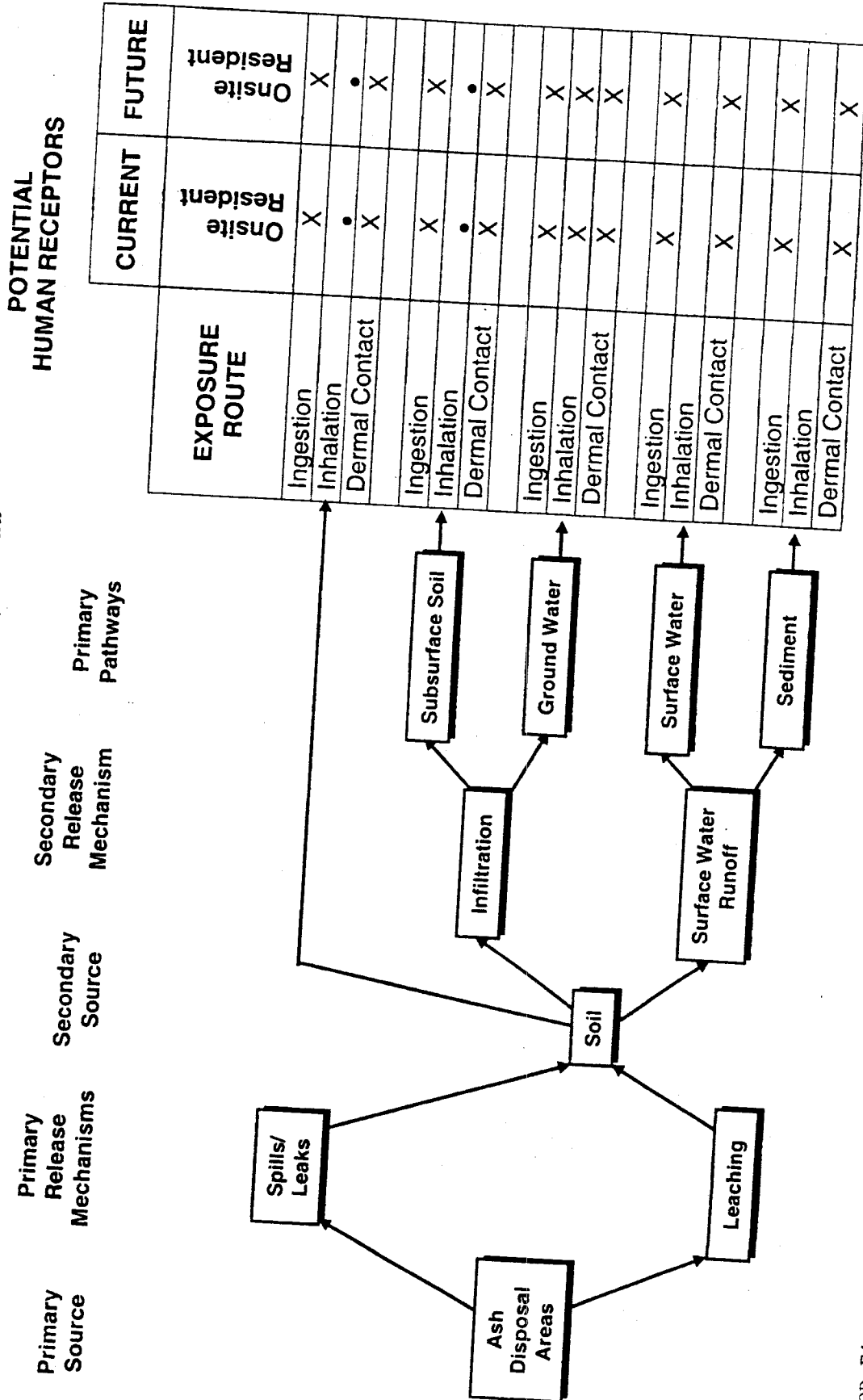
For purposes of the risk assessment, the site was divided into two areas. The first area is Lonnie C. Miller, Sr. Park. The second area contains all of the surrounding residential parcels of land. To simplify the risk assessment report, the park area is evaluated in the body of the risk assessment report. All risk assessment tables associated with the park are presented in Appendix A of the BHHRA.

It was not feasible for the risk assessment to quantitatively evaluate exposure to surface soil from individual residential properties (Area 2). Therefore, an attempt was made to identify the most highly contaminated samples so that risks and hazards could be estimated for these locations. It was assumed that risks and hazards resulting from exposure to surface soil at these locations

**Figure 3-1**  
**Human Health Conceptual Site Model**  
**Jacksonville Ash Site**  
**Forest Street Incinerator**

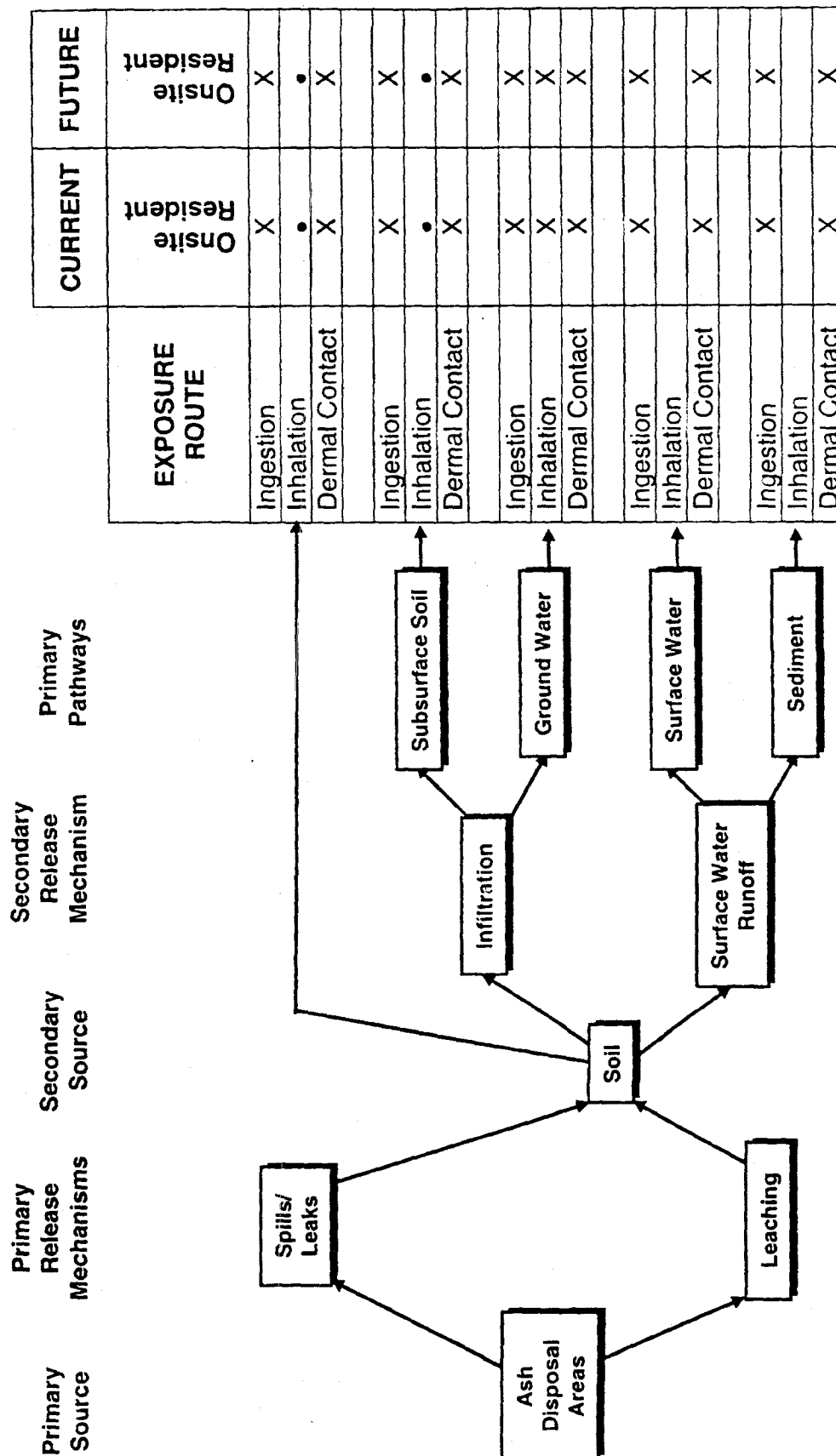


**Figure 3-1**  
**Human Health Conceptual Site Model**  
**5<sup>th</sup> and Cleveland Incinerator (Jacksonville Ash) Site**  
**Jacksonville, Florida**



X Pathway was quantitatively evaluated  
 • Pathway was qualitatively evaluated

**Figure 3-1**  
**Human Health Conceptual Site Model**  
**Lonnie C. Miller, Sr., Park (Jacksonville Ash) Site**  
**Jacksonville, Florida**



X Pathway was quantitatively evaluated  
 • Pathway was qualitatively evaluated

would represent the "worst case scenario" for the yards that were sampled during the RI investigation. To this end, the surface soil analytical data were reviewed to determine which locations had the highest numbers, concentrations, and toxicities (potencies) of chemicals. Based on this review, ten sample locations were selected for quantitative evaluation. The residential areas are discussed and evaluated in Appendix B of the BHHRA.

The risk from lead in soil was not included in the cancer risks or hazard calculation in the BHHRA but was determined by the Lead Uptake/Biokinetics Model (IEUBK model).

The conceptual model used in the BHHRA is on Figure 21.

### **5.3 Exposure Assessment**

In order to characterize potential risk, two pieces of information are needed: results from the exposure assessment and chemical-specific toxicity information on the constituents of potential concern (COPCs). Part 5.3 of the ROD summarizes the exposure assessment for the Jacksonville Ash Site including exposure pathways and scenarios quantitatively evaluated in the BHHRA. Part 5.4 of the ROD will address the toxicity assessment. The objective of the exposure assessment is to estimate the types and magnitudes of exposures to COPCs that are present at or migrating from the Site. In short, the purpose of the exposure assessment is to estimate the magnitude of potential human exposure to the COPCs. The BHHRA provides a more detailed analysis on the potential exposures associated with the COPCs at the Site, and why exposure routes were eliminated or retained as routes of potential concern.

The exposure pathways and scenarios evaluated in the BHHRA for the Forest Street Incinerator and Lonnie C. Miller, Sr. Park sites are in Tables 13 and 14.

#### **5.3.1 Soil Exposure Assessment**

##### **5.3.1.1 Forest Street Incinerator**

The risk assessment evaluated 18 surface soil and 13 subsurface soil samples from the Forest Street site (Area 1). Thirteen surface soil samples and one subsurface soil sample were analyzed from the FDOT I-10/I-95 Interchange east of I-95 and five surface soil samples and five subsurface soil samples were analyzed from the FDOT I-10/I-95 Interchange west of I-95. Finally, seven surface soil samples and two subsurface soil samples were analyzed from the industrial area north of McCoy's Creek.

##### **5.3.1.1.1 Current/Future Resident**

The risk assessment conservatively assumed that current and future use of the Forest Street site is residential. Therefore, it was assumed that current and future residents may be exposed to COPCs in surface soil. Current and future residents may also be exposed to site-related chemicals in surface water. Also, the future resident was assumed to be exposed to subsurface soil brought to the surface during construction or renovation activities. Potential routes of exposure for residents (child and adult) included incidental ingestion of, and dermal contact with, COPCs in soil.

TABLE 1  
SELECTION OF EXPOSURE PATHWAYS  
JACKSONVILLE ASH SITE  
FOREST STREET INCINERATOR

Scenario Timeframe	Medium	Exposure Medium	Exposure Point	Receptor Population	Receptor Age	Exposure Route	Onsite/ Offsite	Type of Analysis	Rationale for Selection or Exclusion of Exposure Pathway
Current	Soil	Surface soil	Forest Street Site Proper	Resident	Adult	Ingestion Dermal	Onsite	Quant Quant	Hypothetical adult residents may be exposed to contaminants in surface soil.
					Child	Ingestion Dermal	Onsite	Quant Quant	Hypothetical child residents may be exposed to contaminants in surface soil.
			Industrial Area North of McCoy's Creek	Worker	Adult	Ingestion Dermal	Onsite	Quant Quant	Industrial workers may be exposed to contaminants in surface soil.
					Adult	Ingestion Dermal	Onsite	Quant Quant	Industrial workers may be exposed to contaminants in surface soil.
			FDOT I-10/I-95 Interchange	Worker	Adult	Ingestion Dermal	Onsite	Quant Quant	Industrial workers may be exposed to contaminants in surface soil.
	Surface water	Air	Forest Street Site Proper	Resident	Adult	Inhalation	Onsite	Qual	Industrial workers may be exposed to airborne contaminants via inhalation of VOCs or fugitive dust emissions.
					Child	Inhalation	Onsite	Qual	Hypothetical child residents may be exposed to airborne contaminants via inhalation of VOCs or fugitive dust emissions.
			Industrial Area North of McCoy's Creek	Worker	Adult	Inhalation	Onsite	Qual	Industrial workers may be exposed to airborne contaminants via inhalation of VOCs or fugitive dust emissions.
					Adult	Inhalation	Onsite	Qual	Industrial workers may be exposed to airborne contaminants via inhalation of VOCs or fugitive dust emissions.
			FDOT I-10/I-95 Interchange	Worker	Adult	Inhalation	Onsite	Qual	Industrial workers may be exposed to airborne contaminants via inhalation of VOCs or fugitive dust emissions.
Future	Soil	Surface soil	McCoy's Creek	Resident	Adult	Dermal	Onsite	Quant	Hypothetical adult residents may be exposed to contaminants in McCoy's Creek while using it for recreational purposes.
					Child	Ingestion Dermal	Onsite	Quant Quant	Hypothetical child residents may be exposed to contaminants in McCoy's Creek while using it for recreational purposes.
			Forest Street Site Proper	Resident	Adult	Dermal	Onsite	Quant	Hypothetical adult residents may be exposed to contaminants in surface soil.
					Child	Dermal	Onsite	Quant	Hypothetical child residents may be exposed to contaminants in surface soil.
			Industrial Area North of McCoy's Creek	Worker	Adult	Dermal	Onsite	Quant	Industrial workers may be exposed to contaminants in surface soil.
	Subsurface soil	Subsurface soil	FDOT I-10/I-95 Interchange	Worker	Adult	Ingestion Dermal	Onsite	Quant Quant	Industrial workers may be exposed to contaminants in surface soil.
					Adult	Dermal	Onsite	Quant	Industrial workers may be exposed to contaminants in surface soil.
			Forest Street Site Proper	Resident	Adult	Ingestion Dermal	Onsite	Quant Quant	Hypothetical adult residents may be exposed to contaminants in subsurface soil brought to the surface during construction activities.
					Child	Dermal	Onsite	Quant	Hypothetical child residents may be exposed to contaminants in subsurface soil brought to the surface during construction activities.
			Industrial Area North of McCoy's Creek	Worker	Adult	Dermal	Onsite	Quant	Industrial workers may be exposed to contaminants in subsurface soil brought to the surface during construction activities.



TABLE 1  
SELECTION OF EXPOSURE PATHWAYS  
JACKSONVILLE ASH SITE  
FOREST STREET INCINERATOR

Scenario Timeframe	Medium	Exposure Medium	Exposure Point	Receptor Population	Receptor Age	Exposure Route	Onsite/ Offsite	Type of Analysis	Rationale for Selection or Exclusion of Exposure Pathway
	Air		Forest Street Site Proper	Resident	Adult	Inhalation	Onsite	Qual	Hypothetical adult residents may be exposed to airborne contaminants via inhalation of VOCs or fugitive dust emissions.
					Child	Inhalation	Onsite	Qual	Hypothetical child residents may be exposed to airborne contaminants via inhalation of VOCs or fugitive dust emissions.
			Industrial Area North of McCoy's Creek FDOT I-10/I-95 Interchange	Worker	Adult	Inhalation	Onsite	Qual	Industrial workers may be exposed to airborne contaminants via inhalation of VOCs or fugitive dust emissions.
					Adult	Inhalation	Onsite	Qual	Industrial workers may be exposed to airborne contaminants via inhalation of VOCs or fugitive dust emissions.
	Groundwater		Tap Water	Resident	Adult	Ingestion Dermal	Onsite	Quant Qual	Hypothetical residents may install a private well onsite.
					Child	Ingestion Dermal	Onsite	Quant Qual	Hypothetical residents may install a private well onsite.
			Water Vapors at Showerhead	Resident	Adult	Inhalation	Onsite	Qual	Hypothetical residents may install a private well onsite.
					Child	Inhalation	Onsite	Qual	Hypothetical residents may install a private well onsite.
	Surface Water	Surface Water	McCoy's Creek	Resident	Adult	Ingestion Dermal	Onsite	Quant Quant	Hypothetical adult residents may be exposed to contaminants in McCoy's Creek while using it for recreational purposes.
					Child	Ingestion Dermal	Onsite	Quant Quant	Hypothetical child residents may be exposed to contaminants in McCoy's Creek while using it for recreational purposes.

**TABLE 1**  
**SELECTION OF EXPOSURE PATHWAYS**  
**JACKSONVILLE ASH SITE**  
**LONNIE C. MILLER, SR., PARK**

Scenario Timeframe	Medium	Exposure Medium	Exposure Point	Receptor Population	Receptor Age	Exposure Route	Onsite/ Offsite	Type of Analysis	Rationale for Selection or Exclusion of Exposure Pathway
Current	Soil	Surface soil/ Sediment	Lonnie C. Miller, Sr., Park	Resident	Adult	Ingestion	Onsite	Quant	Hypothetical adult residents may be exposed to contaminants in surface soil.
					Child	Dermal	Onsite	Quant	Hypothetical child residents may be exposed to contaminants in surface soil.
	Air	Air	Lonnie C. Miller, Sr., Park	Resident	Adult	Ingestion	Onsite	Quant	Hypothetical adult residents may be exposed to airborne contaminants via inhalation of VOCs or fugitive dust emissions.
					Child	Inhalation	Onsite	Qual	Hypothetical child residents may be exposed to airborne contaminants via inhalation of VOCs or fugitive dust emissions.
					Child	Inhalation	Onsite	Qual	Hypothetical child residents may be exposed to contaminants in the unnamed tributary during recreational activities.
Future	Surface water	Surface water	Unnamed Tributary	Resident	Adult	Dermal	Onsite	Quant	Hypothetical adult residents may be exposed to contaminants in the unnamed tributary during recreational activities.
					Child	Ingestion	Onsite	Quant	Hypothetical child residents may be exposed to contaminants in the unnamed tributary during recreational activities.
					Child	Ingestion	Onsite	Quant	Hypothetical child residents may be exposed to contaminants in surface soil.
	Soil	Surface soil/ Sediment	Lonnie C. Miller, Sr., Park	Resident	Adult	Ingestion	Onsite	Quant	Hypothetical adult residents may be exposed to contaminants in surface soil.
					Child	Dermal	Onsite	Quant	Hypothetical child residents may be exposed to contaminants in subsurface soil brought to the surface during construction activities.
					Adult	Ingestion	Onsite	Quant	Hypothetical adult residents may be exposed to contaminants in subsurface soil brought to the surface during construction activities.
	Air	Air	Lonnie C. Miller, Sr., Park	Resident	Child	Inhalation	Onsite	Qual	Hypothetical child residents may be exposed to airborne contaminants via inhalation of VOCs or fugitive dust emissions.
					Adult	Inhalation	Onsite	Qual	Hypothetical adult residents may be exposed to airborne contaminants via inhalation of VOCs or fugitive dust emissions.
					Child	Inhalation	Onsite	Quant	Hypothetical child residents may be exposed to airborne contaminants via inhalation of VOCs or fugitive dust emissions.
	Groundwater	Groundwater	Tap Water	Resident	Adult	Ingestion	Onsite	Quant	Hypothetical residents may install a private well onsite.
					Child	Dermal	Onsite	Quant	Hypothetical residents may install a private well onsite.
					Child	Ingestion	Onsite	Quant	Hypothetical residents may install a private well onsite.
	Surface Water	Surface Water	Unnamed Tributary	Resident	Adult	Inhalation	Onsite	Quant	Hypothetical residents may install a private well onsite.
					Child	Inhalation	Onsite	Quant	Hypothetical residents may be exposed to contaminants in the unnamed tributary during recreational activities.
					Child	Dermal	Onsite	Quant	Hypothetical child residents may be exposed to contaminants in the unnamed tributary during recreational activities.

Individual risk assessments could not be performed on all residential properties in the investigation area, so the ten most contaminated lots were evaluated.

#### **5.3.1.1.2 Current/Future Worker**

The risk assessment assumed that residential exposure was limited to Area 1 and the area north of McCoy's Creek in Area 2. It was assumed that the remaining portions of Area 2 (I-10/I-95 Interchange east and west) would not be used for residential use. While working onsite, workers may be exposed to COPCs in soil. Potential routes of exposure for the onsite worker included incidental ingestion of, and dermal contact with, COPCs in surface and subsurface soil.

#### **5.3.1.2 5<sup>th</sup> & Cleveland Incinerator**

The human health risk assessment quantitatively evaluates potential risks from exposure to COPCs in surface and subsurface soil, sediment, surface water, and groundwater. The conceptual site model for the 5<sup>th</sup> & Cleveland Incinerator site incorporates information on the potential chemical sources, affected media, release mechanisms, routes of migration, and known or potential human receptors. The purpose of the conceptual site model is to provide a framework with which to identify potential exposure pathways occurring at the site. Information presented in the SI Report and data collected during a site visit conducted on December 20, 1999, were used to identify potential receptors and exposure pathways at the site.

The risk assessment evaluated 24 surface soil and two subsurface soil samples from Emmett Reed Community Center. Nineteen surface soil samples and 12 subsurface soil samples were analyzed from the Emmett Reed Park. Fifteen surface soil samples and 14 subsurface soil samples were analyzed from the apartment complex.

#### **5.3.1.2.1 Current/Future Resident**

A current/future resident may be exposed to COPCs in surface soil as well as subsurface soil that is brought to the surface during construction or renovation activities. Therefore, a current/future resident was quantitatively evaluated for exposure to surface and subsurface soil.

Individual risk assessments could not be performed on all residential properties in the investigation area, so the ten most contaminated lots were evaluated.

#### **5.3.1.3 Lonnie C. Miller, Sr. Park**

The human health risk assessment quantitatively evaluates potential risks from exposure to COPCs in surface and subsurface soil, sediment, surface water, and groundwater. The conceptual site model for the Lonnie C. Miller, Sr., Park site incorporates information on the potential chemical sources, affected media, release mechanisms, routes of migration, and known or potential human receptors. The purpose of the conceptual site model is to provide a framework with which to identify potential exposure pathways occurring at the site. Information presented in the SI Report and data collected during a site visit conducted on December 20, 1999, were used to identify potential receptors and exposure pathways at the site.

The risk assessment evaluated 53 surface soil and 43 subsurface soil samples from the park. In addition, four sediment samples (LMSW001, LMSW004, LMSW005, and LMSW008) that were collected from the drainage ditch were combined with the surface soil samples. These sediment samples were evaluated as surface soil since the ditch is sometimes dry.

#### **5.3.1.3.1 Current/Future Resident**

A current/future resident may be exposed to COPCs in surface soil as well as subsurface soil that is brought to the surface during construction or renovation activities. Therefore, a current/future resident was quantitatively evaluated for exposure to surface (including the four sediment samples) and subsurface soil. The risk assessment conservatively assumed that current and future use of the park is residential. Therefore, it was assumed that current and future residents may be exposed to COPCs in surface soil/sediment. Also, the future resident was assumed to be exposed to subsurface soil brought to the surface during construction or renovation activities. Potential routes of exposure for residents (child and adult) included incidental ingestion of, and dermal contact with, COPCs in soil.

Individual risk assessments could not be performed on all residential properties in the investigation, area so the ten most contaminated lots were evaluated.

### **5.3.2 Groundwater**

#### **5.3.2.1 Forest Street Incinerator**

The majority of residents located within a 4-mile radius of the site obtain drinking water from the City of Jacksonville municipal water supply system, which is derived from wells that are completed in the Floridan aquifer system. Due to its considerable thickness, low permeability, and high potentiometric surface elevation, generally no recharge of the Floridan aquifer system takes place in the Jacksonville area. The Floridan Aquifer is not affected by site contamination.

A total of 19 groundwater samples were evaluated in the risk assessment. Most residents in the area currently obtain potable water from the municipal water supply; however a future residents may be exposed to groundwater if a private well is installed. Therefore, exposure to groundwater was evaluated for the future resident.

When evaluating exposure to groundwater, EPA Region 4 considers ingestion, and inhalation of and dermal contact with VOCs while showering to be the most significant exposure routes. However, no VOCs were detected in groundwater at the site; therefore, the risk assessment assumed that ingestion of groundwater represented the most significant exposure route for this medium.

#### **5.3.2.2 5<sup>th</sup> & Cleveland Incinerator**

The majority of residents located within a 4-mile radius of the site obtain drinking water from the City of Jacksonville municipal water supply system, which is derived from wells that are completed in the Floridan aquifer system. The municipal water system supplies approximately 385,480 people within the targeted area. A number of small community water systems is also

located within 4 miles of the site, including the Jacksonville Suburban Utilities, Magnolia Gardens, and Lake Forest wells. These wells obtain water potable water from the Floridan aquifer system, and are located between 3 and 4 miles northwest and north of the site. These water systems collectively provide potable water to approximately 5,200 people. The Floridan Aquifer system is not affected by the site.

A total of five groundwater samples were evaluated in the risk assessment. Most residents in the area currently obtain potable water from the municipal water supply; however, a resident may install a private well in one of the exposure units in the future. Therefore, exposure to groundwater was evaluated for the future resident.

When evaluating exposure to groundwater, EPA Region 4 considers ingestion, and inhalation of and dermal contact with VOCs while showering to be the most significant exposure routes. However, no VOCs were detected in groundwater at the site; therefore, the risk assessment assumed that ingestion of groundwater represented the most significant exposure route for this medium.

#### 5.3.2.3 Lonnie C. Miller, Sr. Park

Most residents within a 4-mile radius of the site obtain drinking water from the City of Jacksonville municipal water supply system, which is derived from wells that are completed in the Floridan aquifer system. The municipal water system supplies approximately 102,755 people within the targeted area. A number of small community water systems is also located within 4 miles of the site, including the Jacksonville Suburban Utilities, Magnolia Gardens, and Lake Forest wells. These wells obtain water potable water from the Floridan aquifer system, and are located between 1.25 and 2.75 miles southeast of the site. These water systems collectively provide potable water to approximately 5,200 people. The Floridan Aquifer system is not affected by the site.

A total of six groundwater samples were evaluated in the risk assessment. Most residents in the area currently obtain potable water from the municipal water supply; however, the risk assessment assumed that a resident may install a private well at the park in the future. Therefore, exposure to groundwater was evaluated for the **Current/future** resident.

When evaluating exposure to groundwater, EPA Region 4 considers ingestion, and inhalation of and dermal contact with VOCs while showering to be the most significant exposure routes. However, no VOCs were detected in groundwater at the site; therefore, the risk assessment assumed that ingestion of groundwater represented the most significant exposure route for this medium.

### **5.3.3 Surface Water**

#### **5.3.3.1 Forest Street Incinerator**

Surface drainage at the site generally flows northward overland in drainage ways along streets, in storm water collection systems, and swales to McCoy's Creek located approximately 100 to 150 feet north of the site. McCoy's Creek is a tributary of the St. Johns River, located approximately 1 mile east of the site. Eight surface water samples collected from McCoy's Creek were evaluated in the risk assessment. Current/future residents may be exposed to COPCs in surface water while recreating in the creek.

#### **5.3.3.2 5<sup>th</sup> & Cleveland Incinerator**

Surface drainage in at the site generally flows northeast to a channelized subsurface unnamed creek. The unnamed creek flows to the east of the site and discharges into Hogan Creek about 0.5 mile downstream, which subsequently discharges into the St. Johns River. Ten surface water samples collected from the unnamed creek were evaluated in the risk assessment. Current/future residents may be exposed to COPCs in surface water while recreating in the creek.

#### **5.3.3.3 Lonnie C. Miller, Sr. Park**

Surface drainage at the park generally flows toward a drainage ditch that is located on the eastern portion of the site. This ditch is the topographic divide between the western and eastern portions of the site. The ditch conveys water to the northeast to a small tributary of the Ribault River. The tributary flows south and discharges into the Ribault River approximately 0.25 mile downstream of the site. Eleven surface water samples collected from the unnamed tributary were evaluated in the human health risk assessment. Current/future residents may be exposed to COPCs in surface water during recreational activities.

### **5.3.4 Vegetables**

The BHHRA also considered that some residents may be exposed to site-related COPCs via ingestion of homegrown vegetables. According to residents, the primary vegetables grown in this area are collard greens, tomatoes, and onions.

## **5.4 Toxicity Assessment**

In order to characterize potential risk, two pieces of information are needed: results from the exposure assessment and chemical-specific toxicity information on the COPCs. Part 5.3 summarized the exposure assessment for Jacksonville Ash Site. This part addresses the toxicity assessment.

The purpose of the toxicity assessment is to assign toxicity values (criteria) to each chemical evaluated in the risk assessment. The BHHRA utilized information from the Integrated Risk Information System (IRIS), Health Effects Assessment Summary Tables (HEAST) and National Center for Environmental Assessment (NCEA). In evaluating potential health risks, both carcinogenic and noncarcinogenic health effects were considered.

#### 5.4.1 Carcinogenic Health Effects

The potential for producing carcinogenic effects is limited to substances that have been shown to be carcinogenic in animals and/or humans. Excessive exposure to all substances, carcinogens and noncarcinogens, can produce adverse noncarcinogenic effects. Therefore, it was necessary to identify reference doses for every chemical selected regardless of its classification, and to identify carcinogenic slope factors (CSFs) for those that are classified as carcinogenic. Tables 15, 16, 17, 18, 19 and 20 provide carcinogenic risk information which is relevant to the COPCs in both soil and ground water.

#### 5.4.2 Non-Carcinogenic Health Effects

Table 21, 22, 23, 24, 25 and 26 provide non-carcinogenic risk information which is relevant to the COPCs in both soil and ground water.

#### 5.5 Risk Characterization

The objective of the risk characterization is to integrate the exposure and toxicity assessments into quantitative and qualitative expressions of risk. The risk characterization is an evaluation of the nature and degree of potential carcinogenic and noncarcinogenic health risks posed to current and future receptors at the Jacksonville Ash Site.

##### 5.5.1 Evaluation of the Risk for Lead

Although there is a great deal of information on its health effects, there is not an EPA SF or RfD dose for lead. It appears that some health effects, particularly changes in the levels of certain blood enzymes and in aspects of children's neurobehavioral development, may occur at blood lead levels so low as to be essentially without a threshold. Therefore, EPA considers it inappropriate to develop an RfD for inorganic lead (EPA, 2001). Quantifying lead's cancer risk involves many uncertainties, some of which may be unique to lead. Age, health, nutritional state, body burden, and exposure duration influence the absorption, release, and excretion of lead. In addition, current knowledge of lead pharmacokinetics indicates that an estimate derived by standard procedures would not truly describe the potential risk. Thus, EPA's Carcinogen Assessment Group recommends that a numerical estimate not be used (EPA, 2001).

In the absence of lead health criteria, two approaches were used to assess risks associated with exposure to lead at the Site. The first was to predict mean lead blood levels in children using the Lead Uptake/Biokinetics Model (Version 0.99d). The second approach was to compare the maximum detected concentrations of lead in the environmental media at the site to available ARARs or OSWER directives (e.g., federal action levels for drinking water, residential cleanup levels in soil).

Blood levels of lead in the age group ranging from 0 to 7 years of age can be predicted with the Lead Uptake/Biokinetics Model. EPA Region 4 recommended its use to provide an estimation of chronic blood lead concentrations in children based, as much as possible, on site-specific data. Such data can assist in the risk management decision regarding cleanup of lead at hazardous waste sites. The lead model was used to evaluate lead risks in the exposure units evaluated in the

TABLE 6.1  
CANCER TOXICITY DATA -- ORAL/DERMAL  
JACKSONVILLE ASH SITES  
FOREST STREET INCINERATOR

Chemical of Potential Concern	Oral Cancer Slope Factor	Oral to Dermal Adjustment Factor	Adjusted Dermal Cancer Slope Factor (1)	Units	Weight of Evidence/ Cancer Guideline Description	Source Target Organ	Date (2) (MM/DD/YY)
Alpha-Chlordane	3.5E-001	50%	7.0E-001	(mg/kg-day) <sup>-1</sup>	B2	IRIS	03/21/2001
Benzo(a)Anthracene	7.3E-001	58%	1.2E+000	(mg/kg-day) <sup>-1</sup>	B2	NCEA	03/21/2001
Benzo(a)pyrene	7.3E+00	58%	1.26E+001	(mg/kg-day) <sup>-1</sup>	B2	IRIS	03/21/2001
Benzo(b)Fluoranthene	7.3E-001	58%	1.2E+000	(mg/kg-day) <sup>-1</sup>	B2	NCEA	03/21/2001
Benzo(g,h,i)Perylene	N/A	N/A	N/A	N/A	D	IRIS	03/21/2001
Benzo(k)Fluoranthene	7.3E-002	58%	1.2E+001	(mg/kg-day) <sup>-1</sup>	B2	NCEA	03/21/2001
Beryllium	N/A	N/A	N/A	N/A	B1	IRIS	03/21/2001
Cadmium	N/A	N/A	N/A	N/A	B1	IRIS	03/21/2001
Chromium VI	N/A	N/A	N/A	N/A	A	IRIS	03/21/2001
Chrysene	7.3E+003	58%	1.2E-002	(mg/kg-day) <sup>-1</sup>	B2	NCEA	03/21/2001
Dieldrin	1.6E+01	50%	3.2E+01	(mg/kg-day) <sup>-1</sup>	B2	IRIS	03/21/2001
Lindane	1.3E+000	50%	2.6E+001	(mg/kg-day) <sup>-1</sup>	B2	HEAST	07/1997
Arsenic	1.5E+00	95%	1.6E+00	(mg/kg-day) <sup>-1</sup>	A	IRIS	03/21/2001
Beta BHC	N/A	N/A	N/A	N/A	N/A	N/A	03/21/2001
bis (2-Ethylhexyl)Phthalate	1.4E-02	55%	2.55E-02	(mg/kg-day) <sup>-1</sup>	N/A	N/A	03/21/2001
Carbazole	2E-02	50%	4E-02	(mg/kg-day) <sup>-1</sup>	B2	HEAST	03/21/2001
Indeno(1,2,3-c,d)Pyrene	7.3E-001	58%	1.2E+000	(mg/kg-day) <sup>-1</sup>	B2	NCEA	03/21/2001
Dibenz(a,h)Anthracene	7.3E+000	58%	1.26E+001	(mg/kg-day) <sup>-1</sup>	B2	NCEA	03/21/2001
Lead	N/A	N/A	N/A	N/A	B2	IRIS	03/21/2001
p,p' - DDD	2.4E-001	50%	4.8E-001	(mg/kg-day) <sup>-1</sup>	B2	IRIS	03/21/2001
p,p' - DDE	3.4E-001	50%	6.8E-001	(mg/kg-day) <sup>-1</sup>	B2	IRIS	03/21/2001
p,p' - DDT	3.4E-001	50%	6.8E-001	(mg/kg-day) <sup>-1</sup>	B2	IRIS	03/21/2001
TEQ of 2,3,7,8 - TCDD	1.5E+005	50%	3.0E+005	(mg/kg-day) <sup>-1</sup>	B2	HEAST	03/21/2001
PCB-1260 (Aroclor 1260)	2.0E+00	50%	4E+00	(mg/kg-day) <sup>-1</sup>	B2	IRIS	03/21/2001

# ROD Table 15

N/A = Not Available

IRIS = Integrated Risk Information System  
HEAST= Health Effects Assessment Summary Tables  
NCEA= National Center for Environmental Assessment

## EPA Group

A - Human carcinogen  
B1 - Probable human carcinogen - indicates that limited human data are available  
B2 - Probable human carcinogen - indicates sufficient evidence in animals and inadequate or no evidence in humans

C - Possible human carcinogen  
D - Not classifiable as a human carcinogen  
E - Evidence of noncarcinogenicity

## Weight of Evidence

Known/Likely  
Cannot be Determined  
Not Likely

(1) Explanation of derivation provided in Section 4.2.2.3

(2) For IRIS values, provide the date IRIS was searched.  
For HEAST values, provide the date of HEAST

NCEA values obtained from Region III RBC Table, dated 04/13/00



TABLE 6.2  
CANCER TOXICITY DATA -- INHALATION  
JACKSONVILLE ASH SITES  
FOREST STREET INCINERATOR

Chemical of Potential Concern	Unit Risk	Units	Adjustment (1)	Inhalation Cancer Slope Factor	Units	Weight of Evidence/ Cancer Guideline Description	Source	Date (2) (MM/DD/YY)
Alpha-Chlordane	N/A	N/A	N/A	3.5E-001	(mg/kg-day)-1	B2	IRIS	03/21/2001
Benzo(a)Anthracene	N/A	N/A	N/A	N/A	N/A	B2	IRIS	03/21/2001
Benzo(a)pyrene	N/A	N/A	N/A	N/A	N/A	B2	IRIS	03/21/2001
Benzo(b)Fluoranthene	N/A	N/A	N/A	N/A	N/A	B2	IRIS	03/21/2001
Benzo(g,h,i)Perylene	N/A	N/A	N/A	N/A	N/A	D	IRIS	03/21/2001
Benzo(k)Fluoranthene	N/A	N/A	N/A	N/A	N/A	B2	IRIS	03/21/2001
Beryllium	2.4E-03	(ug/m3)-1	3,500	8.4E+00	(mg/kg-day)-1	B1	IRIS	03/21/2001
Cadmium	1.8E-03	(ug/m3)-1	3,500	6.3E+00	(mg/kg-day)-1	B1	IRIS	03/21/2001
Chromium VI	1.2E-02	(ug/m3)-1	3,500	4.2E+01	(mg/kg-day)-1	A	IRIS	03/21/2001
Cobalt	4.2E-003	(ug/m3)-1	3,500	9.8E+000	(mg/kg-day)-1	A	NCEA	03/21/2001
Dieldrin	4.6E-03	(ug/m3)-1	3,500	1.6E+01	(mg/kg-day)-1	B2	IRIS	03/21/2001
Arsenic	4.3E-03	(ug/m3)-1	3,500	1.5E+01	(mg/kg-day)-1	A	IRIS	03/21/2001
Carbazole	5.7E-07	(ug/m3)-1	3,500	2.0E-03	(mg/kg-day)-1	B2	HEAST	03/21/2001
Beta BHC	5.3E-004	(ug/m3)-1	3,500	1.9E+00	(mg/kg-day)-1	C	IRIS	03/21/2001
bis (2-Ethylhexyl)Phthalate	N/A	N/A	N/A	N/A	N/A	N/A	N/A	03/21/2001
Indeno(1,2,3-c,d)Pyrene	N/A	N/A	N/A	N/A	N/A	B2	IRIS	03/21/2001
Dibenz(a,h)Anthracene	N/A	N/A	N/A	N/A	N/A	B2	IRIS	03/21/2001
Lead	N/A	N/A	N/A	N/A	N/A	B2	IRIS	03/21/2001
p,p'-DDD	N/A	N/A	N/A	N/A	N/A	B2	IRIS	03/21/2001
p,p'-DDE	N/A	N/A	N/A	N/A	N/A	B2	IRIS	03/21/2001
p,p'-DDT	N/A	N/A	N/A	N/A	N/A	B2	IRIS	03/21/2001
TEO of 2,3,7,8 - TCDD	3.3E-011	(ug/m3)-1	3,500	1.2E-07	(mg/kg-day)-1	B2	IRIS	03/21/2001
PCB-1260 (Aroclor 1260)	1.0E-004	(ug/m3)-1	3,500	3.5E-001	(mg/kg-day)-1	B2	HEAST	03/21/2001

IRIS = Integrated Risk Information System  
HEAST = Health Effects Assessment Summary Tables  
NCEA = National Center for Environmental Assessment

ROD Table 16

EPA Group:  
A - Human carcinogen  
B1 - Probable human carcinogen - indicates that limited human data are available  
B2 - Probable human carcinogen - indicates sufficient evidence in animals and inadequate or no evidence in humans  
C - Possible human carcinogen  
D - Not classifiable as a human carcinogen  
E - Evidence of noncarcinogenicity  
Weight of Evidence  
Known/Likely  
Cannot be Determined  
Not Likely

(1) Explanation of derivation provided in section 4.2.2.  
(2) For IRIS values, provide the date IRIS was searched.  
For HEAST values, provide the date of HEAST.

TABLE 6.1  
CANCER TOXICITY DATA -- ORAL/DERMAL  
JACKSONVILLE ASH SITES  
5TH & CLEVELAND

Chemical of Potential Concern	Oral Cancer Slope Factor	Oral to Dermal Adjustment Factor	Adjusted Dermal Cancer Slope Factor (1)	Units	Weight of Evidence/ Cancer Guideline Description	Source Target Organ	Date (2) (MM/DD/YY)
Chloroform	6.1E-03	80%	7.6E-03	(mg/kg-day) <sup>-1</sup>	B2	IRIS	26-Nov-00
Benzo(a)pyrene	7.3E+00	58%	1.28E+01	(mg/kg-day) <sup>-1</sup>	B2	IRIS	26-Nov-00
Aldrin	1.7E+01	50%	3.4E+01	(mg/kg-day) <sup>-1</sup>	B2	IRIS	26-Nov-00
Dieldrin	1.6E+01	50%	3.2E+01	(mg/kg-day) <sup>-1</sup>	B2	IRIS	26-Nov-00
Arsenic	1.5E+00	95%	1.6E+00	(mg/kg-day) <sup>-1</sup>	A	IRIS	26-Nov-00
Beryllium	N/A	N/A	N/A	N/A	B1	IRIS	26-Nov-00
Cadmium	N/A	N/A	N/A	N/A	B1	IRIS	26-Nov-00
Chromium VI	N/A	N/A	N/A	N/A	A	IRIS	26-Nov-00
1,1-Dichloroethene	6.0E-01	80%	7.5E+01	(mg/kg-day) <sup>-1</sup>	C	IRIS	26-Nov-00
1,2-Dibromo-3-chloropropanol	1.4E+00	80%	1.75E+00	(mg/kg-day) <sup>-1</sup>	B2	HEAST	1-Jul-01
1,4-Dichlorobenzene	2.4E-02	80%	3.0E-02	(mg/kg-day) <sup>-1</sup>	C	IRIS	26-Nov-00
Alpha BHC	6.3E+00	50%	1.2E+01	(mg/kg-day) <sup>-1</sup>	B2	IRIS	26-Nov-00
Benzene	1.5E-02 to 5.5E-02	97%	1.5E-02 to 5.5E-02	(mg/kg-day) <sup>-1</sup>	A	IRIS	26-Nov-00
Beta BHC	1.8E+00	91%	2.0E+00	(mg/kg-day) <sup>-1</sup>	C	IRIS	26-Nov-00
bis (2-Ethylhexyl)Phthalate	1.4E-02	55%	2.5E-02	(mg/kg-day) <sup>-1</sup>	B2	IRIS	26-Nov-00
Carbazole	2E-02	50%	4E-02	(mg/kg-day) <sup>-1</sup>	B2	HEAST	1-Jul-97
Chloroform	6.1E-03	80%	7.6E-03	(mg/kg-day) <sup>-1</sup>	B2	IRIS	26-Nov-00
Chloromethane	1.3E-02	100%	1.3E-02	(mg/kg-day) <sup>-1</sup>	C	HEAST	1-Jul-97
Gamma BHC (Lindane)	1.3E+00	50%	2.6E+00	(mg/kg-day) <sup>-1</sup>	B2/C	HEAST	1-Jul-97
Chlordane	3.5E-01	50%	7.0E+01	(mg/kg-day) <sup>-1</sup>	B2	IRIS	26-Nov-00
Heptachlor	4.5E+00	50%	9.0E+00	(mg/kg-day) <sup>-1</sup>	B2	IRIS	26-Nov-00
Heptachlor Epoxide	9.1E+00	50%	1.82E+01	(mg/kg-day) <sup>-1</sup>	B2	IRIS	26-Nov-00
Lead	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Methylene Chloride	7.5E-03	80%	9.4E-03	(mg/kg-day) <sup>-1</sup>	B2	IRIS	26-Nov-00
p,p' - DDD	2.4E-01	50%	4.8E-01	(mg/kg-day) <sup>-1</sup>	B2	IRIS	26-Nov-00
p,p' - DDE	3.4E-01	50%	6.8E-01	(mg/kg-day) <sup>-1</sup>	B2	IRIS	26-Nov-00
p,p' - DDT	3.4E-01	50%	6.8E-01	(mg/kg-day) <sup>-1</sup>	B2	IRIS	26-Nov-00
PCB - 1016 (Aroclor 1016)	7E-02	50%	1.4E-01	(mg/kg-day) <sup>-1</sup>	B2	IRIS	26-Nov-00
PCB - 1242 (Aroclor 1242)	2.0E+00	50%	4.0E+00	(mg/kg-day) <sup>-1</sup>	B2	IRIS	21-Feb-01
Polychlorophenol	1.2E-01	50%	2.4E-01	(mg/kg-day) <sup>-1</sup>	B2	IRIS	26-Nov-00
TEQ of 2,3,7,8 - TCDD	1.5E+05	50%	3.0E+05	(mg/kg-day) <sup>-1</sup>	B2	HEAST	1-Jul-97
Trichloroethylene (TCE)	1.1E-02	100%	1.1E-02	(mg/kg-day) <sup>-1</sup>	B2	NCEA	13-Apr-00
PCB-1260 (Aroclor 1260)	2.0E+00	50%	4E+00	(mg/kg-day) <sup>-1</sup>	B2	IRIS	26-Nov-00

N/A = Not Available

IRIS = Integrated Risk Information System  
HEAST = Health Effects Assessment Summary Tables  
NCEA = National Center for Environmental Assessment

EPA Group

A - Human carcinogen  
B1 - Probable human carcinogen - indicates that limited human data are available  
B2 - Probable human carcinogen - indicates sufficient evidence in animals and inadequate or no evidence in humans  
C - Possible human carcinogen  
D - Not classifiable as a human carcinogen  
E - Evidence of noncarcinogenicity  
Weight of Evidence  
Known/Likely  
Cannot be Determined  
Not Likely

(1) Explanation of derivation provided in text  
(2) For IRIS values, provide the date IRIS was searched  
For HEAST values, provide the date of HEAST.  
NCEA values obtained from Region III RBC Table, dated 04/13/00

ROD Table 17

TABLE 6.2  
CANCER TOXICITY DATA -- INHALATION  
JACKSONVILLE ASH SITES  
5TH & CLEVELAND

Chemical of Potential Concern	Unit Risk	Units	Adjustment (1)	Inhalation Cancer Slope Factor	Units	Weight of Evidence/ Cancer Guideline Description	Source	Date (2) (MM/DD/YY)
Aldrin	4.9E-03	(ug/m3)-1	3,500	1.7E+01	(mg/kg-day)-1	B2	IRIS	26-Nov-00
Chloroform	2.3E-05	(ug/m3)-1	3,500	8.1E-02	(mg/kg-day)-1	B2	IRIS	26-Nov-00
Benzo(a)pyrene	N/A	N/A	N/A	N/A	N/A	B2	IRIS	26-Nov-00
Dieldrin	4.6E-03	(ug/m3)-1	3,500	1.6E+01	(mg/kg-day)-1	B2	IRIS	26-Nov-00
Arsenic	4.3E-03	(ug/m3)-1	3,500	1.5E+01	(mg/kg-day)-1	A	IRIS	26-Nov-00
Beryllium	2.4E-03	(ug/m3)-1	3,500	8.4E+00	(mg/kg-day)-1	B1	IRIS	26-Nov-00
Cadmium	1.8E-03	(ug/m3)-1	3,500	6.3E+00	(mg/kg-day)-1	B1	IRIS	26-Nov-00
Chromium VI	1.2E-02	(ug/m3)-1	3,500	4.2E+01	(mg/kg-day)-1	A	IRIS	26-Nov-00
1,1-Dichloroethene	5.0E-05	(ug/m3)-1	3,500	1.8E-001	(mg/kg-day)-1	C	IRIS/HEAST	26-Nov-00
1,4-Dichlorobenzene	N/A	N/A	N/A	N/A	N/A	C	IRIS	26-Nov-00
Alpha BHC	1.8E-03	(ug/m3)-1	3,500	6.3E+00	(mg/kg-day)-1	B2	HEAST	1-Jul-97
Benzene	2.2E-06 to 7.8E-06	(ug/m3)-1	3,500	7.7E-03 to 2.7E-02	(mg/kg-day)-1	A	IRIS	26-Nov-00
Carbazole	5.7E-07	(ug/m3)-1	3,500	2.0E-03	(mg/kg-day)-1	B2	IRIS	26-Nov-00
Benzo(a)anthracene	N/A	N/A	N/A	N/A	N/A	B2	HEAST	1-Jul-97
Beta BHC	5.3E-04	(ug/m3)-1	3,500	1.9E+00	(mg/kg-day)-1	C	IRIS	26-Nov-00
Chloromethane	1.8E-06	(ug/m3)-1	3,500	6.3E-03	(mg/kg-day)-1	C	IRIS	26-Nov-00
Chloroform	2.3E-05	(ug/m3)-1	3,500	8.1E-02	(mg/kg-day)-1	B2	HEAST	1-Jul-97
Chlordane	1.0E-04	(ug/m3)-1	3,500	3.5E-01	(mg/kg-day)-1	B2	IRIS	26-Nov-00
Heptachlor	1.3E-03	(ug/m3)-1	3,500	4.6E+00	(mg/kg-day)-1	B2	IRIS	26-Nov-00
Heptachlor Epoxide	2.6E-03	(ug/m3)-1	3,500	9.1E+00	(mg/kg-day)-1	B2	IRIS	26-Nov-00
Lead	N/A	N/A	N/A	N/A	N/A	B2	IRIS	26-Nov-00
P,p'-DDD	N/A	N/A	N/A	N/A	N/A	B2	IRIS	26-Nov-00
P,p'-DDE	N/A	N/A	N/A	N/A	N/A	B2	IRIS	26-Nov-00
P,p'-DDT	N/A	N/A	N/A	N/A	N/A	B2	IRIS	26-Nov-00
Pentachlorophenol	N/A	N/A	N/A	N/A	N/A	B2	IRIS	26-Nov-00
TEQ of 2,3,7,8 - TCDD	3.3E-11	(ug/m3)-1	3,500	1.2E-07	(mg/kg-day)-1	B2	IRIS	26-Nov-00
							HEAST	1-Jul-97

IRIS = Integrated Risk Information System  
HEAST = Health Effects Assessment Summary Tables  
NCEA = National Center for Environmental Assessment

EPA Group

A - Human carcinogen

B1 - Probable human carcinogen - indicates that limited human data are available

B2 - Probable human carcinogen - indicates sufficient evidence in animals and inadequate or no evidence in humans

C - Possible human carcinogen

D - Not classifiable as a human carcinogen

E - Evidence of noncarcinogenicity

Weight of Evidence

Known/Likely

Cannot be Determined

Not Likely

(1) Explanation of derivation provided in Section 4.2.2 of the text  
(2) For IRIS values, provide the date IRIS was searched  
For HEAST values, provide the date of HEAST.

ROD Table 18

TABLE 6.1  
CANCER TOXICITY DATA -- ORAL/DERMAL  
JACKSONVILLE ASH SITES  
LONNIE C. MILLER

Chemical of Potential Concern	Oral Cancer Slope Factor	Oral to Dermal Adjustment Factor	Adjusted Dermal Cancer Slope Factor (1)	Units	Weight of Evidence/ Cancer Guideline Description	Source Target Organ	Date (2) (MM/DD/YY)
Alpha-Chlordane	3.5E-01	50%	7.0E-001	(mg/kg-day) <sup>-1</sup>	B2	IRIS	05/01
Benzo(a)Anthracene	7.3E-01	58%	1.2E+000	(mg/kg-day) <sup>-1</sup>	B2	NCEA	05/01
Benzo(a)pyrene	7.3E+00	58%	1.26E+001	(mg/kg-day) <sup>-1</sup>	B2	IRIS	05/01
Benzo(b)Fluoranthene	7.3E-01	58%	1.2E+000	(mg/kg-day) <sup>-1</sup>	B2	NCEA	05/01
Benzo(g,h,i)Perylene	N/A	N/A	N/A	N/A	D	IRIS	05/01
Benzo(k)Fluoranthene	7.3E-02	58%	1.2E-001	(mg/kg-day) <sup>-1</sup>	B2	NCEA	05/01
Beryllium	N/A	N/A	N/A	N/A	B1	IRIS	05/01
Cadmium	N/A	N/A	N/A	N/A	B1	IRIS	05/01
Chromium VI	N/A	N/A	N/A	N/A	A	IRIS	05/01
Chrysene	7.3E+03	58%	1.2E+002	(mg/kg-day) <sup>-1</sup>	B2	NCEA	05/01
Lindane	1.3E+00	50%	2.6E+001	(mg/kg-day) <sup>-1</sup>	A	HEAST	07/97
Cobalt	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Dieldrin	1.6E+01	50%	3.2E+01	(mg/kg-day) <sup>-1</sup>	B2	IRIS	05/01
Arsenic	1.5E+00	95%	1.6E+00	(mg/kg-day) <sup>-1</sup>	A	IRIS	05/01
Beta BHC	N/A	N/A	N/A	N/A	N/A	N/A	05/01
bis (2-Ethylhexyl)Phthalate	1.4E-02	55%	2.55E-02	(mg/kg-day) <sup>-1</sup>	N/A	N/A	05/01
Carbazole	2E-02	50%	4E-02	(mg/kg-day) <sup>-1</sup>	N/A	N/A	05/01
Indeno(1,2,3-c,d)Pyrene	7.3E-01	58%	1.2E+000	(mg/kg-day) <sup>-1</sup>	B2	HEAST	07/97
Dibenz(a,h)Anthracene	7.3E+00	58%	1.26E+001	(mg/kg-day) <sup>-1</sup>	B2	NCEA	05/01
Lead	N/A	N/A	N/A	N/A	B2	NCEA	05/01
3-Methylphenol (m-cresol)	N/A	N/A	N/A	N/A	C	IRIS	05/01
4-Methylphenol (p-cresol)	N/A	N/A	N/A	N/A	C	HEAST	07/97
p,p' - DDD	2.4E-001	50%	4.8E-001	(mg/kg-day) <sup>-1</sup>	B2	IRIS	05/01
p,p' - DDE	3.4E-001	50%	6.8E-001	(mg/kg-day) <sup>-1</sup>	B2	IRIS	05/01
p,p' - DDT	3.4E-001	50%	6.8E-001	(mg/kg-day) <sup>-1</sup>	B2	IRIS	05/01
TEQ of 2,3,7,8 - TCDD	1.5E+005	50%	3.0E+005	(mg/kg-day) <sup>-1</sup>	B2	HEAST	07/97
PCB-1248 (Aroclor 1248)	2.0E+00	50%	4E+00	(mg/kg-day) <sup>-1</sup>	B2	IRIS	05/01
PCB-1254 (Aroclor 1254)	2.0E+00	50%	4E+00	(mg/kg-day) <sup>-1</sup>	B2	IRIS	05/01
PCB-1260 (Aroclor 1260)	2.0E+00	50%	4E+00	(mg/kg-day) <sup>-1</sup>	B2	IRIS	05/01
Vinyl Chloride	1.4E+00	100%	1.4E+00	(mg/kg-day) <sup>-2</sup>	A	IRIS	05/01

N/A = Not Available

IRIS = Integrated Risk Information System

HEAST = Health Effects Assessment Summary Tables

NCEA = National Center for Environmental Assessment

# ROD Table 19

EPA Group:

A - Human carcinogen

B1 - Probable human carcinogen - indicates that limited human data are available

B2 - Probable human carcinogen - indicates sufficient evidence in animals and

inadequate or no evidence in humans

C - Possible human carcinogen

D - Not classifiable as a human carcinogen

E - Evidence of noncarcinogenicity

Weight of Evidence:

Known/Likely

Cannot be Determined

Not Likely

(1) Explanation of derivation provided in Section 4.2.2.3.

(2) For IRIS values, provide the date IRIS was searched.

For HEAST values, provide the date of HEAST.

NCEA values obtained from Region III RBC Table, dated 04/13/00.

TABLE 6.2  
CANCER TOXICITY DATA -- INHALATION  
JACKSONVILLE ASH SITES  
LONNIE C. MILLER

Chemical of Potential Concern	Unit Risk	Units	Adjustment (1)	Inhalation Cancer Slope Factor	Units	Weight of Evidence/ Cancer Guideline Description	Source	Date (2) (MM/DD/YY)
Alpha-Chlordane	N/A	N/A	N/A	3.5E-001	(mg/kg-day) <sup>-1</sup>	B2	IRIS	05/01
Benzo(a)Anthracene	N/A	N/A	N/A	N/A	N/A	B2	IRIS	05/01
Benzo(a)pyrene	N/A	N/A	N/A	N/A	N/A	B2	IRIS	05/01
Benzo(b)Fluoranthene	N/A	N/A	N/A	N/A	N/A	B2	IRIS	05/01
Benzo(g,h,i)Perylene	N/A	N/A	N/A	N/A	N/A	D	IRIS	05/01
Benzo(k)Fluoranthene	N/A	N/A	N/A	N/A	N/A	B2	IRIS	05/01
Beryllium	2.4E-03	(ug/m <sup>3</sup> )-1	3.500	8.4E+00	(mg/kg-day) <sup>-1</sup>	B1	IRIS	05/01
Cadmium	1.8E-03	(ug/m <sup>3</sup> )-1	3.500	6.3E+00	(mg/kg-day) <sup>-1</sup>	B1	IRIS	05/01
Chromium VI	1.2E-02	(ug/m <sup>3</sup> )-1	3.500	4.2E+01	(mg/kg-day) <sup>-1</sup>	A	IRIS	05/01
Cobalt	4.2E-003	(ug/m <sup>3</sup> )-1	3.500	9.8E+000	(mg/kg-day) <sup>-1</sup>	A	NCEA	05/01
Dieldrin	4.6E-03	(ug/m <sup>3</sup> )-1	3.500	1.6E+01	(mg/kg-day) <sup>-1</sup>	B2	IRIS	05/01
Arsenic	4.3E-03	(ug/m <sup>3</sup> )-1	3.500	1.5E+01	(mg/kg-day) <sup>-1</sup>	A	IRIS	05/01
Carbazole	5.7E-07	(ug/m <sup>3</sup> )-1	3.500	2.0E-03	(mg/kg-day) <sup>-1</sup>	B2	HEAST	07/97
Beta BHC	5.3E-004	(ug/m <sup>3</sup> )-1	3.500	1.9E+00	(mg/kg-day) <sup>-1</sup>	C	IRIS	05/01
bis (2-Ethylhexyl)Phthalate	N/A	N/A	N/A	N/A	N/A	N/A	N/A	05/01
Indeno(1,2,3-c,d)Pyrene	N/A	N/A	N/A	N/A	N/A	B2	IRIS	05/01
Dibenz(a,h)Anthracene	N/A	N/A	N/A	N/A	N/A	B2	IRIS	05/01
Lead	N/A	N/A	N/A	N/A	N/A	B2	IRIS	05/01
3-Methylphenol (m-cresol)	N/A	N/A	N/A	N/A	N/A	B2	IRIS	05/01
4-Methylphenol (p-cresol)	N/A	N/A	N/A	N/A	N/A	C	IRIS	05/01
p,p'-DDD	N/A	N/A	N/A	N/A	N/A	C	HEAST	07/97
p,p'-ODE	N/A	N/A	N/A	N/A	N/A	B2	IRIS	05/01
p,p'-DDT	N/A	N/A	N/A	N/A	N/A	B2	IRIS	05/01
TEQ of 2,3,7,8 - TCDD	3.3E-011	(ug/m <sup>3</sup> )-1	3.500	1.2E-07	(mg/kg-day) <sup>-1</sup>	B2	HEAST	07/97
PCB-1248 (Aroclor 1248)	1.0E-004	(ug/m <sup>3</sup> )-1	3.500	3.5E-001	(mg/kg-day) <sup>-1</sup>	B2	IRIS	05/01
PCB-1254 (Aroclor 1254)	1.0E-004	(ug/m <sup>3</sup> )-1	3.500	3.5E-001	(mg/kg-day) <sup>-1</sup>	B2	IRIS	05/01
PCB-1260 (Aroclor 1260)	1.0E-004	(ug/m <sup>3</sup> )-1	3.500	3.5E-001	(mg/kg-day) <sup>-1</sup>	B2	IRIS	05/01
Vinyl Chloride	4.4E-06	(ug/m <sup>3</sup> )-1	3.500	1.5E-02	(mg/kg-day) <sup>-1</sup>	A	IRIS	05/01

IRIS = Integrated Risk Information System

HEAST = Health Effects Assessment Summary Tables  
NCEA = National Center for Environmental Assessment

EPA Group:

A - Human carcinogen

B1 - Probable human carcinogen - indicates that limited human data are available

B2 - Probable human carcinogen - indicates sufficient evidence in animals and inadequate or no evidence in humans

C - Possible human carcinogen

D - Not classifiable as a human carcinogen

E - Evidence of noncarcinogenicity

Weight of Evidence:

Known/Likely

Cannot be Determined

Not Likely

## ROD Table 20

(1) Explanation of derivation provided in Section 4.2.2.2.

(2) For IRIS values, provide the date IRIS was searched.  
For HEAST values, provide the date of HEAST.



TABLE 5.1  
NON-CANCER TOXICITY DATA -- ORAL/DERMAL  
JACKSONVILLE ASH SITES  
FOREST STREET INCINERATOR

Chemical of Potential Concern	Chronic/ Subchronic	Oral RID Value	Oral RID Units	Oral to Dermal Adjustment Factor (1)	Adjusted Dermal RID (2)	Units	Primary Target Organ	Combined Uncertainty/ Modifying Factors	Sources of RID: Target Organ	Dates of RID: Target Organ (3) (MM/DD/YY)
Dibenz(a,h)Anthracene	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	03/21/2001
Dibenzofuran	Chronic	4E-003	mg/kg-day	50%	2E-003	mg/kg-day	N/A	N/A	NCEA	03/21/2001
Diethyl Phthalate	Chronic	8E-001	mg/kg-day	50%	4.0E-001	mg/kg-day	N/A	1000	IRIS	03/21/2001
Dieldrin	Chronic	5E-05	mg/kg-day	50%	2.5E-05	mg/kg-day	Liver	100	IRIS	03/21/2001
Di-n-butylphthalate	Chronic	1E-001	mg/kg-day	50%	5.0E-002	mg/kg-day	N/A	1000	IRIS	03/21/2001
Endrin	Chronic	3E-04	mg/kg-day	50%	1.5E-04	mg/kg-day	Liver	100	IRIS	03/21/2001
Fluoranthene	Chronic	4E-02	mg/kg-day	50%	2.0E-02	mg/kg-day	Liver	3000	IRIS	03/21/2001
Fluorene	Chronic	4E-02	mg/kg-day	50%	2.3E-02	mg/kg-day	Deceased Cell Count	3000	IRIS	03/21/2001
gamma BHC (Lindane)	Chronic	3E-04	mg/kg-day	50%	1.5E-04	mg/kg-day	Liver/Kidney	1000	IRIS	03/21/2001
Indeno(1,2,3-c,d)Pyrene	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	03/21/2001
Iron	Chronic	3E-01	mg/kg-day	15%	4.5E-02	mg/kg-day	N/A	N/A	N/A	03/21/2001
Lead	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	03/21/2001
Magnesium	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	03/21/2001
Manganese (soil)	Chronic	2E-02	mg/kg-day	5%	4E-003	mg/kg-day	CNS	1	N/A	03/21/2001
Mercury (elemental)	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	03/21/2001
Naphthalene	Chronic	2E-02	mg/kg-day	50%	1.0E-02	mg/kg-day	Body Weight	3000	IRIS	03/21/2001
Nickel	Chronic	2E-02	mg/kg-day	27%	5.4E-03	mg/kg-day	Body Weight	300	IRIS	03/21/2001
PCB-1260 (Aroclor 1260)	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	03/21/2001
Phenanthrene	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	03/21/2001
Potassium	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	03/21/2001
Pyrene	Chronic	3E-02	mg/kg-day	87%	2.6E-002	mg/kg-day	Kidney	3000	IRIS	03/21/2001
Selenium	Chronic	5E-03	mg/kg-day	20%	1.0E-003	mg/kg-day	Whole Body	3	IRIS	03/21/2001
Silver	Chronic	5E-03	mg/kg-day	20%	1.0E-03	mg/kg-day	Skin	3	IRIS	03/21/2001
Sodium	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	03/21/2001
TEQ of 2,3,7,8-TCDD	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	03/21/2001
Thallium	Chronic	8E-05	mg/kg-day	15%	1.2E-05	mg/kg-day	NOAEL	3000	IRIS	03/21/2001
Vanadium	Chronic	7E-03	mg/kg-day	20%	1.4E-03	mg/kg-day	N/A	100	HEAST	03/21/2001
Zinc	Chronic	3E-01	mg/kg-day	20%	6.0E-02	mg/kg-day	Blood	3	IRIS	03/21/2001

N/A = Not Applicable

CNS = Central nervous system

IRIS = Integrated Risk Information System

HEAST = Health Effects Assessment Summary Tables

NCEA = National Center for Environmental Assessment

Other = Region III Risk-Based Concentration Table

(1) Refer to RAGS, Part A and text for an explanation.

(2) Provide equation used for derivation.

(3) For IRIS values, provided the date IRIS was searched.

For HEAST values, provided the date of HEAST

NCEA values obtained from Region III RBC Table, dated 04/13/00.

ROD Table 21

TABLE 5.2  
NON-CANCER TOXICITY DATA - INHALATION  
JACKSONVILLE ASH SITES  
FOREST STREET INCINERATOR

Chemical of Potential Concern	Chronic/ Subchronic	Value Inhalation RfC	Units	Adjusted Inhalation RfD (1)	Units	Primary Target Organ	Combined Uncertainty/ Modifying Factors	Sources of RfD: Target Organ	Dates (2) (MM/DD/YYYY)
Acenaphthene	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	03/21/2001
Acenaphthylene	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	03/21/2001
Alpha Chlordane	Chronic	7E-004	mg/m3	2E-004	mg/kg-day	Hepatic Necrosis	1000	IRIS	03/21/2001
Aluminum	N/A	N/A	N/A		N/A	N/A	N/A	N/A	03/21/2001
Anthracene	N/A	N/A	N/A		N/A	N/A	N/A	N/A	03/21/2001
Antimony	N/A	N/A	N/A		N/A	N/A	N/A	N/A	03/21/2001
Arsenic	N/A	N/A	N/A		N/A	N/A	N/A	N/A	03/21/2001
Barium	N/A	N/A	N/A	1.4E-004	N/A	N/A	N/A	N/A	03/21/2001
Benzofluoranthene	N/A	N/A	N/A		N/A	N/A	N/A	N/A	03/21/2001
Benzofluoranthene	N/A	N/A	N/A		N/A	N/A	N/A	N/A	03/21/2001
Benzofluoranthene	N/A	N/A	N/A		N/A	N/A	N/A	N/A	03/21/2001
Benzofluoranthene	N/A	N/A	N/A		N/A	N/A	N/A	N/A	03/21/2001
Benzofluoranthene	N/A	N/A	N/A		N/A	N/A	N/A	N/A	03/21/2001
Beryllium	Chronic	2E-02	mg/m3	5.7E-006	mg/kg-day	Small Intestine	300	IRIS	03/21/2001
Beta BHC (Beta Hexachlorocyclohexane)	N/A	N/A	N/A		N/A	N/A	N/A	N/A	03/21/2001
bis(2-Ethylhexyl)Phthalate	N/A	N/A	N/A		N/A	N/A	N/A	N/A	03/21/2001
Cadmium	N/A	N/A	N/A		N/A	N/A	N/A	N/A	03/21/2001
Calcium	N/A	N/A	N/A		N/A	N/A	N/A	N/A	03/21/2001
Carbazole	N/A	N/A	N/A		N/A	N/A	N/A	N/A	03/21/2001
Chromium Total	Chronic	1E-004	mg/m3	2E-006	mg/kg-day		1	N/A	03/21/2001
Chrysene	N/A	N/A	mg/m3	6E-006	mg/kg-day		N/A	N/A	03/21/2001
Cobalt	N/A	N/A	mg/m3		N/A		N/A	NCEA	03/21/2001
Copper	N/A	N/A	N/A		N/A		N/A	N/A	03/21/2001
Cyanide	N/A	N/A	N/A		N/A		N/A	N/A	03/21/2001
p,p'-DDD	N/A	N/A	N/A		N/A		N/A	N/A	03/21/2001
p,p'-DDE	N/A	N/A	N/A		N/A		N/A	N/A	03/21/2001
p,p'-DDT	N/A	N/A	N/A		N/A		N/A	N/A	03/21/2001
Dibenz(a,h)Anthracene	N/A	N/A	N/A		N/A		N/A	N/A	03/21/2001
Dibenzofuran	N/A	N/A	N/A		N/A		N/A	N/A	03/21/2001
Diethyl Phthalate	N/A	N/A	N/A		N/A		N/A	N/A	03/21/2001
Dieldrin	N/A	N/A	N/A		N/A		N/A	N/A	03/21/2001
D-n-butylphthalate	N/A	N/A	N/A		N/A		N/A	N/A	03/21/2001
Endrin	N/A	N/A	N/A		N/A		N/A	N/A	03/21/2001
Fluoranthene	N/A	N/A	N/A		N/A		N/A	N/A	03/21/2001
Fluorene	N/A	N/A	N/A		N/A		N/A	N/A	03/21/2001
gamma BHC (Lindane)	N/A	N/A	N/A		N/A		N/A	N/A	03/21/2001
Indeno(1,2,3-c,d)Pyrene	N/A	N/A	N/A		N/A		N/A	N/A	03/21/2001
Iron	N/A	N/A	N/A		N/A		N/A	N/A	03/21/2001
Lead	N/A	N/A	N/A		N/A		N/A	N/A	03/21/2001
Magnesium	N/A	N/A	N/A		N/A		N/A	N/A	03/21/2001
Manganese (soil)	Chronic	5E-005	mg/l	1.4E-005	mg/kg-day	CNS	1000	IRIS	03/21/2001
Mercury (elemental)	Chronic	3E-004	mg/m3	8.6E-005	mg/kg-day		30	IRIS	03/21/2001
Naphthalene	Chronic	3E-003	mg/m3	9.0E-004	mg/kg-day	Body Weight	3000	IRIS	03/21/2001
Nickel	N/A	N/A	N/A		N/A		N/A	N/A	03/21/2001

ROD Table 22



TABLE 5.2  
NON-CANCER TOXICITY DATA -- INHALATION  
JACKSONVILLE ASH SITES  
FOREST STREET INCINERATOR

Chemical of Potential Concern	Chronic/ Subchronic	Value Inhalation RIC	Units	Adjusted Inhalation RID (1)	Units	Primary Target Organ	Combined Uncertainty/ Modifying Factors	Sources of RID Target Organ	Dates (2) (MM/DD/YYYY)
PCB-1260 (Aroclor 1260)	N/A	N/A	N/A		N/A	N/A	N/A	N/A	03/21/2001
Phenanthrene	N/A	N/A	N/A		N/A	N/A	N/A	N/A	03/21/2001
Potassium	N/A	N/A	N/A		N/A	N/A	N/A	N/A	03/21/2001
Pyrene	N/A	N/A	N/A		N/A	N/A	N/A	N/A	03/21/2001
Selenium	N/A	N/A	N/A		N/A	N/A	N/A	N/A	03/21/2001
Silver	N/A	N/A	N/A		N/A	N/A	N/A	N/A	03/21/2001
Sodium	N/A	N/A	N/A		N/A	N/A	N/A	N/A	03/21/2001
TEQ of 2,3,7,8-TCDD	N/A	N/A	N/A		N/A	N/A	N/A	N/A	03/21/2001
Thallium	N/A	N/A	N/A		N/A	N/A	N/A	N/A	03/21/2001
Vanadium	N/A	N/A	N/A		N/A	N/A	N/A	N/A	03/21/2001
Zinc	N/A	N/A	N/A		N/A	N/A	N/A	N/A	03/21/2001

N/A = Not Applicable

CNS = Central nervous system

IRIS = Integrated Risk Information System

HEAST = Health Effects Assessment Summary Tables

NCEA = National Center for Environmental Assessment

Other = Region III Risk-Based Concentration Table

(1) Refer to RAGS, Part A and text for an explanation.

(2) Provide equation used for derivation.

(3) For IRIS values, provided the date IRIS was searched.

For HEAST values, provided the date of HEAST.

NCEA values obtained from Region III RBC Table, dated 04/13/00.

ROD Table 22

TABLE 5.1  
NON-CANCER TOXICITY DATA -- ORAL/DERMAL  
JACKSONVILLE ASH SITES  
5TH & CLEVELAND

Chemical of Potential Concern	Chronic/ Subchronic	Oral RID Value	Oral RID Units	Oral to Dermal Adjustment Factor (1)	Adjusted Dermal RID (2)	Units	Primary Target Organ	Combined Uncertainty/ Modifying Factors	Sources of RID: Target Organ	Dates of RID: Target Organ (3) (MM/DD/YYYY)
Acenaphthene	Chronic	6E-02	mg/kg-day	50%	3.0E-02	mg/kg-day	Liver	3000	IRIS	20-Nov-00
Acenaphthylene	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	IRIS	N/A
Acetone	Chronic	1E-01	mg/kg-day	83%	8.3E-02	mg/kg-day	Liver, Kidney	1000	IRIS	20-Nov-00
Aldrin	Chronic	3E-05	mg/kg-day	50%	1.5E-05	mg/kg-day	Liver	1000	IRIS	20-Nov-00
Alpha BHC (Alpha Hexachlorocyclohexane)	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	IRIS	N/A
Alpha Endosulfan (Endosulfan I)	Chronic	6E-03	mg/kg-day	50%	3.0E-03	mg/kg-day	Kidney	100	IRIS	20-Nov-00
Aluminum	Chronic	1E-00	mg/kg-day	10%	1.0E-01	mg/kg-day	N/A	3000	NCEA	13-Apr-00
Anthracene	Chronic	3E-01	mg/kg-day	50%	1.5E-02	mg/kg-day	N/A	1000	IRIS	20-Nov-00
Antimony	Chronic	4E-04	mg/kg-day	1%	4.0E-06	mg/kg-day	Blood	3	IRIS	20-Nov-00
Arsenic	Chronic	3E-04	mg/kg-day	95%	2.9E-04	mg/kg-day	Skin	3	IRIS	20-Nov-00
Barium	Chronic	7E-02	mg/kg-day	7%	4.9E-03	mg/kg-day	Kidney	3	IRIS	20-Nov-00
Benzene	Chronic	3E-03	mg/kg-day	97%	3E-03	mg/kg-day	N/A	N/A	NCEA	13-Apr-00
Benzo(a)Anthracene	Chronic	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Benzo(a)Pyrene	Chronic	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Benzo(b)Fluoranthene	Chronic	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Benzo(g,h,i)Perylene	Chronic	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Benzo(k)Fluoranthene	Chronic	1E-02	mg/kg-day	80%	8.0E-03	mg/kg-day	Liver	1000	IRIS	20-Nov-00
Benzyl Butyl Phthalate	Chronic	2E-03	mg/kg-day	50%	1E-01	mg/kg-day	Liver	1000	IRIS	20-Nov-00
Beryllium	Chronic	2E-03	mg/kg-day	20%	4.0E-04	mg/kg-day	Small Intestine	300	IRIS	20-Nov-00
Beta BHC (Beta Hexachlorocyclohexane)	Chronic	N/A	N/A	N/A	N/A	N/A	N/A	N/A	IRIS	N/A
bis(2-Ethylhexyl)Phthalate	Chronic	2E-02	mg/kg-day	55%	1.1E-02	mg/kg-day	Liver	1000	IRIS	20-Nov-00
Cadmium	Chronic	5E-04	mg/kg-day	5%	2.5E-05	mg/kg-day	Kidney	10	IRIS	20-Nov-00
Carbazole	Chronic	N/A	N/A	N/A	N/A	N/A	N/A	N/A	IRIS	N/A
Carbon Disulfide	Chronic	1E-01	mg/kg-day	80%	8.0E-02	mg/kg-day	Fetus	100	IRIS	20-Nov-00
Chlorobenzene	Chronic	2E-02	mg/kg-day	31%	6.2E-03	mg/kg-day	Liver	1000	IRIS	20-Nov-00
Chlordane	Chronic	5.0E-04	mg/kg-day	50%	2.5E-04	mg/kg-day	N/A	300	IRIS	20-Nov-00
Chloroethane	Chronic	N/A	N/A	N/A	N/A	N/A	N/A	N/A	IRIS	N/A
Chloroform	Chronic	1E-02	mg/kg-day	80%	8.0E-03	mg/kg-day	Liver	1000	IRIS	20-Nov-00
Chloromethane	Chronic	1.6E-00	ug/l	100%	6.0E-05	mg/kg-day	Lungs	1000	IRIS	20-Nov-00
Chromium VI	Chronic	3E-03	mg/kg-day	2%	N/A	mg/kg-day	Skin	900	IRIS	20-Nov-00
Chrysene	Chronic	6E-02	mg/kg-day	N/A	N/A	mg/kg-day	N/A	N/A	IRIS	N/A
Cobalt	Chronic	4E-02	mg/kg-day	20%	1.2E-02	mg/kg-day	GI Tract	20	NCEA	13-Apr-00
Copper	Chronic	2E-02	mg/kg-day	20%	8.0E-03	mg/kg-day	Whole Body	500	HEAST	1-Jul-97
Cyanide	Chronic	2E-02	mg/kg-day	20%	4.0E-03	mg/kg-day	N/A	N/A	IRIS	20-Nov-00
p,p'-DDD	Chronic	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
p,p'-DDE	Chronic	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
p,p'-DDT	Chronic	5E-04	mg/kg-day	50%	2.5E-04	mg/kg-day	Liver	100	IRIS	20-Nov-00

ROD Table 23

TABLE 5.1  
NON-CANCER TOXICITY DATA - ORAL/DERMAL  
JACKSONVILLE ASH SITES  
5TH & CLEVELAND

Chemical of Potential Concern	Chronic/ Subchronic	Oral RID Value	Oral RID Units	Oral to Dermal Adjustment Factor (1)	Adjusted Dermal RID (2)	Units	Primary Target Organ	Combined Uncertainty/ Modifying Factors	Sources of RID: Target Organ	Dates of RID: Target Organ (3) (MM/DD/YY)
Dibenz(a,h)Anthracene	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Dibenzofuran	Chronic	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
1,2-Dibromo-3-chloropropanol	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
1,1-Dichloroethene	Chronic	1E-01	mg/kg-day	80%	8.0E-02	mg/kg-day	None Observed	1000	HEAST	1-Jul-97
Dieldrin	Chronic	5E-05	mg/kg-day	50%	2.5E-05	mg/kg-day	Liver	100	IRIS	20-Nov-00
Di-n-Octylphthalate	Chronic	2E-02	mg/kg-day	50%	1E-02	mg/kg-day	Kidney/Liver	1000	HEAST	1-Jul-97
Endrin	Chronic	3E-04	mg/kg-day	50%	1.5E-04	mg/kg-day	Liver	100	IRIS	20-Nov-00
Endrin Aldehyde	Chronic	3E-04	mg/kg-day	50%	1.5E-04	mg/kg-day	Liver	100	IRIS	20-Nov-00
Ethylbenzene	Chronic	1E-01	mg/kg-day	80%	8.0E-02	mg/kg-day	Liver/Kidney	1000	IRIS	20-Nov-00
Fluoranthene	Chronic	4E-02	mg/kg-day	50%	2.0E-02	mg/kg-day	Liver	3000	IRIS	20-Nov-00
Fluorene	Chronic	4E-02	mg/kg-day	50%	2.0E-02	mg/kg-day	Decadent Cell Count	3000	IRIS	20-Nov-00
gamma BHC (Lindane)	Chronic	3E-04	mg/kg-day	50%	1.5E-04	mg/kg-day	Liver/Kidney	1000	IRIS	20-Nov-00
Heptachlor	Chronic	5E-04	mg/kg-day	50%	2.5E-04	mg/kg-day	Liver	300	IRIS	20-Nov-00
Heptachlor Epoxide	Chronic	1.3E-05	mg/kg-day	50%	6.5E-06	mg/kg-day	Liver	1000	IRIS	20-Nov-00
Indeno(1,2,3-c,d)Pyrene	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Iron	Chronic	3E-01	mg/kg-day	15%	4.5E-02	mg/kg-day	Kidney	300	NCEA	13-Apr-00
Isopropylbenzene (Cumene)	Subchronic	4E-01	mg/kg-day	80%	3.2E-01	mg/kg-day	N/A	N/A	HEAST	1-Jul-97
Lead	N/A	N/A	N/A	N/A	N/A	N/A	Body Weight	100	IRIS	20-Nov-00
M, P-Xylene	Chronic	2E+00	mg/kg-day	80%	1.6E+00	mg/kg-day	CNS	3	IRIS	20-Nov-00
Manganese (water)	Chronic	2E-02	mg/kg-day	5%	1.0E-03	mg/kg-day	CNS	1	N/A	N/A
Manganese (soil)	Chronic	7E-02	mg/kg-day	5%	3.5E-03	mg/kg-day	N/A	N/A	N/A	N/A
Mercury (elemental)	N/A	N/A	N/A	N/A	N/A	N/A	Nervous System	10	IRIS	20-Nov-00
Methyl Mercury	Chronic	1E-04	mg/kg-day	20%	2E-05	mg/kg-day	Fetus	3000	IRIS	20-Nov-00
Methyl Ethyl Ketone (2-Butanone)	Chronic	6E-01	mg/kg-day	80%	4.8E-01	mg/kg-day	Liver	100	IRIS	20-Nov-00
Methylene Chloride	Chronic	6E-02	mg/kg-day	80%	4.8E-02	mg/kg-day	Body Weight	3000	IRIS	20-Nov-00
Naphthalene	Chronic	2E-02	mg/kg-day	50%	1.0E-02	mg/kg-day	Body Weight	300	IRIS	20-Nov-00
Nickel	Chronic	2E-02	mg/kg-day	27%	5.4E-03	mg/kg-day	Whole Body	100	IRIS	20-Nov-00
O-Xylene	Chronic	2E+00	mg/kg-day	80%	1.6E+00	mg/kg-day	Fetus	100	IRIS	20-Nov-00
PCB-1016 (Aroclor 1016)	Chronic	7E-05	mg/kg-day	50%	2.5E-07	mg/kg-day	N/A	N/A	N/A	N/A
PCB-1242 (Aroclor 1242)	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
PCB-1260 (Aroclor 1260)	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Pentachlorophenol	Chronic	3E-02	mg/kg-day	50%	1.5E-02	mg/kg-day	Liver/Kidney	100	IRIS	20-Nov-00
Phenanthrene	Chronic	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Pyrene	Chronic	3E-02	mg/kg-day	87%	2.6E-02	mg/kg-day	Kidney	3000	IRIS	20-Nov-00
Selenium	Chronic	5E-03	mg/kg-day	20%	1.0E-03	mg/kg-day	Whole Body	3	IRIS	20-Nov-00
Silver	Chronic	5E-03	mg/kg-day	20%	1.0E-03	mg/kg-day	Skin	3	IRIS	20-Nov-00
TEO of 2,3,7,8-TCDD	N/A	N/A	N/A	N/A	N/A	N/A	NOAEL	3000	IRIS	20-Nov-00
Thallium	Chronic	8E-05	mg/kg-day	15%	1.2E-05	mg/kg-day	Liver/Kidney	1000	NCEA	13-Apr-00
Toluene	Chronic	2E-01	mg/kg-day	80%	1.6E-01	mg/kg-day	N/A	N/A	N/A	N/A
Trichloroethylene (TCE)	Chronic	6E-03	mg/kg-day	100%	6E-03	mg/kg-day	Liver/Kidney	1000	IRIS	20-Nov-00

ROD Table 23

TABLE 5.1  
NON-CANCER TOXICITY DATA -- ORAL/DERMAL  
JACKSONVILLE ASH SITES  
5TH & CLEVELAND

Chemical of Potential Concern	Chronic/ Subchronic	Oral RID Value	Oral RID Units	Oral to Dermal Adjustment Factor (1)	Adjusted Dermal RID (2)	Units	Primary Target Organ	Combined Uncertainty/ Modifying Factors	Sources of RID: Target Organ	Dates of RID: Target Organ (3) (MM/DD/YY)
Trichlorofluoromethane	Chronic	3E-01	mg/kg-day	80%	2.4E-01	mg/kg-day	Whole Body	1000	IRIS	20-Nov-00
Vanadium	Chronic	7E-03	mg/kg-day	20%	1.4E-03	mg/kg-day	N/A	100	HEAST	20-Nov-00
Xylenes, Total	Chronic	2E+00	mg/kg-day	80%	1.6E+00	mg/kg-day	Body Weight	100	IRIS	20-Nov-00
Zinc	Chronic	3E-01	mg/kg-day	20%	6.0E-02	mg/kg-day	Blood	3	IRIS	20-Nov-00

N/A = Not Applicable

CNS = Central nervous system

IRIS = Integrated Risk Information System

HEAST = Health Effects Assessment Summary Tables

NCEA = National Center for Environmental Assessment

Other = Region III Risk Based Concentration Table

(1) Refer to RAGS, Part A and text for an explanation.

(2) Provide equation used for derivation.

(3) For IRIS values, provided the date IRIS was searched.

For HEAST values, provided the date of HEAST.

NCEA values obtained from Region III RBC Table, dated 04/13/00.

ROD Table 23

TABLE 5.2  
NON-CANCER TOXICITY DATA - INHALATION  
JACKSONVILLE ASH SITES  
5TH & CLEVELAND

Chemical of Potential Concern	Chronic/ Subchronic	Value Inhalation RIC	Units	Adjusted Inhalation RID (1)	Units	Primary Target Organ	Combined Uncertainty/ Modifying Factors	Sources of RIC: RID: Target Organ	Dates (2) (MM/DD/YY)
Chloroform	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
1,2-Dibromo-3-chloropropanol	Chronic	2E-04	mg/m <sup>3</sup>	5.7E-05	mg/kg-day	Testicles	1000	IRIS	20-Feb-01
Ethylbenzene	Chronic	1E+00	mg/m <sup>3</sup>	2.9E-01	mg/kg-day	Developmental	300	IRIS	20-Nov-00
(3- and/or 4-)Methylphenol	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Xylene (Total)	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Benzo(a)pyrene	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Naphthalene	Chronic	3E-03	mg/m <sup>3</sup>	9.0E-04	mg/kg-day	Respiratory Tract	3000	IRIS	N/A
Aldrin	N/A	N/A	N/A	N/A	N/A	N/A	N/A	IRIS	20-Nov-00
Dieldrin	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Aluminum	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Antimony	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Arsenic	Chronic	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Barium	Chronic	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Beryllium	Chronic	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Cadmium	Chronic	2E-02	ug/m <sup>3</sup>	1.4E-04	mg/kg-day	Respiratory Tract	N/A	N/A	N/A
Chloroethane	N/A	N/A	N/A	5.7E-06	mg/kg-day	N/A	10	IRIS	N/A
Chromium VI	Chronic	1E+01	mg/m <sup>3</sup>	N/A	N/A	N/A	N/A	IRIS	20-Nov-00
Cobalt	Chronic	1E-04	mg/m <sup>3</sup>	2.9E+00	mg/kg-day	Fetus	300	IRIS	N/A
Copper	N/A	N/A	N/A	2.9E-05	mg/kg-day	Respiratory Tract	300	IRIS	20-Nov-00
1,4-Dichlorobenzene	N/A	N/A	N/A	N/A	N/A	N/A	N/A	IRIS	20-Nov-00
Iron	Chronic	8E-01	mg/m <sup>3</sup>	N/A	N/A	N/A	N/A	N/A	N/A
Lead	N/A	N/A	N/A	2.3E-01	mg/kg-day	Liver	100	N/A	N/A
Manganese (soil)	N/A	N/A	N/A	N/A	N/A	N/A	N/A	IRIS	20-Nov-00
Manganese (water)	Chronic	5E-05	mg/m <sup>3</sup>	N/A	N/A	N/A	N/A	N/A	N/A
Mercury Chloride	Chronic	5E-05	mg/m <sup>3</sup>	1.4E-05	mg/kg-day	CNS	N/A	N/A	N/A
Mercury (elemental)	N/A	N/A	N/A	1.4E-05	mg/kg-day	CNS	1,000	IRIS	20-Nov-00
Methyl Mercury	Chronic	3E-04	mg/m <sup>3</sup>	N/A	N/A	N/A	1,000	IRIS	20-Nov-00
Silver	N/A	N/A	N/A	8.6E-05	mg/kg-day	Nervous System	N/A	IRIS	N/A
Nickel	N/A	N/A	N/A	N/A	N/A	N/A	30	IRIS	20-Nov-00
Thallium	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Vanadium	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Zinc	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A

N/A = Not Applicable

CNS = Central nervous system

IRIS = Integrated Risk Information System

HEAST = Health Effects Assessment Summary Tables

NCEA = National Center for Environmental Assessment

(1) Explanation of derivation provided in text

(2) For IRIS values, provided the date IRIS was searched

For HEAST values, provided the date of HEAST

TABLE 5.1  
NON-CANCER TOXICITY DATA - ORAL/DERMAL  
JACKSONVILLE ASH SITES  
LONNIE C. MILLER

Chemical of Potential Concern	Chronic/ Subchronic	Oral RID Value	Oral RID Units	Oral to Dermal Adjustment Factor (1)	Adjusted Dermal RID (2)	Units	Primary Target Organ	Combined Uncertainty/ Modifying Factors	Sources of RID: Target Organ	Dates of RID: Target Organ (3) (MM/DD/YY)
Acenaphthene	Chronic	6E-02	mg/kg-day	50%	3.0E-02	mg/kg-day	Liver	3000	IRIS	05/01
Acenaphthylene	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	05/01
Alpha Chlordane	Chronic	5E-004	mg/kg-day	50%	2.5E-004	mg/kg-day	Liver	300	N/A	05/01
Aluminum	Chronic	1E+00	mg/kg-day	10%	1.0E-01	mg/kg-day	N/A	3000	NCEA	05/01
Anthracene	Chronic	3E-01	mg/kg-day	50%	1.5E-002	mg/kg-day	Blood	1000	IRIS	05/01
Antimony	Chronic	4E-04	mg/kg-day	1%	4.0E-08	mg/kg-day	Skin	3	IRIS	05/01
Arsenic	Chronic	3E-04	mg/kg-day	95%	2.9E-004	mg/kg-day	Kidney	3	IRIS	05/01
Barium	Chronic	7E-02	mg/kg-day	7%	4.9E-03	mg/kg-day	N/A	N/A	N/A	05/01
Benz(a)Anthracene	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	05/01
Benz(a)Pyrene	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	05/01
Benz(b)Fluoranthene	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	05/01
Benz(g,h,i)Perylene	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	05/01
Benz(k)Fluoranthene	Chronic	1E-002	mg/kg-day	80%	8.0E-03	mg/kg-day	Liver	1000	IRIS	05/01
Beryllium	Chronic	2E-03	mg/kg-day	20%	4.0E-004	mg/kg-day	Small Intestine	300	IRIS	05/01
Beta BHC (Beta Hexachlorocyclohexane)	Chronic	2E-04	mg/kg-day	50%	1.0E-004	mg/kg-day	Liver Tumors	1000	NCEA	05/01
bis(2-Ethylhexyl)Phthalate	Chronic	2E-04	mg/kg-day	55%	1.1E-02	mg/kg-day	Liver	10	IRIS	05/01
Cadmium	Chronic	5E-04	mg/kg-day	5%	2.5E-05	mg/kg-day	Kidney	N/A	N/A	05/01
Calcium	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	05/01
Carbazole	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	05/01
Chromium Total	Chronic	3E-03	mg/kg-day	2%	6.0E-05	mg/kg-day	Skin	900	IRIS	05/01
Chrysene	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	05/01
Cobalt	Chronic	2E-02	mg/kg-day	20%	4E-004	mg/kg-day	N/A	N/A	N/A	05/01
Copper	Chronic	4E-002	mg/kg-day	20%	8.0E-003	mg/kg-day	GI Tract	20	NCEA	05/01
Cyanide	Chronic	2E-02	mg/kg-day	20%	4.0E-003	mg/kg-day	Whole Body	500	HEAST	07/97
p,p'-DDD	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	IRIS	05/01
p,p'-DDE	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	05/01
p,p'-DDT	Chronic	5E-04	mg/kg-day	50%	2.5E-004	mg/kg-day	Liver	100	IRIS	05/01
Dibenz(a,h)Anthracene	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	05/01
Dibenzofuran	Chronic	4E-03	mg/kg-day	50%	2E-003	mg/kg-day	Blood	3000	NCEA	05/01
cis-1,2-Dichloroethylene	Chronic	1E-02	mg/kg-day	100%	1E-02	mg/kg-day	N/A	1000	HEAST	07/97
Diethyl Phthalate	Chronic	8E-001	mg/kg-day	50%	4.0E-001	mg/kg-day	N/A	100	IRIS	05/01
Dieldrin	Chronic	5E-05	mg/kg-day	50%	2.5E-05	mg/kg-day	Liver	100	IRIS	05/01
Di-n-butylphthalate	Chronic	1E-001	mg/kg-day	50%	5.0E-002	mg/kg-day	N/A	1000	IRIS	05/01
Endrin	Chronic	3E-04	mg/kg-day	50%	1.5E-04	mg/kg-day	Liver	100	IRIS	05/01
Fluoranthene	Chronic	4E-02	mg/kg-day	50%	2.0E-02	mg/kg-day	Liver	3000	IRIS	05/01
Fluorene	Chronic	4E-02	mg/kg-day	58%	2.3E-02	mg/kg-day	Decreased Cell Count	3000	IRIS	05/01
gamma BHC (Lindane)	Chronic	3E-04	mg/kg-day	50%	1.5E-04	mg/kg-day	Liver/Kidney	1000	IRIS	05/01
Indeno(1,2,3-c,d)pyrene	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	05/01
Iron	Chronic	9E-01	mg/kg-day	15%	4.5E-02	mg/kg-day	N/A	N/A	NCEA	05/01

ROD Table 25

TABLE 5.1  
NON-CANCER TOXICITY DATA - ORAL/DERMAL  
JACKSONVILLE ASH SITES  
LONNIE C. MILLER

Chemical of Potential Concern	Chronic/ Subchronic	Oral RID Value	Oral RID Units	Oral to Dermal Adjustment Factor (1)	Adjusted Dermal RID (2)	Units	Primary Target Organ	Combined Uncertainty/ Modifying Factors	Sources of RID: Target Organ	Dates of RID: Target Organ (3) (MMDDYY)
Lead	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	05/01
Magnesium	N/A	2E-02	N/A	N/A	4E-003	N/A	N/A	N/A	N/A	05/01
Manganese (soil)	Chronic	5E-02	mg/kg-day	5%	4.2E-02	mg/kg-day	CNS	1	IRIS	05/01
3-Methylphenol (m-cresol)	Chronic	5E-03	mg/kg-day	84%	4.2E-03	mg/kg-day	CNS	1000	IRIS	05/01
4-Methylphenol (p-cresol)	Chronic	N/A	N/A	84%	N/A	N/A	CNS	1000	HEAST	07/97
Mercury (elemental)	N/A	2E-02	mg/kg-day	N/A	N/A	N/A	N/A	N/A	N/A	05/01
Naphthalene	Chronic	2E-02	mg/kg-day	50%	1.0E-02	mg/kg-day	Body Weight	3000	IRIS	05/01
Nickel	Chronic	2E-02	mg/kg-day	27%	5.4E-03	mg/kg-day	Body Weight	300	IRIS	05/01
PCB-1248 (Aroclor 1248)	N/A	2E-05	mg/kg-day	50%	1E-005	mg/kg-day	N/A	N/A	IRIS	05/01
PCB-1254 (Aroclor 1254)	Chronic	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	05/01
PCB-1260 (Aroclor 1260)	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	05/01
Phenanthrene	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	05/01
Potassium	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	05/01
Pyrene	Chronic	3E-02	mg/kg-day	87%	2.6E-002	mg/kg-day	Kidney	3000	IRIS	05/01
Selenium	Chronic	5E-03	mg/kg-day	20%	1.0E-003	mg/kg-day	Whole Body	3	IRIS	05/01
Silver	Chronic	5E-03	mg/kg-day	20%	1.0E-03	mg/kg-day	Skin	3	IRIS	05/01
Sodium	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	05/01
TEQ of 2,3,7,8-TCDD	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	05/01
Thallium	Chronic	8E-05	mg/kg-day	15%	1.2E-05	mg/kg-day	NOAEL	3000	IRIS	05/01
Vanadium	Chronic	7E-03	mg/kg-day	20%	1.4E-03	mg/kg-day	N/A	100	HEAST	07/97
Vinyl Chloride	Chronic	3E-03	mg/kg-day	100%	3E-03	mg/kg-day	Liver	30	IRIS	05/01
Zinc	Chronic	3E-01	mg/kg-day	20%	6.0E-02	mg/kg-day	Blood	3	IRIS	05/01

N/A = Not Applicable

CNS = Central nervous system

IRIS = Integrated Risk Information System

HEAST = Health Effects Assessment Summary Tables

NCEA = National Center for Environmental Assessment

Other = Region III Risk-Based Concentration Table

(1) Refer to RAGS, Part A and text for an explanation.

(2) Provide equation used for derivation.

(3) For IRIS values, provided the date IRIS was searched.

For HEAST values, provided the date of HEAST.

NCEA values obtained from Region III RBC Table, dated 04/13/00.

ROD Table 25

TABLE 5.2  
NON-CANCER TOXICITY DATA - INHALATION  
JACKSONVILLE ASH SITES  
LONNIE C. MILLER

Chemical of Potential Concern	Chronic/ Subchronic	Value Inhalation RfC	Units	Adjusted Inhalation RID (1)	Units	Primary Target Organ	Combined Uncertainty/ Modifying Factors	Sources of RID: Target Organ	Dates (2) (MM/DD/YY)
Acenaphthene	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
Acenaphthylene	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
Alpha Chlordane	Chronic	7E-004	mg/m <sup>3</sup>	2E-004	mg/kg-day	Hepatic Necrosis	1000	IRIS	05/01
Aluminum	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
Anthracene	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
Antimony	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
Arsenic	N/A	N/A	N/A	1.4E-004	mg/kg-day	N/A	N/A	IRIS	05/01
Barium	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
Benz(a)Anthracene	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
Benz(a)Pyrene	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
Benzo(b)fluoranthene	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
Benzo(g,h,i)Perylene	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
Benzo(k)fluoranthene	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
Beryllium	Chronic	2E-02	mg/m <sup>3</sup>	5.7E-006	mg/kg-day	Small Intestine	300	IRIS	05/01
Beta BHC (Beta Hexachlorocyclo bis(2-Ethylhexyl)Phthalate	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
Cadmium	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
Calcium	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
Carbazole	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
Chromium Total	Chronic	1E-004	mg/m <sup>3</sup>	2.0E-006	mg/kg-day	N/A	1	IRIS	05/01
Chrysene	N/A	N/A	N/A	6E-006	mg/kg-day	N/A	N/A	IRIS	05/01
Cobalt	N/A	N/A	N/A		N/A	N/A	N/A	NCEA	05/01
Copper	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
Cyanide	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
p,p'-DDD	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
p,p'-DDE	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
p,p'-DDT	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
Dibenz(a,h)Anthracene	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
Dibenzofuran	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
cis-1,2-Dichloroethylene	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
Diethyl Phthalate	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
Dieldrin	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
Di-n-butylphthalate	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
Endrin	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
Fluoranthene	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
Fluorene	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
gamma BHC (Lindane)	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
Indeno(1,2,3-c,d)pyrene	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
Iron	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
Lead	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
Magnesium	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
Manganese (sol)	Chronic	5E-005	mg/m <sup>3</sup>	1.4E-005	mg/kg-day	CNS	1000	IRIS	05/01

ROD Table 26



TABLE 5.2  
NON-CANCER TOXICITY DATA -- INHALATION  
JACKSONVILLE ASH SITES  
LONNIE C. MILLER

Chemical of Potential Concern	Chronic/ Subchronic	Value Inhalation RIC	Units	Adjusted Inhalation RID (1)	Units	Primary Target Organ	Combined Uncertainty/ Modifying Factors	Sources of RID: Target Organ	Dates (2) (MM/DD/YY)
3-Methylphenol (m-cresol)	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
4-Methylphenol (p-cresol)	N/A	N/A	N/A		N/A	N/A	N/A	HEAST	07/97
Mercury (elemental)	Chronic	3E-004	mg/m3	8.6E-005	mg/kg-day	N/A	30	IRIS	05/01
Naphthalene	Chronic	3E-003	mg/m3	9.0E-004	mg/kg-day	Body Weight	3000	IRIS	05/01
Nickel	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
PCB-1260 (Aroclor 1260)	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
Phenanthrene	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
Potassium	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
Pyrene	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
Selenium	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
Silver	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
Sodium	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
TEQ of 2,3,7,8-TCDD	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
Thallium	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
Vanadium	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01
Vinyl Chloride	Chronic	1E-01	mg/m3	2.9E-02	mg/kg-day	Liver	30	IRIS	05/01
Zinc	N/A	N/A	N/A		N/A	N/A	N/A	IRIS	05/01

N/A = Not Applicable

CNS = Central nervous system

IRIS = Integrated Risk Information System

HEAST = Health Effects Assessment Summary Tables

NCEA = National Center for Environmental Assessment

Other = Region III Risk-Based Concentration Table

(1) Refer to RAGS, Part A and text for an explanation.

(2) Provide equation used for derivation.

(3) For IRIS values, provided the date IRIS was searched.

For HEAST values, provided the date of HEAST.

NCEA values obtained from Region III RBC Table, dated 04/13/00.

ROD Table 26

baseline risk assessment. However, lead risks in all residential areas were evaluated by screening detected concentrations against EPA's residential screening level of 400 mg/kg. This screening level is also based on the lead model. As lead is not included in the cancer risks or hazard calculation, the presence of lead > 400 mg/kg is sufficient to trigger remediation in residential areas.

### 5.5.2 Evaluation of Carcinogenic Risk

The incremental risk of developing cancer from exposure to a chemical at the site was defined as the additional probability that an individual exposed will develop cancer during his or her lifetime (assumed to be 70 years). This value was calculated from the average daily intake over a lifetime (CDI) and the slope factor (SF) for the chemical as follows (EPA, 1989):

$$\text{Risk} = \text{CDI} \times \text{SF}$$

When the product of CDI x SF is greater than 0.01, this expression may be estimated as:

$$\text{Risk} = 1 - \exp^{-(\text{CDI} \times \text{SF})}$$

An excess lifetime cancer risk of  $1 \times 10^{-6}$  indicates that an individual experiencing the reasonable maximum exposure estimate has a 1 in 1,000,000 chance of developing cancer as a result of site-related exposure. This is referred to as an "excess lifetime cancer risk" because it would be in addition to the risks of cancer individuals face from other causes such as smoking or exposure to too much sun. The chance of an individual's developing cancer from all other causes has been estimated to be as high as one in three. EPA's generally acceptable risk range for site-related exposures is  $1 \times 10^{-4}$  to  $1 \times 10^{-6}$ .

The surface and subsurface soil in the incinerator area of the Forest Street was determined to have a risk greater than the EPA acceptable risk range for carcinogens at  $4 \times 10^{-4}$  (surface soil) and  $1 \times 10^{-3}$  (subsurface soil). All ten evaluated residential properties have carcinogenic risks greater than  $1 \times 10^{-6}$  and two of the ten have greater than the  $1 \times 10^{-4}$  risk. This indicates a potential risk for surface and subsurface soils at the site.

The surface and subsurface soil in the Emmett Reed Park (former incinerator area) of the 5<sup>th</sup> & Cleveland site was determined to have a risk greater than or equal to the EPA risk range for carcinogens at  $1 \times 10^{-4}$  and  $3 \times 10^{-4}$ . Three of the ten evaluated residential properties have greater than a  $1 \times 10^{-4}$  risk. This indicates a potential risk for surface and subsurface soils at the site. Groundwater at the 5<sup>th</sup> & Cleveland site has a carcinogenic risk of  $1.3 \times 10^{-4}$ . Slightly higher than EPA acceptable risk range of  $1 \times 10^{-4}$  to  $1 \times 10^{-6}$ .

The surface and subsurface soil in the Lonnie C. Miller, Sr. Park was determined to have a risk greater than the EPA acceptable risk range for carcinogens at  $5 \times 10^{-4}$  and  $6 \times 10^{-4}$ . One of the ten evaluated residential properties have greater than a  $1 \times 10^{-4}$  risk. This indicates a potential risk for surface and subsurface soils at the site. Groundwater at the Lonnie C. Miller, Sr. Park site has a carcinogenic risk of  $1.1 \times 10^{-5}$ .

A summary of carcinogenic risks for all exposure pathways and media is presented in Tables 27, 28 and 29. A detailed summary of risks that exceed a carcinogenic risk of  $1 \times 10^{-6}$  is presented in the tables in Appendix A of this ROD.

### 5.5.3 Evaluation of Non-Carcinogenic Effects

The potential for noncarcinogenic effects was evaluated by comparing an exposure level over a specified time period (e.g., life-time) with a reference dose (RfD) derived for a similar exposure period. A RfD represents a level that an individual may be exposed to that is not expected to cause any deleterious effect. The ratio of exposure to toxicity is called a hazard quotient (HQ). A HQ less than 1 indicates that a receptor's dose of a single contaminant is less than the RfD, and that toxic noncarcinogenic effects from that chemical are unlikely. The Hazard Index (HI) is generated by adding the HQs for all chemical(s) of concern that affect the same target organ (e.g., liver) or that act through the same mechanism of action within a medium or across all media to which a given individual may reasonably be exposed. A HI less than 1 indicates that, based on the sum of all HQ's from different contaminants and exposure routes, toxic noncarcinogenic effects from all contaminants are unlikely. A HI greater than 1 indicates that site-related exposures may present a risk to human health. The HQ is calculated as follows (EPA, 1989):

$$HQ = DI/RfD$$

Where:

HQ	=	Hazard Quotient (unitless)
DI	=	Daily Intake (mg/kg/day)
RfD	=	Reference Dose (mg/kg/day)

All the HQ values for chemicals within each exposure pathway are summed to yield the HI. Each pathway HI within a land use scenario (e.g., future child resident) is summed to yield the total HI for the receptor. If the value of the total HI is less than 1.0, it is interpreted to mean that the risk of noncarcinogenic injury is low. If the total HI is greater than 1.0, it is indicative of some degree of noncarcinogenic risk, or effect, and contaminants of concern are selected (EPA, 1995a). Contaminants of concern are those COPCs that contribute a HQ of 0.1 or greater to any pathway evaluated for the use scenario. Using the HQ equation, the chronic DI values, and the RfD values, a hazard index for current and future child residents was estimated by calculating a HQ for each chemical of potential concern associated with a complete pathway and exposure point. Only chronic HIs are derived, as the subchronic risks will always be equal to or less than the chronic risks.

The surface (HI = 4) and subsurface (HI = 543) soil in the incinerator area of the Forest Street was determined to have a HI > 1. Three of the ten evaluated residential properties have a HI greater than or equal to 1. This indicates a potential risk for surface and subsurface soils at the site. Groundwater at the Forest Street site has a HI = 5.4.

The surface (HI = 92) and subsurface (HI = 12) soil in the Emmett Reed Park (former incinerator area) of the 5<sup>th</sup> & Cleveland site was determined to have a HI > 1. Four of the ten evaluated residential properties have HQ greater than or equal to 1. This indicates a potential risk for surface and subsurface soils at the site. Groundwater at the 5<sup>th</sup> & Cleveland site has a HI = 3

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**TABLE 11.2**  
**SUMMARY OF CARCINOGENIC RISKS**  
**JACKSONVILLE ASH SITE**  
**FOREST STREET INCINERATOR**

Scenario Timeframe	Receptor Population	Exposure Point	Exposure Medium	Exposure Pathway	Pathway Risk Index
Current	Resident (Child and Adult)	Forest Street Site Proper	Surface Soil	Incidental Ingestion Dermal Contact	2.6E-05 6.0E-06
		McCoy's Creek	Surface Water	Incidental Ingestion Dermal Contact	3.4E-07 3.9E-04
				<b>Total Incremental Lifetime Cancer Risk</b>	<b>4E-04</b>
Future	Resident (Child and Adult)	Forest Street Site Proper	Surface Soil	Incidental Ingestion Dermal Contact	2.6E-05 6.0E-06
		McCoy's Creek	Surface Water	Incidental Ingestion Dermal Contact	3.4E-07 3.9E-04
		Tap	Groundwater	Ingestion	--
				<b>Total Incremental Lifetime Cancer Risk</b>	<b>4E-04</b>
Future	Resident (Child and Adult)	Forest Street Site Proper	Subsurface Soil	Incidental Ingestion Dermal Contact	5.3E-04 3.4E-05
		McCoy's Creek	Surface Water	Incidental Ingestion Dermal Contact	3.4E-07 3.9E-04
		Tap	Groundwater	Ingestion	--
				<b>Total Incremental Lifetime Cancer Risk</b>	<b>1E-03</b>
Current	Adult Worker	FDOT I-10/95 Interchange East	Surface Soil	Incidental Ingestion Dermal Contact	1.6E-06 1.4E-06
				<b>Total Incremental Lifetime Cancer Risk</b>	<b>3E-06</b>
Future	Adult Worker	FDOT I-10/95 Interchange East	Subsurface Soil	Incidental Ingestion Dermal Contact	1.7E-06 1.7E-06
				<b>Total Incremental Lifetime Cancer Risk</b>	<b>3E-06</b>
Current	Adult Worker	FDOT I-10/95 Interchange West	Surface Soil	Incidental Ingestion Dermal Contact	2.4E-06 1.2E-07
				<b>Total Incremental Lifetime Cancer Risk</b>	<b>3E-06</b>
Future	Adult Worker	FDOT I-10/95 Interchange West	Subsurface Soil	Incidental Ingestion Dermal Contact	3.3E-06 1.7E-07
				<b>Total Incremental Lifetime Cancer Risk</b>	<b>3E-06</b>
Current	Adult Worker	Area North of McCoy's Creek	Surface Soil	Incidental Ingestion Dermal Contact	8.2E-07 4.1E-08
				<b>Total Incremental Lifetime Cancer Risk</b>	<b>9E-06</b>
Future	Adult Worker	Area North of McCoy's Creek	Subsurface Soil	Incidental Ingestion Dermal Contact	7.9E-07 4.0E-08
				<b>Total Incremental Lifetime Cancer Risk</b>	<b>8E-07</b>

**TABLE 11.2  
SUMMARY OF CARCINOGENIC RISKS  
JACKSONVILLE ASH SITE  
5th AND CLEVELAND**

Scenario Timeframe	Receptor Population	Exposure Point	Exposure Medium	Exposure Pathway	Pathway Hazard Index
Current	Child Resident (Child and Adult)	Emmett Reed Community Center	Surface Soil	Incidental Ingestion Dermal Contact	1.5E-005 7.8E-006
		Unnamed Creek	Surface Water	Incidental Ingestion Dermal Contact	1.0E-008 1.2E-005
				<b>Total Hazard Index</b>	<b>4E-005</b>
Future	Resident (Child and Adult)	Emmett Reed Community Center	Surface Soil	Incidental Ingestion Dermal Contact	1.5E-005 7.8E-006
		Unnamed Creek	Surface Water	Incidental Ingestion Dermal Contact	1.0E-008 1.2E-005
		Tap	Groundwater	Ingestion Inhalation Dermal	1.3E-004 5.8E-008 4.2E-005
				<b>Total Hazard Index</b>	<b>2E-004</b>
Future	Resident (Child and Adult)	Emmett Reed Community Center	Subsurface Soil	Incidental Ingestion Dermal Contact	4.2E-005 8.1E-006
		Unnamed Creek	Surface Water	Incidental Ingestion Dermal Contact	1.0E-008 1.2E-005
		Tap	Groundwater	Ingestion Inhalation Dermal	1.3E-004 5.8E-008 4.2E-005
				<b>Total Hazard Index</b>	<b>2E-004</b>
Current	Resident (Child and Adult)	Emmett Reed Park Community Center	Surface Soil	Incidental Ingestion Dermal Contact	7.7E-005 3.2E-005
		Unnamed Creek	Surface Water	Incidental Ingestion Dermal Contact	1.0E-008 1.2E-005
				<b>Total Hazard Index</b>	<b>1E-004</b>
Future	Resident (Child and Adult)	Emmett Reed Park	Surface Soil	Incidental Ingestion Dermal Contact	7.7E-005 3.2E-005
		Unnamed Creek	Surface Water	Incidental Ingestion Dermal Contact	1.0E-008 1.2E-005
		Tap	Groundwater	Ingestion Inhalation Dermal	1.3E-004 5.8E-008 4.2E-005
				<b>Total Hazard Index</b>	<b>3E-004</b>

**TABLE 11.2  
SUMMARY OF CARCINOGENIC RISKS  
JACKSONVILLE ASH SITE  
5th AND CLEVELAND**

Scenario Timeframe	Receptor Population	Exposure Point	Exposure Medium	Exposure Pathway	Pathway Hazard Index
Future	Resident (Child and Adult)	Emmett Reed Park	Subsurface Soil	Incidental Ingestion Dermal Contact	1.1E-004 2.3E-005
		Unnamed Creek	Surface Water	Incidental Ingestion Dermal Contact	1.0E-008 1.2E-005
		Tap	Groundwater	Ingestion Inhalation Dermal	1.3E-004 5.8E-008 4.2E-005
				<b>Total Hazard Index</b>	<b>3E-004</b>
Current	Resident (Child and Adult)	Apartment Complex	Surface Soil	Incidental Ingestion Dermal Contact	7.0E-006 3.2E-006
		Unnamed Creek	Surface Water	Incidental Ingestion Dermal Contact	1.0E-008 1.2E-005
				<b>Total Hazard Index</b>	<b>2E-005</b>
Future	Resident (Child and Adult)	Apartment Complex	Surface Soil	Incidental Ingestion Dermal Contact	7.0E-006 3.2E-006
		Unnamed Creek	Surface Water	Incidental Ingestion Dermal Contact	1.0E-008 1.2E-005
		Tap	Groundwater	Ingestion Inhalation Dermal	1.3E-004 5.8E-008 4.2E-005
				<b>Total Hazard Index</b>	<b>2E-004</b>
Future	Resident (Child and Adult)	Apartment Complex	Subsurface Soil	Incidental Ingestion Dermal Contact	1.9E-005 2.4E-006
		Unnamed Creek	Surface Water	Incidental Ingestion Dermal Contact	1.0E-008 1.2E-005
		Tap	Groundwater	Ingestion Inhalation Dermal	1.3E-004 5.8E-008 4.2E-005
				<b>Total Hazard Index</b>	<b>2E-004</b>

**TABLE 11.2  
SUMMARY OF CARCINOGENIC RISKS  
JACKSONVILLE ASH SITE  
LONNIE C. MILLER, SR., PARK**

Scenario Timeframe	Receptor Population	Exposure Point	Exposure Medium	Exposure Pathway	Pathway Hazard Index
Current	Resident (Child and Adult)	Lonnie C. Miller, Sr., Park	Surface Soil	Incidental Ingestion Dermal Contact	1.6E-005 1.2E-05
		Unnamed Tributary	Surface Water	Incidental Ingestion Dermal Contact	4.8E-07 4.7E-04
				<b>Total Incremental Lifetime Cancer Risk</b>	<b>5E-04</b>
Future	Resident (Child and Adult)	Lonnie C. Miller, Sr., Park	Surface Soil	Incidental Ingestion Dermal Contact	1.6E-05 1.2E-05
		Unnamed Tributary	Surface Water	Incidental Ingestion Dermal Contact	4.8E-07 4.7E-04
		Tap	Groundwater	Ingestion Dermal Contact Inhalation	1.1E-05 5.9E-06 6.3E-08
				<b>Total Incremental Lifetime Cancer Risk</b>	<b>5E-04</b>
Future	Resident (Child and Adult)	Lonnie C. Miller, Sr., Park	Subsurface Soil	Incidental Ingestion Dermal Contact	1.2E-04 2.1E-05
		Unnamed Tributary	Surface Water	Incidental Ingestion Dermal Contact	4.8E-07 4.7E-04
		Tap	Groundwater	Ingestion Dermal Contact Inhalation	1.1E-05 5.9E-06 6.3E-08
				<b>Total Incremental Lifetime Cancer Risk</b>	<b>6E-04</b>

The surface (HI = 18) and subsurface (HI = 32) soil in the Lonnie C. Miller, Sr. Park was determined to have a HI > 1. Six of the ten evaluated residential properties have HI greater than or equal to 1. This indicates a potential risk for surface and subsurface soils at the site. Groundwater at the Lonnie C. Miller, Sr. Park site has a HI = 1.96.

A summary of a non-carcinogenic risk for all exposure pathways and media is presented in Tables 30, 31 and 32. A detailed summary of risks that exceed a Hazard Index of 1 evaluated by target organs is presented in the tables in Appendix B of this ROD.

#### 5.5.4 Evaluation of Risk in Residential Area

##### 5.5.4.1 Quantitative Evaluation of Surface Soil

EPA acting through their contractor evaluated risks and hazards that may result from exposure to surface soil at residences surrounding the sites. 220 soil samples at Forest Street, 226 soil samples at 5<sup>th</sup> & Cleveland and 106 soil samples at Lonnie Miller were collected in the residential areas to use for this evaluation. The maximum detected concentration of the detected chemicals in surface soil was compared to the corresponding EPA Region 9 PRG. Based on this comparison, chemicals were retained as COPCs in surface soil in the residential areas. COPCs included carcinogenic PAHs, dioxins, and metals.

It was not feasible for the risk assessment to quantitatively evaluate exposure to surface soil from 552 locations (exposure units). Therefore, an attempt was made to identify the most highly contaminated samples so that risks and hazards could be estimated for these locations. It was assumed that risks and hazards resulting from exposure to surface soil at these locations would represent the "worst case scenario" for the yards that were sampled during the RI investigation. To this end, the surface soil analytical data were reviewed to determine which locations had the highest numbers and detected concentrations of chemicals. Based on this review, ten sample locations were selected for quantitative evaluation at each of the three sites.

According to EPA policy, the target total individual risk resulting from exposures at a Superfund site may range anywhere between  $1 \times 10^{-6}$  and  $1 \times 10^{-4}$  (EPA, 1991). Thus, remedial alternatives should be capable of reducing total potential carcinogenic risks to levels within this range for individual receptors. According to EPA guidance, if the hazard index is greater than 1 or the cumulative cancer risk is greater than a range between  $1 \times 10^{-6}$  to  $1 \times 10^{-4}$  for a land use scenario (i.e., resident), then remedial action is generally warranted. A summary of carcinogenic risks and noncarcinogenic hazards resulting from exposure to each of the thirty sample locations is discussed below.

The risk assessment assumed that one yard represented an exposure unit for a given receptor. Generally one sample was collected from each yard that was evaluated; therefore, the single soil concentration for each COPC was assumed to represent the average concentration across the yard.

EPA standard default exposure assumptions were used to calculate the risks and hazards outlined above. These exposure assumptions are conservative and are likely to overestimate risks. Also,



**TABLE 11.1  
SUMMARY OF NONCARCINOGENIC RISKS  
JACKSONVILLE ASH SITE  
FOREST STREET INCINERATOR**

Scenario Timeframe	Receptor Population	Exposure Point	Exposure Medium	Exposure Pathway	Pathway Hazard Index
Current	Child Resident	Forest Street Site Proper	Surface Soil	Incidental Ingestion Dermal Contact	2.8 1.7
		McCoy's Creek	Surface Water	Incidental Ingestion Dermal Contact	0.0005 0.004
				<b>Total Hazard Index</b>	<b>4</b>
Future	Child Resident	Forest Street Site Proper	Surface Soil	Incidental Ingestion Dermal Contact	2.8 1.7
		McCoy's Creek	Surface Water	Incidental Ingestion Dermal Contact	0.0005 0.004
		Tap	Groundwater	Ingestion	5.4
				<b>Total Hazard Index</b>	<b>10</b>
Future	Child Resident	Forest Street Site Proper	Subsurface Soil	Incidental Ingestion Dermal Contact	391 147
		McCoy's Creek	Surface Water	Incidental Ingestion Dermal Contact	0.0005 0.004
		Tap	Groundwater	Ingestion	5.4
				<b>Total Hazard Index</b>	<b>543</b>
Current	Adult Worker	FDOT I-10/95 Interchange East	Surface Soil	Incidental Ingestion Dermal Contact	0.003 0.0001
				<b>Total Hazard Index</b>	<b>0.003</b>
Future	Adult Worker	FDOT I-10/95 Interchange East	Subsurface Soil	Incidental Ingestion Dermal Contact	0.01 0.0005
				<b>Total Hazard Index</b>	<b>0.01</b>
Current	Adult Worker	FDOT I-10/95 Interchange West	Surface Soil	Incidental Ingestion Dermal Contact	0.02 0.0007
				<b>Total Hazard Index</b>	<b>0.02</b>
Future	Adult Worker	FDOT I-10/95 Interchange West	Subsurface Soil	Incidental Ingestion Dermal Contact	0.3 0.09
				<b>Total Hazard Index</b>	<b>0.4</b>
Current	Adult Worker	Area North of McCoy's Creek	Surface Soil	Incidental Ingestion Dermal Contact	0.005 0.0003
				<b>Total Hazard Index</b>	<b>0.006</b>
Future	Adult Worker	Area North of McCoy's Creek	Subsurface Soil	Incidental Ingestion Dermal Contact	0.005 0.00025
				<b>Total Hazard Index</b>	<b>0.005</b>

**TABLE 11.1**  
**SUMMARY OF NONCARCINOGENIC RISKS**  
**JACKSONVILLE ASH SITE**  
**5th AND CLEVELAND**

Scenario Timeframe	Receptor Population	Exposure Point	Exposure Medium	Exposure Pathway	Pathway Hazard Index
Current	Child Resident	Emmett Reed Community Center	Surface Soil	Incidental Ingestion Dermal Contact	0.5 0.2
		Unnamed Creek	Surface Water	Incidental Ingestion Dermal Contact	0.001 0.01
				<b>Total Hazard Index</b>	<b>0.7</b>
Future	Child Resident	Emmett Reed Community Center	Surface Soil	Incidental Ingestion Dermal Contact	0.5 0.2
		Unnamed Creek	Surface Water	Incidental Ingestion Dermal Contact	0.001 0.01
		Tap	Groundwater	Ingestion Inhalation Dermal	1.3 1.7 --
				<b>Total Hazard Index</b>	<b>4</b>
Future	Child Resident	Emmett Reed Community Center	Subsurface Soil	Incidental Ingestion Dermal Contact	4.9 1.8
		Unnamed Creek	Surface Water	Incidental Ingestion Dermal Contact	0.001 0.01
		Tap	Groundwater	Ingestion Inhalation Dermal	1.3 1.7 --
				<b>Total Hazard Index</b>	<b>10</b>
Current	Child Resident	Emmett Reed Park	Surface Soil	Incidental Ingestion Dermal Contact	33 59
		Unnamed Creek	Surface Water	Incidental Ingestion Dermal Contact	0.001 0.01
				<b>Total Hazard Index</b>	<b>92</b>
Future	Child Resident	Emmett Reed Park	Surface Soil	Incidental Ingestion Dermal Contact	33 59
		Unnamed Creek	Surface Water	Incidental Ingestion Dermal Contact	0.001 0.01
		Tap	Groundwater	Ingestion Inhalation Dermal	1.3 1.7 --
				<b>Total Hazard Index</b>	<b>95</b>

**TABLE 11.1**  
**SUMMARY OF NONCARCINOGENIC RISKS**  
**JACKSONVILLE ASH SITE**  
**5th AND CLEVELAND**

Scenario Timeframe	Receptor Population	Exposure Point	Exposure Medium	Exposure Pathway	Pathway Hazard Index
Future	Child Resident	Emmett Reed Park	Subsurface Soil	Incidental Ingestion Dermal Contact	7 1.7
		Unnamed Creek	Surface Water	Incidental Ingestion Dermal Contact	0.001 0.01
		Tap	Groundwater	Ingestion Inhalation Dermal	1.3 1.7 --
				<b>Total Hazard Index</b>	<b>12</b>
Current	Child Resident	Apartment Complex	Surface Soil	Incidental Ingestion Dermal Contact	0.3 0.03
		Unnamed Creek	Surface Water	Incidental Ingestion Dermal Contact	0.001 0.01
				<b>Total Hazard Index</b>	<b>0.3</b>
Future	Child Resident	Apartment Complex	Surface Soil	Incidental Ingestion Dermal Contact	0.3 0.03
		Unnamed Creek	Surface Water	Incidental Ingestion Dermal Contact	0.001 0.01
		Tap	Groundwater	Ingestion Inhalation Dermal	1.3 1.7 --
				<b>Total Hazard Index</b>	<b>3</b>
Future	Child Resident	Apartment Complex	Subsurface Soil	Incidental Ingestion Dermal Contact	1.6 0.7
		Unnamed Creek	Surface Water	Incidental Ingestion Dermal Contact	0.001 0.01
		Tap	Groundwater	Ingestion Inhalation Dermal	1.3 1.7 --
				<b>Total Hazard Index</b>	<b>5</b>

**TABLE 11.1**  
**SUMMARY OF NONCARCINOGENIC RISKS**  
**JACKSONVILLE ASH SITE**  
**LONNIE C. MILLER, SR., PARK**

Scenario Timeframe	Receptor Population	Exposure Point	Exposure Medium	Exposure Pathway	Pathway Hazard Index
Current	Child Resident	Lonnie C. Miller, Sr., Park	Surface Soil	Incidental Ingestion Dermal Contact	13.7 4.5
		Unnamed Tributary	Surface Water	Incidental Ingestion Dermal Contact	0.013 0.051
				<b>Total Hazard Index</b>	<b>18</b>
Future	Child Resident	Lonnie C. Miller, Sr., Park	Surface Soil	Incidental Ingestion Dermal Contact	13.7 4.5
		Unnamed Tributary	Surface Water	Incidental Ingestion Dermal Contact	0.013 0.051
		Tap	Groundwater	Ingestion Dermal Contact Inhalation	1.9 0.0006 0.06
				<b>Total Hazard Index</b>	<b>20</b>
Future	Child Resident	Lonnie C. Miller, Sr., Park	Subsurface Soil	Incidental Ingestion Dermal Contact	24.7 7.3
		Unnamed Tributary	Surface Water	Incidental Ingestion Dermal Contact	0.01 0.03
		Tap	Groundwater	Ingestion Dermal Contact Inhalation	1.9 0.0006 0.06
				<b>Total Hazard Index</b>	<b>32</b>

ROD Table 32

an exposure unit should be based on the areal extent of a receptor's movements during a single day. Two types of samples were collected during the RI - Tier 1 and Tier 2. Tier 1 samples were discrete samples collected from a single location. Tier 2 samples were composite samples collected from five locations in the yard. If any of the ten samples quantitatively evaluated in the risk assessment were tier 1 samples, then the resulting risks and hazards are based on exposure to a single location in a given yard. Thus the estimated risks/hazards resulting from exposure to these yards may be over- or underestimated.

#### **5.5.4.1.1 Forest Street Incinerator**

The maximum detected concentration of the 54 chemicals, that were detected in 220 surface soil samples collected from the residential areas of the Forest Street Incinerator site, was compared to the corresponding EPA Region 9 PRG. Based on this comparison, 16 chemicals were retained as COPCs in surface soil in the residential areas. COPCs included carcinogenic PAHs, dioxins, and metals.

It was not feasible for the risk assessment to quantitatively evaluate exposure to surface soil from 220 locations (exposure units). Therefore, an attempt was made to identify the most highly contaminated samples so that risks and hazards could be estimated for these locations. The surface soil analytical data were reviewed to determine which locations had the highest numbers and detected concentrations of chemicals. Based on this review, ten sample locations were selected for quantitative evaluation. A summary of carcinogenic risks and noncarcinogenic hazards resulting from exposure to each of the ten sample locations is discussed below.

Lead, one of the primary contaminants of concern at the Forest Street Incinerator site, was not included in the quantitative evaluation of risks. There are no toxicity criteria for lead; therefore, lead was evaluated qualitatively by comparing detected concentrations of this metal to EPA's residential soil screening level of 400 mg/kg. Four of the ten surface soil samples that were quantitatively evaluated had detected lead concentrations that exceeded 400 mg/kg. The lead concentrations in these four samples ranged from 660 mg/kg to 2,600 mg/kg. The remaining six samples had detected lead concentrations that ranged from 177 mg/kg to 290 mg/kg.

All ten surface soil samples evaluated as part of this assessment resulted in excess lifetime cancer risks that were within EPA's target risk range of  $1 \times 10^{-6}$  to  $1 \times 10^{-4}$ . Exposure to two samples, each resulted in an excess lifetime cancer risk of  $1 \times 10^{-4}$ , which is at the upper end of the target risk range. Estimated cancer risks for the remaining eight samples ranged from  $3 \times 10^{-6}$  to  $7 \times 10^{-5}$ .

Two of the ten samples generated hazard indices greater than 1. The hazard indices for these two samples were 6 and 3. The hazard indices for the remaining eight samples ranged from 0.1 to 1.

Table 33 presents the calculated risks and hazards at the ten surface soil samples that were quantitatively evaluated.



TABLE B.13.1  
SURFACE SOIL SAMPLES COLLECTED IN YARDS  
CANCER RISK AND HAZARD CALCULATIONS  
CHILD AND ADULT  
JACKSONVILLE ASH SITE - FOREST STREET INCINERATOR

Station ID	Compound	Final Result Used	Units	EPC	Units	CPA's	TEF	Child - Ingestion - Noncancer	Child - Ingestion - Cancer	Adult - Ingestion - Noncancer	Adult - Ingestion - Cancer	Reference Dose - Oral	Reference Dose - Dermal	Slope Factor - Oral	Slope Factor - Dermal	Child Hazard - Ingestion	Child Hazard - Dermal	Adult - Ingestion - Noncancer	Adult - Ingestion - Cancer	Total Child Hazard	Total Adult Hazard	Total Lifetime Risk
FSSB125	ANTIMONY	1.9	MG/KG	1.9	MG/KG	0.037	1.3E-05	1.3E-05	1.1E-06	1.1E-06	1.1E-06	4.0E-04	4.0E-04	1.5E+00	1.5E+00	6.2E-02	1.2E-01	1.3E-05	5.8E-07	1.9E-01	1.4E-05	1.9E-01
FSSB125	ARSENIC	8.1	MG/KG	8.1	MG/KG	0.41	1.3E-05	1.3E-05	1.1E-06	1.1E-06	1.1E-06	3.0E-04	3.0E-04	1.5E+00	1.5E+00	3.5E-01	7.3E-03	1.3E-05	5.8E-07	3.6E-01	1.4E-05	3.6E-01
FSSB125	BARIUM	680	MG/KG	680	MG/KG	0.0038	1.3E-05	1.3E-05	1.1E-06	1.1E-06	1.1E-06	7.0E-02	7.0E-02	1.5E+00	1.5E+00	5.6E-02	5.6E-02	1.3E-05	5.8E-07	1.6E-01	1.4E-05	1.6E-01
FSSB125	CHROMIUM, TOTAL	13	MG/KG	13	MG/KG	0.0038	1.3E-05	1.3E-05	1.1E-06	1.1E-06	1.1E-06	4.0E-04	4.0E-04	1.5E+00	1.5E+00	2.9E-02	2.9E-02	1.3E-05	5.8E-07	3.2E-02	1.4E-05	3.2E-02
FSSB125	COPPER	89	MG/KG	89	MG/KG	0.0038	1.3E-05	1.3E-05	1.1E-06	1.1E-06	1.1E-06	4.0E-04	4.0E-04	1.5E+00	1.5E+00	2.9E-02	2.9E-02	1.3E-05	5.8E-07	3.2E-02	1.4E-05	3.2E-02
FSSB125	LEAD	650	MG/KG	650	MG/KG	0.0038	1.3E-05	1.3E-05	1.1E-06	1.1E-06	1.1E-06	4.0E-04	4.0E-04	1.5E+00	1.5E+00	2.9E-02	2.9E-02	1.3E-05	5.8E-07	3.2E-02	1.4E-05	3.2E-02
FSSB125	MANGANESE	120	MG/KG	120	MG/KG	0.0038	1.3E-05	1.3E-05	1.1E-06	1.1E-06	1.1E-06	4.0E-04	4.0E-04	1.5E+00	1.5E+00	2.9E-02	2.9E-02	1.3E-05	5.8E-07	3.2E-02	1.4E-05	3.2E-02
FSSB125	MERCURY	2000	MG/KG	2000	MG/KG	0.0038	1.3E-05	1.3E-05	1.1E-06	1.1E-06	1.1E-06	4.0E-04	4.0E-04	1.5E+00	1.5E+00	2.9E-02	2.9E-02	1.3E-05	5.8E-07	3.2E-02	1.4E-05	3.2E-02
FSSB125	ZINC	370	MG/KG	370	MG/KG	0.0038	1.3E-05	1.3E-05	1.1E-06	1.1E-06	1.1E-06	4.0E-04	4.0E-04	1.5E+00	1.5E+00	2.9E-02	2.9E-02	1.3E-05	5.8E-07	3.2E-02	1.4E-05	3.2E-02
FSSB125	BENZOPHENANTHRENE	410	MG/KG	410	MG/KG	0.000033	1.3E-05	1.3E-05	1.1E-06	1.1E-06	1.1E-06	4.0E-04	4.0E-04	1.5E+00	1.5E+00	2.9E-02	2.9E-02	1.3E-05	5.8E-07	3.2E-02	1.4E-05	3.2E-02
FSSB125	BENZOFLOUORANTHENE	380	MG/KG	380	MG/KG	0.000033	1.3E-05	1.3E-05	1.1E-06	1.1E-06	1.1E-06	4.0E-04	4.0E-04	1.5E+00	1.5E+00	2.9E-02	2.9E-02	1.3E-05	5.8E-07	3.2E-02	1.4E-05	3.2E-02
FSSB125	TEO CPAs	2.6	MG/KG	2.6	MG/KG	0.000028	1.3E-05	1.3E-05	1.1E-06	1.1E-06	1.1E-06	4.0E-04	4.0E-04	1.5E+00	1.5E+00	2.9E-02	2.9E-02	1.3E-05	5.8E-07	3.2E-02	1.4E-05	3.2E-02
FSSB125	TEO OF 2,3,7,8-TCDD	3.3	MG/KG	3.3	MG/KG	0.000033	1.3E-05	1.3E-05	1.1E-06	1.1E-06	1.1E-06	4.0E-04	4.0E-04	1.5E+00	1.5E+00	2.9E-02	2.9E-02	1.3E-05	5.8E-07	3.2E-02	1.4E-05	3.2E-02
FSSB127	ARSENIC	1.3	MG/KG	1.3	MG/KG	0.037	1.3E-05	1.3E-05	1.1E-06	1.1E-06	1.1E-06	4.0E-04	4.0E-04	1.5E+00	1.5E+00	6.2E-02	1.2E-01	1.3E-05	5.8E-07	1.9E-01	1.4E-05	1.9E-01
FSSB127	BARIUM	150	MG/KG	150	MG/KG	0.41	1.3E-05	1.3E-05	1.1E-06	1.1E-06	1.1E-06	3.0E-04	3.0E-04	1.5E+00	1.5E+00	3.5E-01	7.3E-03	1.3E-05	5.8E-07	3.6E-01	1.4E-05	3.6E-01
FSSB127	CHROMIUM, TOTAL	9.9	MG/KG	9.9	MG/KG	0.0038	1.3E-05	1.3E-05	1.1E-06	1.1E-06	1.1E-06	7.0E-02	7.0E-02	1.5E+00	1.5E+00	5.6E-02	5.6E-02	1.3E-05	5.8E-07	1.6E-01	1.4E-05	1.6E-01
FSSB127	COPPER	28	MG/KG	28	MG/KG	0.0038	1.3E-05	1.3E-05	1.1E-06	1.1E-06	1.1E-06	4.0E-04	4.0E-04	1.5E+00	1.5E+00	2.9E-02	2.9E-02	1.3E-05	5.8E-07	3.2E-02	1.4E-05	3.2E-02
FSSB127	LEAD	270	MG/KG	270	MG/KG	0.0038	1.3E-05	1.3E-05	1.1E-06	1.1E-06	1.1E-06	4.0E-04	4.0E-04	1.5E+00	1.5E+00	2.9E-02	2.9E-02	1.3E-05	5.8E-07	3.2E-02	1.4E-05	3.2E-02
FSSB127	MANGANESE	59	MG/KG	59	MG/KG	0.0038	1.3E-05	1.3E-05	1.1E-06	1.1E-06	1.1E-06	4.0E-04	4.0E-04	1.5E+00	1.5E+00	2.9E-02	2.9E-02	1.3E-05	5.8E-07	3.2E-02	1.4E-05	3.2E-02
FSSB127	ZINC	410	MG/KG	410	MG/KG	0.0038	1.3E-05	1.3E-05	1.1E-06	1.1E-06	1.1E-06	4.0E-04	4.0E-04	1.5E+00	1.5E+00	2.9E-02	2.9E-02	1.3E-05	5.8E-07	3.2E-02	1.4E-05	3.2E-02
FSSB127	TEO OF 2,3,7,8-TCDD	3.3	MG/KG	3.3	MG/KG	0.000033	1.3E-05	1.3E-05	1.1E-06	1.1E-06	1.1E-06	4.0E-04	4.0E-04	1.5E+00	1.5E+00	2.9E-02	2.9E-02	1.3E-05	5.8E-07	3.2E-02	1.4E-05	3.2E-02
FSSB128	ARSENIC	1.4	MG/KG	1.4	MG/KG	0.037	1.3E-05	1.3E-05	1.1E-06	1.1E-06	1.1E-06	4.0E-04	4.0E-04	1.5E+00	1.5E+00	6.2E-02	1.2E-01	1.3E-05	5.8E-07	1.9E-01	1.4E-05	1.9E-01
FSSB128	BARIUM	79	MG/KG	79	MG/KG	0.41	1.3E-05	1.3E-05	1.1E-06	1.1E-06	1.1E-06	3.0E-04	3.0E-04	1.5E+00	1.5E+00	3.5E-01	7.3E-03	1.3E-05	5.8E-07	3.6E-01	1.4E-05	3.6E-01
FSSB128	CHROMIUM, TOTAL	64	MG/KG	64	MG/KG	0.0038	1.3E-05	1.3E-05	1.1E-06	1.1E-06	1.1E-06	7.0E-02	7.0E-02	1.5E+00	1.5E+00	5.6E-02	5.6E-02	1.3E-05	5.8E-07	1.6E-01	1.4E-05	1.6E-01
FSSB128	COPPER	240	MG/KG	240	MG/KG	0.0038	1.3E-05	1.3E-05	1.1E-06	1.1E-06	1.1E-06	4.0E-04	4.0E-04	1.5E+00	1.5E+00	2.9E-02	2.9E-02	1.3E-05	5.8E-07	3.2E-02	1.4E-05	3.2E-02
FSSB128	LEAD	31	MG/KG	31	MG/KG	0.0038	1.3E-05	1.3E-05	1.1E-06	1.1E-06	1.1E-06	4.0E-04	4.0E-04	1.5E+00	1.5E+00	2.9E-02	2.9E-02	1.3E-05	5.8E-07	3.2E-02	1.4E-05	3.2E-02
FSSB128	MANGANESE	210	MG/KG	210	MG/KG	0.0038	1.3E-05	1.3E-05	1.1E-06	1.1E-06	1.1E-06	4.0E-04	4.0E-04	1.5E+00	1.5E+00	2.9E-02	2.9E-02	1.3E-05	5.8E-07	3.2E-02	1.4E-05	3.2E-02
FSSB128	ZINC	2700	MG/KG	2700	MG/KG	0.0038	1.3E-05	1.3E-05	1.1E-06	1.1E-06	1.1E-06	4.0E-04	4.0E-04	1.5E+00	1.5E+00	2.9E-02	2.9E-02	1.3E-05	5.8E-07	3.2E-02	1.4E-05	3.2E-02
FSSB128	BENZOPHENANTHRENE	3000	MG/KG	3000	MG/KG	0.000033	1.3E-05	1.3E-05	1.1E-06	1.1E-06	1.1E-06	4.0E-04	4.0E-04	1.5E+00	1.5E+00	2.9E-02	2.9E-02	1.3E-05	5.8E-07	3.2E-02	1.4E-05	3.2E-02
FSSB128	BENZOFLOUORANTHENE	2900	MG/KG	2900	MG/KG	0.000033	1.3E-05	1.3E-05	1.1E-06	1.1E-06	1.1E-06	4.0E-04	4.0E-04	1.5E+00	1.5E+00	2.9E-02	2.9E-02	1.3E-05	5.8E-07	3.2E-02	1.4E-05	3.2E-02
FSSB128	DIBENZO[1,2,3-c,d]PYRENE	720	MG/KG	720	MG/KG	0.000033	1.3E-05	1.3E-05	1.1E-06	1.1E-06	1.1E-06	4.0E-04	4.0E-04	1.5E+00	1.5E+00	2.9E-02	2.9E-02	1.3E-05	5.8E-07	3.2E-02	1.4E-05	3.2E-02
FSSB128	INDENO[1,2,3-c,d]PYRENE	2200	MG/KG	2200	MG/KG	0.000033	1.3E-05	1.3E-05	1.1E-06	1.1E-06	1.1E-06	4.0E-04	4.0E-04	1.5E+00	1.5E+00	2.9E-02	2.9E-02	1.3E-05	5.8E-07	3.2E-02	1.4E-05	3.2E-02
FSSB128	TEF CPAs	2.6	MG/KG	2.6	MG/KG	0.000028	1.3E-05	1.3E-05	1.1E-06	1.1E-06	1.1E-06	4.0E-04	4.0E-04	1.5E+00	1.5E+00	2.9E-02	2.9E-02	1.3E-05	5.8E-07	3.2E-02	1.4E-05	3.2E-02

ROD Table 33

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TABLE B.13.1  
SURFACE SOIL SAMPLES COLLECTED IN YARDS  
CANCER RISK AND HAZARD CALCULATIONS  
CHILD AND ADULT  
JACKSONVILLE ASH SITE - FOREST STREET INCINERATOR

Station ID	Compound	Final Result Used	Units	EPC	Units	CPA/4a-TEF	Noncarcinogenic	Child - Ingestion - Dermal	Child - Ingestion - Dermal	Adult - Ingestion - Dermal	Adult - Ingestion - Dermal	Reference Dose - Oral	Reference Dose - Dermal	Slope Factor - Oral	Slope Factor - Dermal	Child Hazard - Ingestion	Child Hazard - Dermal	Adult - Ingestion - Dermal	Adult - Ingestion - Dermal	Total Child Hazard	Total Adult Hazard	Total Lifetime Risk
FSSB179	ARSENIC	26	MO/KG	26	MO/KG	1.1E-06	2.6E-07	1.3E-05	2.6E-07	4.3E-08	3.0E-04	3.0E-04	2.9E-04	1.5E-00	1.5E-00	1.1E-01	2.3E-03	4.3E-06	1.8E-07	1.1E-01	4.5E-06	
FSSB179	BARIUM	100	MO/KG	100	MO/KG	1.1E-06	2.6E-07	1.3E-05	2.6E-07	4.3E-08	7.0E-02	7.0E-02	4.9E-03			1.8E-02	5.3E-03			2.4E-02		
FSSB179	CHROMIUM, TOTAL	4.5	MO/KG	4.5	MO/KG	1.1E-06	2.6E-07	1.3E-05	2.6E-07	4.3E-08	3.0E-03	3.0E-03	6.0E-05			2.9E-02	5.9E-04			3.9E-02		
FSSB179	COPPER	18	MO/KG	18	MO/KG	1.1E-06	2.6E-07	1.3E-05	2.6E-07	4.3E-08	4.0E-02	4.0E-02	8.0E-03			5.9E-03				6.4E-02		
FSSB179	LEAD	230	MO/KG	230	MO/KG	1.1E-06	2.6E-07	1.3E-05	2.6E-07	4.3E-08	7.0E-02	7.0E-02	3.5E-03			8.7E-03	3.5E-03			1.2E-02		
FSSB179	MANGANESE	47	MO/KG	47	MO/KG	1.1E-06	2.6E-07	1.3E-05	2.6E-07	4.3E-08	3.0E-01	3.0E-01	6.0E-02			1.4E-02	1.4E-03			1.5E-02		
FSSB179	ZINC	320	MO/KG	320	MO/KG	1.1E-06	2.6E-07	1.3E-05	2.6E-07	4.3E-08	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
FSSB179	BENZOPHENANTHRENE	1300	MO/KG	1300	MO/KG	1.1E-06	2.6E-07	1.3E-05	2.6E-07	4.3E-08	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
FSSB179	BENZOPHENANTHRENE	1400	MO/KG	1400	MO/KG	1.1E-06	2.6E-07	1.3E-05	2.6E-07	4.3E-08	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
FSSB179	BENZOPHENANTHRENE	1600	MO/KG	1600	MO/KG	1.1E-06	2.6E-07	1.3E-05	2.6E-07	4.3E-08	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
FSSB179	BENZOPHENANTHRENE	1200	MO/KG	1200	MO/KG	1.1E-06	2.6E-07	1.3E-05	2.6E-07	4.3E-08	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
FSSB179	BENZOPHENANTHRENE	330	MO/KG	330	MO/KG	1.1E-06	2.6E-07	1.3E-05	2.6E-07	4.3E-08	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
FSSB179	BENZOPHENANTHRENE	1000	MO/KG	1000	MO/KG	1.1E-06	2.6E-07	1.3E-05	2.6E-07	4.3E-08	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
FSSB179	INDEN(1,2,3-c-d)PYRENE	1000	MO/KG	1000	MO/KG	1.1E-06	2.6E-07	1.3E-05	2.6E-07	4.3E-08	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
FSSB179	TEF CPA/4a	-	-	-	-	-	-	-	-	-	-	-	-	7.3E-00	1.2E-01	-	-	1.7E-05	1.2E-05	-	2.9E-05	
FSSB377	ANTIMONY	63	MO/KG	63	MO/KG	1.1E-06	2.6E-07	1.3E-05	2.6E-07	4.3E-08	4.0E-04	4.0E-04	4.0E-06	1.5E-00	1.5E-00	1.7E-01	3.4E-01	1.1E-04	4.5E-06	5.2E-01	1.1E-04	
FSSB377	ARSENIC	65	MO/KG	65	MO/KG	1.1E-06	2.6E-07	1.3E-05	2.6E-07	4.3E-08	4.0E-04	4.0E-04	2.9E-04			2.9E-01	5.8E-02			2.1E-01		
FSSB377	BARIUM	900	MO/KG	900	MO/KG	1.1E-06	2.6E-07	1.3E-05	2.6E-07	4.3E-08	7.0E-02	7.0E-02	4.9E-03			4.8E-01	1.7E-01			1.9E-01		
FSSB377	CHROMIUM, TOTAL	180	MO/KG	180	MO/KG	1.1E-06	2.6E-07	1.3E-05	2.6E-07	4.3E-08	3.0E-03	3.0E-03	6.0E-05			1.7E-01	4.9E-02			1.8E-01		
FSSB377	COPPER	520	MO/KG	520	MO/KG	1.1E-06	2.6E-07	1.3E-05	2.6E-07	4.3E-08	4.0E-02	4.0E-02	8.0E-03			1.7E-01	1.7E-01			1.9E-01		
FSSB377	LEAD	1300	MO/KG	1300	MO/KG	1.1E-06	2.6E-07	1.3E-05	2.6E-07	4.3E-08	7.0E-02	7.0E-02	3.5E-03			1.2E-01	4.9E-02			1.7E-01		
FSSB377	MANGANESE	860	MO/KG	860	MO/KG	1.1E-06	2.6E-07	1.3E-05	2.6E-07	4.3E-08	3.0E-01	3.0E-01	6.0E-02			1.0E-01	1.0E-02			1.1E-01		
FSSB377	ZINC	2300	MO/KG	2300	MO/KG	1.1E-06	2.6E-07	1.3E-05	2.6E-07	4.3E-08	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
FSSB360	ANTIMONY	2.4	MO/KG	2.4	MO/KG	1.1E-06	2.6E-07	1.3E-05	2.6E-07	4.3E-08	4.0E-04	4.0E-04	4.0E-06	1.5E-00	1.5E-00	7.8E-02	1.6E-01	6.4E-05	2.7E-06	2.3E-01	6.7E-05	
FSSB360	ARSENIC	39	MO/KG	39	MO/KG	1.1E-06	2.6E-07	1.3E-05	2.6E-07	4.3E-08	4.0E-04	4.0E-04	2.9E-04			3.9E-02	4.1E-02			1.8E-01		
FSSB360	BARIUM	770	MO/KG	770	MO/KG	1.1E-06	2.6E-07	1.3E-05	2.6E-07	4.3E-08	7.0E-02	7.0E-02	4.9E-03			1.4E-01	1.7E-01			3.5E-01		
FSSB360	CHROMIUM, TOTAL	40	MO/KG	40	MO/KG	1.1E-06	2.6E-07	1.3E-05	2.6E-07	4.3E-08	3.0E-03	3.0E-03	6.0E-05			1.0E-01	1.0E-02			1.1E-01		
FSSB360	COPPER	360	MO/KG	360	MO/KG	1.1E-06	2.6E-07	1.3E-05	2.6E-07	4.3E-08	4.0E-02	4.0E-02	8.0E-03			1.0E-01	1.0E-02			1.1E-01		
FSSB360	LEAD	1400	MO/KG	1400	MO/KG	1.1E-06	2.6E-07	1.3E-05	2.6E-07	4.3E-08	7.0E-02	7.0E-02	3.5E-03			4.3E-02	1.8E-02			6.2E-02		
FSSB360	MANGANESE	240	MO/KG	240	MO/KG	1.1E-06	2.6E-07	1.3E-05	2.6E-07	4.3E-08	3.0E-01	3.0E-01	6.0E-02			1.1E-01	1.1E-02			1.2E-01		
FSSB360	ZINC	2500	MO/KG	2500	MO/KG	1.1E-06	2.6E-07	1.3E-05	2.6E-07	4.3E-08	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
FSSB378	ANTIMONY	2.2	MO/KG	2.2	MO/KG	1.1E-06	2.6E-07	1.3E-05	2.6E-07	4.3E-08	4.0E-04	4.0E-04	4.0E-06	1.5E-00	1.5E-00	7.7E-02	1.4E-01	1.4E-05	5.8E-07	2.1E-01	1.5E-05	
FSSB378	ARSENIC	8.5	MO/KG	8.5	MO/KG	1.1E-06	2.6E-07	1.3E-05	2.6E-07	4.3E-08	4.0E-04	4.0E-04	2.9E-04			3.7E-02	2.6E-03			3.8E-01		
FSSB378	BARIUM	360	MO/KG	360	MO/KG	1.1E-06	2.6E-07	1.3E-05	2.6E-07	4.3E-08	7.0E-02	7.0E-02	4.9E-03			6.7E-02	1.9E-02			8.6E-02		
FSSB378	CHROMIUM, TOTAL	3	MO/KG	3	MO/KG	1.1E-06	2.6E-07	1.3E-05	2.6E-07	4.3E-08	3.0E-03	3.0E-03	6.0E-05			1.0E-01	1.0E-01			2.0E-01		
FSSB378	COPPER	54	MO/KG	54	MO/KG	1.1E-06	2.6E-07	1.3E-05	2.6E-07	4.3E-08	4.0E-02	4.0E-02	8.0E-03			1.8E-02	1.8E-03			1.9E-02		
FSSB378	LEAD	2600	MO/KG	2600	MO/KG	1.1E-06	2.6E-07	1.3E-05	2.6E-07	4.3E-08	7.0E-02	7.0E-02	3.5E-03			4.6E-02	1.9E-02			6.5E-02		
FSSB378	MANGANESE	250	MO/KG	250	MO/KG	1.1E-06	2.6E-07	1.3E-05	2.6E-07	4.3E-08	3.0E-01	3.0E-01	6.0E-02			4.8E-02	4.8E-03			5.2E-02		
FSSB378	ZINC	1100	MO/KG	1100	MO/KG	1.1E-06	2.6E-07	1.3E-05	2.6E-07	4.3E-08	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA



#### 5.5.4.1.2 5<sup>th</sup> & Cleveland Incinerator

The maximum detected concentration of the 71 chemicals, that were detected in the 226 surface soil samples collected from the residential areas of the 5<sup>th</sup> & Cleveland Incinerator site in surface soil, was compared to the corresponding EPA Region 9 PRG. Based on this comparison, 25 chemicals were retained as COPCs in surface soil in the residential areas. COPCs included carcinogenic PAHs, dioxins, pesticides, and metals.

It was not feasible for the risk assessment to quantitatively evaluate exposure to surface soil from 226 locations (exposure units). Therefore, an attempt was made to identify the most highly contaminated samples so that risks and hazards could be estimated for these locations. The surface soil analytical data were reviewed to determine which locations had the highest numbers, concentrations, and toxicities (potencies) of chemicals. Based on this review, ten sample locations were selected for quantitative evaluation. A summary of carcinogenic risks and noncarcinogenic hazards resulting from exposure to each of the ten sample locations is discussed below.

Lead, one of the primary contaminants of concern at the 5<sup>th</sup> & Cleveland Incinerator site, was not included in the quantitative evaluation of risks. There are no toxicity criteria for lead; therefore, lead was evaluated qualitatively by comparing detected concentrations of this metal to EPA's residential soil screening level of 400 mg/kg. Six of the ten surface soil samples that were quantitatively evaluated had detected lead concentrations that exceeded 400 mg/kg. The lead concentrations in these six samples ranged from 470 mg/kg to 11,000 mg/kg. The remaining four samples had detected lead concentrations that were below 400 mg/kg. These concentrations ranged from 160 mg/kg to 369 mg/kg.

Nine of the ten surface soil samples evaluated as part of this assessment resulted in excess lifetime cancer risks that were within EPA's target risk range of  $1 \times 10^{-6}$  to  $1 \times 10^{-4}$ . Exposure to one sample, resulted in an excess lifetime cancer risk ( $3 \times 10^{-4}$ ) that was above the acceptable range. Exposure to two samples, each resulted in an excess lifetime cancer risk of  $1 \times 10^{-4}$ , which is at the upper end of the target risk range. Estimated cancer risks for the remaining seven samples ranged from  $1 \times 10^{-5}$  to  $7 \times 10^{-5}$ .

Six of the ten samples generated hazard indices greater than 1. The hazard indices for these five samples ranged from 3 to 12. The hazard indices for the remaining four samples ranged from 0.3 to 0.8.

Table 34 presents the calculated risks and hazards at the ten surface soil samples that were quantitatively evaluated.

TABLE B73.1  
SURFACE SOIL SAMPLES COLLECTED IN YARDS  
CANCER RISK AND HAZARD CALCULATIONS  
CHILD AND ADULT  
JACKSONVILLE ASH - 5TH AND CLEVELAND

Station ID	Compound	Final Result Used	Units	EPC	Units	CPA's	TEF	Child - Ingestion - Noncancer	Child - Ingestion - Dermal	Adult - Ingestion - Cancer	Adult - Ingestion - Dermal	Reference Dose - Oral	Reference Dose - Dermal	Slope Factor - Oral	Slope Factor - Dermal	Child Hazard - Ingestion	Child Hazard - Dermal	Adult Hazard - Ingestion	Adult Hazard - Dermal	Total Child Hazard	Total Adult Hazard	Total Lifetime Risk
FC58136	ALUMINUM	3100	MG/KG	3100	MG/KG			1.3E-05	2.6E-07	1.1E-06	4.3E-08	1.0E-06	1.0E-01			4.0E-02	8.1E-03			4.8E-02		
FC58136	ANTIMONY	9.2	MG/KG	9.2	MG/KG			1.3E-05	2.6E-07	1.1E-06	4.3E-08	4.0E-04	4.0E-06			3.0E-01	6.0E-01			9.0E-01		
FC58136	ARSENIC	20	MG/KG	20	MG/KG			1.3E-05	2.6E-07	1.1E-06	4.3E-08	3.0E-04	2.9E-004			1.2E-01	1.8E-02			8.0E-01		3.4E-05
FC58136	BARIUM	650	MG/KG	650	MG/KG			1.3E-05	2.6E-07	1.1E-06	4.3E-08	3.0E-03	4.9E-03			1.2E-01	3.4E-02			1.6E-01		
FC58136	CHROMIUM, TOTAL	38	MG/KG	38	MG/KG			1.3E-05	2.6E-07	1.1E-06	4.3E-08	3.0E-03	6.0E-05			1.2E-01	1.8E-01			3.3E-01		
FC58136	COPPER	370	MG/KG	370	MG/KG			1.3E-05	2.6E-07	1.1E-06	4.3E-08	3.0E-03	8.0E-03			4.8E-03	1.2E-02			1.7E-02		
FC58136	IRON	64000	MG/KG	64000	MG/KG			1.3E-05	2.6E-07	1.1E-06	4.3E-08	3.0E-01	4.5E-02			2.8E-00	3.7E-01			3.1E-00		
FC58136	LEAD	5820	MG/KG	5820	MG/KG			1.3E-05	2.6E-07	1.1E-06	4.3E-08	7.0E-02	3.5E-03			1.6E-01	6.4E-02			2.2E-01		
FC58136	MANGANESE	860	MG/KG	860	MG/KG			1.3E-05	2.6E-07	1.1E-06	4.3E-08	3.0E-01	6.0E-02			1.1E-01	1.1E-02			1.2E-01		
FC58136	ZINC	2500	MG/KG	2500	MG/KG			1.3E-05	2.6E-06	1.1E-06	4.3E-07											
FC58136	Heptachlor Epoxide	0.0017	MG/KG	0.0017	MG/KG			1.3E-05	2.6E-06	1.1E-06	4.3E-07											
FC58136	BENZONITRACENE	5300	MG/KG	5300	MG/KG	0.53		1.3E-05	2.6E-06	1.1E-06	4.3E-07											
FC58136	BENZOPYRENE	4.3	MG/KG	4.3	MG/KG	0.43		1.3E-05	2.6E-06	1.1E-06	4.3E-07											
FC58136	BENZOFURANTHRENE	4000	MG/KG	4000	MG/KG	0.4		1.3E-05	2.6E-06	1.1E-06	4.3E-07											
FC58136	BENZOFURANTHRENE	4100	MG/KG	4100	MG/KG	0.041		1.3E-05	2.6E-06	1.1E-06	4.3E-07											
FC58136	DIBENZ(1,2,3-c)PYRENE	930	MG/KG	930	MG/KG	0.93		1.3E-05	2.6E-06	1.1E-06	4.3E-07											
FC58136	INDEN(1,2,3-c)PYRENE	2700	MG/KG	2700	MG/KG	0.27		1.3E-05	2.6E-06	1.1E-06	4.3E-07											
FC58136	TEF CPAs					6.47		1.3E-05	2.6E-06	1.1E-06	4.3E-07											8.7E-05

3.8E-00 1.2E-04 1.2E-04

2.8E-00 2.8E-04 2.8E-04

TABLE 1  
SURFACE SOIL SAMPLES COLLECTED IN YARDS  
CANCER RISK AND HAZARD CALCULATIONS  
CHILD AND ADULT  
JACKSONVILLE ASH - 5TH AND CLEVELAND

Station ID	Compound	Final Result Used	Units	EPC	Units	CPM/100g	TEF	Child - Ingestion - Noncancer	Child - Ingestion - Cancer	Adult - Ingestion - Noncancer	Adult - Ingestion - Cancer	Reference Dose - Oral	Reference Dose - Dermal	Slope Factor - Oral	Slope Factor - Dermal	Child Hazard - Ingestion	Child Hazard - Dermal	Adult - Child Risk - Ingestion	Adult - Child Risk - Dermal	Total Child Hazard	Total Adult - Child Risk	Total Lifetime Risk
FC58064	ALUMINUM	11000	MG/KG	11000	MG/KG	1.3E-05	2.6E-07	1.1E-06	4.3E-08	1.0E-00	1.0E-01	1.0E-01	1.0E-01	1.0E-00	1.0E-00	1.4E-03	2.9E-02	1.0E-06	1.0E-06	1.7E-01	2.8E-05	1.7E-01
FC58064	ANTIMONY	15	MG/KG	15	MG/KG	1.3E-05	2.6E-07	1.1E-06	4.3E-08	1.0E-00	1.0E-01	1.0E-01	1.0E-01	1.0E-00	1.0E-00	1.4E-03	2.9E-02	1.0E-06	1.0E-06	1.7E-01	2.8E-05	1.7E-01
FC58064	ARSENIC	15	MG/KG	15	MG/KG	1.3E-05	2.6E-07	1.1E-06	4.3E-08	1.0E-00	1.0E-01	1.0E-01	1.0E-01	1.0E-00	1.0E-00	1.4E-03	2.9E-02	1.0E-06	1.0E-06	1.7E-01	2.8E-05	1.7E-01
FC58064	BARIUM	865	MG/KG	865	MG/KG	1.3E-05	2.6E-07	1.1E-06	4.3E-08	1.0E-00	1.0E-01	1.0E-01	1.0E-01	1.0E-00	1.0E-00	1.4E-03	2.9E-02	1.0E-06	1.0E-06	1.7E-01	2.8E-05	1.7E-01
FC58064	CHROMIUM, TOT	56	MG/KG	56	MG/KG	1.3E-05	2.6E-07	1.1E-06	4.3E-08	1.0E-00	1.0E-01	1.0E-01	1.0E-01	1.0E-00	1.0E-00	1.4E-03	2.9E-02	1.0E-06	1.0E-06	1.7E-01	2.8E-05	1.7E-01
FC58064	COPPER	735	MG/KG	735	MG/KG	1.3E-05	2.6E-07	1.1E-06	4.3E-08	1.0E-00	1.0E-01	1.0E-01	1.0E-01	1.0E-00	1.0E-00	1.4E-03	2.9E-02	1.0E-06	1.0E-06	1.7E-01	2.8E-05	1.7E-01
FC58064	IRON	37500	MG/KG	37500	MG/KG	1.3E-05	2.6E-07	1.1E-06	4.3E-08	1.0E-00	1.0E-01	1.0E-01	1.0E-01	1.0E-00	1.0E-00	1.4E-03	2.9E-02	1.0E-06	1.0E-06	1.7E-01	2.8E-05	1.7E-01
FC58064	LEAD	6190	MG/KG	6190	MG/KG	1.3E-05	2.6E-07	1.1E-06	4.3E-08	1.0E-00	1.0E-01	1.0E-01	1.0E-01	1.0E-00	1.0E-00	1.4E-03	2.9E-02	1.0E-06	1.0E-06	1.7E-01	2.8E-05	1.7E-01
FC58064	MANGANESE	330	MG/KG	330	MG/KG	1.3E-05	2.6E-07	1.1E-06	4.3E-08	1.0E-00	1.0E-01	1.0E-01	1.0E-01	1.0E-00	1.0E-00	1.4E-03	2.9E-02	1.0E-06	1.0E-06	1.7E-01	2.8E-05	1.7E-01
FC58064	ZINC	3600	MG/KG	3600	MG/KG	1.3E-05	2.6E-07	1.1E-06	4.3E-08	1.0E-00	1.0E-01	1.0E-01	1.0E-01	1.0E-00	1.0E-00	1.4E-03	2.9E-02	1.0E-06	1.0E-06	1.7E-01	2.8E-05	1.7E-01
FC58064	ALUMINUM	1400	MG/KG	1400	MG/KG	1.3E-05	2.6E-07	1.1E-06	4.3E-08	1.0E-00	1.0E-01	1.0E-01	1.0E-01	1.0E-00	1.0E-00	1.4E-03	2.9E-02	1.0E-06	1.0E-06	1.7E-01	2.8E-05	1.7E-01
FC58064	ARSENIC	0.75	MG/KG	0.75	MG/KG	1.3E-05	2.6E-07	1.1E-06	4.3E-08	1.0E-00	1.0E-01	1.0E-01	1.0E-01	1.0E-00	1.0E-00	1.4E-03	2.9E-02	1.0E-06	1.0E-06	1.7E-01	2.8E-05	1.7E-01
FC58064	BARIUM	180	MG/KG	180	MG/KG	1.3E-05	2.6E-07	1.1E-06	4.3E-08	1.0E-00	1.0E-01	1.0E-01	1.0E-01	1.0E-00	1.0E-00	1.4E-03	2.9E-02	1.0E-06	1.0E-06	1.7E-01	2.8E-05	1.7E-01
FC58064	CHROMIUM, TOTAL	7.8	MG/KG	7.8	MG/KG	1.3E-05	2.6E-07	1.1E-06	4.3E-08	1.0E-00	1.0E-01	1.0E-01	1.0E-01	1.0E-00	1.0E-00	1.4E-03	2.9E-02	1.0E-06	1.0E-06	1.7E-01	2.8E-05	1.7E-01
FC58064	COPPER	16	MG/KG	16	MG/KG	1.3E-05	2.6E-07	1.1E-06	4.3E-08	1.0E-00	1.0E-01	1.0E-01	1.0E-01	1.0E-00	1.0E-00	1.4E-03	2.9E-02	1.0E-06	1.0E-06	1.7E-01	2.8E-05	1.7E-01
FC58064	IRON	2900	MG/KG	2900	MG/KG	1.3E-05	2.6E-07	1.1E-06	4.3E-08	1.0E-00	1.0E-01	1.0E-01	1.0E-01	1.0E-00	1.0E-00	1.4E-03	2.9E-02	1.0E-06	1.0E-06	1.7E-01	2.8E-05	1.7E-01
FC58064	LEAD	266	MG/KG	266	MG/KG	1.3E-05	2.6E-07	1.1E-06	4.3E-08	1.0E-00	1.0E-01	1.0E-01	1.0E-01	1.0E-00	1.0E-00	1.4E-03	2.9E-02	1.0E-06	1.0E-06	1.7E-01	2.8E-05	1.7E-01
FC58064	MANGANESE	31	MG/KG	31	MG/KG	1.3E-05	2.6E-07	1.1E-06	4.3E-08	1.0E-00	1.0E-01	1.0E-01	1.0E-01	1.0E-00	1.0E-00	1.4E-03	2.9E-02	1.0E-06	1.0E-06	1.7E-01	2.8E-05	1.7E-01
FC58064	ZINC	280	MG/KG	280	MG/KG	1.3E-05	2.6E-07	1.1E-06	4.3E-08	1.0E-00	1.0E-01	1.0E-01	1.0E-01	1.0E-00	1.0E-00	1.4E-03	2.9E-02	1.0E-06	1.0E-06	1.7E-01	2.8E-05	1.7E-01
FC58064	TEQ OF 2,3,7,8-TCDD	296	MG/KG	0.000296	MG/KG	1.3E-05	2.6E-06	1.1E-06	4.3E-07	1.0E-00	1.0E-01	1.0E-01	1.0E-01	1.0E-00	1.0E-00	1.4E-03	2.9E-02	1.0E-06	1.0E-06	1.7E-01	2.8E-05	1.7E-01

ROD Table 34

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TABLE B.13.1  
SURFACE SOIL SAMPLES COLLECTED IN YARDS  
CANCER RISK AND HAZARD CALCULATIONS  
CHILD AND ADULT  
JACKSONVILLE ASH - 5TH AND CLEVELAND

Station ID	Compound	Final Result Used	Units	EPC	Units	CPA's - TEF	Child - Ingestion - Noncancer	Child - Ingestion - Noncancer	Child - Ingestion - Noncancer	Adult - Ingestion - Noncancer	Adult - Ingestion - Noncancer	Reference Dose - Oral	Reference Dose - Oral	Slope Factor - Oral	Slope Factor - Oral	Scope Factor - Dermal	Child - Hazard - Ingestion	Child - Hazard - Dermal	Adult - Child Risk - Ingestion	Adult - Child Risk - Dermal	Total Child Hazard	Total Adult - Child Risk	Total Lifetime Risk
FC58013	ALUMINUM	2000	MG/KG	2000	MG/KG		1.3E-05	2.6E-07	1.1E-06	4.3E-08	1.0E-00	1.0E-01	1.0E-01	1.5E-00	1.5E-00	1.6E-00	2.6E-02	5.7E-03	3.3E-06	1.4E-07	3.1E-02	3.4E-06	
FC58013	ANTIMONY	0.84	MG/KG	0.84	MG/KG		1.3E-05	2.6E-07	1.1E-06	4.3E-08	4.0E-04	4.0E-04	4.0E-04	1.5E-00	1.5E-00	1.6E-00	2.6E-02	5.7E-03	3.3E-06	1.4E-07	3.1E-02	3.4E-06	
FC58013	ARSENIC	2	MG/KG	2	MG/KG		1.3E-05	2.6E-07	1.1E-06	4.3E-08	3.0E-04	2.9E-04	2.9E-04	1.5E-00	1.5E-00	1.6E-00	2.6E-02	5.7E-03	3.3E-06	1.4E-07	3.1E-02	3.4E-06	
FC58013	BARIUM	140	MG/KG	140	MG/KG		1.3E-05	2.6E-07	1.1E-06	4.3E-08	3.0E-04	2.9E-04	2.9E-04	1.5E-00	1.5E-00	1.6E-00	2.6E-02	5.7E-03	3.3E-06	1.4E-07	3.1E-02	3.4E-06	
FC58013	CHROMIUM, TOTAL	18	MG/KG	18	MG/KG		1.3E-05	2.6E-07	1.1E-06	4.3E-08	3.0E-04	2.9E-04	2.9E-04	1.5E-00	1.5E-00	1.6E-00	2.6E-02	5.7E-03	3.3E-06	1.4E-07	3.1E-02	3.4E-06	
FC58013	COPPER	68	MG/KG	68	MG/KG		1.3E-05	2.6E-07	1.1E-06	4.3E-08	3.0E-04	2.9E-04	2.9E-04	1.5E-00	1.5E-00	1.6E-00	2.6E-02	5.7E-03	3.3E-06	1.4E-07	3.1E-02	3.4E-06	
FC58013	IRON	6100	MG/KG	6100	MG/KG		1.3E-05	2.6E-07	1.1E-06	4.3E-08	3.0E-04	2.9E-04	2.9E-04	1.5E-00	1.5E-00	1.6E-00	2.6E-02	5.7E-03	3.3E-06	1.4E-07	3.1E-02	3.4E-06	
FC58013	LEAD	470	MG/KG	470	MG/KG		1.3E-05	2.6E-07	1.1E-06	4.3E-08	3.0E-04	2.9E-04	2.9E-04	1.5E-00	1.5E-00	1.6E-00	2.6E-02	5.7E-03	3.3E-06	1.4E-07	3.1E-02	3.4E-06	
FC58013	MANGANESE	82	MG/KG	82	MG/KG		1.3E-05	2.6E-07	1.1E-06	4.3E-08	3.0E-04	2.9E-04	2.9E-04	1.5E-00	1.5E-00	1.6E-00	2.6E-02	5.7E-03	3.3E-06	1.4E-07	3.1E-02	3.4E-06	
FC58013	ZINC	520	MG/KG	520	MG/KG		1.3E-05	2.6E-07	1.1E-06	4.3E-08	3.0E-04	2.9E-04	2.9E-04	1.5E-00	1.5E-00	1.6E-00	2.6E-02	5.7E-03	3.3E-06	1.4E-07	3.1E-02	3.4E-06	
FC58013	ALPHA-CHLORDANE	5.9	UG/KG	0.0059	UG/KG		1.3E-05	2.6E-07	1.1E-06	4.3E-08	3.0E-04	2.9E-04	2.9E-04	1.5E-00	1.5E-00	1.6E-00	2.6E-02	5.7E-03	3.3E-06	1.4E-07	3.1E-02	3.4E-06	
FC58013	DELDRIN	4	UG/KG	0.004	UG/KG		1.3E-05	2.6E-07	1.1E-06	4.3E-08	3.0E-04	2.9E-04	2.9E-04	1.5E-00	1.5E-00	1.6E-00	2.6E-02	5.7E-03	3.3E-06	1.4E-07	3.1E-02	3.4E-06	
FC58013	GAMMA-CHLORDANE	5.8	UG/KG	0.0058	UG/KG		1.3E-05	2.6E-07	1.1E-06	4.3E-08	3.0E-04	2.9E-04	2.9E-04	1.5E-00	1.5E-00	1.6E-00	2.6E-02	5.7E-03	3.3E-06	1.4E-07	3.1E-02	3.4E-06	
FC58013	HEPTACHLOR	0.24	UG/KG	0.0024	UG/KG		1.3E-05	2.6E-07	1.1E-06	4.3E-08	3.0E-04	2.9E-04	2.9E-04	1.5E-00	1.5E-00	1.6E-00	2.6E-02	5.7E-03	3.3E-06	1.4E-07	3.1E-02	3.4E-06	
FC58013	HEPTACHLOR EPOXIDE	0.75	UG/KG	0.0075	UG/KG		1.3E-05	2.6E-07	1.1E-06	4.3E-08	3.0E-04	2.9E-04	2.9E-04	1.5E-00	1.5E-00	1.6E-00	2.6E-02	5.7E-03	3.3E-06	1.4E-07	3.1E-02	3.4E-06	
FC58013	BENZ(a)ANTHRACENE	1100	UG/KG	1.7	MG/KG	0.17	1.3E-05	2.6E-07	1.1E-06	4.3E-08	3.0E-04	2.9E-04	2.9E-04	1.5E-00	1.5E-00	1.6E-00	2.6E-02	5.7E-03	3.3E-06	1.4E-07	3.1E-02	3.4E-06	
FC58013	BENZ(a)PYRENE	2100	UG/KG	2.1	MG/KG	0.13	1.3E-05	2.6E-07	1.1E-06	4.3E-08	3.0E-04	2.9E-04	2.9E-04	1.5E-00	1.5E-00	1.6E-00	2.6E-02	5.7E-03	3.3E-06	1.4E-07	3.1E-02	3.4E-06	
FC58013	BENZ(b)FLUORANTHENE	1300	UG/KG	1.3	MG/KG	0.13	1.3E-05	2.6E-07	1.1E-06	4.3E-08	3.0E-04	2.9E-04	2.9E-04	1.5E-00	1.5E-00	1.6E-00	2.6E-02	5.7E-03	3.3E-06	1.4E-07	3.1E-02	3.4E-06	
FC58013	BENZ(k)FLUORANTHENE	1600	UG/KG	1.6	MG/KG	0.16	1.3E-05	2.6E-07	1.1E-06	4.3E-08	3.0E-04	2.9E-04	2.9E-04	1.5E-00	1.5E-00	1.6E-00	2.6E-02	5.7E-03	3.3E-06	1.4E-07	3.1E-02	3.4E-06	
FC58013	INDEN(1,2,3-c-d)PYRENE	2200	UG/KG	2.2	MG/KG	0.22	1.3E-05	2.6E-07	1.1E-06	4.3E-08	3.0E-04	2.9E-04	2.9E-04	1.5E-00	1.5E-00	1.6E-00	2.6E-02	5.7E-03	3.3E-06	1.4E-07	3.1E-02	3.4E-06	
FC58013	TEF CPA's	-	MG/KG	-	MG/KG	2.84	1.3E-05	2.6E-07	1.1E-06	4.3E-08	3.0E-04	2.9E-04	2.9E-04	1.5E-00	1.5E-00	1.6E-00	2.6E-02	5.7E-03	3.3E-06	1.4E-07	3.1E-02	3.4E-06	
FC58013	ALUMINUM	4800	MG/KG	4800	MG/KG		1.3E-05	2.6E-07	1.1E-06	4.3E-08	1.0E-00	1.0E-01	1.0E-01	1.5E-00	1.5E-00	1.6E-00	6.7E-02	1.7E-02	5.1E-05	2.1E-06	7.5E-02	5.3E-05	
FC58013	ANTIMONY	48	MG/KG	48	MG/KG		1.3E-05	2.6E-07	1.1E-06	4.3E-08	4.0E-04	4.0E-04	4.0E-04	1.5E-00	1.5E-00	1.6E-00	1.5E-00	3.0E-02	2.8E-02	2.1E-06	4.5E-02	5.3E-05	
FC58013	ARSENIC	31	MG/KG	31	MG/KG		1.3E-05	2.6E-07	1.1E-06	4.3E-08	3.0E-04	2.9E-04	2.9E-04	1.5E-00	1.5E-00	1.6E-00	1.5E-00	2.8E-02	2.8E-02	2.1E-06	4.5E-02	5.3E-05	
FC58013	BARIUM	1100	MG/KG	1100	MG/KG		1.3E-05	2.6E-07	1.1E-06	4.3E-08	3.0E-04	2.9E-04	2.9E-04	1.5E-00	1.5E-00	1.6E-00	1.5E-00	2.8E-02	2.8E-02	2.1E-06	4.5E-02	5.3E-05	
FC58013	CHROMIUM, TOTAL	42	MG/KG	42	MG/KG		1.3E-05	2.6E-07	1.1E-06	4.3E-08	3.0E-04	2.9E-04	2.9E-04	1.5E-00	1.5E-00	1.6E-00	1.5E-00	2.8E-02	2.8E-02	2.1E-06	4.5E-02	5.3E-05	
FC58013	COPPER	580	MG/KG	580	MG/KG		1.3E-05	2.6E-07	1.1E-06	4.3E-08	3.0E-04	2.9E-04	2.9E-04	1.5E-00	1.5E-00	1.6E-00	1.5E-00	2.8E-02	2.8E-02	2.1E-06	4.5E-02	5.3E-05	
FC58013	IRON	75000	MG/KG	75000	MG/KG		1.3E-05	2.6E-07	1.1E-06	4.3E-08	3.0E-04	2.9E-04	2.9E-04	1.5E-00	1.5E-00	1.6E-00	1.5E-00	2.8E-02	2.8E-02	2.1E-06	4.5E-02	5.3E-05	
FC58013	LEAD	4000	MG/KG	4000	MG/KG		1.3E-05	2.6E-07	1.1E-06	4.3E-08	3.0E-04	2.9E-04	2.9E-04	1.5E-00	1.5E-00	1.6E-00	1.5E-00	2.8E-02	2.8E-02	2.1E-06	4.5E-02	5.3E-05	
FC58013	MANGANESE	830	MG/KG	830	MG/KG		1.3E-05	2.6E-07	1.1E-06	4.3E-08	3.0E-04	2.9E-04	2.9E-04	1.5E-00	1.5E-00	1.6E-00	1.5E-00	2.8E-02	2.8E-02	2.1E-06	4.5E-02	5.3E-05	
FC58013	ZINC	3300	MG/KG	3300	MG/KG		1.3E-05	2.6E-07	1.1E-06	4.3E-08	3.0E-04	2.9E-04	2.9E-04	1.5E-00	1.5E-00	1.6E-00	1.5E-00	2.8E-02	2.8E-02	2.1E-06	4.5E-02	5.3E-05	

TABLE  
SURFACE SOIL SAMPLES COLLECTED IN YARDS  
CANCER RISK AND HAZARD CALCULATIONS  
CHILD AND ADULT  
JACKSONVILLE ASH - 5TH AND CLEVELAND

Station ID	Compound	Units	EPC	Units	CPAHs TEF	Child - Ingestion - Noncancer	Child - Ingestion - Dermal	Adult - Ingestion - Cancer	Adult - Ingestion - Dermal	Reference Dose - Oral	Reference Dose - Dermal	Slope Factor - Oral	Slope Factor - Dermal	Child Hazard - Ingestion	Child Hazard - Dermal	Adult - Child Risk - Ingestion	Adult - Child Risk - Dermal	Total Child Hazard	Total Adult - Child Risk	Total Lifetime Risk
FC5B371	ALUMINUM	1900	MG/KG	1900		1.3E-05	2.6E-07	1.1E-06	4.3E-08	1.0E-00	1.0E-01			2.5E-02	4.9E-03			3.0E-02		
FC5B371	ANTIMONY	100	MG/KG	100		1.3E-05	2.6E-07	1.1E-06	4.3E-08	1.0E-00	4.0E-06			3.3E-02	6.5E-00			9.8E-00		
FC5B371	ARSENIC	32	MG/KG	32		1.3E-05	2.6E-07	1.1E-06	4.3E-08	1.0E-00	2.9E-04			1.4E-00	2.9E-02			1.4E-00	5.5E-05	
FC5B371	BARIUM	200	MG/KG	200		1.3E-05	2.6E-07	1.1E-06	4.3E-08	1.0E-00	4.9E-03			3.7E-02	1.1E-02			4.8E-02		
FC5B371	CHROMIUM, TOTAL	12	MG/KG	12		1.3E-05	2.6E-07	1.1E-06	4.3E-08	1.0E-00	6.0E-05			5.2E-02	5.2E-02			1.0E-01		
FC5B371	COPPER	68	MG/KG	68		1.3E-05	2.6E-07	1.1E-06	4.3E-08	1.0E-00	8.0E-03			2.2E-02	2.2E-03			2.4E-02		
FC5B371	IRON	15000	MG/KG	15000		1.3E-05	2.6E-07	1.1E-06	4.3E-08	1.0E-00	4.5E-02			6.5E-01	8.7E-02			7.4E-01		
FC5B371	LEAD	11000	MG/KG	11000		1.3E-05	2.6E-07	1.1E-06	4.3E-08	1.0E-00	3.5E-03			2.0E-02	8.2E-03			2.9E-02		
FC5B371	MANGANESE	660	MG/KG	660		1.3E-05	2.6E-07	1.1E-06	4.3E-08	1.0E-00	6.0E-02			2.9E-02	2.9E-03			3.1E-02		
FC5B371	ZINC	800	MG/KG	800		1.3E-05	2.6E-07	1.1E-06	4.3E-08	1.0E-00	NA			NA	NA			NA	NA	
FC5B371	BENZOPHENANTHRENE	720	MG/KG	0.8	0.08	1.3E-05	2.6E-06	1.1E-06	4.3E-07	NA	NA			NA	NA			NA	NA	
FC5B371	BENZOPHENANTHRENE	830	MG/KG	0.72	0.083	1.3E-05	2.6E-06	1.1E-06	4.3E-07	NA	NA			NA	NA			NA	NA	
FC5B371	BENZOPHENANTHRENE	680	MG/KG	0.83	0.089	1.3E-05	2.6E-06	1.1E-06	4.3E-07	NA	NA			NA	NA			NA	NA	
FC5B371	BENZOPHENANTHRENE	130	MG/KG	0.69	0.13	1.3E-05	2.6E-06	1.1E-06	4.3E-07	NA	NA			NA	NA			NA	NA	
FC5B371	BENZOPHENANTHRENE	450	MG/KG	0.13	0.045	1.3E-05	2.6E-06	1.1E-06	4.3E-07	NA	NA			NA	NA			NA	NA	
FC5B371	INDENOL(1,2,3-c)PYRENE		MG/KG	0.45	1.06	1.3E-05	2.6E-06	1.1E-06	4.3E-07	NA	NA			NA	NA			NA	NA	
FC5B371	TEF CPAHs		MG/KG			1.3E-05	2.6E-06	1.1E-06	4.3E-07	NA	NA			NA	NA			NA	NA	1.4E-05

1.2E-01	6.9E-05	6.9E-05
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4.7E-00	5.4E-05	5.4E-05
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**5.5.4.1.3 Lonnie C. Miller, Sr. Park**

The maximum detected concentration of the 57 chemicals that were detected, in the 106 surface soil samples collected from the residential areas of the Lonnie C. Miller, Sr., Park site in surface soil, was compared to the corresponding EPA Region 9 PRG. Based on this comparison, 20 chemicals were retained as COPCs in surface soil in the residential areas. COPCs included carcinogenic PAHs, dioxins, and metals.

It was not feasible for the risk assessment to quantitatively evaluate exposure to surface soil from 106 locations (exposure units). Therefore, an attempt was made to identify the most highly contaminated samples so that risks and hazards could be estimated for these locations. The surface soil analytical data were reviewed to determine which locations had the highest numbers and detected concentrations of chemicals. Based on this review, ten sample locations were selected for quantitative evaluation. The samples were collected from various yards and blocks of land around the site. A summary of carcinogenic risks and noncarcinogenic hazards resulting from exposure to each of the ten sample locations is discussed below.

Lead, one of the primary contaminants of concern at the Lonnie C. Miller, Sr., Park site, was not included in the quantitative evaluation of risks. There are no toxicity criteria for lead; therefore, lead was evaluated qualitatively by comparing detected concentrations of this metal to EPA's residential soil screening level of 400 mg/kg. Six of the ten surface soil samples that were quantitatively evaluated had detected lead concentrations that exceeded 400 mg/kg. The lead concentrations in these six samples ranged from 480 mg/kg to 990 mg/kg. The remaining four samples had detected lead concentrations that were below 400 mg/kg. These concentrations ranged from 35.9 mg/kg to 320 mg/kg.

With the exception of two samples, all surface soil samples evaluated as part of this quantitative assessment resulted in excess lifetime cancer risks that were within EPA's target risk range of  $1 \times 10^{-6}$  to  $1 \times 10^{-4}$ . Exposure to one sample resulted in an excess lifetime cancer risk of only  $8 \times 10^{-7}$ . Exposure to one sample resulted in an excess lifetime cancer risk of  $3 \times 10^{-4}$ , which is slightly above the upper end of the target risk range. Estimated cancer risks for the remaining eight samples ranged from  $2 \times 10^{-6}$  to  $9 \times 10^{-5}$ .

Six of the ten samples generated hazard indices greater than 1. The hazard indices for these samples ranged from 3 to 13. The hazard indices for the remaining four samples ranged from 0.03 to 1.

Table 35 presents the calculated risks and hazards at the ten surface soil samples that were quantitatively evaluated.

TABLE 1  
SURFACE SOIL SAMPLES COLLECTED IN YARDS  
CANCER RISK AND HAZARD CALCULATIONS  
CHILD AND ADULT  
JACKSONVILLE ASH SITE - LONNIE C. MILLER

Station ID	Compound	Final Result Used	Units	EPC	Units	CPAHs	TEF	Child - Ingestion - Noncancer	Child - Ingestion - Cancer	Adult - Ingestion - Noncancer	Adult - Ingestion - Cancer	Reference Dose - Oral	Reference Dose - Dermal	Slope Factor - Oral	Slope Factor - Dermal	Child Hazard - Ingestion	Child Hazard - Dermal	Adult + Child Risk - Ingestion	Adult + Child Risk - Dermal	Total Child Hazard	Total Adult + Child Risk	Total Lifetime Risk
LMSB094	ARSENIC	0.74	MG/KG	0.74	MG/KG	0.042	MG/KG	1.3E-05	2.6E-07	1.1E-06	4.3E-08	3.0E-04	2.9E-004	1.5E+00	1.6E+00	3.2E-02	6.6E-04	1.2E-06	5.1E-08	3.3E-02	1.3E-06	
LMSB094	BENZO(a)ANTHRACENE	42	UG/KG	0.042	UG/KG	0.036	MG/KG 0.004	1.3E-05	2.6E-06	1.1E-06	4.3E-07	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	
LMSB094	BENZO(a)PYRENE	36	UG/KG	0.036	UG/KG	0.047	MG/KG 0.005	1.3E-05	2.6E-06	1.1E-06	4.3E-07	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	
LMSB094	BENZO(b)FLUORANTHENE	47	UG/KG	0.047	UG/KG	0.034	MG/KG 3E-04	1.3E-05	2.6E-06	1.1E-06	4.3E-07	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	
LMSB094	BENZO(k)FLUORANTHENE	34	UG/KG	0.034	UG/KG	0.045	MG/KG 5E-04	1.3E-05	2.6E-06	1.1E-06	4.3E-07	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	
LMSB094	CHRYSENE	45	UG/KG	0.045	UG/KG	0.045	MG/KG 5E-04	1.3E-05	2.6E-06	1.1E-06	4.3E-07	NA	NA	7.3E+00	1.26E+01	3.2E-02	6.6E-04	1.2E-06	5.1E-08	3.3E-02	1.3E-06	
LMSB094	TEF CPAHS	--	--	--	--	--	MG/KG 0.05	1.3E-05	2.6E-06	1.1E-06	4.3E-07	--	--	7.3E+00	1.26E+01	--	--	4.0E-07	2.7E-07	--	6.7E-07	
LMSB321	BENZO(a)ANTHRACENE	45	UG/KG	0.045	UG/KG	0.005	MG/KG 0.005	1.3E-05	2.6E-06	1.1E-06	4.3E-07	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	
LMSB321	BENZO(a)PYRENE	50	UG/KG	0.05	UG/KG	0.005	MG/KG 0.005	1.3E-05	2.6E-06	1.1E-06	4.3E-07	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	
LMSB321	BENZO(b)FLUORANTHENE	49	UG/KG	0.049	UG/KG	0.005	MG/KG 0.005	1.3E-05	2.6E-06	1.1E-06	4.3E-07	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	
LMSB321	BENZO(k)FLUORANTHENE	49	UG/KG	0.049	UG/KG	0.005	MG/KG 5E-04	1.3E-05	2.6E-06	1.1E-06	4.3E-07	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	
LMSB321	CHRYSENE	52	UG/KG	0.052	UG/KG	0.052	MG/KG 5E-04	1.3E-05	2.6E-06	1.1E-06	4.3E-07	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	
LMSB321	TEF CPAHS	--	--	--	--	--	MG/KG 0.06	1.3E-05	2.6E-06	1.1E-06	4.3E-07	--	--	7.3E+00	1.26E+01	--	--	4.9E-07	3.3E-07	--	8.1E-07	

ROD Table 35

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TABLE 1  
SURFACE SOIL SAMPLES COLLECTED IN YARDS  
CANCER RISK AND HAZARD CALCULATIONS  
CHILD AND ADULT  
JACKSONVILLE ASH SITE - LONNIE C. MILLER

Station ID	Compound	Final Result Used	Units	EPC	Units	CPAHs TEF	Child Ingestion - Noncancer	Child Ingestion - Dermal	Adult Ingestion - Noncancer	Adult Ingestion - Dermal	Reference Dose - Oral	Reference Dose - Dermal	Slope Factor - Oral	Slope Factor - Dermal	Child Hazard - Ingestion	Child Hazard - Dermal	Adult Child Risk - Ingestion	Adult Child Risk - Dermal	Total Child Hazard	Total Child Risk	Total Adult Child Risk	Total Lifetime Risk
LMSB344	ANTIMONY	13	MG/KG	13	MG/KG		1.3E-05	2.6E-07	1.1E-06	4.3E-08	4.0E-04	4.0E-06	1.5E+00	1.6E+00	4.2E-01	8.5E-01	--	--	1.3E+00	--	--	--
LMSB344	ARSENIC	57	MG/KG	57	MG/KG		1.3E-05	2.6E-07	1.1E-06	4.3E-08	3.0E-04	2.9E-04	--	--	2.5E+00	5.1E-02	--	3.9E-06	2.5E+00	9.8E-05	--	--
LMSB344	BARIUM	130	MG/KG	130	MG/KG		1.3E-05	2.6E-07	1.1E-06	4.3E-08	7.0E-02	4.9E-03	--	--	2.4E-02	6.9E-03	--	--	3.1E-02	--	--	--
LMSB344	CADMIUM	6	MG/KG	6	MG/KG		1.3E-05	2.6E-07	1.1E-06	4.3E-08	5.0E-04	2.5E-05	--	--	1.6E-01	6.2E-02	--	--	2.2E-01	--	--	--
LMSB344	CHROMIUM, TOTAL	38	MG/KG	38	MG/KG		1.3E-05	2.6E-07	1.1E-06	4.3E-08	3.0E-03	6.0E-05	--	--	1.6E-01	1.6E-01	--	--	3.3E-01	--	--	--
LMSB344	COPPER	220	MG/KG	220	MG/KG		1.3E-05	2.6E-07	1.1E-06	4.3E-08	4.0E-02	8.0E-03	--	--	7.2E-02	7.2E-03	--	--	7.9E-02	--	--	--
LMSB344	IRON	47000	MG/KG	47000	MG/KG		1.3E-05	2.6E-07	1.1E-06	4.3E-08	3.0E-01	4.5E-02	--	--	2.0E+00	2.7E-01	--	--	2.3E+00	--	--	--
LMSB344	LEAD	700	MG/KG	700	MG/KG		1.3E-05	2.6E-07	1.1E-06	4.3E-08	--	--	--	--	--	--	--	--	--	--	--	--
LMSB344	MANGANESE	460	MG/KG	460	MG/KG		1.3E-05	2.6E-07	1.1E-06	4.3E-08	7.0E-02	3.5E-03	--	--	8.5E-02	3.4E-02	--	--	1.2E-01	--	--	--
LMSB344	VANADIUM	43	MG/KG	43	MG/KG		1.3E-05	2.6E-07	1.1E-06	4.3E-08	7.0E-03	1.4E-03	--	--	8.0E-02	8.0E-03	--	--	8.8E-02	--	--	--
LMSB344	BENZO(a)ANTHRACENE	10000	UG/KG	10	MG/KG	1	1.3E-05	2.6E-06	1.1E-06	4.3E-07	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
LMSB344	BENZO(a)PYRENE	7800	UG/KG	7.8	MG/KG	7.8	1.3E-05	2.6E-06	1.1E-06	4.3E-07	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
LMSB344	BENZO(b)FLUORANTHENE	9600	UG/KG	9.6	MG/KG	0.96	1.3E-05	2.6E-06	1.1E-06	4.3E-07	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
LMSB344	BENZO(k)FLUORANTHENE	4900	UG/KG	4.9	MG/KG	0.049	1.3E-05	2.6E-06	1.1E-06	4.3E-07	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
LMSB344	CHRYSENE	9300	UG/KG	9.3	MG/KG	0.093	1.3E-05	2.6E-06	1.1E-06	4.3E-07	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
LMSB344	DIBENZO(a,h)ANTHRACENE	2300	UG/KG	2.3	MG/KG	2.3	1.3E-05	2.6E-06	1.1E-06	4.3E-07	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
LMSB344	INDENO(1,2,3-c,d)PYRENE	5700	UG/KG	5.7	MG/KG	0.57	1.3E-05	2.6E-06	1.1E-06	4.3E-07	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
LMSB344	TEF CPAHs	--	--	--	--	12.77	1.3E-05	2.6E-06	1.1E-06	4.3E-07	--	--	7.3E+00	1.26E+01	--	--	1.0E-04	6.9E-05	--	1.7E-04	--	--

7.0E+00	2.7E-04	2.7E-04
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1.2E-01	3.3E-02	4.8E-06
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3.5E-01	4.8E-06	4.8E-06
---------	---------	---------

1.2E-01	2.5E-03	4.8E-06
---------	---------	---------

1.5E+00	1.6E+00	1.6E+00
---------	---------	---------

2.9E-04	3.0E-04	2.9E-04
---------	---------	---------

3.0E-04	4.3E-08	3.0E-04
---------	---------	---------

1.3E-05	2.6E-07	1.3E-05
---------	---------	---------

2.8	MG/KG	2.8
-----	-------	-----

140	MG/KG	140
-----	-------	-----

720	MG/KG	720
-----	-------	-----

8800	MG/KG	8800
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270	MG/KG	270
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## **5.5.4.2 Qualitative Evaluation of Surface Soil Risk in Residential Areas**

### **5.5.4.2.1 Forest Street Incinerator**

As discussed in Part 5.5.4.1.1, it was not feasible to calculate risks for 220 exposure units; therefore, 210 surface soil sample locations were not included in the quantitative evaluation. Based on the reduced numbers of COPCs at these locations, it was anticipated that the total risk and hazard at each location would be less than the criteria of concern (i.e., cancer risk of  $1 \times 10^{-4}$  or HI of 1). However, the analytical data from each of these 210 locations were evaluated qualitatively by comparing the detected concentration of each COPC to its chemical-specific RGO. If the detected concentration of a chemical was greater than the RGO corresponding to an HQ of 1 or a cancer risk of  $1 \times 10^{-6}$ , further action may be required at that sample location (e.g., additional sampling, soil removal).

Detected concentrations of COPCs in 181 of the 210 samples were all below RGOs. However, a total of 39 surface soil samples contained COPC concentrations that exceeded at least one RGO. Lead was the only contaminant of concern in 19 samples (i.e., lead was the only COPC detected at a concentration that exceeded an RGO). Lead plus at least one other COC were detected in 13 surface soil samples. Seven surface soil samples contained detected concentrations of COPCs other than lead that exceeded at least one RGO (i.e., lead was detected at concentrations less than 400 mg/kg in these seven samples).

Detected concentrations of COPCs in the ten samples that were quantitatively evaluated were compared to their corresponding RGOs. Nine of the ten samples had detected concentrations of COPCs that exceeded at least one RGO. PAHs, lead and arsenic were the only COPCs that exceeded the RGOs. PAHs were the only COPCs detected above an RGO in five of the ten samples. PAHs were detected at concentrations ranging from 0.31 mg/kg to 7.8 mg/kg. Lead was detected at concentrations exceeding 400 mg/kg in each of the remaining four samples with detected concentrations above RGOs. Arsenic or PAHs were also detected at concentrations exceeding their corresponding RGOs in three of these samples. Arsenic was detected at concentrations of 39 mg/kg and 65 mg/kg in two samples. PAHs were detected at a concentration of 0.5 mg/kg in sample.

Lead, one of the primary contaminants of concern at the Forest Street Incinerator site, was analyzed at each of the surface sample locations. Lead was detected at concentrations between 200 and 400 mg/kg in 37 surface soil samples. Lead was detected at concentrations above the RGO of 400 mg/kg in 26 surface soil samples.

### **5.5.4.2.2 5<sup>th</sup> & Cleveland Incinerator**

As discussed in Part 5.5.4.1.2, it was not feasible to calculate risks for 226 exposure units; therefore, 216 surface soil sample locations were not included in the quantitative evaluation. Based on the reduced numbers of COPCs at these locations, it was anticipated that the total risk and hazard at each location would be less than the criteria of concern (i.e., cancer risk of  $1 \times 10^{-4}$  or HI of 1). However, the analytical data from each of these 216 locations were evaluated qualitatively by comparing the detected concentration of each COPC to its chemical-specific

RGO. If the detected concentration of a chemical was greater than the RGO corresponding to an HQ of 1 or a cancer risk of  $1 \times 10^{-6}$ , further action may be required at that sample location (e.g., additional sampling, soil removal).

Detected concentrations of COPCs in 114 of the 216 samples were all below RGOs. However, a total of 102 surface soil samples contained COPC concentrations that exceeded at least one RGO. Lead was the only contaminant of concern in 65 samples (i.e., lead was the only COPC detected at a concentration that exceeded an RGO). Lead plus at least one other COC were detected in 28 surface soil samples (e.g., lead and PAHs were detected in one sample at concentrations that exceeded their respective RGOs). Nine surface soil samples contained detected concentrations of COPCs other than lead that exceeded at least one RGO (i.e., lead was detected at concentrations less than 400 mg/kg in these nine samples).

Detected concentrations of COPCs in the ten samples that were quantitatively evaluated were compared to their corresponding RGOs. Nine of the ten samples had detected concentrations of COPCs that exceeded at least one RGO (one sample did not contain any detected concentrations above RGOs). Lead, PAHs, and pesticides were the only COPCs that exceeded the RGOs. With the exception of three samples, lead was detected at concentrations exceeding 400 mg/kg in all samples containing PAHs or pesticides at concentrations above RGOs. PAHs were detected at concentrations of 0.86 mg/kg and 8.9 mg/kg in two samples. Lead was detected at concentrations below its RGO at both of these locations. Pesticides (including alpha-chlordane, gamma-chlordane, heptachlor, and heptachlor epoxide) were detected at concentrations ranging from 1.4 mg/kg to 5.3 mg/kg in one sample. Lead was detected at a concentration of 369 mg/kg in one sample. This sample concentration, which was screened using XRF, was just below the RGO of 400 mg/kg.

Lead, one of the primary contaminants of concern at the 5th & Cleveland Incinerator site, was analyzed at each of the surface sample locations. Lead was detected at concentrations between 200 and 400 mg/kg in over 40 surface soil samples. Lead was detected at concentrations above the RGO of 400 mg/kg in well over 60 surface soil samples.

#### 5.5.4.2.3 Lonnie Miller, Sr. Park

As discussed in Part 5.5.4.1.3, it was not feasible to calculate risks for 106 exposure units; therefore, 96 surface soil sample locations were not included in the quantitative evaluation. Based on the reduced numbers of COPCs at these locations, it was anticipated that the total risk and hazard at each location would be less than the criteria of concern (i.e., cancer risk of  $1 \times 10^{-4}$  or HI of 1). However, the analytical data from each of these 96 locations were evaluated qualitatively by comparing the detected concentration of each COPC to its chemical-specific RGO. If the detected concentration of a chemical was greater than the RGO corresponding to an HQ of 1 or a cancer risk of  $1 \times 10^{-6}$ , further action may be required at that sample location (e.g., additional sampling, soil removal).

Detected concentrations of COPCs in 90 of the 96 samples were all below RGOs. However, six surface soil samples contained COPC concentrations that exceeded an RGO. Lead was the only contaminant of concern in five of the six samples (i.e., lead was the only COPC detected at a

concentration that exceeded an RGO). One surface soil sample contained antimony at a detected concentration that exceeded its RGO.

Detected concentrations of COPCs in the ten samples that were quantitatively evaluated were compared to their corresponding RGOs. Seven of the ten samples had detected concentrations of COPCs that exceeded at least one RGO. PAHs, lead, and arsenic were the only COPCs that exceeded the RGOs. Lead was detected at concentrations exceeding 400 mg/kg in six of the seven samples with detected concentrations above RGOs. Arsenic was also detected at concentrations exceeding its corresponding RGO in three of these samples. Arsenic was detected at concentrations of 52 mg/kg, 57 mg/kg and 44 mg/kg in three samples. PAHs, detected at a concentration of 0.2 mg/kg, were the only COPCs detected above an RGO in one sample.

Lead, one of the primary contaminants of concern at the Lonnie C. Miller, Sr., Park site, was analyzed at each of the surface soil sample locations. Lead was detected at concentrations above the RGO of 400 mg/kg in eight surface soil samples.

#### 5.5.4.3 Qualitative Evaluation of Subsurface Soil Risk in Residential Areas

##### 5.5.4.3.1 Forest Street Incinerator

Subsurface soil in the residential areas was evaluated qualitatively since it is not currently available for direct contact. A total of 18 chemicals were retained as COPCs in subsurface soils in the residential area of the Forest Street site. COPCs included dioxins, carcinogenic PAHs, aroclor 1260, and metals.

The analytical data from each subsurface soil sample were compared to the chemical-specific RGOs for dioxins, carcinogenic PAHs, aroclor 1260, and metals. Dioxins were sampled and detected in one subsurface soil sample; however, the detected concentration of dioxins in this sample was below the EPA Region 4 RGO of 1 ug/kg. Carcinogenic PAHs were detected in all 12 samples that were analyzed. With the exception of one sample, all detected concentrations of carcinogenic PAHs were greater than 0.07 mg/kg, the RGO corresponding to a risk of  $1 \times 10^{-6}$ . The maximum detected concentration of benzo(a)pyrene was 5.3 mg/kg. Aroclor 1260 was detected in nine subsurface soil samples. One of the detected concentrations of aroclor 1260 (1 mg/kg) was greater than 0.26 mg/kg, the RGO corresponding to a risk of  $1 \times 10^{-6}$ .

Detected concentrations of seven of the metals that were retained as COPCs (arsenic, barium, cadmium, copper, manganese, vanadium, and zinc) were below the RGO corresponding to an HQ of 1. However, the lead, antimony and chromium were detected in subsurface soil at concentrations that exceeded the RGO corresponding to an HQ of 1.

With the exception of three sample locations, lead was detected at concentrations exceeding 400 mg/kg at each subsurface soil location where a chemical-specific RGO was exceeded. In other words, lead was detected at concentrations greater than 400 mg/kg in the sample where the detected concentration of aroclor 1260 exceeded its RGO, and in eight of 11 subsurface soil samples where CPAHs exceeded the RGO of 0.07 mg/kg. Lead was detected at concentrations greater than 400 mg/kg in both subsurface soil samples where antimony exceeded the RGO of 29 mg/kg and in the sample where the detected concentration of chromium exceeded the RGO of 211 mg/kg.

#### 5.5.4.3.2 5<sup>th</sup> & Cleveland Incinerator

Subsurface soil in the residential areas was evaluated qualitatively since it is not currently available for direct contact. A total of 21 chemicals were retained as COPCs in subsurface soils in the residential area. COPCs included dioxins, carcinogenic PAHs, dieldrin, and metals.

The analytical data from each subsurface soil sample were compared to the chemical-specific RGOs for dioxins, carcinogenic PAHs, dieldrin, and metals. Dioxins were sampled and detected in two subsurface soil samples. Detected concentrations of dioxins in both samples were below the EPA Region 4 RGO of 1 ug/kg. Carcinogenic PAHs were detected in the eleven samples. All detected concentrations of carcinogenic PAHs were greater than 0.07 mg/kg, the RGO corresponding to a risk of  $1 \times 10^{-6}$ . The maximum detected concentration of benzo(a)pyrene was 3.5 mg/kg. Dieldrin was detected in five subsurface soil samples. One of the detected concentrations of dieldrin (0.056 mg/kg) was greater than 0.04 mg/kg, the RGO corresponding to a risk of  $1 \times 10^{-6}$ .

Detected concentrations of eight of the metals that were retained as COPCs (aluminum, barium, cadmium, chromium, copper, manganese, vanadium, and zinc) were below the RGO corresponding to an HQ of 1. However, lead, antimony and arsenic were detected in subsurface soil at concentrations that exceeded the RGO corresponding to an HQ of 1.

With the exception of one sample, lead was detected at concentrations exceeding 400 mg/kg at each subsurface soil location where a chemical-specific RGO was exceeded. In other words, lead was detected at concentrations greater than 400 mg/kg in the sample where the detected concentration of dieldrin exceeded its RGO, and in 10 of 11 subsurface soil samples where CPAHs exceeded the RGO of 0.07 mg/kg. Lead was detected at concentrations greater than 400 mg/kg in all three subsurface soil samples where arsenic exceeded the RGO of 23 mg/kg and both samples where detected concentrations of antimony exceeded the RGO of 29 mg/kg.

#### 5.5.4.3.3 Lonnie Miller Park, Sr. Park

Subsurface soil in the residential areas was evaluated qualitatively since it is not currently available for direct contact. A total of 17 chemicals were retained as COPCs in subsurface soils in the residential area. COPCs included carcinogenic PAHs and metals.

The analytical data from each subsurface soil sample were compared to the chemical-specific RGOs for carcinogenic PAHs and various metals. Carcinogenic PAHs were detected in all four samples that were analyzed. With the exception of one sample, all detected concentrations of carcinogenic PAHs were greater than 0.07 mg/kg, the RGO corresponding to a risk of  $1 \times 10^{-6}$ . The maximum detected concentration of benzo(a)pyrene was 0.8 mg/kg.

Detected concentrations of nine of the metals that were retained as COPCs (aluminum, antimony, arsenic, barium, cadmium, copper, lead, manganese, nickel, vanadium, and zinc) were below the RGO corresponding to an HQ of 1. However, lead and arsenic were detected in subsurface soil at concentrations that exceeded the RGO corresponding to an HQ of 1. With the exception of arsenic in one sample, lead was the only metal detected in subsurface soil samples at a concentration that exceeded a chemical-specific RGO.



### **5.5.5 Evaluation of Vegetables**

To address questions regarding exposure to site-related COPCs via ingestion of homegrown vegetables, samples were collected on January 15, 2002, from three gardens located near the 5<sup>th</sup> and Cleveland portion of the Jacksonville Ash Superfund Alternative Site. Two surface soil samples and two vegetable samples were collected from each of the three gardens. The soil samples and vegetable samples were analyzed for lead, arsenic, antimony, and PAHs. Only lead was detected in the vegetables and each of the gardens represented a different level of soil lead contamination. Listed below are the maximum concentrations of lead in the garden soils and the maximum detected concentration of lead in the corresponding vegetable sample:

1. Garden 1: maximum soil lead concentration of 500 mg/kg with a maximum vegetable lead concentration of 0.16 mg/kg,
2. Garden 2: maximum soil lead concentration of 4,400 mg/kg with a maximum vegetable lead concentration of 0.28 mg/kg
3. Garden 3: maximum soil lead concentration of 73 mg/kg with a maximum vegetable lead concentration of 0.089 mg/kg.

The vegetables sampled were collard and/or mustard greens. These vegetables were chosen because of their availability and the fact that they were thought to represent the vegetables most likely to bioaccumulate lead, therefore providing the most conservative data available.

To determine if the lead levels detected would result in an unacceptable risk via ingestion of the vegetables, the IEUBK model was run using the maximum detected lead concentrations in the vegetables from each of the three gardens. The results of the IEUBK model conclude that under these circumstances the average blood lead level would only slightly increase even at the highest detected concentrations of lead in the greens. Based on the IEUBK results, it can be concluded that there is no unacceptable risks associated from ingestion of vegetables from gardens with soil lead concentrations less than 500 mg/kg. The two samples collected from the highest soil lead contamination location (maximum concentration of 4,400 mg/kg lead) showed a slight increase above acceptable levels via ingestion of vegetables, but it has already been determined by EPA that residential exposure to soils with lead concentrations of 4,400 mg/kg is unacceptable via direct contact to those soils.

In conclusion, based on the above data and references, the use of vegetable gardens with soil lead concentrations below or only slightly above EPA's recommended remedial goal of 400 mg/kg should not result in any significant increase in blood lead levels. Garden soil levels of lead significantly above 400 mg/kg may pose unacceptable risk with the risk potential increasing with increasing levels of soil lead. Regardless of the soil lead level, following good gardening and food preparation practices will lower risks.

### **5.6 Uncertainties in the Human Health Risk Assessment**

Uncertainties in the BHHRA included several factors which are discussed in the following paragraphs.

### 5.6.1 Data Evaluation

The purpose of data evaluation is to determine which constituents, if any, are present at the site at concentrations requiring further investigation. The screening process used to select COPCs to evaluate in the BHHRA was intended to include all chemicals with concentrations high enough to be of concern for the protection of public health.

Uncertainty with respect to data evaluation can arise from many sources, such as the quality and quantity of the data used to characterize the site, the process used to select data to use in the risk assessment, and the statistical treatment of data.

Most of the lead soil samples at the Forest Street site were analyzed in the field by XRF. A percentage of the lead samples were also submitted to a laboratory for confirmatory analysis. Of the 156 Phase I RI soil samples at the Forest Street site that had both XRF and laboratory results, 18 percent (28 samples) had readings that were basically the same (e.g., the higher reading was no more than 10 percent higher than the lower reading). When a given sample had two results for lead, the laboratory results were higher than the XRF readings 59 percent of the time and the XRF readings were higher than the laboratory results 6 percent of the time. However, when the two results were different (i.e., the higher value was more than 10 percent higher than the lower value), the higher result was generally between 1.2 and 1.9 times greater than the lower number. In fact, 80 percent of the 128 samples with different results fell into this category. On average, laboratory results were approximately 1.33 times higher than XRF results. Therefore, XRF soil samples at the Forest Street site containing less than 300 mg/kg of lead would likely be less than 400 mg/kg if the results were confirmed by laboratory analysis.

Most of the lead soil samples at the 5<sup>th</sup> & Cleveland site were analyzed in the field by XRF. A percentage of the lead samples were also submitted to a laboratory for confirmatory analysis. Of the 145 Phase I RI soil samples at the 5<sup>th</sup> & Cleveland site that had both XRF and laboratory results, 19 percent (28 samples) had readings that were basically the same. When a given sample had two results for lead, the laboratory results were higher than the XRF readings 59 percent of the time and the XRF readings were higher than the laboratory results 22 percent of the time. When the two results were different, the higher result was generally between 1.1 and 1.9 times greater than the lower number. In fact, 74 percent of the 117 samples with different results fell into this category. On average, laboratory results were approximately 1.5 times higher than XRF results. Therefore, XRF soil samples at the 5<sup>th</sup> & Cleveland site containing less than 270 mg/kg of lead would likely be less than 400 mg/kg if the results were confirmed by laboratory analysis.

Most of the lead soil samples at the Lonnie C. Miller, Sr. Park site were analyzed in the field by XRF. A percentage of the lead samples were also submitted to a laboratory for confirmatory analysis. Of the 105 Phase I RI soil samples at the Lonnie C. Miller, Sr. Park site that had both XRF and laboratory results, 11 percent (12 samples) had readings that were basically the same (e.g., the higher reading was no more than 10 percent higher than the lower reading). When a given sample had two results for lead, the laboratory results were higher than the XRF readings 64 percent of the time and the XRF readings were higher than the laboratory results 25 percent of the time. However, when the two results were different (i.e., the higher value was more than 10

percent higher than the lower value), the higher result was generally between 1.2 and 1.9 times greater than the lower number. In fact, 60 percent of the 94 samples with different results fell into this category. On average, laboratory results were approximately 1.3 times higher than XRF results. Therefore, XRF soil samples at the Lonnie C. Miller, Sr. Park site containing less than 300 mg/kg of lead would likely be less than 400 mg/kg if the results were confirmed by laboratory analysis.

EPA further evaluated the Phase I RI XRF and laboratory data for soil lead. The evaluation indicated an error of 1.7 percent when XRF lead measurements under 200 mg/kg were compared with the corresponding lead laboratory measurement exceeding 400 mg/kg. Therefore, EPA anticipates a 98 percent confirmation rate that no soil sample with a concentration above 400 mg/kg is missed.

#### **5.6.2 Exposure Pathways and Parameter**

The exposure assumptions directly influence the calculated doses (daily intakes), and ultimately the risk calculations. For the most part, site-specific data were not available for this BHHRA; therefore, conservative default exposure assumptions were used in calculating exposure doses such as the selection of exposure routes and exposure factors (e.g., contact rate). In most cases, this uncertainty may overestimate the most probable realistic exposures and, therefore, may overestimate risk. This is appropriate when performing risk assessments of this type so that the risk managers can be reasonably assured that the public risks may not be underestimated, and so that risk assessments for different locations and scenarios can be compared.

In order to estimate a receptor's potential exposure at a site, it is necessary to determine the geographical location where the receptor is assumed to be exposed. Once the area of interest has been defined, the appropriate data can be selected and the exposure point concentration can be calculated. The primary source of uncertainty associated with estimating exposure point concentrations involves the statistical methods used to estimate these concentrations and the assumptions inherent in these statistical methods. Generally, an upper bound estimate of the mean concentration is used to represent the exposure point concentration instead of the measured mean concentration. This is done to account for the possibility that the true mean is higher than the measured mean because unsampled areas of the site may have higher constituent concentrations. Listed below are a few site-specific uncertainties which relate to the exposure point concentration (EPC) calculation.

- When data sets for a exposure unit contained less than 10 samples, the maximum detected concentration in that data set was used to represent the EPC for the exposure unit. This may result in an overestimation of risk.
- COPC concentrations in soil for future use were assumed to be the same as current concentrations, with no adjustment due to migration or degradation. This may overestimate dose.
- Surface soil and sediment data were evaluated separately and exposure to these media was assumed to be equal (i.e., the same exposure assumptions were used to evaluate both

media). This will result in an overestimation of risk.

- Sediment data from the intermittent ditch were evaluated as surface soil and were assumed to be dry year round. This may result in an overestimation of risk.

Ideally, areas of exposure should be defined based on actual exposures or known behaviors of receptors at the site. Often, however, this information is unavailable. Lacking absolute knowledge about the behaviors of receptors at or near the site, it is necessary to make some assumptions. This risk assessment conservatively assumed that current and future use of the site is residential. Such assumptions add to the uncertainty in the BHHRA.

The reasonable maximum exposure concept was used to develop exposure doses in the current and future scenarios and is defined as the "maximum exposure that is reasonably expected to occur at the site" (EPA, 1989). Several variables that were used to determine the exposure dose for the reasonable maximum exposure were generally based on upper-bound (typically 90th percentile or greater) estimates. These are:

- Maximum detected concentration used to calculate the exposure dose.
- Exposure duration (ED) (upper-bound value).
- Intake/contact rate (IR).
- Exposure frequency (EF).

Therefore, the calculated exposure dose for any given chemical, which results from integration of these variables, typically represents an upper-bound probable exposure dose estimate. The use of these upperbound exposure parameters, coupled with conservative estimates of toxicity, will yield risk results that represent an upper-bound estimate of the occurrence of carcinogenic and noncarcinogenic health effects.

Generally, in order to present a range of possible exposure estimates, a central tendency risk descriptor is calculated in addition to the reasonable maximum exposure risk. In accordance with Region 4 policy, central tendency risk descriptors are included in the uncertainty sub-part of the risk characterization. The reasonable maximum exposure approach characterizes risk at the upper end of the risk distribution, while the central tendency approach characterizes either the arithmetic mean risk or the median risk. The inclusion of both reasonable maximum exposure and central tendency risk descriptors provides perspective for the risk manager. However, the National Contingency Plan (NCP) Section 300.430(d) states, "The reasonable maximum exposure estimates for future uses of the site will provide the basis for the development of protective exposure levels."

### **5.6.3 Toxicity Assessment**

For a risk to exist, both significant exposure to the chemicals of potential concern and toxicity at these predicted exposure levels must exist. The toxicological uncertainties primarily relate to the methodology by which carcinogenic and noncarcinogenic criteria (i.e., CSFs and reference doses) are developed. In general, the methodology currently used to develop CSFs and reference doses is very conservative, and likely results in overestimation of human toxicity (EPA, 1989).

Recent toxicological studies performed by the National Toxicology Program (NTP, 2004a, b, c, d) suggest that dioxin and dioxin-like chemicals may be considerably less carcinogenic than EPA previously thought. California EPA used this recent data to develop an oral cancer slope factor for dioxin that is 40 fold lower than the value in EPA's draft dioxin reassessment (Cal-EPA, 2005; USEPA, 2003). In 2005, California EPA released a draft Public Health Goal for TCDD in water (Cal-EPA, 2005). In this document, an oral cancer slope factor of  $2.6\text{E-}02$  per  $\text{ngTEQ/kg-day}$  or 26,000 per  $\text{mgTEQ/kg-day}$  was derived by Monte Carlo analysis to combine cancer potency estimates across the various tumor sites.

In EPA's recent draft assessment (USEPA, 2003) for dioxin and dioxin-like chemicals, the agency estimates an upper bound on the lifetime risk of all cancers combined of  $1.0\text{E-}03$  per  $\text{pgTEQ/kg-day}$ , or 1,000,000 per  $\text{mgTEQ/kg-day}$ . This proposed upper-bound slope factor spans a range from 0.5 to 19 times greater than the previous upper bound estimate on cancer slope of  $1.6\text{E-}04$  per  $\text{pgTEQ/kg-day}$  (USEPA, 1985).

In light of the significant uncertainties surrounding the upper-bound cancer risk estimates, the USEPA Region 4 remedial program currently defaults to using the previous EPA upper-bound cancer slope factor in calculating lifetime excess cancer risk for dioxin and dioxin-like compounds. The agency's final choice of the appropriate upper-bound cancer risk estimate may change.

#### 5.6.4 Risk Characterization

Ideally, areas of exposure should be defined based on actual exposures or known behaviors of receptors at the site. Often, however, as in the case of this risk assessment, this information is unavailable. Lacking absolute knowledge about the behaviors of receptors at or near the site, it was necessary to make some assumptions. This risk assessment made assumptions about exposure units (or areas) based on contaminant distribution and likely areas of exposure based on site features. Such assumptions will add to the uncertainty in the BHHRA.

Each complete exposure pathway concerns more than one contaminant. There are uncertainties associated with summing risks or hazard quotients for multiple substances in the risk characterization step. The assumption ignores the possibility of synergistic or antagonistic activities in the metabolism of the contaminants. This could result in over-or under-estimation of risk.

The potential risks developed for the Jacksonville Ash Site were directly related to COPCs detected in the environmental media at this site. No attempt was made to differentiate between the risk contributions from other sites and those being contributed from the Jacksonville Ash Site.

Because inorganic chemicals are naturally-occurring, metals are generally compared to site-specific background concentrations when selecting COPCs for a site. As described further in the HHBRA, in general, EPA excludes chemicals as COPCs if the maximum detected concentration of an inorganic chemical is less than two times the mean background concentration, the chemical is excluded as a COPC in that medium. Samples were collected during the RI field investigation

to serve as background samples for the Jacksonville Ash Site. However, since the boundaries of the ash had not been delineated, inorganic compounds detected in soil were not screened against the background samples due to the uncertainty associated with obtaining "true" background samples from this area. Therefore, no metal was excluded as a COPC in soil based on a comparison with background. This may result in an overestimation of risk.

Soil lead concentrations greater than 400 mg/kg in residential areas are considered a potential health threat. However, the degree of threat depends on the bioavailability of the lead. The lead model applies default assumptions in estimating the bioavailability of lead; however, the bioavailability of lead at the Jacksonville Ash Site was not measured. Available blood lead data for children in the surrounding neighborhoods indicates that the Site bioavailability of lead at the may be low.

Aluminum and iron were identified as chemicals of concern at the site. The RfDs for both of these metals are provisional (interim) values, meaning that they have not gone through the verification necessary to be placed by EPA on IRIS or HEAST. Additional toxicological data would be needed in order to complete this verification process. For example, the oral RfD for iron was derived from the mean dietary iron intakes, dietary plus supplemental, taken from the National Health and Nutrition Examination Survey (NHANES) II data base. Chromium was also identified as a chemical of concern in soil. The risk assessment assumed that only hexavalent chromium, the more toxic form of chromium, was present at the site. While this likely results in some overestimation of risk, this uncertainty could be reduced by analyzing samples from areas of concern for hexavalent chromium.

2,3,7,8-TCDD (dioxin) was identified as a COC in surface soil in all exposure units, and in subsurface soil at the community center. IRIS does not currently list an RfD or SF for 2,3,7,8-TCDD. EPA is currently reassessing the toxicity of dioxin. The toxicity data used in this risk assessment were obtained from the 1997 HEAST. Some dioxin samples that were analyzed by Draft Screening Method 4425 were not used in the baseline risk assessment because of uncertainty associated with the analytical method. Using the 1997 HEAST toxicity data and excluding the dioxin screening data may lead to an under- or overestimation of risk.

All of the uncertainties ultimately effect the risk estimate. Most of the uncertainties identified will likely result in the potential for overestimation of risk (e.g., the combination of several upper-bound assumptions for some exposure scenarios).

## **5.7 Identification of Contaminants of Concern**

The BHHRA evaluated soil, surface water and groundwater. The occurrence, distribution and selection of the chemicals of potential concern (COPC) are in the tables in Appendix C of this ROD. The medium-specific exposure point concentration for the COPCs are in the tables in Appendix D in this ROD. Based on the evaluation of health effects, the soil, groundwater and surface water media were found to have COCs. The initial COCs identified for the Jacksonville Ash Site including the area of the former incinerators at Forest Street and 5<sup>th</sup> & Cleveland, the Park at Lonnie C. Miller and the separate evaluation of the residential areas are presented in Table 36.

Table 36: Initial Human Health Constituents of Concern		
Soil	Groundwater	Surface Water
Aluminum	Iron	Carcinogenic PAHs
Antimony	Barium (F)	
Arsenic	Manganese (F) (L)	
Barium	Arsenic (C)	
Cadmium	Cadmium (L)	
Chromium	1,2-Dibromo-3-Chloropropane (C)	
Copper	Aroclor 1242 (C)	
Iron	Cresol (M & P) (L)	
Lead	cis-1,2-Dichloroethylene (L)	
Manganese	Vinyl Chloride (L)	
Zinc		
Carcinogenic PAHs		
Dioxin (2,3,7,8-TCDD)		
Cobalt (F)		
Nickel (F) (L)		
Silver (F)		
Thallium (F) (L)		
Vanadium (F)		
Aroclor 1260 (C)		
Aroclor 1254 (L)		
alpha-Chlordane (C)		
gamma-Chlordane (C)		
Dieldrin (C)		
Heptachlor (C)		
Heptachlor Epoxide (C)		

Notes on COC table:

COCs without notation are common to all three sites. COCs with notations as follow are specific to that site:

Forest Street (F)

5<sup>th</sup> & Cleveland (C)

Lonnie C. Miller, Sr. Park (L)

The COCs in soil were developed without the evaluation of background soil concentrations.

## 5.8 Refinement of Contaminants of Concern

As indicated in Part 5.6, uncertainties are inherent in the risk assessment process. Most these uncertainties result in the potential for overestimation of risk (e.g., the combination of several upper-bound assumptions for some exposure scenarios). Therefore, the BHHRA included refinement in the number of COCs identified in the risk characterization by examining any chemical-specific uncertainties that may exist.

### 5.8.1 Soil

#### 5.8.1.1 Forest Street Incinerator Soil

A total of 18 chemicals were identified as COCs in on-site soil: antimony, arsenic, barium, cadmium, CPAHs, chromium, cobalt, copper, dioxin (2,3,7,8-TCDD), iron, lead, manganese, nickel, silver, thallium, vanadium, and zinc. Most of the COCs identified appear to be site-related COCs; however, additional discussion is warranted for seven of the COCs: chromium, cobalt, iron, nickel, silver, thallium, and zinc.

Iron, identified as a COC in soil, is the most common of all metals in the environment. Iron is one of the most important elements in nutrition, although iron toxemia occurs when high levels of iron are consumed. The oral RfD for iron is a provisional value. Most of the quantitative chronic oral toxicity data for iron have been obtained from studies of the Bantu population of South Africa. These studies were based on consumption of iron after drinking beer that was brewed in iron vessels. However, data from the Bantu studies were considered inadequate to determine a LOAEL because of confounding factors. The iron RfD is based on the mean dietary iron intakes, dietary plus supplemental, taken from the NHANES II data base. The highest dose level from the NHANES II study was used as a NOAEL, and the RfD was established on this basis. Additional toxicological data are needed to complete the verification process for the RfD. As stated above, hazards associated with chemicals with provisional toxicity values are likely to be overly conservative. Iron was removed as a COC for the Forest Street soils.

Chromium was identified as a COC in surface and subsurface soil. The risk assessment assumed that only hexavalent chromium, the more toxic form of chromium, was present at the site. This likely results in some overestimation of risk. Hexavalent chromium is more mobile than trivalent chromium; if hexavalent chromium is detected in soil, it will generally be present in groundwater also. However, as indicated chromium was not detected in groundwater. Therefore, it is unlikely that hexavalent chromium is the only form of chromium in the soil. In fact, it is customary to



assume that when total chromium is analyzed the ratio of hexavalent chromium to trivalent chromium (the less toxic form of chromium) is 1 to 6. The maximum detected concentrations of chromium in surface soil and subsurface soil were 74 mg/kg and 70 mg/kg, respectively. Both of these concentrations are well below the PRG of 10,000 mg/kg for trivalent chromium. The uncertainty of not knowing the speciation of chromium could be reduced by analyzing samples for hexavalent chromium. Chromium was removed as a COC for the Forest Street soils.

Five metals were identified as COCs in subsurface soil, but were not identified as COCs in surface soil or groundwater: cobalt, nickel, silver, thallium, and zinc. In fact, none of these metals was retained as a COC in surface soil or groundwater. Cobalt, nickel, silver, and thallium were detected in only one subsurface soil sample (FSSB007) at a concentration exceeding their respective PRGs. Out of a total of 31 surface and subsurface soil samples that were analyzed for TAL metals, thallium was detected in only one sample (FSSB007). Therefore, since cobalt, nickel, silver, and thallium were detected only once at a concentration exceeding their respective PRG, these metals were below risk-based screening values in surface soil and groundwater, and subsurface soil is not currently available for direct contact, these metals are not likely to pose a significant threat to receptors at the site and were removed as COCs for the Forest Street soils.

Zinc was detected in two subsurface soil samples at concentrations exceeding the PRG of 2,300 mg/kg. Zinc was detected at concentrations of 3,500 mg/kg and 3,800 mg/kg in samples FSSB088 and FSSB110, respectively. These concentrations are not significantly higher than the PRG (less than two times greater). Therefore, since detected concentrations of zinc were below risk-based screening levels in surface soil and groundwater, it was detected only two times at concentrations slightly exceeding its PRG, and subsurface soil is not currently available for direct contact, zinc is not likely to pose a significant threat to receptors at the site and was removed as a COC for the Forest Street soils.

#### 5.8.1.2 5<sup>th</sup> & Cleveland Incinerator Soil

A total of 14 chemicals were identified as COCs in on-site soils: aluminum, antimony, aroclor 1260, arsenic, barium, cadmium, carcinogenic PAHs, chromium, copper, iron, lead, manganese, 2,3,7,8-TCDD, and zinc. Most of the COCs identified appear to be site-related COCs; however, additional discussion is warranted for nine of the COCs: aluminum, iron, chromium, zinc, dieldrin, gamma-chlordane, alpha-chlordane, heptachlor and heptachlor epoxide.

The maximum detected concentration of aluminum in surface soil was 5,300 mg/kg. The EPA PRG for aluminum is 7,600 mg/kg; therefore, aluminum was eliminated as a COC in surface soil in all three exposure units. Aluminum was detected in only one subsurface soil sample at a concentration exceeding the PRG (it was detected at a concentration of 8,000 mg/kg in subsurface soil sample FCSB042). Only a provisional RfD was available for aluminum (provisional toxicity values have not gone through the verification necessary to be placed by EPA on IRIS or HEAST). Hazards associated with chemicals with provisional toxicity values are likely to be overly conservative. Therefore, since aluminum was detected only once at a concentration exceeding its PRG, the hazard quotients for aluminum are based on a provisional RfD, and subsurface soil is not currently available for direct contact, aluminum is not likely to

pose a significant threat to receptors at the site and was removed as a COC for the 5<sup>th</sup> & Cleveland soils.

Iron, another COC identified in soil, is the most common of all metals in the environment. Iron is an essential element in nutrition, although iron toxemia occurs when high levels of iron are consumed. The oral RfD for iron is a provisional value. Most of the quantitative chronic oral toxicity data for iron have been obtained from studies of the Bantu population of South Africa. These studies were based on consumption of iron after drinking beer that was brewed in iron vessels. However, data from the Bantu studies were considered inadequate to determine a LOAEL because of confounding factors. The iron RfD is based on the mean dietary iron intakes, dietary plus supplemental, taken from the NHANES II data base. The highest dose level from the NHANES II study was used as a NOAEL, and the RfD was established on this basis. Additional toxicological data are needed to complete the verification process for the RfD. As stated above, hazards associated with chemicals with provisional toxicity values are likely to be overly conservative and was removed as a COC for the 5<sup>th</sup> & Cleveland soils.

The maximum detected concentration of zinc in surface soil was 1,300 mg/kg. The EPA PRG for zinc is 2,300 mg/kg; therefore, zinc was eliminated as a COC in surface soil in all three exposure units. Zinc was detected in only one subsurface soil sample (sample FCSB054) at a concentration (2,800 mg/kg) that exceeded the PRG. This concentration is not significantly higher than the PRG of 2,300 mg/kg. Therefore, since zinc was detected only once at a concentration exceeding its PRG and subsurface soil is not currently available for direct contact, zinc is not likely to pose a significant threat to receptors at the site and was removed as a COC for the 5<sup>th</sup> & Cleveland soils.

Chromium was identified as a COC in subsurface soil at the community center and in surface and subsurface soil at the park. The risk assessment assumed that only hexavalent chromium, the more toxic form of chromium, was present at the site. This likely results in some overestimation of risk. Hexavalent chromium is more mobile than trivalent chromium; if hexavalent chromium is detected in soil, it will generally be present in groundwater also. However, chromium was not detected in groundwater. Therefore, it is unlikely that hexavalent chromium is the only form of chromium in the soil. In fact, it is customary to assume that when total chromium is analyzed the ratio of hexavalent chromium to trivalent chromium (the less toxic form of chromium) is 1 to 6. The maximum detected concentrations of chromium in surface soil and subsurface soil were 28 mg/kg and 41 mg/kg, respectively. Both of these concentrations are well below the PRG of 10,000 mg/kg for trivalent chromium. The uncertainty of not knowing the speciation of chromium could be reduced by analyzing samples from areas of concern for hexavalent chromium. Chromium was removed as a COC for the 5<sup>th</sup> & Cleveland soils.

Pesticides use is widespread in the residential markets, and the pesticides detected are not thought to be site related because there were few detections and low concentrations of pesticides in the area with the highest concentrations of ash related contamination in the former incinerator area (Emmett Reed Park). Pesticides were only listed as COCs in the residential area of the 5<sup>th</sup> & Cleveland site and were not found to be COCs at the former incinerator area. The presence of pesticides at the site is likely related to general pest control in the area, therefore the following pesticides were removed from the COC list: dieldrin, gamma-chlordane, alpha-chlordane, heptachlor and heptachlor epoxide.

### 5.8.1.3 Lonnie C. Miller, Sr., Park Soil

A total of 14 chemicals were identified as COCs in on-site soil: antimony, aroclor 1254 (subsurface soil only), arsenic, cadmium, chromium, CPAHs, copper, iron, lead, manganese, nickel (subsurface soil only), thallium, dioxin (2,3,7,8-TCDD), and zinc. Most of the COCs identified appear to be site-related COCs; however, additional discussion is warranted for two of the COCs: chromium and iron.

Iron, identified as a COC in soil (surface and subsurface), is the most common of all metals in the environment. Iron is one of the most important elements in nutrition, although iron toxemia occurs when high levels of iron are consumed. The oral RfD for iron is a provisional value. Most of the quantitative chronic oral toxicity data for iron have been obtained from studies of the Bantu population of South Africa. These studies were based on consumption of iron after drinking beer that was brewed in iron vessels. However, data from the Bantu studies were considered inadequate to determine a LOAEL because of confounding factors. The iron RfD is based on the mean dietary iron intakes, dietary plus supplemental, taken from the NHANES II data base. The highest dose level from the NHANES II study was used as a NOAEL, and the RfD was established on this basis. Additional toxicological data are needed to complete the verification process for the RfD. As stated above, hazards associated with chemicals with provisional toxicity values are likely to be overly conservative. Iron was removed as a COC for the Lonnie C. Miller soils.

Chromium was identified as a COC in surface and subsurface soil. The risk assessment assumed that only hexavalent chromium, the more toxic form of chromium, was present at the site. This likely results in some overestimation of risk. Hexavalent chromium is more mobile than trivalent chromium; if hexavalent chromium is detected in soil, it will generally be present in groundwater also. However, chromium was not detected in groundwater. Therefore, it is unlikely that hexavalent chromium is the only form of chromium in the soil. In fact, it is customary to assume that when total chromium is analyzed the ratio of hexavalent chromium to trivalent chromium (the less toxic form of chromium) is 1 to 6. The maximum detected concentrations of chromium in surface soil and subsurface soil were 160 mg/kg and 370 mg/kg, respectively. Both of these concentrations are well below the PRG of 10,000 mg/kg for trivalent chromium. The uncertainty of not knowing the speciation of chromium could be reduced by analyzing samples for hexavalent chromium. Chromium was removed as a COC for the Lonnie C. Miller soils.

## 5.8.2 Groundwater

### 5.8.2.1 Forest Street Incinerator Groundwater

Three chemicals were identified as COCs in groundwater: barium, iron, and manganese. However, the presence of two of these COCs warrant additional discussion.

Although barium was detected in each well, its maximum detected concentration of 0.35 mg/L was well below the maximum contaminant level (primary MCL) of 2 mg/L. Iron was identified as a COC in groundwater. Iron is an essential element in nutrition. The provisional oral RfD for iron was derived based on the mean dietary iron intakes taken from the

NHANES II data base (a NOAEL). Therefore, additional toxicological data are needed to complete the verification process for the RfD. Also, iron was detected in only three of 19 groundwater samples. As stated above, hazards associated with chemicals with provisional toxicity values are likely to be overly conservative. Barium and iron were removed as COCs for the Forest Street groundwater.

#### **5.8.2.2 5<sup>th</sup> & Cleveland Incinerator Groundwater**

Four chemicals were identified as COCs in groundwater: arsenic, aroclor 1242, and 1,2-dibromo-3-chloropropane, and iron. However, the presence of three of these COCs warrant additional discussion.

Two of the four COCs in groundwater (aroclor 1242 and arsenic) were detected in only one of five groundwater samples collected and analyzed during the RI. Arsenic was detected at a concentration of 0.0035 mg/L, which is well below the maximum contaminant level (MCL) of 0.01 mg/L. Arsenic was removed as a COC for the 5<sup>th</sup> & Cleveland groundwater. Aroclor 1242 was detected at a concentration of 0.0014 mg/L. This concentration is above the MCL of 0.0005 mg/L. Based on the low frequency of detection, the BHHRA recommended that additional samples be collected to confirm the presence of aroclor 1242 in groundwater.

Iron was identified as another COC in groundwater. Iron is an essential element in nutrition. The provisional oral RfD for iron was derived based on the mean dietary iron intakes taken from the NHANES II data base (a NOAEL). Therefore, additional toxicological data are needed to complete the verification process for the RfD. As stated above, hazards associated with chemicals with provisional toxicity values are likely to be overly conservative. Iron was removed as a COC for the 5<sup>th</sup> & Cleveland groundwater.

#### **5.8.2.3 Lonnie C. Miller, Sr., Park Groundwater**

Six chemicals were identified as COCs in groundwater: cadmium, cresol (M & P), cis-1,2-dichloroethylene, iron, manganese, and vinyl chloride. However, the presence of five of these COCs warrants additional discussion.

Four of the COCs in groundwater (cadmium, cis-1,2-dichloroethylene, cresol (M & P), and vinyl chloride) were detected in only one of six groundwater samples collected and analyzed during the RI. Cadmium was detected at a concentration of 0.0034 mg/L, which is well below the maximum contaminant level (MCL) of 2 mg/L. Cis-1,2-dichloroethylene was detected at a concentration of 0.016 mg/L, which is below the MCL of 0.07 mg/L. Vinyl chloride (detected at a concentration of 0.00054 mg/L) was also below its federal and state MCLs of 0.002 mg/L and 0.001 mg/L, respectively. Cresol (M & P) was detected at a concentration of 0.075 mg/L. Cresol (M & P) does not have an MCL. However, based on its low frequency of detection, the BHHRA recommended that additional samples be collected to confirm the presence of cresol in groundwater. Cresol (M & P) was not detected during the 2003 round of groundwater sampling and was removed as a COC for the Lonnie C. Miller groundwater as were the other three chemicals.

Iron was identified as another COC in groundwater. Iron is an essential element in nutrition. The provisional oral RfD for iron was derived based on the mean dietary iron intakes taken from the NHANES II data base (a NOAEL). Therefore, additional toxicological data are needed to complete the verification process for the RfD. As stated above, hazards associated with chemicals with provisional toxicity values are likely to be overly conservative. Iron was removed as a COC for the Lonnie C. Miller groundwater.

### 5.8.3 Surface Water

#### 5.8.3.1 Forest Street Incinerator Surface Water

Carcinogenic PAHs were identified as COCs in surface water. Six individual carcinogenic PAH compounds were detected in surface water: benzo(a)anthracene, benzo(a)pyrene, benzo(b)fluoranthene, benzo(k)fluoranthene, chrysene, and indeno(1,2,3-c,d)pyrene. Benzo(a)pyrene, benzo(b)fluoranthene, and benzo(k)fluoranthene were detected in one out of eight samples. Benzo(a)anthracene, chrysene, and indeno(1,2,3-c,d)pyrene were each detected in two out of eight samples. Risk from dermal exposure to CPAHs in surface water was  $4 \times 10^{-4}$ , which is above EPA's acceptable risk range. There are a number of factors that impact this risk estimate. The critical issue that should first be noted is a change in the EPA dermal risk guidance (RAGS Volume I, Part E) that was finalized since the completion of the risk assessment report for this site. In the final version of the dermal risk guidance, EPA discusses chemicals having constants such as molecular weight and Koc that fall outside specified ranges; these chemicals, which include the CPAHs and other extractable organics are said to be outside the Effective Predictive Domain. In essence, the equations used to model dermal dose/risk are not really valid for chemical with excessively high (or low) Koc, MW. The guidance goes on to discuss the high uncertainty of calculating the dose for these chemicals and that the dose/risk for these chemicals should probably not be quantified, but rather should be discussed in the uncertainty section of the risk assessment.

Another factor contributing to the uncertainty of this pathway risk is that surface water is not static so it may be difficult to obtain representative concentrations of CPAHs, or any constituent, in surface water. Additionally, the risk assessment assumed that residents waded in McCoy's Creek for a given number of days. Site-specific information was not available about the number of days residents waded in the creek. Also, if the water level varies, body surface areas contacting the water may be greater than or less than those used in the risk assessment. Finally, an oral absorption efficiency was used to convert the oral slope factor for benzo(a)pyrene to a dermal slope factor for carcinogenic PAHs. Since benzo(a)pyrene causes skin cancer through direct action at the point of application, it may be inappropriate to quantitatively evaluate dermal exposure to CPAHs using a slope factor that was converted from the oral value. Therefore, before making any remedial decisions about this exposure medium, risk managers should consider that there is considerable uncertainty associated with the cancer risk that was calculated for surface water.

Due to the low frequency of detection of CPAH compounds and the fact that risks from exposure to surface water was likely overestimated, the BHHRA concluded that exposure to CPAHs in surface water is not likely to pose a significant threat to human receptors at the site.

### 5.8.3.2 5<sup>th</sup> & Cleveland Incinerator Surface Water

Carcinogenic PAHs were identified as COCs in surface water. Three individual carcinogenic PAH compounds were detected in surface water: benzo(a)anthracene, chrysene and indeno(1,2,3-c,d)pyrene. Benzo(a)fluoranthene was detected in two out of ten samples and chrysene, and indeno(1,2,3-c,d)pyrene were each detected in one out of ten samples. Carcinogenic risk from dermal exposure to CPAHs in surface water was  $1 \times 10^{-5}$ , which falls within EPA's acceptable risk range. There are a number of factors that impact this risk estimate. The critical issue that should first be noted is a change in the EPA dermal risk guidance (RAGS Volume I, Part E) that was finalized since the completion of the risk assessment report for this site. In the final version of the dermal risk guidance, EPA discusses chemicals having constants such as molecular weight and Koc that fall outside specified ranges; these chemicals, which include the CPAHs and other extractable organics are said to be outside the Effective Predictive Domain. In essence, the equations used to model dermal dose/risk are not really valid for chemical with excessively high (or low) Koc, MW. The guidance goes on to discuss the high uncertainty of calculating the dose for these chemicals and that the dose/risk for these chemicals should probably not be quantified, but rather should be discussed in the uncertainty section of the risk assessment.

Another factor contributing to the uncertainty of this pathway risk is that surface water is not static so it may be difficult to obtain representative concentrations of CPAHs, or any constituent, in surface water. Although the risk assessment assumed that residents waded in the surface bodies, the surface water samples were actually collected from drainage ditches that had little or no flowing water. Also, if the water level varies, body surface areas contacting the water may be greater than or less than those used in the risk assessment. Finally, an oral absorption efficiency was used to convert the oral slope factor for benzo(a)pyrene to a dermal slope factor for carcinogenic PAHs. Since benzo(a)pyrene causes skin cancer through direct action at the point of application, it may be inappropriate to quantitatively evaluate dermal exposure to CPAHs using a slope factor that was converted from the oral value. Therefore, before making any remedial decisions about this exposure medium, risk managers should consider that there is considerable uncertainty associated with the cancer risk that was calculated for surface water.

Due to the low frequency of detection of CPAH compounds and the fact that risks from exposure to surface water was likely overestimated, the BHHRA concluded that exposure to CPAHs in surface water is not likely to pose a significant threat to human receptors at the site.

### 5.8.3.3 Lonnie C. Miller, Sr. Park Surface Water

Carcinogenic PAHs were identified as COCs in surface water. Five individual carcinogenic PAH compounds were detected in surface water: benzo(a)anthracene, benzo(a)pyrene, benzo(b)fluoranthene, benzo(k)fluoranthene, and chrysene. Benzo(b)fluoranthene and benzo(k)fluoranthene were detected in one out of 11 samples. Benzo(a)anthracene, benzo(a)pyrene, and chrysene were each detected in two out of 11 samples. Risk from dermal exposure to CPAHs in surface water was  $5 \times 10^{-5}$ , which is above EPA's acceptable risk range. There are a number of factors that impact this risk estimate. The critical issue that should first be noted is a change in the EPA dermal risk guidance (RAGS Volume I, Part E) that was finalized since the completion of the risk assessment report for this site. In the final version of the dermal

risk guidance, EPA discusses chemicals having constants such as molecular weight and Koc that fall outside specified ranges; these chemicals, which include the CPAHs and other extractable organics are said to be outside the Effective Predictive Domain. In essence, the equations used to model dermal dose/risk are not really valid for chemical with excessively high (or low) Koc, MW. The guidance goes on to discuss the high uncertainty of calculating the dose for these chemicals and that the dose/risk for these chemicals should probably not be quantified, but rather should be discussed in the uncertainty section of the risk assessment.

Another factor contributing to the uncertainty of this pathway risk is that surface water is not static so it may be difficult to obtain representative concentrations of CPAHs, or any constituent, in surface water. Additionally, the risk assessment assumed that residents waded in the unnamed tributary for a given number of days. Site-specific information was not available about the number of days residents waded in the tributary. Also, if the water level varies, body surface areas contacting the water may be greater than or less than those used in the risk assessment. Finally, an oral absorption efficiency was used to convert the oral slope factor for benzo(a)pyrene to a dermal slope factor for carcinogenic PAHs. Since benzo(a)pyrene causes skin cancer through direct action at the point of application, it may be inappropriate to quantitatively evaluate dermal exposure to CPAHs using a slope factor that was converted from the oral value. Therefore, before making any remedial decisions about this exposure medium, risk managers should consider that there is considerable uncertainty associated with the cancer risk that was calculated for surface water.

Due to the low frequency of detection of CPAH compounds and the fact that risks from exposure to surface water was likely overestimated, the BHHRA concluded that exposure to CPAHs in surface water is not likely to pose a significant threat to human receptors at the site.

#### 5.8.4 Refined List of COCs

The refined list of Site COCs is presented in Table 37.

Table 37: Refined Human Health Constituents of Concern	
Soil	Groundwater
Antimony	manganese (F, L)
Arsenic	aroclor 1242 (C)
Cadmium	1,2-dibromo-3-chloropropane (C)
Copper	
Lead	
Manganese	
TEQ of 2,4,7,8, TCDD	

Carcinogenic Polycyclic aromatic hydrocarbons	
Aroclor-1260 (C)	
Aroclor-1254 (L)	
Barium (F) (C)	
Nickel (L)	
Thallium (L)	
Vanadium (F)	
Zinc (L)	
Notes on COC table: COCs without notation are common to all three properties. COCs with notations as follow are specific to that site: Forest Street (F) 5 <sup>th</sup> & Cleveland (C) Lonnie C. Miller, Sr. Park (L)	

The refined list of COCs and the Remedial Goal Options (RGOs) for soil and groundwater developed during the HHBRAs are in Tables 38, 39, 40, 41, 42 and 43.



TABLE 12.1  
RISK-BASED REMEDIAL GOAL OPTIONS  
CURRENT/FUTURE CHILD AND ADULT RESIDENT - SURFACE/SUBSURFACE SOIL (mg/kg)  
JACKSONVILLE ASH SITE - FOREST STREET INCINERATOR  
JACKSONVILLE, DUVAL COUNTY, FLORIDA

CHEMICAL	HAZARD INDEX *				CARCINOGENIC RISK				EPA ARARs (mg/kg)
	0.1	1	3	10	10-6	10-5	10-4	10-3	
Antimony	1.0	10	31	100	0.6	6	60	600	..
Arsenic	2.3	23	69	207	0.6	6	60	600	..
Barium	416	4,166	12,500	41,666	..	..	..	..	..
Cadmium	2.7	27	82	270	..	..	..	..	..
Copper	281	2,810	8,430	28,100	..	..	..	..	..
Lead	..	..	..	..	..	..	..	..	400 **
Manganese	386	3,858	11,574	38,574	..	..	..	..	..
Vanadium	49.1	491	1,473	14,730	..	..	..	..	..
CPAHs [benzo(a)pyrene]	..	..	..	..	0.07	0.7	7	70	..
2,3,7,8-TCDD (Dioxin)	..	..	..	..	0.000003	0.00003	0.0003	0.003	0.001 **

Notes:  
\* Based on child exposure only.  
\*\* These values are based on EPA OSWER Directives.  
.. - Not Applicable

ROD Table 38

TABLE 12.2  
RISK-BASED REMEDIAL GOAL OPTIONS  
FUTURE CHILD RESIDENT - GROUNDWATER (mg/L)  
JACKSONVILLE ASH SITE - FOREST STREET INCINERATOR  
JACKSONVILLE, DUVAL COUNTY, FLORIDA

CHEMICAL	HAZARD INDEX				CARCINOGENIC RISK				Maximum Contaminant Levels (MCLs) (mg/L)	Florida MCLs (mg/L)
	0.1	1	3		10 <sup>-6</sup>	10 <sup>-5</sup>	10 <sup>-4</sup>			
Manganese	0.03	0.3	0.9		--	--	--		--	--
Notes:										
-- - Not Applicable										
NE - Not Established										

ROD Table 39

TABLE 12.1  
RISK-BASED REMEDIAL GOAL OPTIONS  
FUTURE CHILD AND ADULT RESIDENT - SURFACE/SUBSURFACE SOIL (mg/kg)  
JACKSONVILLE ASH SITE - 5TH AND CLEVELAND  
JACKSONVILLE, DUVAL COUNTY, FLORIDA

CHEMICAL	HAZARD INDEX* (mg/kg)				CARCINOGENIC RISK (mg/kg)			EPA ARARs (mg/kg)
	0.1	1	3		10-6	10-5	10-4	
Antimony	2.9	29	87		--	--	--	--
Arsenic	2.3	23	69		0.59	5.9	59	--
Barium	496	4,960	14,880		--	--	--	--
Cadmium	3.5	35	105		--	--	--	--
Chromium	21.1	211	633		--	--	--	--
Copper	281	2,810	8,430		--	--	--	--
Manganese	479	4,790	14,370		--	--	--	--
Lead	--	--	--		--	--	--	400**
CPAHs [Benzo(a)pyrene]	--	--	--		0.07	0.7	7	--
2,3,7,8-TCDD (Dioxin)	--	--	--		0.000003	0.00003	0.0003	0.001**
PCB 1260 (Aroclor 1260)	--	--	--		0.26	2.6	26	--

Notes: \*Based on Child Exposure Only

\*\*These values are based on EPA OSWER Directives

-- = Not Applicable

ROD Table 40

TABLE 12.2  
RISK-BASED REMEDIAL GOAL OPTIONS  
FUTURE CHILD AND ADULT RESIDENT - GROUNDWATER (mg/L)  
JACKSONVILLE ASH SITE - 5TH AND CLEVELAND  
JACKSONVILLE, DUVAL COUNTY, FLORIDA

CHEMICAL	HAZARD INDEX* (mg/L)				CARCINOGENIC RISK (mg/L)				EPA Maximum Contaminant Levels (MCLs) (mg/L)	Florida MCLs (mg/L)
	0.1	1	3		10-6	10-5	10-4			
1,2-Dibromo-3-Chloropropanol	0.00018	0.0018	0.0054		0.00003	0.0003	0.003		--	--
PCB 1242 (Aroclor 1242)	--	--	--		0.00003	0.0003	0.003		0.0005	--

Notes: \*Based on Child Exposure Only  
-- - Not Applicable

ROD Table 41

TABLE 12.1  
RISK-BASED REMEDIAL GOAL OPTIONS  
CURRENT/FUTURE CHILD AND ADULT RESIDENT - SURFACE/SUBSURFACE SOIL/SEDIMENT (mg/kg)  
JACKSONVILLE ASH SITE - LONNIE C. MILLER  
JACKSONVILLE, DUVAL COUNTY, FLORIDA

CHEMICAL	HAZARD INDEX *				CARCINOGENIC RISK				EPA ARARs (mg/kg)
	0.1	1	3		10-6	10-5	10-4		
PCB-1254 (Aroclor 1254)	0.1	1	3		0.5	5	50		--
Antimony	1	10	31		1.15	11.5	115		--
Arsenic	2.3	23	69		--	--	--		--
Cadmium	2.7	27	82		--	--	--		--
Copper	281	2,810	8,430		--	--	--		--
CPAHs (Benzo(a)pyrene)	--	--	--		0.07	0.7	7		--
2,3,7,8-TCDD (Dioxin)	--	--	--		0.000006	0.00006	0.0006		0.001**
Lead	--	--	--		--	--	--		400**
Manganese	386	3,858	11,574		--	--	--		--
Nickel	143	1,433	4,299		--	--	--		--
Thallium	0.5	5	15		--	--	--		--
Zinc	210	2,105	6,315		--	--	--		--

Notes:

\* Based on Child Exposure only

\*\* These values are based on EPA OSWER Directives

-- Not Applicable

ROD Table 42

TABLE 12.2  
RISK-BASED REMEDIAL GOAL OPTIONS  
FUTURE CHILD AND ADULT RESIDENT - GROUNDWATER (mg/L)  
JACKSONVILLE ASH SITE - LONNIE C. MILLER  
JACKSONVILLE, DUVAL COUNTY, FLORIDA

CHEMICAL	HAZARD INDEX *				CARCINOGENIC RISK			Maximum Contaminant Levels (MCLs) (mg/L)	Florida MCLs (mg/L)
	0.1	1	3		10-6	10-5	10-4		
Manganese	0.03	0.3	0.9		--	--	--	NE	--

Notes:  
 \* Based on Child Exposure only  
 -- Not Applicable  
 NE Not Established

ROD Table 43

### 5.8.5 Risk Management Decision

The BHHRA named three refined COCs for groundwater, the PCB aroclor 1242, 1,2-dibromo-3-chloropropane and manganese and recommended additional sampling due to infrequent detection and low concentrations. The additional groundwater sampling was conducted in 2003. PCB Aroclor 1242 and 1,2-dibromo-3-chloropropane were not detected in the 2003 sampling event and are removed from the list of COCs for groundwater. EPA did observe a slight elevation of manganese concentrations near the site relative to the background wells. Manganese does not have a maximum contaminant levels (MCLs). However, of the 37 monitoring wells sampled during the 2003 event, all but one of the manganese concentrations (0.99 ppm) are within the noncarcinogenic risk range for manganese (i.e., 0.03 ppm to 0.9 ppm) as calculated in the Final Human Health Risk Assessment and the EPA Region 9 PRG safe drinking water level of 0.88 ppm.

EPA concludes that the groundwater sampling performed to date indicates a lack of significant groundwater impact from the ash contamination. However, groundwater monitoring will be instituted to verify the "No Action" decision on the groundwater.

**5.9 Final Human Health Contaminants of Concern**

Table 44 lists the final human health COCs for the Jacksonville Ash Site.

Table 44: Final Human Health Constituents of Concern
Soil
Antimony
Arsenic
Cadmium
Copper
Lead
Manganese
TEQ of 2,4,7,8, TCDD
Carcinogenic Polycyclic aromatic hydrocarbons
Aroclor-1260 (C)
Aroclor-1254 (L)
Barium (F) (C)
Nickel (L)
Thallium (L)
Vanadium (F)
Zinc (L)
<p>Notes on COC table:  COCs without notation are common to all three sites. COCs with notations as follow are specific to that site:  Forest Street (F)  5<sup>th</sup> &amp; Cleveland (C)  Lonnie C. Miller, Sr. Park (L)</p> <p>The COCs in soil were developed without the evaluation of background soil concentrations.</p>



## **PART 6: SUMMARY OF ECOLOGICAL RISK**

### **6.1 Summary of Ecological Risk Assessment**

Like the Human Health Risk Assessment, the Ecological Risk Assessment (ERA) was performed by EPA. The ERA encompassed all ecological risk assessment activities at the Jacksonville Ash Site through Step 3A of the Interim Final 8-Step Ecological Risk Assessment Process for Superfund (EPA 1997) developed by the EPA. The 8-Step Ecological Risk Assessment process includes the following:

- Step 1 - Screening - Level Problem Formulation and Ecological Effects Evaluation
- Step 2 - Screening - Level Exposure Estimate and Risk Calculation
- Step 3 - Problem Formulation
- Step 4 - Study Design and Data Quality Objective (DQO) Process
- Step 5 - Verification of Field Sampling Design
- Step 6 - Site Investigation and Data Analysis
- Step 7 - Risk Characterization
- Step 8 - Risk Management

#### **6.1.1 Step 1 - Level Problem Formulation and Ecological Effects Evaluation**

For this initial step, EPA developed an understanding of the site based on the environmental setting of the site, suspected contaminants present, the fate and transport mechanisms of these contaminants, mechanisms of ecotoxicity for the chemicals, potential ecological receptors, and exposure pathways. Based on the information gathered to describe these elements, assessment and measurement endpoints were selected as a basis for defining risk. The outcome of Step 1 was the generation, by environmental media (i.e., soil, sediment, surface water), of a list of contaminants for consideration in Step 2.

#### **6.1.2 Step 2 - Screening - Level Exposure Estimate and Risk Calculation**

During this phase of the ERA, comparison of contaminants were made to surface soil, sediment and surface water ecological screening values (ESVs).

Soil: The surface soil analytical data set from the summer 2000 RI sampling was screened against the selected ESVs for soil. This initial screening indicated that several contaminants were present at concentrations exceeding these ESVs. Contaminants exceeding screening values (those presenting a screening hazard quotient (HQ) of 1 or greater) were retained as preliminary contaminants of potential ecological concern (PCOPEC).

Sediment: The sediment analytical data results were screened against the selected ESVs for sediment. This initial screening indicated that several contaminants were present at concentrations exceeding ESVs for sediment. Contaminants exceeding screening values (those presenting a screening HQ of 1 or greater) were retained as PCOPEC.

Surface Water: The surface water analytical data results were screened against the selected ESVs for surface water. This initial screening indicated that several contaminants were present at concentrations exceeding these ESVs. Contaminants exceeding screening values (those presenting a screening HQ of 1 or greater) were retained as PCOPEC.

### 6.1.3 Step 3a - Problem Formulation (Refinement of Contaminants of Potential Ecological Concern)

The first action taken under Step 3 of the ERA process is refinement of the PCOPECs identified in Step 2 to determine the need for, or focus of, further investigations. Contaminants that exceeded the approved ESVs, or that could not be screened due to a lack of an ESV (and therefore identified as PCOPEC) were primarily evaluated based on an approved set of ERVs. The ERVs for each contaminant were approved by EPA's Ecological Technical Assistance Group (ETAG) based on a comparative analysis of the available toxicological studies. Based on the ecological setting and the list of PCOPEC, a preliminary ecological exposure model was developed.

The preliminary ecological exposure model presents the most significant exposure pathways to ecological receptors based on the following principal exposure routes:

- Direct Exposure to the contaminants in a media of concern
- Food chain transfer of the contaminant in biological tissue of prey organisms

Refinement of PCOPEC was performed to determine contaminants of potential ecological concern (COPEC) for both direct exposure and through food chain exposure. Based on the refinement of COPEC presented in the ERA, the following conclusions were presented on a media-by-media basis for surface soils, sediment, and surface waters evaluated at the Jacksonville Ash Site. These conclusions also considered the quality of the available habitat and the benefits/drawbacks to continuing with additional evaluations to more accurately define the ecological risks.

- The ERA concluded that concentrations of COPEC in surface soil present a risk to terrestrial communities at all three sites. Some of the risk is associated with contaminants which pose risk from direct exposure while other risk is associated with contaminants which pose a risk from food chain exposure.
- The ERA concluded that concentrations of COPEC in sediment present a risk to aquatic communities at all three sites. Some of the risk is associated with contaminants which pose risk from direct exposure while other risk is associated with contaminants which pose a risk from food chain exposure.
- The surface water refinement determined that there were direct exposure COPEC observed in surface water at the 5<sup>th</sup> & Cleveland and Lonnie C. Miller Park sites. Forest Street was found to have no direct exposure COPECs in surface water. Surface water was not evaluated as a substrate media for food chain exposure because it represents a minor exposure pathway to wildlife. The ERA concluded that the surface water at all three sites is not a source of contamination, but a pathway that is highly transient and changes with climate conditions and that the ash related COPECs are relatively insoluble and a minor exposure pathway for wildlife. Therefore, no remediation is necessary.

Tables 45, 46, 47, 48, 49 and 50 list the COPECs for soil and sediment and the preliminary ecological remedial goals developed by the ERAs.

**Table 5-1**  
**Ecological Preliminary Remedial Goals for Surface Soils**  
**Jacksonville Ash Superfund Site**  
**Forrest Street**

Contaminant	Preliminary Remedial Goal	Driver
<b>Inorganics (mg/KG)</b>		
ALUMINUM	600 b	Direct exposure
ANTIMONY	5	Direct exposure
CHROMIUM, TOTAL	32	Direct exposure
COPPER	61	Direct exposure
IRON	200	Direct exposure
LEAD	400 a	Food chain exposure
SILVER	10	Direct exposure
ZINC	200	Direct exposure
MERCURY	0.012 a	Food chain exposure
<b>Pesticide/PCBs (ug/KG)</b>		
4,4'-DDT	17.5	Direct exposure
ALPHA-CHLORDANE	100	Direct exposure
GAMMA-CHLORDANE	100	Direct exposure
AROCLOR-1260	40	Direct exposure

**Notes:**

- a) Represents average soil concentration that should be the remedial goal for food-chain exposure driven COPEC.
- b) The PRG for aluminum is based on the assumption of a soil pH less than 5.5.

**Table 5-2**  
**Ecological Preliminary Remedial Goals for Sediment**  
**Jacksonville Ash Superfund Site**  
**Forrest Street**

Contaminant	Preliminary Remedial Goal <sup>a</sup>	Driver
<b>Inorganics (mg/KG)</b>		
ALUMINUM	NA	-
BERYLLIUM	200	Direct exposure
LEAD	71.2	Food chain exposure
SILVER	1.77	Direct exposure
VANADIUM	NA	-
THALLIUM	NA	-
ZINC	270	Direct exposure
<b>Dioxins (ng/KG)</b>		
TEQ of 2,3,7,8-TCDD	25	Direct exposure
<b>Pesticides (ug/KG)</b>		
ALPHA-CHLORDANE	4.79	Direct exposure
DIELDRIN	4.3	Direct exposure
GAMMA-CHLORDANE	4.79	Direct exposure
<b>Semivolatiles (ug/KG)</b>		
BENZO(a)ANTHRACENE	385	Direct exposure
BENZO(g,h,i)PERYLENE	170	Direct exposure
BENZO(k)FLUORANTHENE	240	Direct exposure
CARBAZOLE	NA	-
INDENO(1,2,3-cd)PYRENE	200	Direct exposure
SUM TOTAL PAHs	14000 (b)	Direct exposure

**Notes:**

- a) Represents average sediment concentration that should be the remedial goal
- b) COPC average protective concentration (LOAEC) for direct exposure to benthic invertebrates from Table 2 of DiToro and McGrath (2000)
- NA - Not available due to a lack of toxicity data.

**Table 5-1**  
**Ecological Preliminary Remedial Goals for Surface Soils**  
**Jacksonville Ash Superfund Site**  
**5th and Cleveland**  
**Page 1 of 1**

Contaminant	Preliminary Remedial Goal	Driver
<b>Inorganics (mg/KG)</b>		
ANTIMONY	5	Direct exposure
BARIUM	500	Direct exposure
CHROMIUM, TOTAL	32	Direct exposure
COPPER	61	Direct exposure
IRON	200	Direct exposure
LEAD	400 a	Food chain exposure
ZINC	200	Direct exposure
VANADIUM	2	Direct exposure
MERCURY	0.1	Direct exposure
<b>Pesticides (ug/KG)</b>		
4,4-DDT	17.5	Direct exposure
DIELDRIN	0.5	Direct exposure
<b>Semivolatiles (ug/KG)</b>		
SUM TOTAL PAHs	5000	Direct exposure

**Notes:**

- a) Represents average soil concentration that should be the remedial goal

ROD Table 47

5 9 0162

Table 5-2  
Ecological Preliminary Remedial Goals for Sediment  
Jacksonville Ash Superfund Site  
5th and Cleveland  
Page 1 of 1

Contaminant	Preliminary Remedial Goal <sup>a</sup>	Driver
<b>Dioxins/Furans (ng/KG)</b>		
2,3,7,8-TCDD	25	Direct exposure
<b>Inorganics (mg/KG)</b>		
BARIUM	200	Direct exposure
COPPER	108	Direct exposure
IRON	20000	Direct exposure
LEAD	83	Food chain exposure
ZINC	270	Direct exposure
MERCURY	0.486	Direct exposure
<b>Pesticides (ug/kg)</b>		
ALPHA-BHC	6	Direct exposure
ALPHA-CHLORDANE	4.79	Direct exposure
DIELDRIN	4.3	Direct exposure
GAMMA-CHLORDANE	4.79	Direct exposure
p,p'-DDE	6.75	Direct exposure
p,p'-DDT	4.77	Direct exposure
<b>Volatile Organic Compounds (ug/kg)</b>		
ACETONE	453.37	Direct exposure
METHYL ETHYL KETONE	136.96	Direct exposure
<b>Semivolatiles (ug/L)</b>		
BENZO(a)ANTHRACENE	385	Direct exposure
BENZO(a)PYRENE	763	Direct exposure
BENZO(g,h,i)PERYLENE	170	Direct exposure
BENZO(k)FLUORANTHENE	240	Direct exposure
CHRYSENE	846	Direct exposure
DIBENZ(A,H)ANTHRACENE	135	Direct exposure
FLUORANTHENE	1494	Direct exposure
INDENO(1,2,3-cd)PYRENE	200	Direct exposure
PHENANTHRENE	515	Direct exposure
PYRENE	875	Direct exposure
SUM TOTAL PAHs	14000 (b)	Direct exposure

## Notes:

- a) Represents average sediment concentration that should be the remedial goal
- b) COPC average protective concentration (LOAEC) for direct exposure to benthic invertebrates from Table 2 of DiToro and McGrath (2000)

ROD Table 48

**Table 5-1**  
**Ecological Preliminary Remedial Goals for Surface Soils**  
**Jacksonville Ash Superfund Site**  
**Lonnie C. Miller, Jr. Park**

Contaminant	Preliminary Remedial Goal	Driver
<b>Inorganics (mg/KG)</b>		
ALUMINUM	600 (b)	Direct exposure
ANTIMONY	5	Direct exposure
CHROMIUM, TOTAL	32	Direct exposure
COPPER	61	Direct exposure
IRON	200	Direct exposure
LEAD	400 (a)	Food chain exposure
MANGANESE	500	Direct exposure
NICKEL	90	Direct exposure
SILVER	10	Direct exposure
ZINC	200	Direct exposure
MERCURY	0.012 (a)	Food chain exposure
<b>Pesticide/PCBs (ug/KG)</b>		
DIELDRIN	0.5	Direct exposure

**Notes:**

- a) Represents average soil concentration that should be the remedial goal for food-chain exposure driven COPEC.
- b) The PRG for aluminum is based on the assumption that the soil pH is less than 5.5.

ROD Table 49

**Table 5-2**  
**Ecological Preliminary Remedial Goals for Sediment**  
**Jacksonville Ash Superfund Site**  
**Lonnie C. Miller, Jr. Park**

Contaminant	Preliminary Remedial Goal <sup>a</sup>	Driver
<b>Inorganics (mg/KG)</b>		
ALUMINUM	NA	-
COPPER	200	Direct exposure
LEAD	91.3	Direct exposure
ZINC	270	Direct exposure
<b>Dioxins (ng/KG)</b>		
ADJUSTED TEQ 2,3,7,8-TCDD	25	Food chain exposure
<b>Semivolatiles (ug/KG)</b>		
BENZO(g,h,i)PERYLENE	170	Direct exposure
BENZO(k)FLUORANTHENE	240	Direct exposure
SUM TOTAL PAHs	14000 (b)	Direct exposure

**Notes:**

- a) Represents average sediment concentration that should be the remedial goal
- b) COPC average protective concentration (LOAEC) for direct exposure to benthic invertebrates from Table 2 of DiToro and McGrath (2000)
- NA - Not available due to a lack of toxicity data.

ROD Table 50



## 6.2 Risk Management Decision (Final Contaminants of Ecological Concern)

After completion of the ERA through Step 3A, a risk management decision was made that the ecological risks were well defined and no additional ecological evaluations or assessments were required to develop preliminary RGs for the COPECs.

A risk management decision was made that the COPECs and the preliminary ecological RGs identified in Step 3A of the ERA and presented in Tables 45, 46, 47, 48, 49 and 50 would serve as Contaminants of Ecological Concern (COEC) and ecological RGs for the Site.

## 6.3 Risk Management Decision (Soil Remediation for Ecological Cleanup)

Refinement of the COPECs and preliminary ecological RGs was possible. For example, many of the COPECs for soils are metals and other inorganic chemical that are naturally occurring in the environment. Some of the COPECs are organic chemicals that are also naturally occurring or ubiquitous in urban environments. To determine background concentrations of COPECs, soil sampling was performed. Surface soil was collected at a total of 60 background locations samples. In many cases, the background concentration of the COPEC was above the preliminary ecological RG (e.g., aluminum, iron). EPA does not require cleanup to below background levels.

With establishment of the environmental medium of concern (soil), identification of the COPECs and determination of surface soil background concentrations, an analysis was performed in Section 2.5 of the Feasibility Study on the geographic co-location of human health COCs and ecological COPECs

Cleanup to meet Ecological Direct Exposure COPECs: Although there are 19 COPECs for soil listed on Tables 45, 47 and 49, analyses of the Phase I and Phase II soil datasets (surface soil only) has shown that many of the COPECs are not significant because they are not found above their preliminary remedial goal or soil background concentration while other have been detected in few of the soil samples analyzed for that COPEC (low frequency of occurrence). The analyses of the Phase I and Phase II soil datasets have shown that lead, mercury and zinc to be the most significant COPECs in soil. The evaluation of the concentrations of lead, mercury and zinc in relation to ecological risk indicates that the vast majority of samples exceeding the preliminary RG for lead, mercury and zinc (or background concentrations if background is higher than the respective cleanup level) are already set for remediation for other reasons (e.g., residential soil greater than 400 ppm lead). In other words, the remediation decisions based on residential scenarios and human health appear to also address ecological risk from surface soil COPECs with respect to direct exposure.

EPA is making a risk management decision that the direct exposure ecological risk to soils in residential settings will be addressed by cleanup to satisfy human health risks. Any remaining ecological risk will be small. The remaining direct exposure ecological risk is considered insignificant for the following reasons:

- The preliminary ecological RGOs identified in the 2003 ERAs are conservative and further studies would likely increase the clean up concentrations.
- The ecological setting at Jacksonville Ash Site is not of high ecological value (i.e., it is an urban residential setting with little undisturbed land).

- A large mass of contaminants will be removed or covered to satisfy cleanup to residential human health. Removal or capping of soil to satisfy cleanup to residential human health will also remove or break most of the ecological exposure pathway.

Cleanup to meet Food Chain Exposure COPECs: Along with lead, mercury was identified as a significant food chain COPEC. The lead human health cleanup number is equivalent to the lead ecological preliminary RG, so the lead ecological problem will be addressed concurrently with the lead cleanup for human health. The ecological cleanup level for mercury are lower than respective human health values.

Analyses of the Phase I and Phase II soil datasets (surface soil only) in relation to ecological risk indicates that the vast majority of samples exceeding the preliminary ecological RG for mercury (or background concentrations if background is higher than the respective ecological cleanup level) are already set for remediation for other reasons (e.g., residential soil greater than 400 ppm lead). In other words, the remediation decisions based on residential scenarios and human health appear to also address ecological risk from surface soil COPECs with respect to food chain exposures.

EPA is making a risk management decision that the food chain ecological risk to soils in residential settings will be addressed by cleanup to satisfy human health risks. Any remaining ecological risk will be small. The remaining food chain ecological risk is considered insignificant for the following reasons:

- The preliminary ecological RGOs identified in the 2003 ERAs are conservative and further studies would likely increase the clean up concentrations.
- The ecological setting at Jacksonville Ash Site is not of high ecological value (i.e., it is an urban residential setting with little undisturbed land).
- The food chain exposure is averaged over a large exposure area. A large mass of contaminants will be removed or covered to satisfy cleanup to residential human health. Removal or capping of soil to satisfy cleanup to residential human health will also remove or break most of the ecological exposure pathway.

The overall conclusion is that cleanup to satisfy the human health RGs will also provide adequate cleanup to protect ecological receptors (i.e., separate actions to address ecological risk in soil is not needed).

#### **6.4 Risk Management Decision (Sediment Remediation for Ecological Cleanup)**

The analytical results of sediment in McCoy's Creek (Forest Street), Hogan Creek (5<sup>th</sup> & Cleveland) and Ribault River (Lonnie C. Miller, Sr. Park) indicate some exceedences of the preliminary ecological remedial goals, although the evaluation of background concentration of sediments in McCoy's Creek and the Ribault River do not show a significant exceedence of sediment concentrations upstream of the sites. This evaluation indicates that the sites have not significantly contaminated the sediment above levels already present in the surface water bodies. No active remediation of the creek or river sediment is required, although the banks will be stabilized to prevent erosion into the surface water bodies of ash and soil contaminated with lead above 400 mg/kg or COPECs in excess of preliminary ecological RGs.

## PART 7: DESCRIPTION OF REMEDIAL ALTERNATIVES

### 7.1 Remedial Action Objectives

Remedial Action Objectives (RAOs) are specific cleanup objectives. For example, RAOs are site-specific goals for protecting human health and the environment established based on the nature and extent of contamination, resources that are currently and potentially threatened, and the potential for human and environmental exposure.

The following RAOs have been identified for the Jacksonville Ash Site:

- Prevent human exposure to site COCs through contact, ingestion, or inhalation of soil contaminated from incinerator ash or other wastes disposed at the Jacksonville Ash Site with a carcinogenic risk greater than  $1 \times 10^{-6}$  (i.e., one in a million), with a noncarcinogenic hazard index greater than 1 and lead in excess of 400 mg/kg.
- Prevent impacts to terrestrial biota from exposure to surface soils contaminated from incinerator ash disposed at the Jacksonville Ash Site and containing contaminants of potential ecological concern (COPECs) in excess of preliminary ecological Remedial Goals (RGs) and soil background concentrations.<sup>1</sup>
- Prevent impacts to aquatic communities and viable insectivore (insect eating) and piscivore (fish eating) communities from exposure to sediment contaminated from incinerator ash at the Jacksonville Ash Site and containing chemicals of potential ecological concern (COPECs) in excess of ecological Preliminary Remediation Goals (PRGs) and sediment background concentrations.<sup>2</sup>
- Control erosion and transport of soils containing visible ash, lead in excess of 400 mg/kg or COPECs in excess of preliminary ecological RGs along the banks of rivers and creek to prevent possible unacceptable risks to human health or ecological impacts.
- Place geotextile (or other membrane) topped with gravel under residential houses with open crawlspaces (that can be accessed by children) with exceedences of human health RGs to further prevent direct contact with the soil.<sup>3</sup>
- Institute groundwater monitoring to verify the "No Action" decision for the groundwater. CERCLA 5 year Reviews of post-remedial groundwater monitoring will be used to determine effectiveness of this site specific source removal in reducing groundwater contaminant levels and the potential for discharge to surface water.<sup>3</sup>

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<sup>1</sup> Cleanup to satisfy the human health RGs will also provide adequate cleanup to protect ecological receptors (i.e., separate actions to address ecological risk in soil is not needed).

<sup>2</sup> Exceedences of ecological sediment PRGs in stream sediments have been found to be similar to sediment background concentrations upstream of the sites. No active remediation of the stream sediment is required. The drainage ditches at the 5<sup>th</sup> & Cleveland site and Lonnie Miller Park are not significant aquatic habitats due to the lack of water for most of the year. These ditches will be remediated to human health soil cleanup concentrations.

<sup>3</sup> Geotextile with gravel in open crawlspaces and groundwater monitoring were not part of the remedies submitted in the Feasibility Study. EPA has added these RAOs in response to concerns by Florida Department of Environmental Protection and community members.

## 7.2 Remedial Goals (i.e., cleanup levels)

Remedial Goals Options (RGOs) for residential exposure to soil, developed in the 2002/2003 HHBRAs, are listed in Tables 38, 40 and 42. EPA has chosen the RGs that meet the RAOs (to achieve the risk levels of  $1 \times 10^{-6}$  and HI of 1), from the RGOs developed during the HHBRA and FDEP's soil cleanup target levels (SCTLs). The Florida SCTLs for industrial scenarios were utilized as default RGs. The RGs for residential exposure to soil, industrial exposure to soil and ecological soil and sediment are in Table 51, 52, 53 and 54 respectively. These RGs were used in the Feasibility Study to direct the investigation and evaluation of possible remedial alternatives.

TABLE 51: HUMAN HEALTH SOIL CONSTITUENTS OF CONCERN AND RESIDENTIAL RGs			
Constituent of Concern	Soil Background (mg/kg)	Remedial Goals (mg/kg) *	RG Source
Antimony	0.68	27	FDEP Chapter 62-777
Arsenic	1.21	2.1	FDEP Chapter 62-777
Cadmium	0.36	82	FDEP Chapter 62-777
Copper	14.83	2,810	Jacksonville Ash HHBRA
Lead	84.9	400	FDEP Chapter 62-777
Manganese	46.41	3,500	FDEP Chapter 62-777
TEQ of 2,3,7,8-TCDD	0.00000882	0.000007	FDEP Chapter 62-777
Carcinogenic Polycyclic aromatic hydrocarbons	-	0.1	FDEP Chapter 62-777
Aroclor-1260 (C)	0.06	0.5	FDEP Chapter 62-777
Aroclor-1254 (L)	0.008	0.5	FDEP Chapter 62-777
Barium (F) (C)	34.65	4,166	Jacksonville Ash HHBRA
Nickel (L)	3.16	1,433	Jacksonville Ash HHBRA
Thallium (L)	0.2	6.1	FDEP Chapter 62-777
Vanadium (F)	9.29	491	Jacksonville Ash HHBRA
Zinc (L)	107.17	26,000	FDEP Chapter 62-777

Notes:

COCs without notation are common to all three sites. COCs with notations as follow are specific to that site:

Forest Street (F)

5<sup>th</sup> & Cleveland (C)

Lonnie C. Miller, Sr. Park (L)

\* If the background concentration for a specific constituents is above the RGs identified above, then cleanup will be to the background concentration.

- Background concentration currently not available

**TABLE 52: HUMAN HEALTH SOIL CONSTITUENTS OF CONCERN AND INDUSTRIAL RGs**

Constituent of Concern	Remedial Goals (mg/kg) *	RG Source
Antimony	370	FDEP Chapter 62-777
Arsenic	12	FDEP Chapter 62-777
Barium	130,000	FDEP Chapter 62-777
Cadmium	1,700	FDEP Chapter 62-777
Copper	89,000	FDEP Chapter 62-777
Lead	1,400	FDEP Chapter 62-777
Manganese	43,000	FDEP Chapter 62-777
Nickel	35,000	FDEP Chapter 62-777
Thallium	150	FDEP Chapter 62-777
Vanadium	10,000	FDEP Chapter 62-777
Zinc	630,000	FDEP Chapter 62-777
Aroclor-1260 Aroclor-1245	2.6 (Aroclor mixture)	FDEP Chapter 62-777
Carcinogenic Polycyclic aromatic Hydrocarbons	0.7	FDEP Chapter 62-777
TEQ of 2,3,7,8, TCDD (dioxin)	0.00003	FDEP Chapter 62-777

Notes:

COCs without notation are common to all three sites. COCs with notations as follow are specific to that site:

Forest Street (F)

5<sup>th</sup> & Cleveland (C)

Lonnie C. Miller, Sr. Park (L)

\* If the background concentration for a specific constituents is above the RGs identified above, then cleanup will be to the background concentration.

**TABLE 53: ECOLOGICAL SOIL CONSTITUENTS OF CONCERN AND RGs**

Constituent of Concern	Soil Background (mg/kg)	Preliminary RG (mg/kg)	RG Source
Antimony	0.68	5	Jacksonville Ash Ecological Risk Assessments (ERAs)
Chromium	12.06	32	Jacksonville Ash ERAs
Copper	14.83	61	Jacksonville Ash ERAs
Iron	2,900	200	Jacksonville Ash ERAs
Lead	84.9	400	Jacksonville Ash ERAs
Mercury	0.12	0.012	Jacksonville Ash ERAs
Zinc	107.17	200	Jacksonville Ash ERAs
Aluminum (F) (L)	3,365	600	Jacksonville Ash ERAs
Barium (C)	34.65	500	Jacksonville Ash ERAs
Manganese (L)	46.41	500	Jacksonville Ash ERAs
Nickel (L)	3.16	90	Jacksonville Ash ERAs
Silver (F) (L)	-	10	Jacksonville Ash ERAs
Vanadium (C)	9.29	2	Jacksonville Ash ERAs
Aroclor 1260 (F)	0.06	0.04	Jacksonville Ash ERAs
Alpha Chlordane (F)	-	0.1	Jacksonville Ash ERAs
Gamma Chlordane (F)	0.004	0.1	Jacksonville Ash ERAs
Dieldrin (C) (L)	0.004	0.0005	Jacksonville Ash ERAs
4,4 DDT (F) (C)	0.003	0.0175	Jacksonville Ash ERAs
Carcinogenic Polycyclic aromatic hydrocarbons (C)	-	5 (Sum)	Jacksonville Ash ERAs

COCs without notation are common to all three sites. COCs with notations as follow are specific to that site:

Forest Street (F)

5<sup>th</sup> & Cleveland (C)

Lonnie C. Miller, Sr. Park (L)

\* If the background concentration for a specific constituents is above the RG identified above, then cleanup will be to the background concentration.

- Background concentration not available

**TABLE 54: ECOLOGICAL SEDIMENT CONSTITUENTS OF CONCERN AND RGs**

Constituent of Concern	Sediment Background (mg/kg)	Preliminary RG (mg/kg)	Preliminary RG (mg/kg)
Aluminum	3,382 (F) 10,482 (L)	NA	Jacksonville Ash ERAs
Copper	- (F) 286 (L)	108	Jacksonville Ash ERAs
Lead	246 (F) 98 (L)	91.3	Jacksonville Ash ERAs
Zinc	4,052 (F) 286 (L)	270	Jacksonville Ash ERAs
TEQ of 2,3,7,8, TCDD	-	0.000025	Jacksonville Ash ERAs
Carcinogenic Polycyclic aromatic hydrocarbons	-	14 (Sum)	Jacksonville Ash ERAs
Barium (C)	-	200	Jacksonville Ash ERAs
Beryllium (F)	0.4	200	Jacksonville Ash ERAs
Iron (C)	-	20,000	Jacksonville Ash ERAs
Mercury (C)	-	0.49	Jacksonville Ash ERAs
Silver (F)	0.5	1.77	Jacksonville Ash ERAs
Vanadium (F)	14.2	NA	Jacksonville Ash ERAs
Thallium (F)	0.8	NA	Jacksonville Ash ERAs
Alpha Chlordane (F) (C)	22.4 (F)	0.0048	Jacksonville Ash ERAs
Gamma Chlordane (F)	33.8	0.0048	Jacksonville Ash ERAs
Dieldrin (F)	4.8	0.0043	Jacksonville Ash ERAs
p,p'-DDE (C)	-	0.0675	Jacksonville Ash ERAs
p,p' DDT (C)	-	0.048	Jacksonville Ash ERAs
Acetone (C)	-	0.453	Jacksonville Ash ERAs
Methyl Ethyl Ketone (C)	-	0.137	Jacksonville Ash ERAs

COCs without notation are common to all three sites. COCs with notations as follow are specific to that site:

Forest Street (F)  
5<sup>th</sup> & Cleveland (C)  
Lonnie C. Miller, Sr. Park (L)

NA - Not available due to lack of toxicity data

\* If the background concentration for a specific constituents is above the RGs identified above, then cleanup will be to the background concentration.

- Background concentration not available

### 7.3 Description of Remedial Alternatives

To meet the RAOs and RGs outlined in Parts 7.1 and 7.2, a range of remedial actions were considered in the 2005 Feasibility Study. The purpose of this screening was to identify the technologies that may be applicable for remediation of the media of concern at the Site. The primary screening of technology types<sup>4</sup> and process options<sup>5</sup> used the following factors to evaluate the state of the technology: site conditions, waste characteristics, the nature and extent of contamination, the presence of constituents that could limit the effectiveness of the technology.

Technologies and process options that remained after the primary screening were further evaluated using a qualitative comparison based on effectiveness, implementability and cost. Those technologies and process options considered infeasible based on effectiveness, implementability and cost were removed from further consideration. The remedial technologies and process options that remained after the screening were then assembled into a range of alternatives, essentially four alternatives which will be explained in the following sub-parts.

Note that remedial alternatives which require any combination of soil excavation and/or cover installation also include restoration activities (e.g., replacement of flower beds, trees, shrubs, grass, etc.). Likewise, any remedial alternatives that require excavation will also require characterization of the excavated soil to determine proper disposal (i.e., determination if the soil is hazardous or not hazardous from a disposal standpoint). In addition, the three active alternatives all include the option for temporary relocation which will be provided to eligible residents upon their request.

Each alternative is summarized in Parts 7.3.1 through 7.3.4 of the ROD. The (F) designation is for the Forest Street Incinerator site. The (C) designation is for the 5<sup>th</sup> & Cleveland Incinerator site. The (L) designation is for the Lonnie C. Miller, Sr. Park site.

#### 7.3.1 Alternative 1: No Further Action

The no action alternative is included in the evaluation as a baseline comparison with the other remedies. Under this alternative, no remedial action would be performed to control exposure to COCs exceeding the RGs. Any reduction in soil or sediment contaminant concentrations would be due to natural dispersion, attenuation, and degradation processes.

Capital Cost:	\$0 (F)
	\$0 (C)
	\$0 (L)
Total All Three Sites:	\$0

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<sup>4</sup> For example, in situ biological treatment, consolidation, physical treatment, excavation, administrative controls, engineered caps, etc.

<sup>5</sup> For example, landfarming, onsite consolidation, stabilization/solidification, excavation, city ordinances, asphalt, etc.



Average Annual O&M Cost: \$5,200 (F)  
(50 Years of O&M) \$5,200 (C)  
\$5,200 (L)  
Total All Three Sites: **\$15,6000**

Total Present Worth: \$70,000 (F)  
(7% Discount Rate) \$70,000 (C)  
\$70,000 (L)  
Total All Three Sites: **\$210,000**

### 7.3.2 Alternative 2: Soil Cover with Excavation and Offsite Disposal

The remedial objectives would be met by Alternative 2 primarily by providing a 0.5 foot cover of uncontaminated soil over all parcels and areas exceeding RGs. This prevents direct contact, ingestion or inhalation of surficial soils by residents while also preventing impacts to terrestrial biota. Some excavation would be needed to allow for placement of the soil cover without creating storm water drainage problems or surface grade problems with fixed surface features or structures. Exposure to subsurface soils is addressed through administrative notices and restrictions on excavation of subsurface soil. Soil below existing structures and roadways would not be removed.

Erosion of soils and ash exceeding ecological RGs is also prevented in this alternative through stabilization of the banks of McCoy's Creek, Ribault River and Hogan Creek. Stream banks would be cleared of vegetation and banks judged to have an excessive slope would be cut back. Erosion control matting would be placed, cover soil added and a new grass cover established on the sideslopes. An option for providing at least two feet of clean soil between the bank stabilization measures and the ash/soil contamination would be also considered. Acceptable side slopes and other design elements for bank stabilization will be determined in remedial design by professional engineers.

The main components of Alternative 2 are as follows:

- Soil cover with excavation where required and offsite disposal
- Solidification/stabilization for disposal pursuant to RCRA treatment standards requirements at 40 CFR §268
- Creek and river bank stabilization
- Administrative notices and restrictions (i.e., Institutional Controls)

The estimated times to complete Alternative 2 are 20 months for Forest Street, 34 months for 5th & Cleveland and 12 months for Lonnie C. Miller, Sr. Park.

Capital Cost: \$12,800,000(F)  
\$20,900,000 (C)  
\$8,000,000 (L)  
Total All Three Sites: **\$41,700,000**

Average Annual O&M Cost: \$31,000 (F)  
(50 Years of O&M) \$38,000 (C)  
\$77,000 (L)  
Total All Three Sites: \$146,000

Total Present Worth: \$13,200,000 (F)  
(7% Discount Rate) \$21,400,000 (C)  
\$9,100,000 (L)  
Total All Three Sites: \$43,700,000

### 7.3.3 Alternative 3: Shallow Excavation, Offsite Disposal and Soil Cover

The RGs would be met under Alternative 3 by providing at least 2 feet of soil meeting RGs over all parcels and areas exceeding RGs and administrative notices and restrictions on excavation of subsurface soil remaining above RGs. Subsurface soil remaining above RGs will be marked by a warning mesh or fabric (i.e., snow fencing, etc.) to indicate the presence of contamination.

Lonnie C. Miller, Sr. Park's Alternative 3 was broken into two subalternatives in the Feasibility Study for an evaluation of the capping of the surface soil contamination above RGs in the park with two feet of uncontaminated soil (Alternative 3a) and the removal of two feet of contaminated soil and ash before the soil cover is placed (Alternative 3b).

In residential areas, the minimum 2 feet thick of soil meeting the RGs would require excavation and offsite disposal of the shallow soil (up to 2 feet) contaminated above RGs. There are exceptions to the 2 feet removal requirement in areas adjacent to the foundation of buildings and other structures and around the base of trees. In these type of situations, less than two feet of soil could be removed to protect the structural integrity of buildings and to prevent damage to tree root systems. The removal of trees is optional and at the discretion of the owner of the property. Areas exceeding RGs below buildings, roadways, asphalt or concrete driveways and sidewalks would be considered adequately covered.

The 2 feet of soil meeting the RGs in non-residential areas (e.g., the Lonnie C. Miller, Sr., Park Alternative 3a) would be met by installation of a 2 foot thick cover, with excavation as needed for placement of the cover. In addition, in areas where removal of contaminated soil below 2 feet would result in the complete removal of all soil contamination above RGs, excavation below 2 feet would be allowed to lessen the need for Institutional Controls.

Erosion of soils and ash exceeding ecological RGs is also prevented in this alternative through stabilization of the banks of McCoy's Creek, Ribault River and Hogan Creek. Stream banks would be cleared of vegetation and banks judged to have an excessive slope would be cut back. Erosion control matting would be placed, cover soil added and a new grass cover established on the sideslopes. Acceptable side slopes and other design elements for bank stabilization will be determined in remedial design by professional engineers. An option for providing at least two feet of clean soil between the bank stabilization measures and the ash/soil contamination would be also considered.

The main components of this alternative are:

- Shallow soil excavation, offsite disposal and soil cover in residential areas
- Soil cover with excavation as needed in non-residential areas (e.g., Lonnie C. Miller, Park Alternative 3a)
- Temporary Relocation will be provided to eligible residents upon their request
- Solidification/stabilization for disposal pursuant to RCRA treatment standards requirements at 40 CFR §268
- Creek and river bank stabilization
- Administrative notices and restrictions (i.e., Institutional Controls)

The estimated time to complete this alternative are 27 months for Forest Street, 45 months for 5th & Cleveland and 24 months (Alternative 3a) and 26 months (Alternative 3b) for Lonnie C. Miller, Sr. Park.

#### **Alternative 3 Including Alternative 3a for Lonnie C. Miller, Sr. Park Site**

Capital Cost:	\$21,600,000 (F)
	\$29,100,000 (C)
	\$20,100,000 (L)
<b>Total All Three Sites:</b>	<b>\$70,800,000</b>

Average Annual O&M Cost:	\$65,000 (F)
(50 Years of O&M)	\$31,000 (C)
	\$195,000 (L)
<b>Total All Three Sites:</b>	<b>\$291,000</b>

Total Present Worth:	\$22,500,000 (F)
(7% Discount Rate)	\$29,500,000 (C)
	\$22,800,000 (L)
<b>Total All Three Sites:</b>	<b>\$74,800,000</b>

#### **Alternative 3 Including Alternative 3b for Lonnie C. Miller, Sr. Park Site**

Capital Cost:	\$21,600,000 (F)
	\$29,100,000 (C)
	\$51,800,000 (L)
<b>Total All Three Sites:</b>	<b>\$102,500,000</b>

Average Annual O&M Cost:	\$65,000 (F)
(50 Years of O&M)	\$31,000 (C)
	\$195,000 (L)
<b>Total All Three Sites:</b>	<b>\$291,000</b>

Total Present Worth:	\$22,500,000 (F)
(7% Discount Rate)	\$29,500,000 (C)
	\$54,500,000 (L)
Total All Three Sites:	<b>\$106,500,000</b>

#### 7.3.4 Alternative 4: Deep Excavation and Offsite Disposal

The RGs would be met under Alternative 4 (Deep Excavation and Offsite Disposal) by excavation of all soil exceeding RGs that is above the water table. Digging below the water table is deemed infeasible. Soil below existing structures and roadways would not be removed. To address subsurface soil remaining below structures, roadways, etc. and above RGs, administrative notices and restrictions on excavation would be utilized.

With removal of all soil exceeding RGs along stream banks, stabilization of the banks of creeks and rivers would not be needed.

The main components of this alternative are:

- Soil excavation and offsite disposal
- Solidification/stabilization for disposal pursuant to RCRA treatment standards requirements at 40 CFR §268
- Administrative notices and restrictions (i.e., Institutional Controls)

The estimated time to complete this alternative are 27 months for Forest Street, 45 months for 5th & Cleveland and 32 months for Lonnie C. Miller, Sr. Park.

Capital Cost:	\$24,200,000 (F)
	\$29,700,000 (C)
	\$112,200,000 (L)
Total All Three Sites:	<b>\$166,100,000</b>

Average Annual O&M Cost:	\$0 (F)
(50 Years of O&M)	\$0 (C)
	\$0 (L)
Total All Three Sites:	<b>\$0</b>

Total Present Worth:	\$24,200,000 (F)
(7% Discount Rate)	\$29,700,000 (C)
	\$112,200,000 (L)
Total All Three Sites:	<b>\$166,100,000</b>

#### 7.4 Common Elements and Distinguishing Features of Each Alternative

All of the alternatives, except Alternative 1 (no action) include some amount of excavation, covers, solidification/stabilization (when needed), offsite disposal in an appropriate landfill, monitoring, surface regrading and re-vegetation, and Institutional Controls. The main difference

between the alternatives is related to the volume of soil removed and thickness of cover. For example, Alternative 2 would remove less soil than Alternative 3 because Alternative 2 envisions a 0.5 foot cover while Alternative 3 envisions a 2 foot cover. Alternative 3 would remove less soil than Alternative 4 because Alternative 3 envisions a 2 foot cover while Alternative 4 would remove all of the contaminated soil above the water table.

A similarity is that all of the remedial alternatives (except Alternative 1) require a combination of soil excavation and/or cover installation, which would necessitate restoration activities (e.g., post-excavation replacement of flower beds, trees, shrubs, grass, etc.). Likewise, Alternatives 2, 3 and 4 include offsite disposal of excavated soil; hence, these alternatives would also require characterization of the excavated soil to determine proper disposal (i.e., determine if the soil is hazardous from a disposal standpoint and in need of treatment). As more soil is removed, there is a greater chance that more soil would be found to be hazardous waste (i.e., fail TCLP) and hence require more stabilization/solidification pursuant to RCRA treatment standards requirements at 40 CFR §268.

All of the alternatives (except Alternative 1) include Institutional Controls. A small difference between the alternatives is related to the amount of Institutional Controls necessary due to the amount of soil removed envisioned for removal. In general, as the volume of soil removed increases, less area will remain contaminated and in need of Institutional Controls. However, even if all of the contaminated soil in the yards is removed, contamination under houses, roads, driveways will remain and need Institutional Controls.

## 7.5 Expected Outcomes of Each Alternative

The No Action Alternative would leave the Site presenting the same risks as are currently present.

The expectation is that Alternatives 2 (Soil Cover with Excavation and Offsite Disposal), 3 (Shallow Excavation, Offsite Disposal and Soil Cover) and 4 (Deep Excavation and Offsite Disposal) would either eliminate and/or reduce or manage the risks due to contamination from the Site. However, the robustness of this elimination and/or risk management increases as the volume of soil removed increases and the thickness of clean cover increases. For example, the expectation is low that the soil cover thickness for Alternative 2 (i.e., 0.5 feet) in residential areas with remaining subsurface contamination will last over time. However, with a soil cover thickness of 2 feet (i.e., Alternative 3), more soil is available to create an incomplete pathway. In addition, Alternative 3's requirement for a 2 foot thick soil cover in residential areas would greatly increase the amount of contaminated soil removed from a particular piece of property, maybe even leading to the removal of all the contamination on a particular parcel except that which might exist under more permanent structures like houses, driveways, etc.

As previously noted, each of the alternatives would leave, at varying depths, a volume of contaminated soil which would require Institutional Controls. The expectation is that properly operating Institutional Controls will manage those digging activities which have the chance to encounter and move large volumes of contaminated subsurface soil. These Institutional Controls should function equivalently regardless of the alternative selected (i.e., regardless of the amount of soil removed or the thickness of the soil cover).

Because Alternatives 2, 3 and 4 all include removal or soil covering of at least the upper 0.5 foot of contaminated soil, the expectation is that all of these alternatives would reduce the risk to ecological receptors (i.e., terrestrial receptors) and greatly minimize, reduce or eliminate any future contaminant migration to creeks and rivers.

## PART 8: EVALUATION OF REMEDIAL ALTERNATIVES

### 8.1 Comparative Analysis of Alternatives

In this Part of the ROD, each alternative is evaluated using the nine evaluation criteria required in Section 300.430(f)(5)(i) of the NCP. Specifically, the four alternatives are compared in relation to the evaluation criteria described in Table 55 to determine which alternative best eliminates or reduces risks posed by contaminated soil.

TABLE 55: CRITERIA FOR EVALUATING REMEDIAL ALTERNATIVES	
In selecting a preferred cleanup alternative, EPA uses the following criteria to evaluate each alternative developed in the Focused Feasibility Study (FS).	
<u>Threshold Criteria</u> - The first two criteria are essential and if not met, an alternative is not considered further.	
1.	Overall Protection of Human Health and the Environment -- Degree to which alternative eliminates, reduces, or controls health and environmental threats.
2.	Compliance with <b>Applicable or Relevant and Appropriate Requirements (ARARs)</b> -- Assesses compliance with Federal/State requirements.
<u>Balancing Criteria</u> - The next five criteria are balancing criteria used to further evaluate all options that meet the first two criteria.	
3.	Long-Term Effectiveness -- How remedy maintains protection once cleanup goals have been met.
4.	Reduction of Toxicity, Mobility, or Volume Through Treatment -- Expected performance of the treatment technologies to lessen harmful nature, movement, or amount of contaminants.
5.	Implementability -- Technical feasibility and administrative ease of a remedy.
6.	Short-Term Effectiveness -- Length of time for remedy to achieve protection and impact of implementing the remedy.
7.	Cost -- Weighing of benefits of a remedy against the cost of implementation.
<u>Modifying Criteria</u> - The final two criteria are used to modify EPA's proposed plan after the public comment period has ended and comments from the community and the State have been received.	
8.	State Acceptance -- Consideration of State's opinion of EPA's proposed plan. EPA seeks state concurrence.
9.	Community Acceptance -- Consideration of public comments on proposed plan.

The following sub-parts of this ROD profile the relative performance of each alternative against the two threshold criteria and the five balancing criteria and conclude with an opinion on which alternative compares most favorable against the criterium under consideration. The two modifying criteria are addressed in Parts 10 and 13 of the ROD.

Tables 56, 57 and 58 provides a side by side comparison of each alternative in relation to the threshold and balancing criteria.

TABLE 5-2  
Detailed Evaluation of Remedial Alternatives  
Forest Street Site  
Jacksonville Ash Feasibility Study, Revision 1

Alternative: Criterion	Alternative 1- No Further Action	Alternative 2- Soil Cover with Excavation and Offsite Disposal	Alternative 3- Shallow Excavation, Offsite Disposal, and Soil Cover	Alternative 4- Deep Excavation and Offsite Disposal
1. Overall protection of human health and the environment.	<ul style="list-style-type: none"> <li>The risks to residents exposed to the surface or subsurface soil for the school property area and the fenced area north of the property would continue to exceed the acceptable non-cancer risk threshold (10<sup>-6</sup> greater than 1) and exceed an ELCR of 1 x 10<sup>-4</sup>.</li> <li>Soil lead concentrations would continue to exceed the RGO of 400 mg/kg. Lead concentrations greater than this value in residential areas surrounding the school property are considered a potential public health threat, depending on the bioavailability of lead and the level of exposure pathway completeness.</li> <li>Land use restrictions to minimize potential exposure to subsurface soil exceeding RGOs would not be enacted.</li> </ul>	<ul style="list-style-type: none"> <li>The soil cover, administrative restrictions and stabilization of the creek banks are protective of human health and the environment.</li> <li>Soil cover minimizes potential for direct contact with soil exceeding RGOs, thus preventing unacceptable risks from this exposure path.</li> <li>Potential for human exposure to subsurface soil will be minimized through administrative restrictions.</li> <li>Risk assessment concluded that a potential unacceptable risk exists from ingestion of vegetables grown in soil with lead exceeding RGOs. Excavation and backfilling with topsoil to depths of 2 feet would be necessary in areas where residents maintain vegetable gardens.</li> <li>Soil cover reduces risks to terrestrial biota from direct contact with contaminated soil.</li> <li>Erosion of soil exceeding RGOs is prevented through soil cover.</li> <li>Risks related to construction are manageable although dust control will be important and safe loading and transport of an estimated 14,000 trucks during the 26-month construction period will be important.</li> </ul>	<ul style="list-style-type: none"> <li>The soil cover, removal of shallow soils exceeding RGOs in residential areas, administrative restrictions and stabilization of the creek banks are protective of human health and the environment.</li> <li>Soil cover minimizes potential for direct contact with soil exceeding RGOs, thus preventing unacceptable risks from this exposure path.</li> <li>Potential for human exposure to subsurface soil below 2 feet will be minimized through administrative restrictions.</li> <li>Soil cover reduces risks to terrestrial biota from direct contact with contaminated soil.</li> <li>Erosion of soil exceeding RGOs is prevented through soil cover.</li> <li>Risks related to construction are manageable although dust control will be important and safe loading and transport of an estimated 34,000 trucks during the 27-month construction period will be important.</li> </ul>	<ul style="list-style-type: none"> <li>The excavation and offsite disposal of soils exceeding RGOs and stabilization of the creek banks are protective of human health and the environment.</li> <li>Direct contact risks are eliminated through removal of the soil posing unacceptable risks.</li> <li>Risks to terrestrial biota from direct contact with contaminated soil are nearly eliminated. Soil exceeding RGOs will remain below buildings, roadways, driveways, and sidewalks.</li> <li>Risks related to construction could be significant and would have to be actively managed. Dust control efforts will be important because nearly all the ash with high concentrations of lead will be excavated, loaded into trucks and transported offsite. The potential for vehicle or pedestrian accidents is much higher for this alternative because of the estimated 38,000 trucks to be loaded and driven through the surrounding neighborhoods during the 27-month construction period.</li> </ul>
2. Compliance with ARARs*	<ul style="list-style-type: none"> <li>The EPA chemical-specific ARAR of 400 mg/kg for lead would be met by this alternative because exposure to soils containing 400 parts per million (ppm) lead could occur.</li> </ul>	<ul style="list-style-type: none"> <li>The EPA chemical-specific ARAR of 400 mg/kg for lead would be met by this alternative.</li> <li>FAC 62-785 Brownfield Cleanup Criteria of a minimum of 2 feet of soil meeting residential cleanup criteria would not be met. However, this regulation is a TBC and is not required to be met for the Jacksonville Ash Site.</li> <li>RCRA requirements for disposal of contaminated soil would be met. Specifically, excavated soil would be tested for TCLP lead and the soil would be treated to levels below the TCLP limit of 5 mg/L. LDRs for contaminated soil (the higher of 90% reduction in constituent concentrations or 10 x UTS) would also be met prior to landfilling the soil as a solid waste.</li> <li>Regulations requiring control of erosion and particulate emissions during construction activities would be met.</li> <li>Construction activities along the banks of McCoy Creek would be conducted in a manner that minimizes impacts to aquatic habitats.</li> </ul>	<ul style="list-style-type: none"> <li>The EPA chemical-specific ARAR of 400 mg/kg for lead would be met by this alternative.</li> <li>RCRA requirements for disposal of contaminated soil would be met. Specifically, excavated soil would be tested for TCLP lead and the soil would be treated to levels below the TCLP limit of 5 mg/L. LDRs for contaminated soil (the higher of 90% reduction in constituent concentrations or 10 x UTS) would also be met prior to landfilling the soil as a solid waste.</li> <li>Regulations requiring control of erosion and particulate emissions during construction activities would be met.</li> <li>Construction activities along the banks of McCoy Creek would be conducted in a manner that minimizes impacts to aquatic habitats.</li> </ul>	<ul style="list-style-type: none"> <li>The EPA chemical-specific ARAR of 400 mg/kg for lead would be met by this alternative.</li> <li>RCRA requirements for disposal of contaminated soil would be met. Specifically, excavated soil would be tested for TCLP lead and the soil would be treated to levels below the TCLP limit of 5 mg/L. LDRs for contaminated soil (the higher of 90% reduction in constituent concentrations or 10 x UTS) would also be met prior to landfilling the soil as a solid waste.</li> <li>Regulations requiring control of erosion and particulate emissions during construction activities would be met.</li> <li>Construction activities along the banks of McCoy Creek would be conducted in a manner that minimizes impacts to aquatic habitats.</li> </ul>
3. Long-term effectiveness and permanence	<ul style="list-style-type: none"> <li>No significant change in risk because no action taken.</li> <li>Volume of soil exceeding RGOs is 227,000 yd<sup>3</sup>.</li> </ul>	<ul style="list-style-type: none"> <li>The soil cover prevents risks related to direct contact with surficial soils. Residual direct contact risks exceeding acceptable levels would however occur if subsurface soil from residential excavations was spread on the surface where long term exposure to the soil could occur. Based on the risk assessment results for exposure to subsurface soil, these risks would be a H of 5.38 and an ELCR of 5.3 x 10<sup>-4</sup>. In addition, lead concentrations greater than 400 mg/kg would occur if subsurface soil was spread on the surface. This presents a potential public health threat, depending on the bioavailability of lead and the level of exposure pathway completeness.</li> <li>Residual volume of soil exceeding RGOs is 164,000 yd<sup>3</sup>.</li> <li>Potential unacceptable risks would occur if vegetables were grown in areas where lead exceeds RGOs in the root zone of the plants.</li> </ul>	<ul style="list-style-type: none"> <li>The soil cover prevents risks related to direct contact with surficial soils. Residual direct contact risks exceeding acceptable levels would however occur if subsurface soil was spread on the surface where long term exposure to the soil could occur. Based on the risk assessment results for exposure to subsurface soil, these risks would be a H of 5.38 and an ELCR of 5.3 x 10<sup>-4</sup>. In addition, lead concentrations greater than 400 mg/kg would occur if subsurface soil was spread on the surface. This presents a potential public health threat, depending on the bioavailability of lead and the level of exposure pathway completeness.</li> <li>Residual volume of soil exceeding RGOs is 96,000 yd<sup>3</sup>.</li> </ul>	<ul style="list-style-type: none"> <li>Residual risks related to direct contact would remain only if soils exceeding RGOs from below buildings, roadways, driveways and sidewalks are excavated and spread on the surface. Based on the risk assessment results for exposure to subsurface soil, these risks would be a H of 5.38 and an ELCR of 5.3 x 10<sup>-4</sup>. In addition, a potential public health threat from exposure to lead concentrations greater than 400 mg/kg would occur if subsurface soil was spread on the surface.</li> <li>Residual volume of soil exceeding RGOs (i.e. below buildings, roadways, driveways and sidewalks) is 78,000 yd<sup>3</sup>.</li> </ul>

ROD Table 56

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